

REPORT OF THE DIRECTOR OF PUBLIC HEALTH**HEALTHY CHILD PROGRAMME AND PUBLIC HEALTH NURSING –
COMMISSIONING PLANS****Purpose of the Report**

1. To seek Committee approval of proposed commissioning plans for the Healthy Child Programme and public health nursing for 0-19 year olds.
2. To consider the integration of commissioning the Healthy Child Programme and public health nursing services with the commissioning of Nottinghamshire's Children's Centres.
3. To seek approval for a report on options appraisal for joint commissioning of the Healthy Child Programme with Children's Centres to be brought to a future meeting of the Committee.
4. To update the Committee on the proposed expansion of the Family Nurse Partnership programme.

Information and Advice

5. This report provides the Committee with an update in relation to the commissioning of the Healthy Child Programme (HCP) and public health nursing (0 -19 year olds).

Healthy Child Programme (HCP)

6. The HCP¹ was published in November 2009 and sets out the recommended framework of services for children and young people aged 0 -19 years (including during pregnancy) to promote optimal health and wellbeing, prevent ill health and provide early intervention when required.
7. The HCP delivers universal services to all children and families, including routine screening and developmental checks. Through the programme, families in need of additional support and children who are at risk of poor outcomes can be identified and the appropriate support provided; a key aim of the HCP is to reduce health inequalities.

¹ The HCP comprises three guidance documents: HCP - pregnancy and the first 5 years of life; HCP - the 2 year review; HCP – from 5-19 years. The documents include a programme schedule of age appropriate health and development reviews.

8. Effective implementation of the HCP (0-5 years) contributes to: a range of health and wellbeing outcomes such as strong parent-child attachment and positive parenting; care that helps to keep children healthy and safe (e.g. healthy eating, prevention of certain serious communicable diseases, increased rates of breastfeeding); and readiness for school and improved learning.
9. The HCP (5-19 years) aims to improve a range of public health outcomes including improved sexual health, reduced numbers of teenage pregnancies, healthy diet and exercise, improved educational outcomes, smoking prevention and cessation, alcohol and substance use prevention and awareness, improved emotional health and wellbeing etc. The programme also incorporates the mandatory function of the delivery of the National Child Measurement Programme (NCMP).

Public health nursing for children and young people

10. The main groups of public health nurses who provide services to children and young people and their families are health visitors, school nurses and family nurses. This final group is delivering the Family Nurse Partnership (FNP) Programme.

Current commissioning arrangements

Health Visiting and Family Nurse Partnership (FNP)

11. Currently the responsibility for commissioning Health Visiting and FNP services is delegated to NHS England. This responsibility will transfer to local authorities on 1st October 2015. Two NHS England teams (previously known as area teams) cover Nottinghamshire. These teams commission Health Visiting and FNP services in Nottinghamshire and Bassetlaw respectively.
12. Health Visiting services and the FNP are currently provided across the whole of Nottinghamshire by Health Partnerships (County and Bassetlaw Health Partnerships), part of the Nottinghamshire Healthcare NHS Foundation Trust.

School Nursing

13. As with Health Visiting and the FNP in Nottinghamshire, Health Partnerships currently provide School Nursing Services.
14. The responsibility for commissioning of School Nursing Services for the whole of Nottinghamshire transferred from Primary Care Trusts (PCTs) to Public Health (PH) in the Local Authority in April 2013. Currently Nottingham North East Clinical Commissioning Group (CCG) leads on the commissioning of services provided by the health provider, County Health Partnerships, including school nursing and the NCMP; Bassetlaw CCG leads on the commissioning of the service in Bassetlaw, delivered by Bassetlaw Health Partnerships. Public Health is an associate commissioner to the NHS contracts with the current providers. These associate commissioner arrangements are due to end on 31st March 2016, when the current contract ends.
15. The Children's Integrated Commissioning Hub (ICH) has completed a review of the Nottinghamshire School Nursing Service to inform future commissioning

intentions. This has led to a proposed new model for the service which has been widely consulted upon. The consultation exercise ended on 31st March 2015.

Proposed commissioning arrangements

16. Once commissioning responsibility has transferred to NCC, Health Visiting services and FNP will be commissioned by the Children's ICH, which currently leads commissioning of School Nursing and the NCMP. By bringing commissioning of all public health nursing services together, it will be possible to integrate these services more effectively and also align them with the operating model for the Children, Families and Cultural Services (CFCS) Department. It is envisaged that this will lead to improved working across children's services in local areas, providing better value, improved service quality and better outcomes for children, young people and families.
17. The current contracts with Health Partnerships for Health Visiting and School Nursing services expire on 31st March 2016, requiring NCC to undertake a procurement exercise in order to award a new contract during 2016-17. It is proposed that the current contract is extended for a minimum of six months (subject to legal advice), ensuring that the services are in place until the end of September 2016. This then allows 12 months, from 1st October 2015, to align the commissioning of Health Visiting and School Nursing, and to re-procure an integrated 0 - 19 HCP service, to be in place from October 2016.
18. The current contract for FNP expires in August 2015. The scope to integrate commissioning of FNP is limited due to the programme's licence restrictions. Additionally, FNP is due to be expanded, with the result that timescales for re-commissioning Health Visiting and School Nursing differ. This is described later in the report.

Proposed commissioning timetable for Healthy Child Programme 0-19

	Target Date
Serve 12-month notice on School Nursing (including NCMP) associate contract	March 2015
Transfer of Health Visiting and FNP commissioning to NCC	1 st October 2015
Serve 12-month notice on Health Visiting	1 st October 2015
Notify of intention to award NCC contract extension of Health Visiting and School Nursing (including NCMP) contract for 6 months, from 1 st April to 30 th September 2016	1 st October 2015
Procurement process for Healthy Child Programme 0-19 (Health Visiting, School Nursing and NCMP)	1 st October 2015 – 30 th April 2016
Health Visiting and School Nursing (including NCMP) associate contract ends.	31 st March 2016
Mobilisation period for new service	1 st May 2016 – 30 th September 2016
New contract start date	1 st October 2016

Consideration of integrated commissioning with Children's Centres

19. The newly formed Early Childhood and HCP Integrated Commissioning Group is currently considering integrating commissioning arrangements with Children's Centres. There are benefits to joining up the commissioning of these services in terms of creating additional efficiencies in line with planned budget savings; however the proposed timescales for commissioning the HCP will need to be delayed if they are to coincide with the Children's Centre contracting.
20. The Early Childhood and HCP Integrated Commissioning Group is undertaking an options appraisal, with legal and procurement specialist input, assessing the benefits and challenges of differing options. It is proposed that a report on these will be presented to future Public Health Committee and Children and Young People's Committee meetings to consider and agree a preferred approach.

Expansion of FNP

21. An FNP progress report was presented to the Children's Trust Board in December, detailing the positive progress that had been achieved since the programme's inception. The report also highlighted the gap between the service capacity and the eligible population. At the time of that report, 287 eligible clients had been turned down or not considered for the programme. The original programme commissioned in Nottinghamshire provided coverage to 14% of the eligible population compared, to a target of 25% nationally.
22. A recent review of parenting programmes by NCC's Children, Families and Cultural Services Department acknowledged the strong evidence-base for FNP and in recognition of this and the limited capacity within the current service, FNP has been identified as a priority area for additional investment.
23. Funding from the Supporting Families programme, totalling £1.5m, has been identified to enable the expansion of the current programme in Nottinghamshire. Confirmation of this funding is subject to approval from the Children and Young People's Committee.
24. Further funding of £142,000 has also been secured by NHS England North Midlands (previously NHS England Derbyshire and Nottinghamshire Area Team) to support the expansion, including training and programme delivery costs.
25. Subject to final confirmation of costs, the funding is expected to provide between 150-175 additional places on the programme over the next 3½ years, increasing coverage to approximately 25%, in line with the national target.

Other Options Considered

26. An options appraisal is being developed to support decision making processes regarding the possible integrated commissioning of Children Centres with the HCP. These include the separate commissioning of the services, postponing the procurement of the HCP to fit in with Children Centre procurement plans, or advancing Children Centre procurement.

Reasons for Recommendations

27. The Committee requires to be kept informed of Public Health commissioning plans for services for children and young people, in particular for Health Visiting and School Nursing as they have a key part to play in improving outcomes and reducing health inequalities for children and families. In addition the proposed integrated commissioning of Children Centres and the HCP will require decisions to be made by both the Public Health and the Children and Young People's Committee.

Statutory and Policy Implications

28. This report has been compiled after consideration of implications in respect of crime and disorder, finance, human resources, human rights, the NHS Constitution (Public Health only), the public sector equality duty, safeguarding of children and vulnerable adults, service users, sustainability and the environment and ways of working and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

Financial Implications

29. The commissioning budget for the Health Visiting Service and the FNP is due to transfer to NCC on 1st October 2015, with the transfer of commissioning responsibility. The Health Visiting budget will be combined with the School Nursing Budget when commissioning the 5-19 HCP.

Safeguarding of Children and Vulnerable Adults Implications

30. Safeguarding is a key element of all commissioning plans for these services.

Implications for Service Users

31. There will be improved health and wellbeing outcomes for children and young people. Nearly 2,000 young people were consulted when reviewing the School Nursing Service to inform commissioning of the service to meet their needs.

RECOMMENDATIONS

That the Committee:

- 1) approves the proposed commissioning plans and timetable for the Healthy Child Programme and public health nursing for 0-19 year olds (Health Visiting, School Nursing and National Child Measurement Programme).
- 2) considers the potential integration of commissioning the Healthy Child Programme and public health nursing services with the commissioning of Nottinghamshire's Children's Centres, recognising that this may mean a delay to re-procurement of the Healthy Child Programme.

- 3) agrees to receive a further report incorporating an options appraisal for joint commissioning of the Healthy Child Programme with Children's Centres.
- 4) notes the proposed expansion of the Family Nurse Partnership.

Dr Chris Kenny
Director of Public Health

For any enquiries about this report please contact:

Dr Kate Allen, Consultant in Public Health
E: kate.allen@nottsgov.uk
T: 0115 9772861

Constitutional Comments (CEH 22/04/15)

32. The recommendations fall within the remit of the Public Health Committee by virtue of its terms of reference.

Financial Comments (KAS 17/04/15)

33. The financial implications are contained within paragraph 29 of the report.

Background Papers and Published Documents

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

Nottinghamshire School Nursing Review and proposed new model, September 2014 – implications for commissioners (including Appendices 1-3) available at www.nottinghamshire.gov.uk/schoolnursing

Healthy Child Programme and Public Health Nursing for children and young people, Public Health Committee – 3rd July 2014
<http://www.nottinghamshire.gov.uk/dms/Meetings/tabid/70/ctl/ViewMeetingPublic/mid/397/Meeting/3495/Committee/507/SelectedTab/Documents/Default.aspx>

'Nottinghamshire School Nursing Review' Nottinghamshire Children's Trust Board – 5 September 2013
<http://www.nottinghamshire.gov.uk/caring/childrenstrust/about-the-childrens-trust/childrenstrustCommittee/>

Nottinghamshire School Nursing Review – implications for Commissioners, Children's Trust Board 6th November 2014
<http://www.nottinghamshire.gov.uk/caring/childrenstrust/about-the-childrens-trust/childrenstrustboard/?entryid217=431744&p=2>

'Healthy Child Programme and Public Health Nursing for Children and Young People' Nottinghamshire Health and Wellbeing Board – 8 January 2014
http://www.nottinghamshire.gov.uk/dms/Committees/tabid/62/ctl/ViewCMIS_CommitteeDetails/mid/381/id/505/Default.aspx

Family Nurse Partnership Programme Progress Report – report to Children and Young Committee on 8 December 2014

<http://www.nottinghamshire.gov.uk/dms/Meetings/tabid/70/ctl/ViewMeetingPublic/mid/397/Meeting/3340/Committee/482/SelectedTab/Documents/Default.aspx>

Family Nurse Partnership – report to Children and Young People’s Committee on 20 April 2015

Electoral Divisions and Members Affected

All

C0624