

County Hall West Bridgford Nottingham NG2 7QP

#### **SUMMONS TO COUNCIL**

date Thursday, 23 July 2020 commencing at 10:30

venue Virtual Meeting

You are hereby requested to attend the above Meeting to be held at the time/place and on the date mentioned above for the purpose of transacting the business on the Agenda as under.

Chief Executive

1 Minutes of the last meeting held on 27 February 2020 7 - 32Minutes of the extraordinary meeting held on 11 June 2020 33 - 40 2 Apologies for Absence 3 Declarations of Interests by Members and Officers:- (see note 3) (a) Disclosable Pecuniary Interests (b) Private Interests (pecuniary and non-pecuniary) 4 Chairman's Business 5 Constituency Issues (see note 4) 6a Presentation of Petitions (if any) (see note 5) 6b Responses to Petitions Presented to the Chairman of the County 41 - 54 Council

8 Management Accounts 2019/20

57 - 84

- **9** Questions (see note 6)
  - a) Questions to Nottinghamshire and City of Nottingham Fire Authority
  - b) Questions to Committee Chairmen
- 10 NOTICE OF MOTIONS

#### **Motion One**

Nottinghamshire County Council notes the paper 'Clarifying and Strengthening Trustees' Investment Duties' published by the Department for Work and Pensions. The paper recommended giving pension fund trustees more confidence to divest from environmentally damaging fossil fuels and put their cash in green alternatives. Until now many pension trustees have been hamstrung by fiduciary duties that they feel requires them to seek the best returns irrespective of the threat of climate change.

This Council further notes that according to recent estimates – Nottinghamshire County Council's Pension Fund's total Fossil Fuel investment amounts to £327,312,727 or 7% of the total fund.

This Council calls for Nottinghamshire County Council's Pension Fund to investigate divestment from direct ownership of equities and corporate bonds, as well as any comingled funds, of companies engaged in fossil fuel extraction and others that do not align with this Council's moral objectives.

This Council notes that once money has been divested from fossil fuels it can be reinvested in more environmentally sustainable and socially beneficial assets such as renewable energy, energy efficient and socially beneficial housing to address fuel poverty, low carbon transport systems and investment in the transition to a zero-carbon local economy.

#### **Councillor Tom Hollis**

**Councillor Rachel Madden** 

#### **Motion Two**

This Council welcomes the Government's commitment to the much needed A46 Newark by-pass in the recent budget.

However, this council is disappointed that the equally important and much delayed electrification of the Midland Mainline through Nottinghamshire continues to be ignored by the Government.

Therefore this Council resolves to write to the Secretary of State for Transport, the Rt. Hon Grant Shapps, to further emphasise the necessity for this project to go ahead and receive appropriate funding.

#### Councillor Alan Rhodes Councillor Jim Creamer

#### **Motion Three**

This Council believes greater investment in repairing Nottinghamshire's roads and pavements is urgently needed and that long term, more sustainable solutions must also be found including earlier detection, intervention and better, more sustainable repair materials and technologies.

This Council notes that Nottinghamshire has the highest number of potholes across the whole of the country - with more than 250,000 reported in the space of two years.

This Council further notes that between January 2017 and June 2019, Nottinghamshire County Council received 253,920 reports of potholes. This is 100,000 more than any other County in the Country.

This Council also believes that the use of 'Viafix' has been an abject failure. Whilst being used to carry out emergency road repairs – the product is clearly failing with many pot-holes left in an even worse condition.

This Council further notes the impact that the Coronavirus Lockdown has had on the Highways Capital and Revenue Programme.

This Council therefore calls for:

- 1. An urgent investigation into the use of 'Viafix' and its effectiveness across Nottinghamshire.
- 2. A report to come before the Communities and Place Review and Development Committee reviewing this Council's performance. Further to this, we call for a long-term plan to deal effectively with resident's complaints.
- 3. A review into whether the 2020/21 Highways Capital and Revenue Programme is equitable for each Borough and District in Nottinghamshire.
- 4. The Communities and Place Committee to receive a report into the deliverability of the 2020/2021 Highways Capital and

Revenue Programme and the failure of this Council to complete the 2019/2020 programme.

#### Councillor David Martin Councillor Helen-Ann Smith

#### NOTES:-

#### (A) For Councillors

- (1) Members will be informed of the date and time of their Group meeting for Council by their Group Researcher.
- (2) Lunch will usually be taken at approximately 12.30pm.
- (3) (a) Persons making a declaration of interest should have regard to the Code of Conduct and the Procedure Rules for Meetings of the Full Council. Those declaring must indicate whether their interest is a disclosable pecuniary interest or a private interest and the reasons for the declaration.
  - (b) Any member or officer who declares a disclosable pecuniary interest in an item must withdraw from the meeting during discussion and voting upon it, unless a dispensation has been granted. Members or officers requiring clarification on whether to make a declaration of interest are invited to contact the Monitoring Officer or Democratic Services prior to the meeting.
  - (c) Declarations of interest will be recorded and included in the minutes of this meeting and it is therefore important that clear details are given by members and others in turn, to enable Democratic Services to record accurate information.
- (4) At any Full Council meeting except the budget meeting and an extraordinary meeting Members are given an opportunity to speak for up to three minutes on any issue which specifically relates to their division and is relevant to the services provided by the County Council. These speeches must relate specifically to the area the Member represents and should not be of a general nature. They are constituency speeches and therefore must relate to constituency issues only. This is an opportunity simply to air these issues in a Council meeting. It will not give rise to a debate on the issues or a question or answer session. There is a maximum time limit of 15 minutes for this item.
- (5) At any Full Council meeting except the budget meeting and an extraordinary meeting Members may present a petition to the Chairman of the County Council on any matter affecting the residents of their division, and in relation to which the County Council has powers or duties. The Member presenting the petition can introduce and speak about the petition for up to one minute. Members are

reminded that there is a time limit of 15 minutes for the presentation of petitions, after which any petitions not yet presented will be received en bloc by the Chairman.

- (6) In relation to questions to the Nottinghamshire and City of Nottingham Fire Authority and Committee Chairmen; after receiving an answer to their question, the Councillor asking the original question may ask one supplementary question on the same matter. There will be no additional supplementary questions.
- (7) Members are reminded that these papers may be recycled. Appropriate containers are located in the respective secretariats.

#### (8) Commonly used points of order

- 26 Constituency issues must be about issues which specifically relate to the Member's division and is relevant to the services provided by the County Council
- 51 Only 1 supplementary question per question is allowed from the Councillor who asked the original question and supplementary questions must be on the same matter
- 61 The Mover or Seconder has spoken for more than 10 minutes when moving the motion
- 64 The Member has spoken for more than 5 minutes
- 66 The Member is not speaking to the subject under discussion
- 67 The Member has already spoken on the motion
- 86 Points of Order and Personal Explanations
- 96 Disorderly conduct

#### (9) Time limit of speeches

#### Motions

64 - no longer than 5 minutes (subject to any exceptions set out in the Constitution)

#### Constituency Issues

26 - up to 3 minutes per speech allowed

29 – up to 15 minutes for this item allowed

#### **Petitions**

33 – up to one minute per petition allowed

37 - up to 15 minutes for this item allowed

#### Questions

45 – up to 60 minutes for this item allowed

#### (B) For Members of the Public

(1) Members of the public wishing to inspect "Background Papers" referred to in the reports on the agenda or Schedule 12A of the Local Government Act should contact:

Customer Services Centre 0300 500 80 80.

- (2) The papers enclosed with this agenda are available in large print if required. Copies can be requested by contacting the Customer Services Centre on 0300 500 80 80. Certain documents (for example appendices and plans to reports) may not be available electronically. Hard copies can be requested from the above contact.
- (3) This agenda and its associated reports are available to view online via an online calendar <a href="http://www.nottinghamshire.gov.uk/dms/Meetings.aspx">http://www.nottinghamshire.gov.uk/dms/Meetings.aspx</a>

### Nottinghamshire County Council

Meeting COUNTY COUNCIL

Date Thursday, 27 February 2020 (10.30 am – 7.30 pm)

#### Membership

Persons absent are marked with 'A'

#### **COUNCILLORS**

Kevin Rostance (Chairman) Stuart Wallace (Vice-Chairman)

Reg Adair Eric Kerry John Knight Pauline Allan Chris Barnfather **Bruce Laughton** Joyce Bosnjak John Longdon Ben Bradley Rachel Madden Nicki Brooks **David Martin** Andrew Brown Diana Meale Richard Butler John Ogle Steve Carr Philip Owen Michael Payne John Clarke John Peck JP Neil Clarke MBE John Cottee Sheila Place Jim Creamer Liz Plant Mrs Kay Cutts MBE Mike Pringle

Samantha Deakin Francis Purdue-Horan
Maureen Dobson Mike Quigley MBE
Dr John Doddy Alan Rhodes

Dr John Doddy

Boyd Elliott

Sybil Fielding

Alan Rhodes

Phil Rostance

Mrs Sue Saddington

Kate Foale
Stephen Garner
Glynn Gilfoyle
Keith Girling
Kevin Greaves
John Handley
Tony Harper
Andy Sissons
Helen-Ann Smith
Tracey Taylor
Parry Tsimbiridis
Steve Vickers
Keith Walker
Muriel Weisz

Errol Henry JP

Paul Henshaw

Tom Hollis

Vaughan Hopewell

Andy Wetton

Gordon Wheeler

Jonathan Wheeler

Yvonne Woodhead

Richard Jackson Martin Wright
Roger Jackson Jason Zadrozny

#### **OFFICERS IN ATTENDANCE**

Anthony May (Chief Executive)

Melanie Brooks (Adult Social Care and Health)
Jonathan Gribbin (Adult Social Care and Health)

(Chief Executives) Sara Allmond Luke Barratt (Chief Executives) Carl Bilbey (Chief Executives) Angie Dilley (Chief Executives) David Hennigan (Chief Executives) Noel McMenamin (Chief Executives) Anna O'Daly-Kardasinska (Chief Executives) Marjorie Toward (Chief Executives) Nigel Stevenson (Chief Executives) James Silverward (Chief Executives) Colin Pettigrew (Children and Families)

Adrian Smith (Place)

#### **OPENING PRAYER**

Upon the Council convening, prayers were led by the Chairman's Chaplain.

#### 1. MINUTES

**RESOLVED: 2020/001** 

That the minutes of the last meeting of the County Council held on 19 December 2019 be agreed as a true record and signed by the Chairman.

#### 2. APOLOGIES FOR ABSENCE

None

#### 3. DECLARATIONS OF INTEREST

None

#### 4. CHAIRMAN'S BUSINESS

#### PRESENTATION AND AWARDS

None

# 5. ANNUAL BUDGET 2020/21 ADULT SOCIAL CARE PRECEPT 2020/21 COUNCIL TAX 2020/21 MEDIUM TERM FINANCIAL STRATEGY 2020/21 TO 2023/24 CAPITAL PROGRAMME 202/21 TO 2023/24 CAPITAL STRATEGY 2020/21

Councillor Richard Jackson introduced the report and moved a motion in terms of resolution 2020/002 below, which was jointly seconded by Councillor Mrs Kay Cutts MBE and Councillor Reg Adair.

Council Mike Pringle moved the Labour Group's amendment which is set out in Appendix A to the minutes which was seconded by Councillor Diana Meale.

Council Jason Zadrozny moved the Ashfield Independent Group's amendment which is set out in Appendix B to the minutes which was seconded by Councillor Tom Hollis.

Council Maureen Dobson moved an amendment which is set out in Appendix C to the minutes which was seconded by Councillor Steve Carr.

The Council adjourned from 11.58am to 12.28pm, to enable a statutory officer report for Councillor Dobson's amendment to be prepared and circulated.

Following an adjournment from 12.39pm to 2.10pm to consider the amendment and break for lunch, the Motion and amendments were debated.

The following Members left the meeting for more than 10 minutes during consideration of this item:-

Councillor Keith Girling left the meeting at 2.43pm and returned at 3.05pm Councillor Jason Zadrozny left the meeting at 2.44pm and returned at 4.13pm Councillor Parry Tsimbiridis left the meeting at 2.58pm and returned at 3.10pm Councillor John Ogle left the meeting at 3.20pm and returned at 3.36pm Councillor Yvonne Woodhead left the meeting at 3.50pm and returned at 4.09pm Councillor Parry Tsimbiridis left the meeting 4.36pm and returned at 4.55pm Councillor Jim Creamer left the meeting at 4.36pm and returned at 4.55pm Councillor Nicki Brooks left the meeting at 4.38pm and returned at 4.54pm Councillor Pauline Allan left the meeting at 4.42pm and returned at 4.57pm Councillor Samantha Deakin left the meeting at 4.48pm and returned at 5.03pm Councillor Sheila Place left the meeting at 5.08pm and returned at 5.29pm Councillor Neil Clarke MBE left the meeting at 5.26pm and returned at 5.49pm Councillor Tom Hollis left the meeting at 5.29pm and returned at 5.56pm Councillor Parry Tsimbiridis left the meeting at 5.33pm and returned at 5.44pm Councillor Mrs Sue Saddington left the meeting at 5.45pm and returned at 5.59pm Councillor John Longdon left the meeting at 5.45pm and returned at 5.58pm Councillor John Clarke left the meeting at 5.47pm and returned at 6.15pm Councillor Joyce Bosnjak left the meeting at 5.58pm and returned at 6.10pm Councillor Samantha Deakin left the meeting at 6.14pm and returned at 6.25pm Councillor Roger Jackson left the meeting at 6.15pm and returned at 6.30pm

At 6.31pm, Councillor Richard Butler proposed a motion to move to the vote, to ensure that the business of the meeting could be concluded before the 8pm deadline for the close of the meeting. This was duly seconded by Councillor Keith Girling. The Chairman agreed that there had been sufficient debate and put the motion to the vote. Following a show of hands, the Chairman declared the motion was carried, and the debate was concluded. The movers of the amendments and the motion were then asked to sum up before the votes were taken.

Following the debate, the amendments and motion were put to the meeting. A recorded vote was legally required for each amendment.

A recorded vote was taken on the Labour Group's amendment and it was ascertained that the following 31 Members voted 'For' the amendment:-

Pauline Allan Jovce Bosniak Nicki Brooks Steve Carr John Clarke Jim Creamer Samantha Deakin Maureen Dobson Sybil Fielding Kate Foale Glynn Gilfoyle **Kevin Greaves** Errol Henry JP Paul Henshaw Tom Hollis John Knight

Rachel Madden
David Martin
Diana Meale
Michael Payne
John Peck JP
Sheila Place
Liz Plant
Mike Pringle
Alan Rhodes
Helen-Ann Smith
Parry Tsimbiridis
Muriel Weisz
Andy Wetton

Yvonne Woodhead Jason Zadrozny

The following 35 Members voted 'Against' the amendment:-

Reg Adair Chris Barnfather Ben Bradley Andrew Brown Richard Butler Neil Clarke MBE John Cottee Mrs Kay Cutts MBE

Dr John Doddy
Boyd Elliott
Stephen Garner
Keith Girling
John Handley

Tony Harper Vaughan Hopewell Richard Jackson
Roger Jackson
Eric Kerry
Bruce Laughton

John Longdon John Ogle Philip Owen Francis Purdue

Francis Purdue-Horan Mike Quigley MBE Kevin Rostance Phil Rostance

Mrs Sue Saddington

Andy Sissons Tracey Taylor Steve Vickers Keith Walker Stuart Wallace Gordon Wheeler Jonathan Wheeler Martin Wright

No Members 'Abstained' from the vote.

The Chairman declared that the Labour Group's amendment was lost.

A recorded vote was taken on the Ashfield Independent Group's amendment and it was ascertained that the following 31 Members voted 'For' the amendment:-

Rachel Madden Pauline Allan David Martin Jovce Bosniak Nicki Brooks Diana Meale Steve Carr Michael Payne John Peck JP John Clarke Sheila Place Jim Creamer Samantha Deakin Liz Plant Mike Pringle Maureen Dobson Sybil Fielding Alan Rhodes Kate Foale Helen-Ann Smith Glynn Gilfoyle Parry Tsimbiridis **Kevin Greaves** Muriel Weisz Errol Henry JP Andy Wetton

Paul Henshaw Yvonne Woodhead Tom Hollis Jason Zadrozny

John Knight

The following 35 Members voted 'Against' the amendment:-

Reg Adair
Chris Barnfather
John Longdon
Ben Bradley
Andrew Brown
Bruce Laughton
John Ogle
Philip Owen

Richard Butler Francis Purdue-Horan
Neil Clarke MBE Mike Quigley MBE
John Cottee Kevin Rostance
Mrs Kay Cutts MBE Phil Rostance

Dr John Doddy Mrs Sue Saddington

Boyd Elliott Andy Sissons
Stephen Garner Tracey Taylor
Keith Girling Steve Vickers
John Handley Keith Walker
Tony Harper Stuart Wallace
Vaughan Hopewell Gordon Wheeler
Richard Jackson Jonathan Wheeler

Roger Jackson Martin Wright

Eric Kerry

No Members 'Abstained' from the vote.

The Chairman declared that the Ashfield Independent Group's amendment was lost.

A recorded vote was taken on Councillor Dobson's amendment and it was ascertained that the following 31 Members voted 'For' the amendment:-

Pauline Allan Joyce Bosnjak Nicki Brooks Steve Carr John Clarke Jim Creamer Samantha Deakin Maureen Dobson Sybil Fielding Kate Foale Glynn Gilfoyle **Kevin Greaves** Errol Henry JP Paul Henshaw Tom Hollis John Knight

Rachel Madden
David Martin
Diana Meale
Michael Payne
John Peck JP
Sheila Place
Liz Plant
Mike Pringle
Alan Rhodes
Helen-Ann Smith
Parry Tsimbiridis
Muriel Weisz
Andy Wetton

Yvonne Woodhead Jason Zadrozny

The following 35 Members voted 'Against' the amendment:-

Reg Adair Chris Barnfather Ben Bradley Andrew Brown Richard Butler Neil Clarke MBE John Cottee

Mrs Kay Cutts MBE

Dr John Doddy

Boyd Elliott
Stephen Garner
Keith Girling
John Handley
Tony Harper
Vaughan Hopewell
Richard Jackson
Roger Jackson

Eric Kerry

Bruce Laughton
John Longdon
John Ogle
Philip Owen

Francis Purdue-Horan Mike Quigley MBE Kevin Rostance Phil Rostance

Mrs Sue Saddington

Andy Sissons
Tracey Taylor
Steve Vickers
Keith Walker
Stuart Wallace
Gordon Wheeler
Jonathan Wheeler
Martin Wright

No Members 'Abstained' from the vote.

The Chairman declared that Councillor Dobson's amendment was lost.

A recorded vote was then taken on the original motion and it was ascertained that the following 35 Members voted 'For' the amendment:-

Reg Adair
Chris Barnfather
John Longdon
Ben Bradley
Andrew Brown
Bruce Laughton
John Ogle
Philip Owen

Richard Butler Francis Purdue-Horan
Neil Clarke MBE Mike Quigley MBE
John Cottee Kevin Rostance
Mrs Kay Cutts MBE Phil Rostance

Dr John Doddy

Mrs Sue Saddington

Boyd Elliott Andy Sissons Stephen Garner Tracey Taylor Steve Vickers Keith Girling John Handley Keith Walker Tony Harper Stuart Wallace Vaughan Hopewell Gordon Wheeler Richard Jackson Jonathan Wheeler Roger Jackson Martin Wright

Eric Kerry

The following 30 Members voted 'Against' the amendment:-

Pauline Allan Rachel Madden Joyce Bosnjak David Martin Nicki Brooks Diana Meale Steve Carr Michael Payne John Clarke John Peck JP Sheila Place Jim Creamer Samantha Deakin Liz Plant Sybil Fielding Mike Pringle Alan Rhodes Kate Foale Glynn Gilfoyle Helen-Ann Smith **Kevin Greaves** Parry Tsimbiridis Errol Henry JP Muriel Weisz

Paul Henshaw Andy Wetton
Tom Hollis Yvonne Woodhead
John Knight Jason Zadrozny

The following Member 'Abstained':-

Maureen Dobson

The Chairman declared the motion was carried and it was:-

#### **RESOLVED: 2020/002**

1) That the Annual Revenue Budget for Nottinghamshire County Council be set at £512.548 million for 2020/21 as set out in paragraph 12 of the report.

- 2) That the principles underlying the Medium Term Financial Strategy be approved as set out in table 9 in the report.
- 3) That the Finance and Major Contracts Management Committee be authorised to make allocations from the General Contingency for 2020/21 as set out in paragraph 17 of the report.
- 4) That the 2.00% Adult Social Care Precept be levied in 2020/21 to part fund increasing adult social care costs as set out in paragraph 25 of the report.
- 5) That the County Council element of the Council Tax be increased by 1.99% in 2020/21. That the overall Band D tax rate be set at £1,534.95 with the various other bands of property as set out in paragraph 26 of the report.
- 6) That the County Precept for the year ending 31 March 2021 shall be £388,526,697 and shall be applicable to the whole of the District Council areas as General Expenses as set out in paragraph 29 of the report.
- 7) That the County Precept for 2020/21 shall be collected from the District and Borough councils in the proportions set out in table 7 of the report with the payment of equal instalments on the dates set out in table 8 of the report.
- 8) That the Capital Programme for 2020/21 to 2023/24 be approved at the total amounts below and be financed as set out in the report:

Year	Capital Programme
2020/21	£117.384m
2021/22	£63.460m
2022/23	£35.366m
2023/24	£33.325m

- 9) That the variations to the Capital Programme set out in paragraphs 41 55 of the report be approved.
- 10) That the Minimum Revenue Position policy for 2020/21 be approved as set out in appendix C of the report.
- 11) That the Capital Strategy including the 2020/21 Prudential Indicators and Treasury Management Strategy be approved as set out in appendix D of the report.
- 12) That the Service Director Finance, Infrastructure and Improvement be authorised to raise loans in 2020/21 within the limits of total external borrowings as set out in paragraph 62 of the report.
- 13) That the Treasury Management Policy for 2020/21 be approved as set out in appendix E.

- 14) That the Council delegates responsibility for the setting of Treasury Management Policies and Practices relating to Pension Fund cash to the Pension Fund Committee as set out in paragraph 61 of the report.
- 15) That the report be approved and adopted.

The Chairman declared the meeting closed at 7.30 pm.

#### **CHAIRMAN**

#### COUNTY COUNCIL MEETING - THURSDAY 27th FEBRUARY 2020

#### LABOUR GROUP AMENDMENT

#### **ANNUAL BUDGET 2020/21**

That the following amendments to Committee budgets, use of reserves and MTFS be approved.

Increase in Committee budgets to reflect:-

- 1. Deletion of savings from the Children's Centre Service Proposal (report to Children and Young People's Committee 13<sup>th</sup> January 2020) to allow Speech Therapy and Perinatal Mental Health provisions to continue.
- 2. Deletion of savings from the change in calculation of the Minimum Income Guarantee (MIG) (report to Adult Social Care and Public Health Committee 10<sup>th</sup> December 2018) to reinstate contributions by individuals to care costs to the previous amounts.

The increased Committee budgets to be funded from a reduction in the contingency budget and from a contribution from reserves.

The amendments will result in updated Committee budgets and MTFS as set out below

Table 1 - Proposed County Council Budget 2020/21 (Page 3)

Committee Analysis	Net Budget 2020/21	Proposed Amendment	Net Budget 2020/21
	£m	£m	£m
Children & Young People	140.507	0.800	141.307
Adult Social Care & Public Health	210.040	3.800	213.840
Communities & Place	126.503	-	126.503
Policy	34.088	-	34.088
Finance & Major Contracts Mgt	2.901	-	2.901
Governance & Ethics	7.572	-	7.572
Personnel	15.386	-	15.386
Net Committee Requirements	536.997	4.600	541.597
Corporate Budgets	(23.840)	(2.000)	(25.840)
Use of Reserves	(0.609)	(2.600)	(3.209)
Budget Requirement	512.548	-	512.548

<u>Table 9 - Analysis of Changes to the Medium Term Financial Strategy</u> 2020/21 - 2023/24 (Page 11)

	2020-21	2021-22	2022- 23	2023- 24	Total
	£m	£m	£m	£m	£m
Revised Gap per Budget Report	-	-	14.9	13.4	28.3
Reinstate MIG to previous guidelines	3.8	-	-	-	3.8
Speech Therapy and Perinatal Mental Health	0.8	0.2	-	-	1.0
Reduction in contingency budget	(2.0)	-	-	-	(2.0)
Use of / Contribution to Reserves	(2.6)	(0.2)	2.8	-	(0.0)
Revised Gap	-	-	17.7	13.4	31.1

#### **RECOMMENDATION**

The Recommendations moved by the Chairman of the Finance and Major Contracts Management Committee as shown on pages 19 and 20 of the report be deleted and replaced by the following:

It is	s recommended that:	Reference
1)	The amended Annual Revenue Budget for Nottinghamshire County Council is set at £512.548 million for 2020/21.	Table 1
2)	The amended principles underlying the Medium Term Financial Strategy are approved.	Table 9
3)	The Finance and Major Contracts Management Committee be authorised to make allocations from the General Contingency for 2020/21.	Para. 17
4)	That the 2.00% Adult Social Care Precept is levied in 2020/21 to part fund increasing adult social care costs.	Para. 25
5)	The County Council element of the Council Tax is increased by 1.99% in 2020/21. That the overall Band D tax rate is set at £1,534.95 with the various other bands of property as set out in the report.	Para. 26
6)	The County Precept for the year ending 31 March 2021 shall be £388,526,697 and shall be applicable to the whole of the District Council areas as General Expenses.	Para. 29
7)	The County Precept for 2020/21 shall be collected from the District and Borough councils in the proportions set	Table 7 Table 8

out in Table 7 with the payment of equal instalments on the dates set out in Table 8.

8) The Capital Programme for 2020/21 to 2023/24 be approved at the total amounts below and be financed as set out in the report:

Table 11

Year	Capital Programme
2020/21	£117.384m
2021/22	£63.460m
2022/23	£35.366m
2023/24	£33.325m

9) The variations to the Capital Programme be approved.	Para. 41-55
10)The Minimum Revenue Provision policy for 2020/21 be approved.	Аррх. С
11)The Capital Strategy including the 2020/21 Prudential Indicators and Treasury Management Strategy be approved.	Appx. D
12)The Service Director – Finance, Infrastructure and Improvement be authorised to raise loans in 2020/21 within the limits of total external borrowings.	Para. 62
13)The Treasury Management Policy for 2020/21 be approved.	Аррх. Е
14)The Council delegates responsibility for the setting of Treasury Management Policies and Practices relating to Pension Fund cash to the Pension Fund Committee.	Para. 61

15) The report be approved and adopted.

### Cllr Mike Pringle Labour Group Spokesperson for Finance & Major Contracts

Cllr Diana Meale Labour Group Spokesperson for Finance & Major Contracts

**27 FEBRUARY 2020** 

Agenda Item:

FINANCIAL AND CONSTITUTIONAL IMPLICATIONS OF THE LABOUR GROUP'S AMENDMENT - COMMENTS OF THE SERVICE DIRECTOR - FINANCE, INFRASTRUCTURE AND IMPROVEMENT AND THE SERVICE DIRECTOR - CUSTOMERS, GOVERNANCE AND EMPLOYEES

#### 1 Purpose

1.1 The purpose of this report is to set out the financial and constitutional implications of the Labour Group's Budget Amendment and provide an opinion on whether it meets the funding requirements contained in the Local Government Finance Act 1992, the Local Government Act 2003, the CIPFA Prudential Code for Capital Finance, and is in accordance with the legal requirements and the Council's constitution.

#### 2 Financial Implications

2.1 The impact of the Amendment is to increase the budgets across Portfolio budgets in 2020/21 by a total of £4.6 million as summarised below:

Committee Analysis	£000
Adult Social Care & Health	3,800
Children & Young People	800
Total Adjustments to Portfolio Budgets	4,600

2.2 It is proposed that this increase will be funded from a reduction in the contingency budget in 2020/21 of £2m and a reduction in the contribution to reserves of £2.6m.

#### 3 Commentary on the Proposals

- 3.1 The increase in Committee revenue budgets will be partly funded by a reduction in the contingency budget of £2m. The reduced contribution to reserves in 20/21 is offset by a proposed increase in 2022/23. Although this increases the risk within the 2020/21 budget, there are sufficient reserves to counter this risk in the year.
- 3.2 The shortfall on the MTFS over the three years 2021/22 2023/24 will increase to £31.1m.

#### 4 Conclusion

- 4.1 In the opinion of the Service Director Finance, Infrastructure and Improvement, this Amendment meets the requirements of the Local Government Finance Act 1992, the Local Government Act 2003 and the CIPFA Prudential Code.
- 4.2 In the opinion of the Service Director Customers, Governance and Employees, the proposals contained in the Labour Group's Amendment are in accordance with the law and the County Council's Constitution.

#### **NIGEL STEVENSON**

SERVICE DIRECTOR – FINANCE, INFRASTRUCTURE AND IMPROVEMENT

**MARJORIE TOWARD** 

SERVICE DIRECTOR – CUSTOMERS, GOVERNANCE AND EMPLOYEES

#### COUNTY COUNCIL MEETING – THURSDAY 27th FEBRUARY 2020

#### ASHFIELD INDEPENDENT GROUP AMENDMENT

#### **ANNUAL BUDGET 2020/21**

That the following amendment to Committee budgets be approved.

Increase in Committee budgets to reflect:-

 Deletion of £100k of the savings from the Children's Centre Service Proposal (reports to Children and Young People's Committee 13<sup>th</sup> January 2020 and 10<sup>th</sup> February 2020) to allow services to continue at Bellamy Children's Centre, Mansfield, Huthwaite Children's Centre (All Saints Centre) Ashfield and Beeston Central Children's Centre, Broxtowe.

The increased Committee budget to be funded from a reduction in the contingency budget.

The amendment will result in updated Committee budgets as set out below.

Table 1 - Proposed County Council Budget 2020/21 (Page 3)

Committee Analysis	Net Budget 2020/21	Proposed Amendment	Net Budget 2020/21
	£m	£m	£m
Children & Young People	140.507	0.100	140.607
Adult Social Care & Public Health	210.040	-	210.040
Communities & Place	126.503	-	126.503
Policy	34.088	-	34.088
Finance & Major Contracts Mgt	2.901	-	2.901
Governance & Ethics	7.572	-	7.572
Personnel	15.386	-	15.386
Net Committee Requirements	536.997	0.100	537.097
Corporate Budgets	(23.840)	(0.100)	(23.940)
Use of Reserves	(0.609)	-	(0.609)
Budget Requirement	512.548	-	512.548

#### RECOMMENDATION

The Recommendations moved by the Chairman of the Finance and Major Contracts Management Committee as shown on pages 19 and 20 of the report be deleted and replaced by the following:

lt is	s recommen	Reference	
1)		nded Annual Revenue Budget for shire County Council is set at £512.548 million	Table 1
2)	The principle Strategy are	les underlying the Medium Term Financial approved.	Table 9
3)	Committee	ce and Major Contracts Management be authorised to make allocations from the ntingency for 2020/21.	Para. 17
4)		00% Adult Social Care Precept is levied in part fund increasing adult social care costs.	Para. 25
5)	increased by tax rate is s	Council element of the Council Tax is 1.99% in 2020/21. That the overall Band D et at £1,534.95 with the various other bands as set out in the report.	Para. 26
6)	shall be £3	Precept for the year ending 31 March 2021 88,526,697 and shall be applicable to the District Council areas as General Expenses.	Para. 29
7)	The County Precept for 2020/21 shall be collected from the District and Borough councils in the proportions set out in Table 7 with the payment of equal instalments on the dates set out in Table 8.		Table 7 Table 8
8)	B) The Capital Programme for 2020/21 to 2023/24 be approved at the total amounts below and be financed as set out in the report:		Table 11
	Year	Capital Programme	
	2020/21	£117.384m	
	2021/22	£63.460m	

9) The variations to the Capital Programme be approved.	Para. 41-55
10)The Minimum Revenue Provision policy for 2020/21 be approved.	Appx. C
11)The Capital Strategy including the 2020/21 Prudential Indicators and Treasury Management Strategy be	Appx. D

2022/23

2023/24

approved.

£35.366m £33.325m 12)The Service Director – Finance, Infrastructure and Improvement be authorised to raise loans in 2020/21 within the limits of total external borrowings.

Para. 62

13)The Treasury Management Policy for 2020/21 be approved.

Appx. E

14) The Council delegates responsibility for the setting of Treasury Management Policies and Practices relating to Pension Fund cash to the Pension Fund Committee.

Para. 61

15) The report be approved and adopted.

#### **CIIr Jason Zadrozny**

Leader, Ashfield Independent Group

#### **CIIr Tom Hollis**

Ashfield Independent Group



## FINANCIAL AND CONSTITUTIONAL IMPLICATIONS OF THE ASHFIELD INDEPENDENT GROUP'S AMENDMENT - COMMENTS OF THE SERVICE DIRECTOR – FINANCE, INFRASTRUCTURE AND IMPROVEMENT AND THE SERVICE DIRECTOR – CUSTOMERS, GOVERNANCE AND EMPLOYEES

#### 1 Purpose

1.1 The purpose of this report is to set out the financial and constitutional implications of the Ashfield Independent Group's Budget Amendment and provide an opinion on whether it meets the funding requirements contained in the Local Government Finance Act 1992, the Local Government Act 2003, the CIPFA Prudential Code for Capital Finance, and is in accordance with the legal requirements and the Council's constitution.

#### 2 Financial Implications

2.1 The impact of the Amendment is to increase the budgets across Portfolio budgets in 2020/21 by a total of £0.1 million as summarised below:

Committee Analysis	£000
Children & Young People	100
Total Adjustments to Portfolio Budgets	100

2.2 It is proposed that this increase will be funded from a reduction in the contingency budget in 2020/21 of £0.1m.

#### 3 Commentary on the Proposals

3.1 The increase in Committee revenue budgets will be funded by a reduction in the contingency budget of £0.1m. Although this increases the risk within the 2020/21 budget, there are sufficient reserves to counter this risk in the year.

#### 4 Conclusion

4.1 In the opinion of the Service Director – Finance, Infrastructure and Improvement, this Amendment meets the requirements of the Local Government Finance Act 1992, the Local Government Act 2003 and the CIPFA Prudential Code.

4.2 In the opinion of the Service Director – Customers, Governance and Employees, the proposals contained in the Ashfield Independent Group's Amendment are in accordance with the law and the County Council's Constitution.

#### **NIGEL STEVENSON**

SERVICE DIRECTOR – FINANCE, INFRASTRUCTURE AND IMPROVEMENT

**MARJORIE TOWARD** 

SERVICE DIRECTOR – CUSTOMERS, GOVERNANCE AND EMPLOYEES

#### **COUNTY COUNCIL MEETING - THURSDAY 27th FEBRUARY 2020**

#### **COUNCILLOR DOBSON AMENDMENT**

#### **ANNUAL BUDGET 2020/21**

That the existing Capital Programme priorities be subject to review and approval by all Members.

#### RECOMMENDATION

The Recommendations moved by the Chairman of the Finance and Major Contracts Management Committee as shown on pages 19 and 20 of the report be deleted and replaced by the following:

It is	s recommended that:	Reference
1)	The Annual Revenue Budget for Nottinghamshire County Council is set at £512.548 million for 2020/21.	Table 1
2)	The principles underlying the Medium Term Financial Strategy are approved.	Table 9
3)	The Finance and Major Contracts Management Committee be authorised to make allocations from the General Contingency for 2020/21.	Para. 17
4)	That the 2.00% Adult Social Care Precept is levied in 2020/21 to part fund increasing adult social care costs.	Para. 25
5)	The County Council element of the Council Tax is increased by 1.99% in 2020/21. That the overall Band D tax rate is set at £1,534.95 with the various other bands of property as set out in the report.	Para. 26
6)	The County Precept for the year ending 31 March 2021 shall be £388,526,697 and shall be applicable to the whole of the District Council areas as General Expenses.	Para. 29
7)	The County Precept for 2020/21 shall be collected from the District and Borough councils in the proportions set out in Table 7 with the payment of equal instalments on the dates set out in Table 8.	Table 7 Table 8

**Clir Maureen Dobson** 

**CIIr Steve Carr** 

8) The Capital Programme for 2020/21 to 2023/24 be approved at the total amounts below and be financed as set out in the report, subject to a full review of the priorities by all Members:

Table 11

Year	Capital Programme
2020/21	£117.384m
2021/22	£63.460m
2022/23	£35.366m
2023/24	£33.325m

9) The variations to the Capital Programme be approved.

Para. 41-55

10) The Minimum Revenue Provision policy for 2020/21 be approved.

Appx. C

11)The Capital Strategy including the 2020/21 Prudential Indicators and Treasury Management Strategy be approved.

Appx. D

12) The Service Director – Finance, Infrastructure and Improvement be authorised to raise loans in 2020/21 within the limits of total external borrowings.

Para, 62

13)The Treasury Management Policy for 2020/21 be approved.

Appx. E

14) The Council delegates responsibility for the setting of Treasury Management Policies and Practices relating to Pension Fund cash to the Pension Fund Committee.

Para. 61

15) The report be approved and adopted.

Independent Member

**Liberal Democrats** 



#### **County Council**

#### **27 FEBRUARY 2020**

Agenda Item:

FINANCIAL AND CONSTITUTIONAL IMPLICATIONS OF COUNCILLOR DOBSON'S AMENDMENT - COMMENTS OF THE SERVICE DIRECTOR - FINANCE, INFRASTRUCTURE AND IMPROVEMENT AND THE SERVICE DIRECTOR - CUSTOMERS, GOVERNANCE AND EMPLOYEES

#### 1 Purpose

1.1 The purpose of this report is to set out the financial and constitutional implications of Councillor Dobson's Amendment and provide an opinion on whether it meets the funding requirements contained in the Local Government Finance Act 1992, the Local Government Act 2003, the CIPFA Prudential Code for Capital Finance, and is in accordance with the legal requirements and the Council's constitution.

#### 2 Financial Implications

2.1 There are no financial implications arising from the proposed change to the wording of recommendation 8, that approval of the Capital Programme is subject to full review of priorities by all Members

#### 3 Commentary on the Proposals

3.1 The amendment proposes a review of the priorities of the Capital Programme by all Members.

#### 4 Conclusion

- 4.1 In the opinion of the Service Director Finance, Infrastructure and Improvement, this Amendment meets the requirements of the Local Government Finance Act 1992, the Local Government Act 2003 and the CIPFA Prudential Code.
- 4.2 In the opinion of the Service Director Customers, Governance and Employees, the proposals contained in the Councillor Dobson's Amendment are in accordance with the law and the County Council's Constitution.

#### **NIGEL STEVENSON**

### SERVICE DIRECTOR – FINANCE, INFRASTRUCTURE AND IMPROVEMENT

#### **MARJORIE TOWARD**

SERVICE DIRECTOR – CUSTOMERS, GOVERNANCE AND EMPLOYEES

### Nottinghamshire County Council

Meeting COUNTY COUNCIL

Date Thursday, 11 June 2020 (10.30 am – 2.17 pm)

#### Membership

Persons absent are marked with 'A'

#### **COUNCILLORS**

Kevin Rostance (Chairman) Stuart Wallace (Vice-Chairman)

Reg Adair Eric Kerry Pauline Allan John Knight Chris Barnfather **Bruce Laughton** Joyce Bosnjak John Longdon Ben Bradley Rachel Madden Nicki Brooks **David Martin** Andrew Brown Diana Meale Richard Butler John Ogle Steve Carr Philip Owen Michael Payne John Clarke John Peck JP Neil Clarke MBE John Cottee Sheila Place Jim Creamer Liz Plant Mrs Kay Cutts MBE Mike Pringle

Samantha Deakin Francis Purdue-Horan
Maureen Dobson Mike Quigley MBE
Dr John Doddy Alan Rhodes

Boyd Elliott Alan Rhodes

Boyd Elliott Phil Rostance

Sybil Fielding Mrs Sue Saddington

Kate Foale
Stephen Garner
Glynn Gilfoyle
Keith Girling
Kevin Greaves
John Handley
Tony Harper
Andy Sissons
Helen-Ann Smith
Tracey Taylor
Parry Tsimbiridis
Steve Vickers
Keith Walker
Muriel Weisz

Errol Henry JP Andy Wetton
Paul Henshaw Gordon Wheeler
Tom Hollis Jonathan Wheeler
Vaughan Hopewell Yvonne Woodhead

Richard Jackson Martin Wright
Roger Jackson Jason Zadrozny

#### **OFFICERS IN ATTENDANCE**

Anthony May (Chief Executive)
Marjorie Toward (Chief Executives)
Sara Allmond (Chief Executives)

Adrian Smith (Place)

Plus, additional officers were present to provide technical support to Members.

#### **OPENING PRAYER AND MINUTE SILENCE**

Upon the Council convening, prayers were led by the Chairman's Chaplain and included a minute silence held in memory of the Nottinghamshire residents who had lost their lives due to COVID 19 and in memory of George Floyd and all those who had lost their lives due to racism.

#### **CHAIRMAN'S STATEMENT**

The Chairman made a statement on behalf of the Council in response to the death of George Floyd and Black Lives Matter.

#### **OUTGOING CHAIRMAN'S ADDRESS TO THE COUNCIL**

Councillor Kevin Rostance, outgoing Chairman of the County Council, made an address, during which he referred to the highlights of his year in office, including numerous royal visits, and visits to schools, libraries and care homes. The current events have cut short his charity events for Motor Neurone Nottingham and it was hoped that some could be rearranged to a later date. Funds were still coming in and the total raised would be announced at a later date. He also gave his thanks to the staff in every department for their hard work, particularly in the current situation.

#### 1. ELECTION OF CHAIRMAN

It was moved by Councillor Bruce Laughton and seconded by Councillor Tony Harper and:-

#### **RESOLVED: 2020/003**

That Councillor Stuart Wallace be elected Chairman of Nottinghamshire County Council, until the Annual Meeting 2021.

Arising from the above resolution, Councillor Stuart Wallace made the prescribed Declaration of Acceptance of Office, was invested with the Chairman's Chain of Office and assumed the chair.

#### **INCOMING CHAIRMAN'S ADDRESS TO THE COUNCIL**

Councillor Stuart Wallace addressed the Council, thanking members for the opportunity to perform the civic role for the County Council. He indicated that his chosen charity was My Sight Nottinghamshire

#### **RETIRING CHAIRMAN VOTE OF THANKS**

At the invitation of the newly elected Chairman, Councillor Chris Barnfather paid tribute to Councillor Kevin Rostance's contribution to Nottinghamshire Civic life, and moved a motion thanking him for his work as Chairman.

The motion was seconded by Councillor Tracey Taylor who articulated Member's appreciation and congratulations for his year of office.

Councillors Reg Adair, Alan Rhodes, Jason Zadrozny, Maureen Dobson, Helen-Ann Smith, Rachel Madden, Steve Carr, Stephen Garner and Phil Rostance also spoke in thanks of the work undertaken by Councillor Kevin Rostance as Chairman of the County Council for the municipal year 2019/20.

#### **RESOLVED: 2020/004**

That the County Council's thanks for Councillor Kevin Rostance's work as its Chairman during 2019-20 be recorded.

#### PAST CHAIRMAN'S BADGE OF OFFICE

Further to the above resolution, Councillor Kevin Rostance received his Past Chairman's Badge of Office.

#### 2. ELECTION OF VICE-CHAIRMAN

The motion to appoint Councillor Andy Sissons as Vice-Chairman was moved by Councillor Stephen Garner and seconded by Councillor Kevin Rostance.

An additional nomination to appoint Councillor Steve Carr as Vice-Chairman was moved by Councillor Rachel Madden and seconded by Councillor Helen-Ann Smith.

Following a ballot vote, with members voting for the candidate they wished to be appointed to the role, the Chairman declared that Councillor Andy Sissons had received the most votes and it was:-

#### **RESOLVED: 2020/005**

That Councillor Andy Sissons be appointed Vice-Chairman of the Nottinghamshire County Council until the Annual Meeting 2021.

Arising from the above Resolution, Councillor Andy Sissons made the prescribed Declaration of Acceptance of Office, was invested with the Vice-Chairman's chain and made a short address to the Council, thanking in them for the honour of being appointed to the role.

### 3. RECOGNITION OF MEMBERS AND OFFICERS OF GROUPS AND GENERAL DIPENSATION FOR NON-ATTENDANCE AT COUNCIL MEETINGS

Councillor Mrs Kay Cutts MBE introduced the report and moved a motion in terms of resolution 2020/006 below.

The motion was seconded by Councillor Richard Butler.

Following the debate, the motion was put to the meeting. The requisite number of Members requested a recorded vote and it was ascertained that the following 31 members voted '**For**' the motion:-

Reg Adair
Chris Barnfather
Ben Bradley
Andrew Brown
Richard Butler
John Knight
Bruce Laughton
John Longdon
John Ogle
Philip Owen

Neil Clarke MBE Francis Purdue-Horan

Mike Quigley John Cottee Kevin Rostance Kay Cutts MBE Maureen Dobson Phil Rostance Dr John Doddy Sue Saddington **Boyd Elliott** Andy Sissons Stephen Garner Tracey Taylor Keith Girling Steve Vickers John Handley Keith Walker Tony Harper Stuart Wallace Vaughan Hopewell Gordon Wheeler Richard Jackson Jonathan Wheeler Roger Jackson Martin Wright

Eric Kerry

Councillor Steve Carr voted 'Against' the motion.

The following 28 Members 'Abstained' from the motion:-

Pauline Allan David Martin Joyce Bosnjak Diana Meale Nicki Brooks Michael Payne John Clarke John Peck Jim Creamer Sheila Place Samantha Deakin Liz Plant Mike Pringle Sybil Fielding Kate Foale Alan Rhodes Glynn Gilfoyle Helen-Ann Smith **Kevin Greaves** Parry Tsimbiridis Errol Henry JP Muriel Weisz Paul Henshaw Andy Wetton

Tom Hollis Yvonne Woodhead Rachel Madden Jason Zadrozny

The Chairman declared that the motion was carried and it was:-

#### **RESOLVED: 2020/006**

1) That the membership of the political groups be noted.

- 2) That the Officers of the Groups be noted.
- 3) That the Council approves that a dispensation be granted to any County Councillor who is or will be unable to attend any meeting of the authority for a period of 6 months due to:
  - a) cancellation of meetings and/or
  - b) reduced attendance at meetings at the request of political groups and/or
  - c) shielding, self-isolation or hospitalisation and/or
  - d) lack of or technical difficulties with appropriate computer or telephony facilities

relating to and during the subsistence of the COVID19 Coronavirus emergency and that all members so affected shall continue in their role as County Councillor for their areas, despite their non-attendance for such reasons.

## 4. APOLOGIES FOR ABSENCE

None

## 5. DECLARATIONS OF INTEREST

None

## 6. ESTABLISHMENT OF COMMITTEES

Councillor Reg Adair introduced the report and moved a motion in terms of resolution 2020/007 below.

The motion was seconded by Councillor Mrs Kay Cutts MBE.

During the debate Councillor Steve Carr moved an amendment which was seconded by Councillor David Martin.

The meeting was adjourned from 1.17pm to 1.49pm to enable the amendment to be submitted in writing and checked for validity.

Councillor Keith Walker did not return to the meeting after the adjournment.

The amendment was ruled as invalid by the Monitoring Officer under paragraph 76b of the Procedure Rules for Meetings of the Full Council.

Following the debate, the motion was put to the meeting. The requisite number of Members requested a recorded vote and it was ascertained that the following 35 members voted '**For**' the motion:-

Reg Adair Ben Bradley
Chris Barnfather Andrew Brown

Richard Butler John Longdon
Neil Clarke MBE John Ogle
John Cottee Philip Owen

Kay Cutts MBE Francis Purdue-Horan

Dr John Doddy Mike Quigley **Boyd Elliott** Kevin Rostance Stephen Garner Phil Rostance Keith Girling Sue Saddington John Handley Andy Sissons **Tony Harper** Tracey Taylor Steve Vickers Vaughan Hopewell Richard Jackson Stuart Wallace Gordon Wheeler Roger Jackson Eric Kerry Jonathan Wheeler John Knight Martin Wright

Bruce Laughton

The following 6 Members voted 'Against' the motion:-

Samantha Deakin David Martin
Tom Hollis Helen-Ann Smith
Rachel Madden Jason Zadrozny

The following 24 Members 'Abstained' from the motion:-

Pauline Allan Paul Henshaw Joyce Bosnjak Diana Meale Nicki Brooks Michael Payne Steve Carr John Peck John Clarke Sheila Place Liz Plant Jim Creamer Maureen Dobson Mike Pringle Sybil Fielding Alan Rhodes Kate Foale Parry Tsimbiridis Muriel Weisz Glynn Gilfoyle **Kevin Greaves** Andy Wetton

Errol Henry JP Yvonne Woodhead

The Chairman declared that the motion was carried and it was:-

## **RESOLVED: 2020/007**

- 1) That the a COVID 19 Resilience, Recovery and Renewal Committee be established with the terms of reference set out in Appendix C of the report and the Special Responsibility Allowance referred to in Paragraph 20 of the report be approved and that the Council's Constitution to be amended accordingly.
- 2) That the Council confirm the establishment of the Committees and Sub-Committees of the Council and the allocation of seats as set out in Appendix A of

- the report. The Committees and Sub-Committees to be established with their existing terms of reference as set out in the Council's Constitution.
- 3) That the Council confirm the membership and allocation of seats and its continued participation of the Joint Committees set out in Appendix A of the report and confirm the establishment or continued participation as applicable in the other committees, joint committees and boards, and allocation of seats, as set out in Appendix B of the report.
- 4) That the Council make the appointments of Chairmen and Vice-Chairmen set out in Paragraph 10 of the report and agrees the arrangements for appointing the Chairman of the Committees set out in Paragraph 11 until the Annual Meeting of the Council in May 2021.
- 5) That the other representatives on the committees / sub-committees set out in Paragraph 12 of the report be agreed.
- 6) That the Leader of the Council be an ex-officio member of all committees and subcommittees except Health Scrutiny for Nottinghamshire Committee, Mental Health Guardianship Panel, Planning and Licensing Committee and Joint Committees.
- 7) That the appointment of members of the political Groups of the Council to committees, sub-committees, joint committees and boards be undertaken by the Team Manager, Democratic Services on behalf of the Chief Executive (the Proper Officer) in order to give effect to the wishes of the political Groups of the Council.
- 8) That the Team Manager, Democratic Services be authorised to act on behalf of the Chief Executive (Proper Officer) to appoint people as co-optees to committees when required.

The Chairman declared the meeting closed at 2.17 pm.

#### **CHAIRMAN**

23 July 2020

Agenda Item: 6b

## REPORT OF THE CHAIRMAN OF COMMUNITIES AND PLACE COMMITTE

# RESPONSES TO PETITIONS PRESENTED TO THE CHAIRMAN OF THE COUNTY COUNCIL

## **Purpose of the Report**

 The purpose of this report is to inform Council of the decisions made by the Communities and Place Committee concerning issues raised in petitions presented to the Chairman of the County Council on 10<sup>th</sup> October 2019 and 19<sup>th</sup> December 2019.

## A. Road surface at the entrance to Lydney Park (Ref: 2019/0359)

- 2. A petition consisting of 28 signatures was submitted by Councillor Gordon Wheeler requesting that the entrance to Lydney Park is resurfaced.
- 3. This site does not currently feature on the County Council's 'candidate list' of sites for potential inclusion in a future works' programme as there are currently no actionable defects. The condition of the whole of Lydney Park is such that a micro-asphalt treatment would be the best option for this type of road in the future, as this treatment provides a thin overlay which removes imperfections in the carriageway surface and improves ride quality. We will continue to monitor the site and keep the road safe until such time as it can be included in a future works' programme.
- 4. It was agreed that the leading petitioner be informed.

## B. Road resurfacing on Nottingham Road, Cropwell Bishop (Ref: 2019/0360)

- 5. A petition consisting of 839 signatures was presented by Councillor Neil Clarke. The petition requested that Nottingham Road be resurfaced from its junction with Church Street to the Memorial Hall.
- 6. Nottingham Road, Cropwell Bishop was on the County Council's 'candidate list', its condition having been highlighted initially by the annual technical survey, along with subsequent recommendations from the Highway Inspectors and Councillor Clarke. Consequently, a maintenance scheme was already included in the 2019/20 capital maintenance programme (as described in the petition) and was scheduled to be delivered in February 2020.
- 7. It was agreed that the lead petitioner be informed.

### C. Vehicle speed and HGV traffic management Blyth Road, Ranskill (Ref. 2019/0361)

8. A petition consisting of 45 signatures was presented by Councillor Tracey Taylor expressing concern about excessive speed on the B6045 and the use of that road as a through-route by lorries.

9. Section 5.11.13 of the County Council's Highway Network Management Plan states that:

Environmental Weight Restrictions will be considered to overcome problems of the use of unsuitable roads by heavy goods vehicles provided that:

- i. a restricted area can be defined which does not transfer the problem from one community to another
- ii. a suitable alternative route exists which does not create such a major increase in route mileage for operators such that their economic viability would be seriously affected, does not result in increased highway maintenance costs and does not increase safety risks.

Advisory signing of suitable lorry routes and of unsuitable routes will be provided where appropriate.

- 10. The B6045 acts as a key east-west route across Bassetlaw, providing a link between Gainsborough and Worksop, and as such it is expected that it will carry HGV traffic. More locally, the road provides access to the A1 for businesses located in the Ranskill and Sutton cum Lound areas.
- 11. The alternative route would be along the A638 and A634 via Barnby Moor. On the face of it, this would appear to be the more appropriate route given the higher classification of the roads that form it. However, this alternative route would add approximately 4.3km to each journey and would cause lorry traffic to pass the frontages of an additional 40 residential properties.
- 12. It is clear that the alternative route fails to meet both of the above tests: that is, it will transfer the problem from one community to another and will create a major increase in route mileage for operators.
- 13. The B6045 presently has an excellent safety record (only one accident involving injury in the last three years) which suggests that the presence of lorry traffic is not in itself a safety concern.
- 14. It is considered, therefore, that a lorry ban on the B6045 Blyth Road is not appropriate.
- 15. The petition also raises concern about excessive speed on the road. A survey carried out in November 2018 confirmed that speeds are indeed high. The survey, sited 200m within the 30mph limit recorded the 85<sup>th</sup> percentile speed (i.e. the speed at or below which 85% of traffic travels) was recorded as being over 40mph in both directions.
- 16. Requests for vehicle activated speed signs are prioritised at locations that have both high speeds and high volumes of traffic. Whilst the recorded speed of traffic met the existing criteria traffic flows on Blyth Road are low, with the peak traffic flow over 100 vehicles lower than the minimum threshold for prioritisation. As a result, it wasn't possible to include this location in the current financial year's programme of works, it will, however, be considered for inclusion in the 2020/21 programme of work (alongside all other requests for interactive speed signs) which will be considered by Communities and Place Committee in April 2020.
- 17. Given the high speed of traffic, it is suggested that the local police are contacted with a view to carrying out enforcement.

18. It was agreed that the lead petitioner be informed.

# D. Extend an existing residents' permit parking scheme on Queen Street, Retford (Ref: 2019/0362)

- 19. A petition consisting of 29 signatures was presented by Councillor Mike Quigley requesting a residents' permit scheme on the section of Queen Street between Clumber Street and Prince of Wales Street. Queen Street is located near the railway station, and this section comprises the southern end of the street, nearest to the station.
- 20. The County Council received an initial request for a permit scheme in the vicinity of the railway station in 2010. A consultation was carried out in August 2010 on a proposed area-wide residents' parking scheme that included Queen Street as well as Albert Road, Artillery Terrace, Clumber Street, Cobwell Road, Darrel Road, Pelham Road, Prince of Wales Street, Station Road, and Victoria Road.
- 21. Even though residents were warned of the possibility of migration of parking by station users if the scheme did not cover the entire area, objections were received from residents living in the streets further away from the station. As a result, the roads further away from the station were removed from the proposed scheme which was reduced in size to cover Clumber Street, Darrel Road, part of Cobwell Road, part of Victoria Road, and one side of Station Road. Prior to being implemented all residents (including those on the roads omitted from the revised proposal) were consulted again. The revised proposal received an appropriate level of support from residents and was introduced.
- 22. As anticipated, the County Council received complaints from residents on streets outside the permit area for several years. In 2017, the creation of additional parking spaces in the station site allowed the council to consider extending the scheme to cover the roads that were removed from the original proposal. A proposal to extend the scheme to include Queen Street (including the section subject to the present petition), Cobwell Road and Victoria Road was included in the 2017/18 integrated transport programme but was not implemented because once again it failed to receive sufficient support from residents.
- 23. The County Council's policy regarding the implementation of permit schemes requires that, in any consultation, 35% of those consulted respond and, of those responses, 65% are in favour. While the threshold for responses was met (37% returned the questionnaire), only 58% were in favour. An analysis of the responses confirmed that there were no streets where the target was met and, as a result, the proposal was abandoned.
- 24. Given that residents have been consulted twice the last time only two years ago and have twice failed to demonstrate that a permit scheme would command sufficient levels of support to be delivered, it is not clear that any further consultation would achieve a different outcome. As a result, it is not considered appropriate to propose a permit scheme again.
- 25. It was agreed that the lead petitioner be informed.

# E. Request for a partial road closure on Landcroft Lane, Sutton Bonnington (Ref: 2019/0363)

- 26. A petition consisting of 57 signatures was submitted by Councillor Andrew Brown requesting that if planning permission is granted for a nearby housing development that a partial road closure is introduced on Landcroft Lane, Sutton Bonnington.
- 27. The County Council, as Highway Authority, provided formal comments with regard to the proposed development to Rushcliffe Borough Council on the 16 October 2019. The County Council's comments highlighted a number of issues with the proposed development which would need to be resolved in order to attract a recommendation of approval. Amongst the issues highlighted was the apparent lack of consideration within the applicant's 'Transport Assessment' to the potential increase of traffic on Landcroft Lane. The Council has highlighted the fact that Landcroft Lane provides an attractive link from development to East Leake and beyond and will likely result in increased traffic levels should the development proceed. The Council has also highlighted that Landcroft Lane is a single track for much of its length and is not considered suitable to accommodate the likely additional vehicle movements associated with the development.
- 28. The planning process is ongoing and the County Council is yet to receive a response from the applicant. Nonetheless, the County Council will highlight the concerns of local residents and the content of the petition to the developer when undertaking future discussions on the matter. It should be noted, however, that whilst the County Council, as the Highway Authority, are able to recommend mitigation measures they consider necessary to make a development acceptable, the final decision as to whether such measures are secured via the planning process lies with the local planning authority, in this case Rushcliffe Borough Council. Therefore, should residents have concerns about the planning application the County Council would strongly recommend they make representations directly to Rushcliffe Borough Council so their objections can be formally noted by planners and considered as part of the planning process.
- 29. It was agreed that the lead petitioner be informed.

## F. Dangerous parking outside Brinsley Primary School (Ref: 2019/0364)

- 30. A petition consisting of 125 signatures was presented by Councillor John Handley. The petitioners raised concerns at the lack of road safety measures and requested the provision of a zebra crossing or school crossing patrol outside Brinsley Primary School.
- 31. Typically, formal crossings are provided where there are much higher numbers of pedestrians crossing throughout the day, not for just two very short periods of time during Monday to Friday; and where there are much higher volumes of traffic. Therefore, for this location to be prioritised for a formal crossing the numbers of pedestrians crossing the road in the vicinity of the school throughout the day, and the volume of traffic would need to increase significantly. The installation of a zebra crossing would also not be appropriate for a residential road as the requirements for the controlled area (zig-zag markings) would have a negative impact on residents with limited off-street parking.
- 32. The school crossing patrol site at this location has been vacant since 2008 due to the low number of children using it, making it unsustainable as a school crossing site. The road safety

team will, however, undertake a new survey shortly to determine if the site meets the necessary criteria for a crossing patrol. The lead petitioner will be updated on the results of the survey once it has been undertaken.

## G. Request for crash barriers along Hoveringham Road, Hoveringham (Ref: 2019/0365)

- 33.A petition consisting of 4,755 signatures was presented by Councillor Roger Jackson requesting that crash barriers should be installed along a section of Hoveringham Road that runs adjacent to the River Trent. A fatal road traffic collision occurred here on 24 September 2019 and, as Councillor Jackson has noted, the circumstances are still under investigation.
- 34. Central Government have charged local highway authorities with reducing accidents involving death and serious injury and this is where resources are targeted within Nottinghamshire. Locations where there is a pattern of accidents receive detailed investigations, and where appropriate remedial measures are implemented.
- 35. The County Council collects, maintains and analyses reported injury road traffic accident data. The data at this location has been investigated and there have been no previously reported injury accidents involving vehicles leaving the road on the river side at this location in almost 30 years. Investigations are, however, ongoing and the conclusion of the police's investigation and Coroner's inquest will inform any appropriate mitigation in due course.
- 36. It was agreed that the Communities and Place Committee and the lead petitioner be updated once the investigation and Coroner's inquest are completed, and any recommendations coming from these are considered.

### H. Request for resurfacing the B6030, Mansfield Road through Clipstone (Ref: 2019/0366)

- 37. A petition consisting of 195 signatures was presented by Councillor John Peck. The petition requested that Mansfield Road, Clipstone be repaired.
- 38. The B6030 Mansfield Road through Clipstone is on the County Council's 'candidate list', its condition having been highlighted initially by the annual technical survey, along with subsequent recommendations from the highway inspectors and Councillor Peck. The condition of this particular section of road has been monitored and kept safe through routine safety inspections in the interim while major works were carried out on the higher priority sections of the B6030. The main section of Mansfield Road through Clipstone itself is included in the 2020/21 capital maintenance.
- 39. It was agreed that the lead petitioner be informed.

# I. Request for a residents' parking scheme for Redwood Crescent, Beeston (Ref: 2019/0367)

40. A petition consisting of 31 signatures was presented by Councillor Kate Foale. The petitioners raised concerns with obstructive parking on Redwood Crescent from non-residents and drivers parking on the road to utilise the railway station. The petitioners have requested a residents' parking scheme to address this; and have also requested 'Give Way' lining at the entrance to the Crescent.

- 41. Requests for residents' parking schemes are prioritised in locations where residents do not have off-street parking and where a scheme won't negatively affect nearby streets and town centres, or increase rat running or traffic speeds. Nearly all of the properties subject to this request have off-street parking and therefore this request would not be considered a priority for inclusion in a future year's integrated transport programme; and so no further assessment will be undertaken. If residents are experiencing issues with people parking across their driveways they are, however, able to pay to have white H-bar markings installed to help ensure access to their driveways.
- 42. It is, however, acknowledged that the entrance to the Crescent may benefit from the provision of parking restrictions to reinforce the fact that vehicles should not be parking obstructively on the junctions at its entrance and across the tactile pedestrian dropped crossings near to the Ireland Avenue junction.
- 43. The introduction of double yellow lines at the Redwood Crescent junction with Ireland Avenue; in addition to junction protection markings at the entrance to Redwood Crescent itself (adjacent to numbers 2 and 37 Redwood Crescent) have therefore been included in the 2020/21 traffic management revenue. Consultation on the proposals will be undertaken in due course.
- 44. The introduction of 'Give Way' lining at the junction adjacent to numbers 2 and 37 Redwood Crescent, to mirror the existing junction lining where Ireland Avenue junction meets Redwood Crescent, is also included in the 2020/21 traffic management revenue programme
- 45. It was agreed that the lead petitioner be informed.

## J. Gypsy Traveller and Show People Site, Sherwood Hall (Ref: 2019/0368)

- 46. A petition sent to Mansfield District Council was presented by Councillor Stephen Garner.
- 47. The County Council has already informed Mansfield District Council, in response to a consultation on site options for Gypsy and Traveller development, that it does not consider the site to be appropriate for Gypsy and Traveller development and that it has alternative plans to bring the site forward for residential use.
- 48. Mansfield District Council are currently considering all responses to the consultation, including this petition, will be reviewing sites following the consultation, and will be preparing a Plan in 2020. The County Council will continue to engage with Mansfield District Council as necessary. The petition has been sent to the Council's property team for information and it was agreed that the lead petitioner be notified accordingly.

## K. Concerning traffic calming on Bransdale Avenue, Forest Town (Ref: 2019/0369)

- 49. A petition consisting of 26 signatures was presented by Councillor Vaughan Hopewell on behalf of residents of Bransdale Avenue, Forest Town requesting the introduction of traffic calming measures, as residents were becoming concerned with the increase of traffic and safety for residents, pedestrians and school children.
- 50. Nottinghamshire County Council have not received any previous requests or concerns in relation to traffic calming, traffic issues or parking for Bransdale Avenue, Forest Town.

Fortunately, there have been no reported road traffic collisions resulting in injuries during the period January 2016 through to July 2019 and therefore there is currently no justification for the introduction of traffic calming on this road. This road will, however, continue to be monitored (as are all roads in the county) for further reported injury accidents in order that prompt action can be taken if a pattern of treatable injury accidents occur.

51. It was agreed that the lead petitioner be informed accordingly.

# L. Request for a compulsory speed restriction/interactive speed sign and weight restriction on Moore Road, Mapperley (Ref: 2019:0370)

52. A petition consisting of 105 signatures was presented by Councillor Muriel Weisz requesting the introduction of a 20mph speed limit and lorry ban, along with an interactive speed sign on Moore Road, Mapperley.

#### 20mph speed limit

53.20mph speed limits (with associated traffic calming measures) are introduced to help reduce vehicle speeds at locations where there is a pattern of reported road traffic collisions that result in injuries to road users; and where there they are the most appropriate measure to address the cause of the accidents. During the last three years, up to and including end of August 2019, there have been only three injury accidents along the whole length of Moore Road; one of which was at its junction with Porchester Road and one was at its junction with Westdale Lane. Analysis of these accidents shows that speed of traffic was not a contributory factor in any of them and therefore there is currently no justification for the introduction of a lower speed limit or traffic calming on this road to address a pattern of road traffic accidents. This road will, however, continue to be monitored (as are all roads in the county) for further reported injury accidents in order that prompt action can be taken if a pattern of treatable injury accidents occur

## Interactive speed sign

54. Interactive speed signs are generally only introduced where they meet both a minimum speed and flow criteria. The flow threshold is 250 vehicles in any direction in the peak. Speed surveys have not been undertaken as the very low flow on Moore Road (only 133 vehicles in the peak hour) mean that an interactive speed sign would not currently be prioritised at this location.

#### Lorry ban

- 55. A traffic survey undertaken in October 2018 recorded only one lorry on Moore Road; and this lorry would not have been subject to a ban had one been in force. Even if this number was not representative of 'normal' circumstances, it is unlikely that the volume of lorries on Moore Road is sufficiently high to justify a lorry ban. In any event, such a ban would merely serve to move such traffic on to other adjacent roads, requiring an area-wide ban. There is currently no evidence that such a ban is necessary in this vicinity.
- 56. As a result of the above assessments, it was not considered appropriate to introduce any of the proposals requested and it was agreed that the lead petitioner be informed accordingly.

# M. Speeding traffic through Elston: Lodge Lane, Top Street, Mill Lane, Brecks Lane (Ref:2019/0372)

- 57. A petition consisting of 15 signatures was submitted to the County Council by Councillor Sue Saddington, requesting measures to address problems of speeding traffic and lorries rat running through the village.
- 58. There is an interactive speed sign on Lodge Lane west of Pinfold Lane, part of Top Street is subject to an advisory 20mph limit associated with the school; and there have been no reported injury accidents in Elston in the last three years.
- 59. A traffic survey was carried out in 2018 to determine the speed and classification of vehicles travelling on Top Street. The survey confirmed that the 85<sup>th</sup> percentile speed (that is, the speed at or below which 85% of the traffic is travelling) is below the 30mph speed limit in both directions. As a result, no further speed limiting measures are currently considered necessary or appropriate.
- 60. The traffic survey recorded 1,950 vehicles during an average weekday of which very few, only nine, were lorries that might be removed by a ban. The low numbers of recorded HGVs was considered commensurate with the presence of local farms and other businesses that would have legitimate need to travel through Elston and would be exempt from any restriction. This would seem to be confirmed by the presence of lorry bans to the east of the village that sever any route to the A1. Consequently, based on the survey results, a lorry ban is not currently considered necessary or appropriate.
- 61. It was agreed that the lead petitioner be informed.

## N. Lack of regular bus service in Eastwood (Ref:2019/0373)

- 62. A petition consisting of 117 signatures regarding the lack of a regular bus service in Eastwood, was submitted to the County Council by Councillor Tony Harper.
- 63. Following the recent collapse of the Yourbus bus company the County Council has been able to revise its local services to cover the loss of the Eastwood Town Service. The former Y10 service was lost when the operator went into liquidation but following requests from local members and residents, the Transport and Travel Services Team have made changes to the 528 and 532 services to include this area. The service will provide a reduced level of service and will be reviewed later in the year as part of our wider transport review. Following feedback from users the service is being amended to include the Eastwood Library stop very shortly.
- 64. It was agreed that the lead petitioner be informed.

## O. Request for a pedestrian crossing outside Jesse Gray School (Ref:2019/0374)

- 65. A petition was submitted by Councillor Jonathan Wheeler requesting a pedestrian crossing outside Jesse Gray Primary School on Musters Road, West Bridgford to help pupils cross the road because the school crossing patrol site outside the school was currently vacant.
- 66. A school crossing patrol, operating at the start and end of the school day, is still considered to be the most appropriate form of crossing to help the Jesse Gray school pupils cross Musters

Road at this location. Since the school crossing patrol site became vacant 12 months ago Via EM Ltd has made repeated attempts to recruit to the site, working with Jesse Gray Primary School and advertising locally around the site, but have so far been unsuccessful in finding a replacement patrol. Via EM Ltd has advertised the post through the use of banners on the school's frontage and posters on lamp columns, but also in local areas such as the park. It has also advertised on the Council's website, West Bridgford Wire website, and through the school itself. In future Via EM Ltd are looking to develop a technique using social media adverts targeted at local areas, key demographics and times of day. In the meantime, to attempt to recruit to the post the advert posters (around the vicinity and park) and advert boards (directly outside the school) will be maintained; and the school will be asked to renew adverts in their newsletters periodically. If recruitment to the school crossing patrol remains unsuccessful a formal zebra crossing will be considered.

- 67. The County Council receives far more requests for pedestrian crossings (such as puffin or zebra crossings) than it is able to fund and therefore requests for crossings are prioritised based on the number of people crossing, the volume of traffic and other relevant factors such as accident history at a proposed location so that the available funding helps the greatest number of people. For road safety reasons formal crossings are also currently only installed where they are used by pedestrians throughout the day.
- 68. A pedestrian survey is scheduled to be undertaken in March 2020 to determine whether a formal crossing should be prioritised at this location. Delivery of a formal crossing at the location is also subject to feasibility, including the necessary consultation, statutory undertakings and other issues arising from detailed scheme investigation, and design. Therefore to accelerate its potential delivery (should the results of the survey confirm that a zebra crossing be prioritised), design work is already underway to determine if a formal crossing is feasible at this location.
- 69. The speed of traffic on Musters Road was also cited as a cause for concern in the petition and therefore a speed survey has been undertaken at this location. The speed survey determined that the average vehicle speed at school start/finish times is only 20mph (compared to the average speed over the course of the day of 24mph) confirming that the advisory 20mph speed limit introduced on Musters Road has been effective at encouraging slower speeds when required outside the school.
- 70. It was agreed that the lead petitioner be informed.

### P. Request for improved bus services in Stanton Hill (Ref:2019/0375)

- 71.A petition consisting of 387 signatures was submitted to the County Council by Councillor Helen-Ann Smith, requesting improvements to the bus service in Stanton Hill.
- 72. The County Council is currently reviewing its supported bus network to determine if local services are being delivered effectively and meet the needs of local communities. Services around Stanton Hill are provided by the commercial sector and the Council supports the 417 route operated by our Fleet Transport Service which serves Teversal and a number of areas in Sutton in Ashfield which do not have a commercially provided alternative. As part of the transport review, officers will be liaising with the commercial providers across the county to encourage wider network coverage and to maximise any potential partnership working.

73. It was agreed that the lead petitioner be informed.

# Q. Road safety / speed calming measures on the lower part of Spring Lane into the School Safety Zone, Lambley Village (Ref:2019/0377)

- 74. An petition consisting of 82 signatures was presented to the County Council by Councillor Boyd Elliott. The petitioners expressed concern about the volume and speed of traffic on Spring Lane, Lambley and requested the installation of traffic calming measures.
- 75. Traffic calming is only introduced as part of a road safety remedial scheme where it can be justified to address reported road traffic collisions resulting in injuries to vulnerable road users. Analysis of reported road traffic collisions indicates that during the last 3½ years there have been only three reported collisions resulting in slight injuries along Spring Lane (one collision involved an adult cyclist; and none involved pedestrians or school children). Based on this level of collisions, the Casualty Reduction Team would not currently be able to justify the introduction of traffic calming on Spring Lane. The Casualty Reduction Team will, however, continue to monitor reported road traffic collisions resulting in injuries at this location (as they do on all roads in the county) and will consider appropriate education, enforcement or engineering measures should a pattern of treatable collisions occur in the future.
- 76. The Casualty Reduction Team also offers a range of road safety education for school pupils; and the team has contacted Lambley School and were scheduled to deliver a programme of road safety education to pupils on 13 March 2020.
- 77. It was agreed that the lead petitioner be informed accordingly.

# R. Request for speed restrictions on the A616 in the vicinity of Little Carlton Village (Ref:2019/0378)

- 78. A petition consisting of 79 signatures was submitted to the County Council by Councillor Bruce Laughton requesting the introduction of a 40mph speed limit and associated infrastructure on the A616 in Little Carlton.
- 79. The speed limit on the A616 was reduced from national speed limit to 50mph on 1 March 2019. At the time of implementation, it was considered that the reduction from 60mph to 50mph would achieve an average speed reduction of approximately 2mph. This is consistent with national guidance on setting local speed limits, which also states that existing mean speeds should be used as the basis for determining local speed limits.
- 80. A speed survey carried out on the A616 in December 2019 recorded an average speed of 45.7mph with 85<sup>th</sup> percentile speeds (that is, the speed at or below which 85% of the traffic is travelling) of 51.8mph. Taking the above into account, it is unlikely that the proposed limit would achieve speeds of around 40mph; and the request also fails a number of other tests set out in Department for Transport (DfT) guidance on setting local speed limits which confirms that the present speed limit is appropriate for the road conditions.
- 81. It was agreed that the lead petitioner be informed.

# S. Request for a pedestrian crossing on Thackeray's Lane / Arno Vale Road, Woodthorpe (Ref:2019/0379)

- 82. An online petition was submitted to the County Council by Councillor Muriel Weisz, requesting a formal pedestrian crossing on the A6211 Thackeray's Lane and Arno Vale Road.
- 83. The A6211 is a key strategic route and carries a large volume of traffic every day (19,550 vehicles on A6211 Thackeray's Lane and 11,050 vehicles on Arno Vale Road in 2016). Despite the high volume of traffic, there have been no accidents involving pedestrians at this location in the last three years. However, following requests from the local community and County Council member, the construction of a formal pedestrian crossing to replace the existing pedestrian refuge on Thackeray's Lane near Calstock Road was approved by Communities and Place Committee at its 7 November 2019 meeting; and is due to be constructed during 2020.
- 84. The County Council receives far more requests for pedestrian crossings (such as puffin or zebra crossings) than it is able to fund and therefore requests for crossings are prioritised based on the number of people crossing, the volume of traffic and other relevant factors such as accident history at a proposed location so that the available funding helps the greatest number of people. Surveys will, therefore, be undertaken to determine if an additional crossing to the east of the roundabout on Arno Vale Road should also be prioritised for future delivery.
- 85. It was agreed that the lead petitioner be informed.

# T. Request for a residents parking scheme, Currie Road, Newark (Ref:2019/0380)

- 86. A petition consisting of nine signatures was submitted to the County Council by Councillor Maureen Dobson requesting the introduction of a residents' parking scheme on Currie Road in Newark. The scheme is requested due to the adverse impact of parking associated with the nearby railway station and local businesses.
- 87. Requests for permit schemes in the area have been received previously, and a proposal to introduce a permit scheme covering Lovers Lane, Meyrick Road, Newnham Road and Currie Road was included in the 2018/19 integrated transport programme (the proposal included a number of other nearby roads because introduction of a permit scheme on Currie Road only would have the impact of transferring non-resident parking to other nearby roads). However, it was decided that this project should be put on hold until the Severn Trent works in the town were completed.
- 88. As these works are now substantially complete this proposal will therefore be considered for inclusion in the 2020/21 integrated transport programme.
- 89. It was agreed that the lead petitioner be informed.

# U. Request for an assessment of parking and speed issues on Harcourt Street, Newark (2019/0381)

90. A petition consisting of 101 signatures was presented to the County Council by Councillor Stuart Wallace, requesting that officers meet with residents of Harcourt Street, Newark to

discuss a number of issues relating to rat-running, vehicle speeds and parking (including its impacts on gully cleaning).

- 91. Residents were contacted by mail on 22 November 2019 (after the date that residents signed the petition) to advise them that gully cleaning would be attempted on 25 November 2019 and requesting that vehicles be moved away from gullies to enable cleaning. Signs were also placed on lamp columns at either end of the street. Two officers attended site to attempt to move vehicles causing an obstruction. This approach was only partially successful as 13 of the 19 gullies were accessed and cleaned. The road is next scheduled for gully cleaning in 2021/22.
- 92. Parking and vehicle speed and flow surveys have been undertaken to help determine whether any potential traffic management measures are appropriate and can be prioritised. A meeting between officers, Councillor Wallace and a representative of the residents has also been held to discuss the issues raised and consider potential improvements. Officers have agreed to consider potential measures and the outcomes from this work will be passed to Councillor Wallace when completed. Should any measures be identified, they will be considered for inclusion in a future year's programme of works.

93. It was agreed that the lead petitioner be informed.

# **Statutory and Policy Implications**

94. This report has been compiled after consideration of implications in respect of crime and disorder, data protection and information governance, finance, human resources, human rights, the NHS Constitution (public health services), the public sector equality duty, safeguarding of children and adults at risk, service users, smarter working, sustainability and the environment and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

### RECOMMENDATION

It is recommended that the contents of the report be noted.

#### Councillor John Cottee - Chairman of Communities and Place Committee

### For any enquiries about this report please contact:

Adrian Smith, Corporate Director, Place adrian.smith@nottscc.gov.uk

### **Background Papers and Published Documents**

 Responses to Petitions Presented to the Chairman of the County Council – Communities and Place Committee, 9<sup>th</sup> January 2020 and 5<sup>th</sup> March 2020

## **Electoral Division(s) and Member(s) Affected**

- Arnold South Councillor Muriel Weisz and Councillor John Clarke
- Beeston and Central Rylands Councillor Kate Foale
- Bingham West Councillor Neil Clarke MBE
- Calverton Councillor Boyd Elliott
- Collingham Councillor Maureen Dobson
- Eastwood Councillor Tony Harper
- Farndon and Trent Councillor Sue Saddington
- Greasley and Brinsley Councillor John Handley
- Leake and Ruddington Councillor Andrew Brown and Councillor Reg Adair
- Mansfield East Councillor Vaughan Hopewell and Councillor Martin Wright
- Mansfield South Councillor Stephen Garner and Councillor Andy Sissons
- Misterton Councillor Tracey Taylor
- Muskham and Farnsfield Councillor Bruce Laughton
- Newark East Councillor Stuart Wallace
- Retford West Councillor Mike Quigley
- Sherwood Forest Councillor John Peck
- Southwell Councillor Roger Jackson
- Sutton North Councillor Helen-Ann Smith
- West Bridgford South Councillor Jonathan Wheeler
- West Bridgford West Councillor Gordon Wheeler

# **Report to Full Council**

23 July 2020

Agenda Item: 7

## REPORT OF THE CHIEF EXECUTIVE

## APPOINTMENT OF COMMITTEE CHAIRMAN

# **Purpose of the Report**

1. To appoint a new Chairman of the Health and Wellbeing Board due to a vacancy.

### Information

- 2. A vacancy has arisen for the Chairman of the Health and Wellbeing Board following the previous Chairman tendering his resignation.
- 3. It is proposed to appoint Councillor Tony Harper as Chairman of the Health and Wellbeing Board until the annual meeting in 2021.

## **Other Options Considered**

4. None

#### Reason/s for Recommendation/s

5. The Constitution requires that Full Council appoints the Chairmen and Vice-Chairmen of Committees.

# **Statutory and Policy Implications**

6. This report has been compiled after consideration of implications in respect of crime and disorder, data protection and information governance finance, human resources, human rights, the NHS Constitution (public health services), the public sector equality duty, safeguarding of children and adults at risk, service users, smarter working, sustainability and the environment and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

## **Financial Implications**

7. Whilst the position carries a Special Responsibility Allowance (SRA), Councillor Harper is already the Chairman of the Adult Social Care and Public Health Committee and therefore no additional payment will be made whilst he remains in both posts.

## **RECOMMENDATION/S**

1) To appoint Councillor Tony Harper as the Chairman of the Health and Wellbeing Board until the annual meeting in 2021.

# **Anthony May Chief Executive**

## For any enquiries about this report please contact:

Marjorie Toward, Service Director, Customers, Governance and Employees and Monitoring Officer

## **Constitutional Comments (SS 09/07 2020)**

8. It is appropriate that Council makes this appointment.

## Financial Comments (RWK 09/07/2020

9. There are no additional financial implications arising directly from the report.

## **Background Papers and Published Documents**

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

Establishment of Committees report – Full Council on 11<sup>th</sup> June 2020 (published)

### **Electoral Division(s) and Member(s) Affected**

All



# **Report to Full Council**

23 July 2020

Agenda Item: 8

# REPORT OF THE CHAIRMAN OF FINANCE & MAJOR CONTRACTS MANAGEMENT COMMITTEE

### **MANAGEMENT ACCOUNTS 2019/20**

# **Purpose of the Report**

- 1.1 To inform Council of the year end position for the 2019/20 Management Accounts.
- 1.2 To request that Council approves the transfer from the General Fund Balances of £2.1m.
- 1.3 To inform Council of the position on other reserves of the Authority.
- 1.4 To inform Council of the year end position for the 2019/20 Capital Programme and its financing.
- 1.5 To inform Council that capital expenditure and borrowing in 2019/20 were managed within the Council's Prudential Indicators.
- 1.6 To inform Council of Treasury Management activities during 2019/20.

## Information and Advice

## 2. Background

- 2.1 It is important to note that this Management Accounts report has been put together at a time when the Council is responding to the consequences of COVID-19. A large number of services, resources, functions, plans and programmes have been re- and de-prioritised as the Council has had to respond to a rapidly changing and fluid situation that has included the regular provision of new guidance and legislation. A report which sets out the impact of COVID-19 crisis on the work of Nottinghamshire County Council and the Council's response was reported to Policy Committee on 17 June 2020.
- 2.2 A Financial Resilience Group has been set up to consider the financial impact arising from the COVID-19 crisis. This Group will focus on reviewing variables such as additional costs, lost income, impact on savings plans, use of reserves and cash flow position as well as additional grant received from the Government in order to assess the impact upon the Medium-Term Financial Strategy. Regular reports will be provided to the Corporate Leadership Team and Members to keep them informed about the financial implications of the crisis.
- 2.3 The financial position of the County Council has been monitored throughout the financial year, with monthly reports to the Corporate Leadership Team and the Finance and Major Contracts Management Committee providing an update of progress, thus ensuring decision makers had access to financial information on a timely basis. Draft Management Accounts

were reported to Policy Committee on 17 June 2020, this report is the final out-turn for 2019/20, and this is in line with the forecast position.

## 3. Summary Financial Position

- 3.1 Due to the significant financial challenges facing the Authority, particularly around the increased cost and demand for Children's Social Care services, Committee budgets are showing a net overspend of £4.2m or 0.8% of net Committee budgets. This compares to a period 10 forecast overspend of £6.2m. An exercise to fully understand the permanent or temporary nature of both overspends and underspends is to be undertaken. Permanent underspends will be removed from the base budget to fund specific future priorities and support the strategy required to meet the £28.3m shortfall in funding across the medium term. This approach was approved as part of the 2020/21 Annual Budget Report to Full Council in February 2020.
- 3.2 The level of General Fund balances, subject to approval by County Council, will decrease by £2.1m to £22.0m. This results in a closing balance that is in line with the revised budget.
- 3.3 Table 1 shows the summary revenue position of the County Council. Further detail, including the position on reserves, is provided in the appendices to this report.

<u>Table 1 – Summary Financial Position</u>

Committee	Final Budget £'000	Draft Out-turn £'000	Draft Variance £'000	Percentage Variance to Annual Budget
Children & Young People	126,982	136,672	9,690	7.6%
Adult Social Care & Public Health	208,954	202,424	(6,530)	(3.1%)
Communities & Place	124,666	126,155	1,489	1.2%
Policy	38,065	38,079	14	0.0%
Finance & Major Contracts Management	3,437	3,097	(340)	(9.9%)
Governance & Ethics	7,282	7,402	120	1.6%
Personnel	15,291	15,029	(262)	(1.7%)
Net Committee (under)/overspend	524,677	528,858	4,181	0.8%
Central items	(20,954)	(51,238)	(30,284)	
Contribution to Schools Expenditure	199	199	-	
Contribution to/(from) Traders	491	1,255	764	
Forecast prior to use of reserves	504,413	479,074	(25,339)	
Transfer to / (from) Corporate Reserves	(3,243)	19,130	22,373	
Transfer to / (from) Departmental Reserves	(11,643)	(8,664)	2,979	
Transfer to / (from) General Fund	(2,099)	(2,112)	(13)	
Net County Council Budget Requirement	487,428	487,428	-	

### 4. Net Committee Spend

The overall net overspend within the Committees is £4.2m and the principal reasons for the variations are detailed below.

## 4.1 Children & Young People (£9.7m overspend, 7.6% of Committee budget)

The overspend has been caused primarily by rapidly increased demand for children's care services. Allied with unavoidably highagaits shis has had a large impact on demand led

budgets. This increased demand is also being experienced nationally and consequently adds additional market pressures.

The major contributing variances are:

- External Placements for Looked After Children overspent by £8.7m, of which £1.7m is attributable to earlier growth in the number of Independent Fostering Agency placements, together with £4.6m Residential and £2.4m on semi-independent spot placements. From the beginning of April to the end of December external LAC numbers increased by 42 to 440, which very closely tracked the long-term trend of an average of 5 extra per month.
- There is a £1.3m overspend on Children's Social Work staffing budgets. This has arisen due to a combination of staffing changes including permanent recruitment to vacancies, additional capacity staff to respond to continuing increased workload and maintain manageable caseloads; and agency workers. All agency posts continue to require the explicit approval of the Service Director Youth, Families & Social Work and are subject to scrutiny by the quarterly Agency Challenge Panel.

There is a net £0.3m underspend across a range of other budgets.

As reported previously to Finance and Major Contracts Management Committee, in addition to existing high-level budget control actions a more detailed Action and Recovery Plan has been prepared and continues to be monitored against.

## 4.2 Adult Social Care and Public Health (£6.5m underspend, 3.1% of Committee budget)

Within Adult Social Care and Public Health the main variances were:

- £2.9m underspend within Strategic Commissioning and Integration primarily due to £1.4m additional Client Contributions as a result of care package demand and a £0.9m underspend from the closure of Care and Support Centres due to fewer longterm residents.
- £1.3m underspend against Living Well and Ageing Well budgets. This consists of an underspend of £2.5m in Living Well, offset by an overspend of £1.2m in Ageing Well.

In addition, there was a £2.3m underspend in Public Health. This was primarily due to a contract variation on the Public Health Need 0-19 contract which has reduced the contract in year by £1.5m. In addition, there were smaller underspends across all other areas within the Public Health budget. As the Public Health Grant is ringfenced, this underspend has been transferred to reserves for use in future years.

### 4.3 Communities and Place (£1.5m overspend, 01.2% of Committee budget)

There is an overspend of £1.8m against the SEND / Home to School transport budget. This is mainly due to pre-16 transport where there was an increase of 160 pupils requiring SEN transport, driven by the upturn in Educational Health Care Plans, of which 47% are then assessed for SEN transport. This is national issue and a review of transport provision is underway looking at charging demand and the efficiency of routes.

There is also an overspend of £0.5m on Coroners based on advice from Nottingham City Council (who manage the service) and is due to an increase in the annual cost of mortuary services

These underspends are offset by a number of smaller underspends on other services such as Highways Client (£0.2m), Waste and Energy (£0.2m), Emergency Planning and Registration (£0.3m) and Communities Staffing and Grants (£0.2m).

There is a net £0.1 overspend across a range of other budgets.

## 4.4 Policy (£0.0m underspend, 0.0% of Committee budget)

There are no major variances to report.

# 4.5 Finance and Major Contracts Management (£0.3m underspend, 9.9% of Committee budget)

The £0.3m underspend has mainly arisen due to staffing vacancies within the Finance and Procurement Groups.

## 4.6 Governance and Ethics (£0.1m overspend, 1.6% of Committee budget)

There are no major variances to report.

## 4.7 Personnel (£0.3m underspend, 1.7% of Committee budget)

The £0.3m underspend is mainly due to savings in the Business Support service where there was a proactive strategy to hold vacant posts to ensure the delivery of future known savings requirements.

## 4.8 Traders Services (£0.8m overspend)

Traders are expected to be neutral in cost for the year, with any underspend being transferred to reserves to fund future expenditure and any overspend being covered by a use of reserve. There are overspends for County Supplies (£0.3m), Cleaning and Landscapes (£0.2m) and Catering Services (£0.3m). There are no reserves available to fund these deficits and so they will fall to be funded from the General Fund.

### 5 Central Items (£30.3m underspend)

Central Items primarily consists of interest on cash balances and payments on borrowing, contingency, capital charges and various grants. Key variances are outlined below including against the contingency budget and as a consequence of the receipt of Government Funding for COVID-19. There were various minor under and overspends (net total £0.6m underspend) within the rest of central items category, details of which can be found in Appendix A.

### 5.1 Contingency (£5.1m underspend) (for detail please refer to Appendix C)

As reported to Finance and Major Contracts Management Committee in September 2019 and October 2019 the contingency budget was increased by £1.0m and £4.1m respectively to reflect a reduction to a budget pressure in the Adult Social Care and Public Health Committee. As forecast, this additional contingency budget was not spent thereby resulting in a £5.1m underspend. The residual 2019/20 contingency budget totalled £5.0m and was used to fund redundancy costs, slippage of savings and other unforeseen events. A detailed breakdown is provided in Appendix C of this report.

## 5.2 Government Grants (£25.6m underspend)

On 19 March 2020, the Government announced £1.6bn of additional funding for Local Government to help respond to COVID-19 pressures across all services. Nottinghamshire County Council's share of this emergency fund totalled £22.3m. This funding was received on 27 March 2020 and, given its un-ringfenced nature, was transferred to the COVID-19 reserve to fund emergency costs in the next financial year.

Several non-ringfenced grants sit centrally, but values are not normally confirmed until after the budget is set in the February of each year, which results in year-end variances to budget. Overall these grants have resulted in a £3.3m underspend.

## 5.3 Statutory Provision for Debt Redemption (£1.5m overspend)

The Council is under a statutory duty "to determine for the current financial year an amount of Minimum Revenue Provision (MRP) which it considers to be prudent". The MRP charged to the General Fund in 2019/20 has been determined at £6.5m. This includes a re-alignment adjustment of £4.2m to reflect MRP charges that exceeded what prudence required during the period from 1 April 2007 and 31 March 2016. This higher than expected charge is due mainly to lower than expected realised capital receipts in the year.

## 5.4 Interest (£0.6m underspend)

Interest payments depend upon Treasury Management decisions taken, expectations of future rates and anticipated slippage on the capital programme. Variances against each of these factors coupled with other interest and dividends received in year have achieved an underspend of £0.6m in 2019/20.

## 6 Movements on Balances and Reserves (for detail please refer to Appendix B)

## 6.1 Reserves Strategy

The Authority's reserves strategy was approved as part of the 2019/20 Annual Budget Report to Full Council in February 2019. The strategy included planned contributions to reserves to fund specific future priorities as well as planned use of reserves to fund in-year expenditure. To reflect the approved strategy in the 2019/20 accounts the necessary adjustments have been made. The level of reserves will continue to be reviewed on a regular basis as part of the Authority's Financial Management processes. Further detail of the movement on balances and reserves are set out below.

#### 6.2 General Fund Balance

The Council meeting on 28 February 2019 approved the use of £2.1m of General Fund Balances. Given that in 2019/20 the Council has achieved a balanced position it is proposed that this amount is drawn down as planned. The closing balance of the Council's General Fund will reduce from £24.1m to £22.0m.

### 6.3 Other Earmarked Reserves

At the end of 2019/20 other 'earmarked' reserves totalled £113.0m, a net increase of £7.3m since 31 March 2019. This consists of the following:

#### PFI Reserves

A total of £27.1m of reserves are held for PFI schemes and this equates to 24% of other earmarked reserves. The arrangements for calculating PFI grant result in more grant being received in the early years of a PFI scheme than is needed to meet the payments to providers of the service. These surpluses need to be kept in an earmarked reserve to cover the corresponding deficits in later years. The amounts set aside at the end of 2019/20 are shown in the table below.

Table 2 - PFI set aside as at 31/03/2020

PFI Scheme	£'000
East Leake Schools	2,837
Bassetlaw Schools	95
Waste	24,143
Total	27,075

#### Insurance Reserve

The Authority operates a self-insurance scheme and covers risks up to an agreed amount. External insurers cover risks in excess of this figure. The Insurance Reserve is set aside to cover possible insurance claim losses that are not yet known. The closing balance of this reserve is £34.1m.

## Capital Projects Reserve

The Capital Projects Reserve supports the Medium-Term Financial Strategy as well as current and future capital commitments. In 2019/20 there was a net use of the reserve of £2.1m. As at 31 March 2020, the balance on the Capital Projects Reserve is £3.2m.

## Strategic Development Fund

It was approved that this reserve supports future year costs associated with the Programme and Projects team. The balance of this reserve remains at £2.8m.

## Workforce Reserve

It has been approved that this reserve will cover pay related costs including National Living Wage increases and Pension Strain, as well as covering Pension Contributions and Redundancy. There was a £2.6m use of this reserve resulting in a balance as at 31 March 2020 of £6.2m.

#### Earmarked for Services Reserves

All departments have reserves for identified purposes. In addition, Financial Reporting Standards requires some grant income to be carried on the Balance Sheet as a reserve balance. This includes Public Health and Section 256 grants. During the year, these departmental balances decreased by a net £10.7m to £36.7m.

#### NDR Pool Reserve

The pool was established in April 2013 when a new funding mechanism was introduced with the seven District and Borough Councils. There was a net increase of £2.1m in this reserve during 2019/20. Of the £10.2m year-end balance, £9.3m relates to the County's share of the pool surplus, the remaining balance (£0.9m) is funding set aside for N2.

## COVID-19 Reserve

On 19 March 2020, the Government announced £1.6bn of additional funding for Local Government to help respond to coronavirus pressures across all services. Nottinghamshire County Council's share of this emergency fund totalled £22.3m. This funding was received on 27 March 2020 and, given its un-ringfenced nature, was transferred to the COVID-19 reserve to fund emergency costs in the next financial year. Further information on additional Government funding and the anticipated costs in respect of COVID-19 was reported to Policy Committee on 17 June 2020.

#### Earmarked Reserve

Earmarked reserves contain balances of reserves previously held under services but have been deemed no longer required for their original purpose. Following an exercise in the summer additional earmarked for services reserves totalling £1.8m have transferred in to leave the balance at £3.2m.

## 7 Capital Expenditure

**7.1** Capital Expenditure in 2019/20 totalled £119.841m Table 3 shows the final 2019/20 Capital Programme broken down by Committee.

Table 3 – 2019/20 Capital Expenditure

Committee	Revised Budget £'000	Total Outturn £'000	Variance £'000
Children & Young People	31,848	35,122	3,274
Adult Social Care & Public Health	3,341	2,739	(602)
Communities & Place	51,056	48,864	(2,192)
Policy	33,111	33,082	(29)
Finance & MCM	150	18	(132)
Personnel	128	16	(112)
Total	119,634	119,841	207

Note: These figures exclude any expenditure incurred directly by schools.

The major areas of investment in 2019/20 are listed in Table 4 below.

Table 4 – Major investment areas 2019/20

Committee	Scheme	2019/20 Capital Expenditure £'000
Children & Young People	School Places Programme	3,063
	School Capital Refurbishment Programme	8,164
	Bestwood Hawthorne New School	3,209
	Watnall Road New School	3,209
	Sharphill Primary New School	3,681
Communities & Place	Road Maintenance & Renewals	27,391
	Gedling Access Road	6,620
	Integrated Transport Measures	4,640
	Street Lighting	2,253
	Flood Drainage and Alleviation	2,205
Policy	Toton Land Purchase	22,143
	Building Works	1,795
	Smarter Ways of Working	2,259
	Various IT Capital Projects	4,494

## **Capital Programme Variations**

**7.2** The changes in the gross Capital Programme for 2019/20, since its approval at Council (28/02/19) are summarised in Table 5 below.

Table 5 2019/20 Capital Programme

	£'000
Approved per Council (Budget Report 2019/20)	116,375
Variations funded from County Council Allocations : Net slippage from 2018/19 and financing adjustments  Variations funded from other sources :	20,594
Net slippage from 2018/19 and financing adjustments	(17,128)
Revised Gross Capital Programme	119,841

## **Capital Financing**

**7.3** Table 6 below outlines how the 2019/20 capital expenditure has been financed.

Table 6 - 2019/20 Capital Financing

	Revised Budget (£'000)	Out-turn (£'000)	Variance (£'000)
Funding Source:			
Prudential Borrowing	62,815	65,533	2,718
Capital Grants	54,263	51,691	(2,572)
Revenue / Reserves	2,556	2,617	61
<b>Gross Capital</b>	119,634	119,841	207

**7.4** Capital receipts for 2019/20 totalled £0.6m. This is £12.0m less than anticipated in the 2019/20 budget report. This is mainly as a result of a small number of high value capital receipts that were not completed in 2019/20. These capital receipts have been used, per the capital flexibility directive, to fund one-off transformational costs incurred during the year.

Given the low level of capital receipts realised during the financial year, alternative resources were identified from resources and contingency to fund the remaining one-off costs of transformation.

**7.5** Total borrowing for the year is £65.5m, which is £2.7m more than the revised budget for 2019/20 of £62.8m.

7.6 The Capital Programme for 2020/21 will be monitored to ensure that borrowing for 2020/21 is managed within the prudential limits for the year. Funding by borrowing in 2020/21 is now projected to be £62.9m and the size of the revised Capital Programme for 2020/21 is £132.3m.

## 8 Treasury Management Activities

All treasury management activities during 2019/20 were carried out within approved limits and adhered to approved policies and practices. Appendix E provides a full report on these activities.

## 9 Statement of Accounts

The pre-audited Statement of Accounts were certified by the Section 151 Officer on 7th July 2020 and were published on the Council's website to meet statutory requirements. The external audit is currently underway, therefore figures will be provisional, pending the completion of the audit.

## **Statutory and Policy Implications**

This report has been compiled after consideration of implications in respect of crime and disorder, data protection and information governance, finance, human resources, human rights, the NHS Constitution (public health services), the public sector equality duty, safeguarding of children and adults at risk, service users, smarter working, sustainability and the environment where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

## RECOMMENDATIONS

- 1. To comment on the provisional 2019/20 year-end revenue position.
- 2. To approve the level of County Fund Balances as set out in section 6.2 and Appendix A.
- 3. To comment on the movements in reserves as detailed in section 6 and Appendix B.
- 4. To comment on the Capital Programme and its financing.
- 5. To comment on the Council's 2019/20 Prudential Indicators out-turn as detailed in Appendix D.
- 6. To comment on the Treasury Management outturn report in Appendix E.

# **Councillor Richard Jackson Chairman of Finance and Major Contracts Management Committee**

## For any enquiries about this report please contact:

Keith Palframan - Group Manager, Financial Strategy & Compliance

# **Constitutional Comments (KK 14/07/2020)**

The proposals in this report are within the remit of Full Council.

# Financial Comments (GB 13/07/2020)

The financial implications are set out in the report.

# **Background Papers**

None

# **Electoral Division(s) and Member(s) Affected**

ΑII

# **MANAGEMENT ACCOUNTS SUMMARY 2019/20**

	2019/20 Final Budget £'000	2019/20 Final Out-turn £'000	Variance £'000
Committee			
Children & Young People	126,982	136,672	9,690
Adult Social Care & Public Health	208,954	202,424	(6,530)
Communities & Place	124,666	126,155	1,489
Policy	38,065	38,079	14
Finance & Major Contracts Management	3,437	3,097	(340)
Governance & Ethics	7,282	7,402	120
Personnel	15,291	15,029	(262)
Net Committee Total	524,677	528,858	4,181
Schools Budget (after Dedicated Schools Grant)	199	199	-
Net Schools total	199	199	-
Trading Services	491	1,255	764
Central Items Managed through Finance & Proper	ty Committee		
Capital Charges included in Committees	(44,265)	(44,265)	-
Statutory Provision for Debt Redemption	5,000	6,502	1,502
Interest and Dividends	18,940	18,367	(573)
Contingency	5,131	-	(5,131)
Flood Defence Levies	287	287	-
Pension Enhancements	2,050	1,944	(106)
Trading Organisations	1,300	1,189	(111)
Miscellaneous Inc and Exp / Write Offs	-	(230)	(230)
New Homes Bonus	(1,728)	(1,728)	_
Other Government Grants	(1,644)	(27,279)	(25,635)
Adult Social Care Support Grant	(6,025)	(6,025)	
Central Items	(20,954)	(51,238)	(30,284)
Expenditure prior to Use of Reserves	504,413	479,074	(25,339)

# **Reserves and Balances**

Transfer to /(from) Corporate Reserves	Transfer to /	(from)	Corporate	Reserves
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Transfer to /(from) Corporate Reserves			
PFI Reserves:			
East Leake PFI	4	16	12
Bassetlaw PFI	53	5	(48)
Waste PFI	110	131	21
Insurance Reserve	1,000	1,000	-
Strategic Dev Fund	(77)	(77)	-
Historic Abuse Enquiry	(263)	(263)	-
Capital Projects	(3,597)	(3,555)	42
NDR pool projects	(473)	(473)	-
COVID-19 Reserve		22,346	22,346
Net transfer to /(from) Corporate Reserves	(3,243)	19,130	22,373
Transfer to /(from) Departmental Reserves			
Children & Young People	471	471	-
Adult Social Care & Public Health	(10,700)	(8,738)	1,962
Community & Place	(345)	506	851
Policy	(28)	138	166
Finance & Major Contracts Management	<u>-</u>		-
Governance & Ethics	-		-
Personnel	-		-
Traders Reserves	(1,041)	(1,041)	_
Net transfer to /(from) Departmental Reserves	(11,643)	(8,664)	2,979
Transfer to/(from) General Fund	(2,099)	(2,112)	(13)
Funding Required	487,428	487,428	_
Funding			
Council Tax/Surplus on Collection	369,832	369,832	_
Revenue Support Grant/Business Rates	117,596	117,596	-
Total Funding	487,428	487,428	
	487,428	487,428	

## **SUMMARY OF REVENUE RESERVES**

	Brought Forward 01/04/2019	Use (-) in 2019/20	Contribution (+) 2019/20	Transfers 2019/20	Carry Forward 31/03/2020
	£'000	£'000	£'000	£'000	£'000
General Fund Balances	24,071	(2,112)	-	-	21,959
Schools Reserves	23,051	(131)	-	-	22,920
Insurance Reserves	29,588	-	4,505	-	34,093
Other Earmarked Reserves Corporate Reserves					
Earmarked Reserves	1,448	-	-	1,756	3,204
Capital Projects	5,298	(4,391)	244	2,009	3,160
NDR Pool Reserve	8,022	(473)	2,607	-	10,156
East Leake PFI	3,328	(508)	16	-	2,836
Bassetlaw Schools PFI	1,905	(2,312)	502	-	95
Waste PFI	24,993	(981)	131	-	24,143
Workforce Reserve	8,747	-	-	(2,597)	6,150
IICSA Reserve	1,740	(263)	-	-	1,477
Strategic Development Fund	2,892	(77)	-	-	2,815
Covid-19 Reserve	-	-	22,346	-	22,346
Earmarked for Services Reserves					
Trading Activities	1,033	(1,379)	-	588	242
Earmarked for Services Reserves	9,682	(812)	1,488	(1,250)	9,108
Revenue Grants	16,096	(4,702)	2,822	(506)	13,710
Section 256 Grants	20,602	(7,226)	228	-	13,604
Subtotal Other Earmarked Reserves	105,786	(23,124)	30,384	-	113,046
Total Usable Revenue Reserves	182,496	(25,367)	34,889	-	192,018

# **EARMARKED FOR SERVICES RESERVES DETAIL**

	Brought Forward 01/04/2019	Use (-) in 2019/20	Contribution (+) 2019/20	Transfers 2019/20	Carry Forward 31/03/2020
	£'000	£'000	£'000	£'000	£'000
Adult Social Care and Public Health					
Trading Activities					
Earmarked for Services Reserves	7.509		-	(1,250)	6,259
Revenue Grants	12,406	(3,258)	1,624	(505)	10,267
Section 256 Grants	20,602	(7,226)	228	(303)	13,604
Section 250 Grants	20,002	(1,220)	220		13,004
Children and Family Services					
Trading Activities	469	(876)	_	588	181
Earmarked for Services Reserves	-	(070)	1,093	-	1,093
Revenue Grants	2,246	(976)	355	_	1,625
Section 256 Grants	2,240	(370)	-	_	1,025
Occilon 230 Grants					
Place and Communities					
Trading Activities	564	(503)	_	_	61
Earmarked for Services Reserves	1.981	(656)	395	-	1,720
Revenue Grants	1,444	(468)	843	(1)	1,818
Section 256 Grants	- 1,	(400)	-	(1)	1,010
Geodion 200 Granto					
Chief Executives					
Trading Activities	_	_	_	_	_
Earmarked for Services Reserves	192	(156)	_	_	36
Revenue Grants	-	(100)	_	_	-
Section 256 Grants	_	_	_	_	_
Cocacii 200 Giulio					
Total Earmarked For Services Reserves	47,413	(14,119)	4,538	(1,168)	36,664

## **ALLOCATIONS FROM CONTINGENCY**

2019/20

	£000	£000
Opening Contingency Budget		4,000
Add on departmental transfers:		
Contract Savings	295	
2019-20 inflation Pressure given by health	1,080	
2019-20 reduction to ASCH pressures	4,150	
Delivering and Assuring Major Prog of work (capital)	650	
		6,175
Revised contingency Total		10,175
Approved contingency requests		
D2N2	(63)	
War Memorial	(25)	
Support to Children's residential homes	(25)	
Gedling Knife Crime	(50)	
Delivering and Assuring Major Prog of work (capital)	(650)	
WIFI Phase 2	(27)	
Leaving Care Service	(106)	
Traders Savings / Pressures	(270)	
VE Day	(20)	
Chief Execs emergency powers (flooding payments)	(100)	
Childrens Centres Transition costs	(115)	
External Partner for Transformation	(544)	
Social Impact Bond	(250)	
Flooding Relief	(633)	
Redundancy / Strain	(1,538)	
Journey to the Cloud	(529)	
Smarter Ways of Working	(100)	
Total Approved contingency requests	_	(5,045)
Reported under/ (over) spend on contingency	=	5,131

# REPORT OF THE SERVICE DIRECTOR – FINANCE, INFRASTRUCTURE & IMPROVEMENT

#### MONITORING OF 2019/20 PRUDENTIAL INDICATORS

1. To provide an update the County Council's current position in terms of capital expenditure, external debt, financing costs as a percentage of net revenue stream and the capital financing requirement relative to the Prudential Code indicators identified in the 2019/20 budget report.

### **Background**

- 2. The Prudential Code for Capital Finance in Local Authorities was developed by CIPFA as a professional code of practice to support local authorities in determining their programmes for capital investment. Local authorities are required by regulation to have regard to the Prudential Code under Part 1 of the Local Government Act 2003. Individual local authorities are responsible for deciding the level of their affordable borrowing, having regard to the Prudential Code. The Executive Summary of the Code states that "The objectives of the Prudential Code are to ensure, within a clear framework, that the capital investment plans of local authorities are affordable, prudent and sustainable, and that treasury management decisions are taken in accordance with good professional practice."
- 3. In particular, the Prudential Code requires the Council to be aware of the impact of financing capital expenditure on its overall revenue expenditure position. The costs of financing additional capital expenditure are the interest payable to external lenders and the amounts set aside to reduce the level of borrowing. In deciding whether or not borrowing is affordable, prudent and sustainable, the most important consideration is whether, over the term of the borrowing, these costs can be met from the revenue budget without unacceptable consequences.

#### **Prudential Indicators**

#### 4. Monitoring Requirements

Under the Prudential Code, an authority is required to establish indicators that are sufficiently robust and credible for it to be able to use them to form a judgement as to whether its proposed capital investment is affordable, prudent and sustainable. The Prudential Code requires that the prudential indicators are monitored regularly throughout the year and that the actual values of some of them are reported at year end.

This report is concerned only with prudential indicators relating to capital investment.

#### 5. Overview of Prudential Indicators

The following prudential indicators, whose actual values must be reported at year end, relate to affordability and prudence.

### 6. Estimate of capital expenditure

In any year, the level of capital expenditure is likely to deviate from the estimate in the budget report as a result of new additions to the Capital Programme, cancellations of schemes, and slippage, acceleration and changing specifications of projects. The Capital Programme is monitored on a monthly basis and variations to the Capital Programme are reported to Finance and Major Contracts Management Committee on a regular basis.

## 7. Estimate of the capital financing requirement (CFR)

The capital financing requirement is a measure of the Authority's underlying need to borrow for capital purposes. This relates to capital expenditure which has not yet been financed by capital receipts, capital grants or contributions from revenue income. This is not the same as external debt since the Authority manages its position in terms of borrowings and investments in accordance with its integrated treasury management strategy and practices. For example, rather than borrowing from an external body, the Authority may judge it prudent to make use of cash that it has already invested for long-term purposes, such as reserves, for 'internal borrowing'. This means that there is no immediate link between the need to borrow to pay for capital spending and the level of external borrowing.

In order to ensure that, over the medium term, net borrowing will only be for a capital purpose, the local authority should ensure that net debt does not, except in the short term, exceed the total of the capital financing requirement for the current and next two financial years. This is a key indicator of prudence.

#### 8. External debt

External debt includes gross borrowing and other long-term liabilities.

#### 9. Operational boundary for external debt

The operational boundary is the estimated maximum level of external debt in the most likely (i.e. prudent, but not worst-case) scenario. The operational boundary is a key management tool for in-year monitoring. It will probably not be significant if the external debt temporarily breaches the operational boundary on occasions due to variations in cash flow. However, a sustained or regular trend above the operational boundary would be significant and would require investigation and possible action (e.g. to ensure that borrowing, other than temporary borrowing, is not undertaken for purposes other than funding approved capital expenditure).

#### 10. Authorised limit for external debt

The authorised limit is the intended absolute limit for external debt and exceeds the operational boundary by an amount that provides sufficient headroom for events such as unusual cash movements. If it appears that the authorised limit might be breached, the Service Director – Finance, Infrastructure and Improvement has a duty to report this to the County Council for appropriate action to be taken.

### 11. Financing costs as a percentage of net revenue stream

The Prudential Code requires the Council to be aware of the impact of financing capital expenditure on its overall revenue expenditure position. The relevant indicator is the financing costs of capital expenditure expressed as a percentage of the net revenue stream, where:

- the costs of financing capital expenditure are interest payable to external lenders less interest earned on investments plus amounts set aside to reduce the level of borrowing; and
- the net revenue stream is the amount of the revenue budget to be met from government grants and local taxpayers.

### 12. Prudential Indicators: Monitoring against 2019/20 Budget

The following table shows monitoring against those indicators that were approved for 2019/20 in the Budget Report to Council in February 2019.

Indicator	Comments	
Estimated capital expenditure (excluding Schools Devolved Formula Capital and schools' capital	Capital programme is £3.466m nanticipated, as explained in the table:	nore than
expenditure funded from their own revenue budget)	Reason Slippage from 2018/19 to 2019/20 Re-phasing/slippage approved in-	£m 8.828 (5.569)
2019/20 Budget: £116.375m 2019/20 Actual: £119.841m	year Other net variations TOTAL	0.207 <b>3.466</b>
Estimated capital financing requirement (taking into account PFI Finance Lease Liabilities)	The actual level of the capital requirement was £9m more than the in explained in the table:	
,	Reason	£m
2019/20 Budget: £800m 2019/20 Actual: £809m	Borrowing below budgeted level in 2018/19 (primarily due to slippage of expenditure funded by borrowing)	(13)
	Variance in additions and repayment of Finance Lease Liabilities	1
	Borrowing above budgeted level in 2019/20 (primarily due increases in the capital programme offset by slippage of capital expenditure funded by borrowing)	21
	TOTAL	9

Indicator	Comments
External debt (incl. PFI Finance Lease Liabilities)	The actual level of external debt was below both the authorised limit of £680m and the operational boundary of £655m throughout 2019/20.
Authorised limit for borrowing: £566m Authorised limit for other long-term liabilities: £114m Authorised limit for external debt: £680m	
Operational boundary for borrowing: £541m Operational boundary for other long- term liabilities: £114m Operational boundary for external debt: £655m	
Actual borrowing: £498m Actual other long-term liabilities: £115m Total actual debt at 31/03/20: £614m	
Financing costs as a percentage of net revenue stream (incl. impact of PFI Finance Lease Liabilities)  2019/20 Budget: 8.6%	The total of actual financing costs as a percentage of net revenue stream was below the budgeted figure as a result of lower than expected interest charges and voluntary contributions alongside higher interest received.
2019/20 Actual: 7.4%	

## 13.

**Summary**The Prudential Code indicators will continue to be monitored and reported against budgeted figures.

# REPORT OF THE SERVICE DIRECTOR - FINANCE, INFRASTRUCTURE AND IMPROVEMENT

#### TREASURY MANAGEMENT OUTTURN REPORT 2019/20

## 1. Purpose

To provide a review of the Council's treasury management activities for the year to 31 March 2020.

#### Information and Advice

#### 2. Background

- 2.1 Treasury management is defined as 'the management of the council's investments and cashflows; its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks'.
- 2.2 The Council's Treasury Management Strategy is approved annually by Full Council and there is also a mid-year report which goes to Full Council. Responsibility for the implementation, scrutiny and monitoring of treasury management policies and practices is delegated to the *Treasury Management Group*, comprising:
  - the Service Director (Finance, Infrastructure & Improvement)
  - the Group Manager (Financial Services)
  - the Senior Accountant (Pensions & Treasury Management)
  - the Senior Accountant (Financial Strategy & Accounting)
  - the Investments Officer.
- 2.3 During 2019/20, borrowing and investment activities were in accordance with the approved limits as set out in the Council's Treasury Management Policy and Strategy. The main points from this report are:
  - All treasury management activities were carried out by authorised officers within the limits agreed by the Council.
  - All investments were made to counterparties on the Council's approved lending list.
  - Reports have been submitted to Council and the Finance & Major Contracts Management Committee as required.
  - The Council's net borrowing position increased by £16.1m during the financial year.
  - Over the course of the year the Council earned 0.74% on its cash investments, compared with the average 7-day London Interbank BID (LIBID) rate for 2019/20 which was 0.53%.

### 3. Outturn Treasury Position

3.1 The Council's treasury management strategy and associated policies and practices for 201920 were approved in February 2019 by Full Council. The

Service Director (Finance, Infrastructure & Improvement) complied with the strategy throughout the financial year.

Table 1. Treasury Position as at 31 March 2020		£m	£m	Average Interest Rate
EXTERNAL BO	DRROWING			
Long-term				
Fixed Rate	PWLB	397.8		4.15%
	LOBOs	60.0		3.85%
	Other	30.0	487.8	3.80%
Short-term				
Fixed Rate	Other	-	-	
Total			487.8	=
Other Long-Te	rm Liabilities		114.3	
Total Gross De	ebt	<del>-</del> -	602.1	- -
Less: Investme	nts		(44.2)	0.39%
Total Net Debt		-	557.9	-

Notes: PWLB = Public Works Loans Board

LOBOs = Lenders' Option, Borrowers' Option loans

Other = market loans taken directly from banks or via brokers

3.2 Table 1 above shows the Council's treasury portfolio position as at 31 March 2020. It can be seen from the snapshot of interest rates shown that it remains in the Council's financial interests to keep debt levels low - relative to the amount required to finance the capital programme – by making use of 'internal borrowing. This also ensures the Council maintains fairly low cash balances, thereby minimising cost and credit risk.

#### 4. Treasury Management Activities 2019/20

- 4.1 The Council manages its cash flows through borrowing and lending activities on the wholesale money markets. The Council has an approved list of counterparties for investment and aims to achieve the optimum return on investments commensurate with the proper levels of security and liquidity. During 2019/20, all new long-term borrowing was sourced from the PWLB.
- 4.2 The Council's lending of temporary cash balances over the year is summarised in Table 2 below.

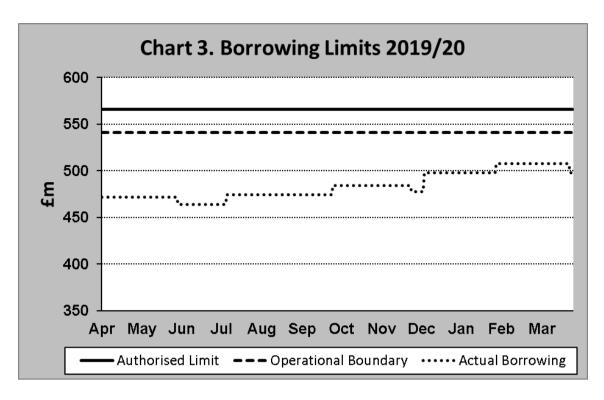
Table 2	
Lending of temporary cash balances	£m
Outstanding 31 March 2019	60.3
Amount lent during 2019/20	751.9
Amount repaid during 2019/20	(768.0)
Outstanding 31 March 2020 Page 80 of 84	44.2

- 4.3 The Council's average cash investment level over 2019/20 was £67.7m (compared with £71.5m in 2018/19). The return achieved on this balance over the course of the year was 0.74% against a benchmark of 0.53% (7-day LIBID). Investment rates available in the market remain fairly low as a result of central bank inflation policies.
- 4.4 Table 3 shows the returns achieved by type of deposit. The Council made no fixed-term deposits 2019/20, as part of its strategy of keeping cash balances low but liquid. Hence the fixed-term balances shown in Table 3 relate to investments maturing in 2018/19 but made prior to 2018/19.

Table 3 Returns on Investments	Average Balance	Interest Earned	Average Return
	£000	£000	%
Fixed Term Investments	0	0	n/a
Call Accounts / Money Market Funds	67,709	502.9	0.74

## 5. Long Term Borrowing

- 5.1 The Treasury Management Strategy for 2019/20 presented to Council in February 2019 outlined the Council's long-term borrowing strategy for the year. Long-term borrowing is sourced from either the market (including other local authorities) or from the PWLB.
- The Treasury Management Strategy for 2019/20 identified a need to borrow approximately £7m over the course of the year to (a) fund the capital programme, (b) replenish internal balances and to (c) replace maturing debt. To this was later added some £18m of slippage from 2018/19. This £25m estimate was revised to £40m (it is revised periodically throughout the year). Actual new long-term borrowing was £30m, taken at an average rate of 2.15%, and an average length of 41 years.
- 5.3 Total external borrowing stood at £487.8m on the 31 March 2020 which is within the operational boundary of £541m agreed by the Council. The chart below shows that the level of external debt throughout the year was below the key treasury indicators of the authorised limit and the operational boundary, demonstrating that borrowing was within plan during the year. Further details on these treasury prudential indicators are provided in Appendix D.

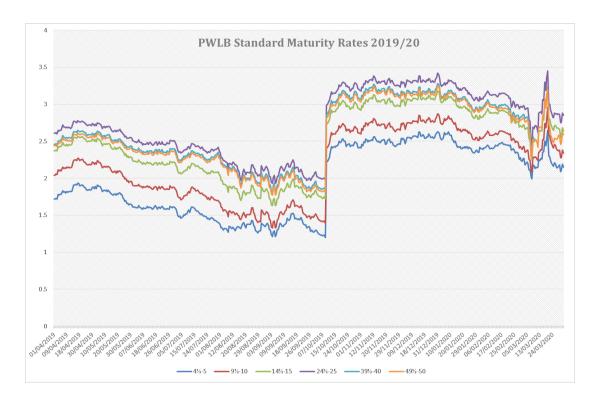


5.4 Table 4 shows the movement in long-term borrowing during 2019/20.

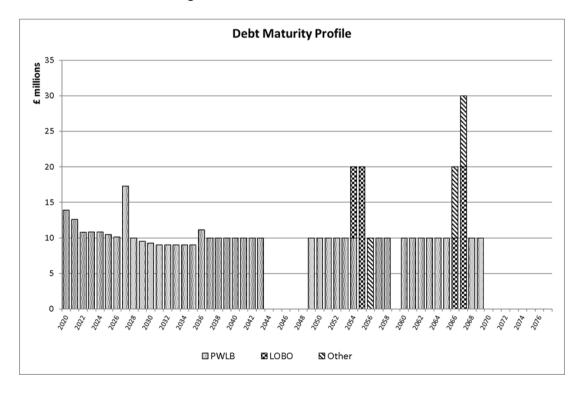
Table 4 Movements in Long-term Borrowing 2019/20

Lender	B/fwd 01/04/19 £m	Advances 2019/20 £m	Normal Repayments 2019/20 £m	Premature Repayments 2019/20 £m	C/fwd 31/03/20 £m
PWLB	381.8	30.0	(14.0)	-	397.8
LOBO	60.0	-	-	-	60.0
Market	30.0	-	-	-	30.0
Total	471.8	30.0	(14.0)	1	487.8

- 5.5 LOBOs are loans whereby the lender can opt, at specified dates, to increase the interest rate payable and the borrower can either accept the increased rate or repay the loan in full. These options constitute a greater degree of interest rate risk for the Council. The market loans in the table above are ex-LOBOs that have been converted to straightforward maturity loans.
- 5.6 The movement in PWLB standard maturity rates over the course of 2019/20 is shown in the chart below. This shows that rates declined steadily during the first half of the year, mainly due to Brexit-related concerns, then leapt up in October after a change in PWLB policy, before continuing the steadily downward trajectory. The year-end 'wobble' related to the market's reaction to lockdown.



5.7 The chart below shows the debt maturity profile as at 31 March 2020. This is fairly evenly spread until 2044, thereby minimising refinancing risk. In this chart it is assumed that the remaining LOBO loans will run to maturity, and not be called at an earlier date. The average rate on all outstanding external debt at year-end was 4.09% (compared to 4.22% in 2018/19, and 4.41% in 2017/18), reflecting both the lower rates now available to the Council and the higher rates of the Council's maturing debt.



5.8 The Council has always had the option of rescheduling its existing PWLB debt should market conditions indicate opportunities for savings. This would be achieved by redeeming fixed rate debt and raising new debt at a lower rate of

interest. However, for a number of years now the PWLB has charged a prohibitive premium on early redemptions. No financially attractive opportunities for debt rescheduling therefore arose over the reporting period.

## 6. Prudential Indicators for Treasury Management

6.1 Table 6 below shows how the treasury management outturn position compares with the prudential indicators for the year. The objective of these indicators is to manage treasury management risks effectively. No indicators were breached during the year.

Table 6 TREASURY MANAGEMENT INDICATORS 2019/20	Approved limits	Outturn
Authorised Limit for external debt	£566m	£487.8m
Operational Boundary for external debt	£541m	£487.8m
Upper limit for Rate Exposure – Fixed Upper limit for Rate Exposure - Variable	100% 75%	100% 0%
Upper limit for principal sums invested for over 364 days	Higher of £20m and 15%	£0m

6.2 Table 7 shows how the Council's debt portfolio is managed with regard to maturity structure. The aim here is to ensure that the risk of the Council having to replace maturing debt in any one year is minimised, as part of an overall Treasury Management risk strategy.

Table 7 Maturity structure of fixed rate borrowing	Approved Lower limit	Approved Upper limit	Outturn
under 12 months	0%	25%	3.9%
12 months and within 24 months	0%	25%	2.2%
24 months and within 5 years	0%	75%	6.5%
5 years and within 10 years 0% 100%		11.4%	
10 years and above	0%	100%	76.0%
Adoption of CIPFA's Treasury Management in the Public Services Code of Practice and Cross Sectoral Guidance Notes			Adopted