

Joint Committee on Strategic Planning and Transport

Friday, 09 December 2022 at 10:30

County Hall, West Bridgford, Nottingham, NG2 7QP

AGENDA

- | | | |
|---|--|---------|
| 1 | Minutes of the last meeting 11 March 2022 | 3 - 6 |
| 2 | Apologies for Absence | |
| 3 | Declarations of Interests by Members and Officers:- (see note below)
(a) Disclosable Pecuniary Interests
(b) Private Interests (pecuniary and non-pecuniary) | |
| 4 | Joint Committee Terms of Reference | 7 - 12 |
| 5 | Nottinghamshire and Nottingham Waste Local Plan | 13 - 16 |
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| 7 | Greater Nottingham Joint Planning Advisory Board Update | 21 - 30 |
| 8 | Joint Committee Work Programme | 31 - 34 |

Notes

- (1) Councillors are advised to contact their Research Officer for details of any Group Meetings which are planned for this meeting.

- (2) Members of the public wishing to inspect "Background Papers" referred to in the reports on the agenda or Schedule 12A of the Local Government Act should contact:-

Customer Services Centre 0300 500 80 80

- (3) Persons making a declaration of interest should have regard to the Code of Conduct and the Council's Procedure Rules. Those declaring must indicate the nature of their interest and the reasons for the declaration.

Councillors or Officers requiring clarification on whether to make a declaration of interest are invited to contact Sarah Ashton (Tel. 0115 977 3962) or a colleague in Democratic Services prior to the meeting.

- (4) Councillors are reminded that Committee and Sub-Committee papers, with the exception of those which contain Exempt or Confidential Information, may be recycled.
- (5) This agenda and its associated reports are available to view online via an online calendar - <http://www.nottinghamshire.gov.uk/dms/Meetings.aspx>

Nottingham City Council

Joint Committee on Strategic Planning and Transport

Minutes of the meeting held at Loxley House, Nottingham on 11 March 2022
from 10.30 am - 12.20 pm

Membership

Present

Councillor Linda Woodings (Chair)
Councillor John Ogle (Vice Chair)
Councillor Matt Barney
Councillor Jim Creamer
Councillor Michael Edwards

Absent

Councillor Rosemary Healy
Councillor Sally Longford
Councillor John Wilmott

Colleagues, partners and others in attendance:

James Ashton - Transport Strategy Manager, Nottingham City Council
Matt Gregory - Head of Planning Strategy and Building Control, Nottingham City Council
Stephen Pointer - Team Manager, Planning Policy, Nottinghamshire County Council
Kevin Sharman - Team Manager, Transport, Nottinghamshire County Council
Phil Wye - Governance Officer, Nottingham City Council

31 Apologies for absence

Councillor Rosemary Healy – on leave
Councillor Sally Longford – unwell

32 Declarations of interest

None.

33 Minutes

The Committee confirmed the minutes of the meeting held on 10 December 2021 as a correct record and they were signed by the Chair.

34 Nottinghamshire and Nottingham Waste Local Plan

Stephen Pointer, Team Manager Planning Policy, Nottinghamshire County Council, presented the report informing the Committee of progress with preparing the Nottinghamshire and Nottingham Waste Local Plan, highlighting the following:

- (a) an online “Waste Summit” was held on Friday 11th February to highlight the publication of the Draft Waste Plan. This was attended by around 50 people representing Councils, the District Councils, adjoining planning authorities, representatives of the commercial waste sector and other interested parties;

- (b) all comments in the consultation will be considered carefully, and the Plan will then be further amended as needed before being formally published for final representations to be made. This is expected later in 2022 and in Spring 2023 the Plan will be submitted for independent examination before being adopted by each Council, currently scheduled for later in 2023;
- (c) following a request from the Committee to visit the Amazon Fulfilment Centre in Ashfield District to see and discuss how packaging is managed, a visit has been organised in April.

The following points were raised during the discussion which followed:

- (d) any planned development at the Ratcliffe-on-Soar power station site should be encouraged to make use of the hot water generated for heating or energy generation. The plans are at an early stage;
- (e) the Plan has a provision for a maximum of waste going to landfill, but this could perhaps be even more ambitious with increased recycling and new technologies;
- (f) anaerobic digestion should be expanded as a way of recycling food waste. The upcoming Environment Act should include provisions for this.

Resolved to

- (1) note progress on the production of the Waste Local Plan;**
- (2) prepare a letter to be sent to Uniper and the Chair of the Planning Committee at Nottinghamshire County Council with the concerns that this Committee has around the Ratcliffe-on-Soar plans.**

35 Transport Update

James Ashton, Transport Strategy Manager, presented the report and highlighted the following:

- (a) car travel has recovered to pre-covid levels more quickly than other modes transport with general traffic levels are now at 90% of normal. Bus patronage rose slowly throughout 2021 and stabilised during the autumn of 2021 at around 75-80% of normal, and tram patronage stabilised at around 60% of normal throughout the latter part of 2021;
- (b) Wind Mobility Ltd (Wind) announced an upgrade of its e-scooter fleet in Nottingham and Derby, as part of a new package of measures to meet the city council's improvement plan, replacing its original model with the LINK e-scooter from Superpedestrian. The deployment of LINK e-scooters is part of a £3m investment by Superpedestrian designed to help Wind address the most common complaints seen in the e-scooter trial so far, including pavement riding, incorrect parking, damaged e-scooters and safety concerns for people with visual impairments;

- (c) regular in-person training schemes, and online training have been introduced as part of the agreed Action Plan, along with increased fines. E-scooter patrollers have been rebranded Compliance Officers and will focus more intensively on engaging with pavement riders, and a Community Manager will be appointed to engage with grass roots representatives. The operator's performance will be monitored at monthly performance meetings;
- (d) School Streets have been introduced at eleven schools as part of the Active Travel Fund program. A number of surveys are being carried out with local residents and parents to provide feedback on the schemes, such as awareness of schemes, benefits of schemes, any additional measures needed and mode of travel to school for children before and after the schemes were introduced.

The following points were raised during the discussion which followed:

- (e) there is a problem with private e-scooters which are not regulated in the same way as the WIND scooters, and are actually illegal to drive on public highways. The previous fleet of e-scooters has been shipped to other countries for further use;
- (f) the number of accidents caused by e-scooters is actually very low compared to the number of vehicles, but there is a public perception that they are dangerous and other pedestrians must feel safe around them;
- (g) some cycle routes in the county area do not seem necessary where the road is safe to cycle on without them being segregated. However, the routes must be of a certain standard to receive funding from the Department for Transport.

Resolved to note the contents of the report

36 Joint Planning Advisory Board Update

Matt Gregory, Head of Planning Strategy and Building Control, presented the report on the work of the Joint Planning Advisory Board, and other strategic planning matters within the remit of the Committee.

Further details of Planning Reform are anticipated in spring 2022. Although the Government has now published the Integrated Rail Plan confirming an HS2 station at Ratcliffe upon Soar, there are many details which still need clarification.

Resolved to note the contents of the report.

37 Levelling Up White Paper

Matt Gregory, Head of Planning Strategy and Building Control, presented the report on the Levelling Up White Paper which was published by the Government on 2nd February 2022. The White Paper seeks to address regional disparities and contains a number of focus areas including living standards, transport infrastructure, education and skills, housing and local leadership. Mr Gregory delivered a presentation to the Committee and highlighted the following:

- (a) the first nine areas invited to begin negotiations for county deals for devolution include Nottinghamshire and Nottingham. There are 3 tiers of possible devolution with tier 3, a single institution or County Council with a directly elected mayor across a functional economic area or whole county area, being the Government's preferred option;
- (b) the White Paper states that local communities will continue to have a meaningful say on individual planning applications and that local plans will be made simpler and shorter. There is a push for more Neighbourhood Plans, especially in urban areas;
- (c) the government will support transformational developments in the 20 areas of the country taking part in its regeneration programme. It is unknown if this will include Nottingham or Nottinghamshire;
- (d) funding for housing delivery is to be focused on brownfield sites and away from London and the wider south east, which is long overdue as it is sites in the midlands and north that experience the most challenges in terms of development viability.

The following points were made during the discussion which followed:

- (e) there are variable amounts of Neighbourhood Plans across the county, with Bassetlaw having the most. They do not override District Council plans but can give further options and detail such as the location of new housing. They have not been effective in urban areas to date as the options for development sites are narrower;
- (f) there is no specific reference to climate change or environmental issues in the White Paper. It is important that planning authorities be given the powers to insist on higher environmental standards from developers.

Resolved to note the contents of the report.

38 Joint Committee Work Programme

Resolved to note the work programme.

Meeting:	JOINT COMMITTEE ON STRATEGIC PLANNING AND TRANSPORT
Date:	9 th December 2022
From:	Joint Officer Steering Group

JOINT COMMITTEE TERMS OF REFERENCE

1 SUMMARY

This report presents the current Terms of Reference for the Joint Committee for the Committee to review and consider if any changes are necessary.

2 BACKGROUND

- 2.1 The Joint Committee on Strategic Planning and Transport was formed in 1998 to provide a forum for Nottingham City Council and Nottinghamshire County Council to meet together to discuss joint planning and transport matters. The present terms of reference were last updated in 2021 and the protocol which underpins the Joint Committee requires a review of the Terms of Reference at least every two years.
- 2.2 The existing Terms of Reference are appended to this report and Joint Committee is invited to make comment on aspects they may wish to alter or add. Officers have considered potential amendments but consider the present Terms of Reference are still appropriate

3 RECOMMENDATION(S)

- a) That the Joint Committee consider the amended Terms of Reference as appended to this report.
- b) That the amended Terms of Reference be approved.

4 BACKGROUND PAPERS REFERRED TO IN COMPILING THIS REPORT

None.

Contact Officers

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PROTOCOL FOR THE OPERATION OF A JOINT COMMITTEE ON STRATEGIC PLANNING AND TRANSPORT IN GREATER NOTTINGHAM

1. Nottinghamshire County Council and Nottingham City Council established a Joint Committee between the two Authorities to advise on strategic planning and transport matters in Greater Nottingham in April 1998.
2. This protocol agreed between the two Authorities on the establishment and operation of the Joint Committee requires a two-yearly review, to ensure it remains relevant to the needs of the Joint Committee.

Role

3. The role of the Joint Committee is to advise the County Council and City Council on strategic planning and transport matters of mutual concern which cross administrative boundaries in order to facilitate the sustainable development and growth of Greater Nottingham and to assist in meeting the Duty to Cooperate (S110 of the Localism Act).

Responsibilities

4. The Joint Committee will be responsible for providing advice on strategic planning and transport matters, including advice in relation to the following:
 - (a) The preparation of coordinated and aligned Local Plans to provide a coherent and consistent planning framework across Greater Nottingham, including consideration of significant evidence base studies, such as Strategic Housing Market Assessments and Economic/Employment Land reports;
 - (b) The preparation and content of statements of common ground which seek to demonstrate effective and ongoing joint working between strategic policy making authorities
 - (c) Local Plans/Development Plan Documents and Strategies prepared by other Local Planning Authorities;
 - (d) The approach to, and use of, planning contributions arising from development in Greater Nottingham where this is of strategic importance;
 - (e) Liaison with statutory bodies;
 - (f) Liaison with the D2N2 Local Enterprise Partnership and Local Nature Partnership;
 - (g) Co-ordination of planning policies for minerals and waste matters, including the Local Aggregates Assessment and a Joint Waste Local Plan ;
 - (h) The provision of infrastructure, including transport, social and green infrastructure, to support future growth, particularly where this has cross

boundary implications;

- (i) Nottinghamshire Local Transport Plan (2011 – 2026) Strategy and Implementation Plan
 - (j) Nottingham Local Transport Plan (2011 – 2026) – Strategy and Implementation Plan;
 - (k) Strategic issues arising from the management of the Traffic Control Centre;
 - (l) Strategic issues arising from public transport operations, including rail services and High Speed 2, Bus Quality Partnerships and the development of the Nottingham Express Transit;
 - (m) Strategic issues arising from air quality reviews and assessments within or impacting on Greater Nottingham.
5. To assist the Joint Committee in carrying out the responsibilities in paragraph 4 above, they shall be entitled to receive information and to comment where they deem appropriate on other relevant matters including:
- (a) Planning applications within and adjacent to Greater Nottingham subject to the statutory timetable;
 - (b) Major development proposals in areas within and surrounding Greater Nottingham;
 - (c) Significant developments in the highway and transport networks;
 - (d) Major strategic initiatives of either Authority in Greater Nottingham e.g. tackling climate change.
 - (e) Economic strategies for Greater Nottingham;
 - (f) Government legislation, regulations, guidance and initiatives affecting strategic planning and transport matters.
6. The Joint Committee will have regard to the views and resolutions of the Greater Nottingham Joint Planning Advisory Board.

Area of Responsibility

7. The Joint Committee will be responsible for advising on strategic planning and transport matters across the whole area known as Greater Nottingham. Greater Nottingham is defined as the Nottingham Core Housing Market Area and Hucknall. It comprises the local authority areas of Broxtowe, Erewash, Gedling, Nottingham City and Rushcliffe, plus the Hucknall part of Ashfield and the relevant parts of Derbyshire and

Nottinghamshire County Councils, however, the remit of this Committee excludes Erewash Borough in Derbyshire.

Relationship to Parent Authorities

8. The views of the Joint Committee will be communicated to the appropriate executive or other body or bodies of the County and City Councils as soon as possible following a resolution by the Joint Committee. Where the Joint Committee has expressed a view on particular matters that is the subject of a report to any of the parent executive bodies, the recommendation of the Joint Committee will be included in the report.

Membership

9. The Joint Committee will be composed of four (4) members from each authority. Member substitutes are allowed.
10. With the agreement of the Chair and Vice Chair, other members may be co-opted onto the Committee from time to time to assist the Joint Committee in carrying out the responsibilities in paragraphs 4 to 7 above. Such members will not have voting rights.
11. The appropriateness of co-opted members will be reviewed in accordance with paragraph 18.

Chair and Vice Chair

12. The Chair and Vice Chair will be appointed every two years and alternate between each Authority. The Vice Chair will always be appointed by the Authority not holding the Chair.

Frequency of Meetings

13. The Joint Committee will meet at least 4 times a year unless otherwise agreed by the Chair and Vice Chair.

Organisation and Conduct of Meetings

14. Notice of meetings, circulation of papers, conduct of business at meetings and voting arrangements will follow the Standing Orders of the Authority which holds the Chair, or such Standing Orders which may be approved by the parent Authorities. Meetings will be open to members of the public.

Officer Support

15. The secretariat of the Joint Committee will alternate every two years between the two Authorities with the Chair. The costs of operating the Joint Committee will be met by the Council providing the secretariat services. The work of the Joint Committee will be serviced by a Joint Officer Steering Group which will assist the Chair and Vice Chair in

setting agendas and brief them prior to meetings. They will also be responsible for communicating the views of the Joint Committee.

Disagreement Between the two Authorities

16. Where the members of the Joint Committee cannot arrive at a view on a particular issue which enjoys the support of the majority of members, that issue should be referred back to the relevant executive bodies of the two Councils.

17. Participation in the Joint Committee will not deter either Authority from expressing a dissenting opinion on any specific issue. The right to make representations at any consultation stage in the development plan making process or at an Examination in Public will not in any way be curtailed by membership of the Joint Committee.

Review

18. The role and operation of the Joint Committee will be kept under review, with a further complete review of its responsibilities and workings to be carried out not later than two years from the adoption of this revised protocol.

Protocol V6

Meeting:	JOINT COMMITTEE ON STRATEGIC PLANNING AND TRANSPORT
Date:	9th December 2022
From:	Joint Officer Steering Group

NOTTINGHAMSHIRE AND NOTTINGHAM WASTE LOCAL PLAN

1 SUMMARY

- 1.1 This report informs committee of progress with preparing the Nottinghamshire and Nottingham Waste Local Plan.

2 BACKGROUND

- 2.1 The County and City Councils are preparing a single joint Waste Local Plan to replace the Waste Core Strategy adopted by both Councils in December 2013. An initial consultation on the new Local Plan, including a 'Call for Sites' was completed in May 2020 . Underpinning the Plan is a Waste Needs Assessment which assesses the pattern of waste likely to be generated by households, commercial/industrial and construction/demolition sectors over the period to 2036, looks at available capacity and what is needed in terms of future capacity.
- 2.2 The Draft Waste Plan was approved by Nottinghamshire County and Nottingham City Council in January 2022. The Draft Waste Local Plan was consulted on between the 7th February and 4th April 2022 and included an online "Waste Summit" which was well attended.

3 CURRENT POSITION

- 3.1 Officers from both Councils are analysing the representations we received on the Draft Waste Local Plan and looking at where there is a case to amend the Plan and its policies as a result. We have arranged with AECOM for additional support to help respond to technical comments made in respect of the Nottinghamshire and Nottingham Waste Needs Assessment and to update the Assessment by reference to the latest data on waste flows and also existing capacity. This commission began in October and will conclude before Christmas.
- 3.2 A total of 275 representations were received on the Draft Waste Local Plan from a total of 40 respondents, including statutory bodies, members of the public, environmental groups, other Nottinghamshire Districts and Boroughs and Parish Councils.
- 3.3 In general the Draft Waste Local Plan was well received and many of the Objectives and Policies have been supported. The key issues that arose related to:
- ensuring the Waste Plan is based on the most up to date data on all waste streams

- ensuring the Waste Plan is informed by a Needs Assessment based on accurate capacity information.
- whether our recycling assumptions are realistic given historic trends and whether the Waste Plan should provide for a scenario in which they are not met
- whether our assumptions about expected landfill and recovery to land are realistic, based on the absence of capacity
- whether the forecasts of need for energy recovery facilities (incineration for heat and power) are therefore appropriate

4 Next Steps

- 4.1 AECOM are currently completing their re-assessment of the Waste Needs Assessment, and this is feeding into potential revisions to the Waste Local Plan along with other changes considered necessary. Central to the issues being re-assessed are the assumptions made about future proportions of waste to be sent to landfill, the future level of need for energy recovery facilities in light of existing capacity and approaches to future recycling rates.
- 4.2 Nottingham City Council are currently consulting on a Municipal Waste Management Strategy. This strategy will need to be taken into account when finalising the Waste Local Plan.
- 4.3 In accordance with the new governance system within Nottinghamshire County Council it is proposed that one of the Scrutiny Panels should consider the issues raised during consultation and the likely direction of travel for the final Plan. A meeting of the Place Select Committee has been arranged for Wednesday 25 January.
- 4.4 A Joint Waste Local Plan Member Working Group will also be arranged to allow officers to discuss the Final Draft of the Waste Local Plan with the Cabinet leads at the County and City Councils prior to it being submitted to the Executive's of both Councils for approval to publish. This is the final stage of preparing the Plan which should be considered "sound" when published so will require all supporting evidence documents to be prepared and available and thus requires appropriate time to finalise.
- 4.5 Arrangements for approval of the final Waste Local Plan are being discussed by both Councils in order to align our processes and agree a timetable. It should be noted that the City Council holds elections in May 2023 which may affect our timetable.
- 4.6 The Plan will be published for formal representations to be made and subject to approval of each Council will be submitted for independent examination thereafter.

5. Other Matters

- 5.1 Councillors have expressed an interest in viewing a waste management facility. It proved difficult to obtain convenient dates last year. Officers will explore dates for a future visit to an energy from waste operation and a private sector recycling company.
- 5.2 A visit to the Amazon Fulfilment Centre at Summit Park in Ashfield District was carried out on the 20th of May 2022. This provided a fascinating insight into the operations of a large warehouse, particularly in connection with the arrangements for packaging products for despatch and the way Amazon has to balance the demands of their vendors with the company's desire to reduce packaging and become net zero in their operation. Councillors were able to question Amazon senior managers closely about how they operate and what more they might do to reduce the level of packaging which needs to be recycled and assist the Councils in promoting recycling. The whole operation at Sutton Park which only opened in August 2020 showed how a major new employer in Nottinghamshire is managing its waste and becoming "net zero" in its operation. We learnt a great deal and were able to suggest ways in which Amazon might promote better recycling. The company representatives offered further liaison as needed.

5 RECOMMENDATIONS

- 5.1 That the Joint Committee note the progress on the production of the Waste Local Plan.
- 5.2 That a joint letter be sent to Amazon on behalf of both Councils to thank them for the visit and set out ways in which Amazon as a leading online retailer might assist waste authorities by reducing the level of packaging used in their shipments and encourage customers to recycle all packaging received.

6 BACKGROUND PAPERS REFERRED TO IN COMPILING THIS REPORT

- 6.1 None.

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Meeting:	JOINT COMMITTEE ON STRATEGIC PLANNING AND TRANSPORT
Date:	December 2022
From:	Joint Officer Steering Group

Transport Update

1 SUMMARY

- 1.1 This report provides an update on the transport related issues across the Greater Nottingham conurbation. The report gives an update on Broadmarsh Bus Station reopening, Gedling Access Road, a Levelling Up Fund bid for Toton Link Road, Devolution, funding a Zero Emission Bus Regional Area and implementation of the Bus Service Improvement Plans.

2 BACKGROUND

Broadmarsh Bus Station reopening

- 2.1 Sunday 2nd October 2022 saw the relocation of a significant number of Trent Barton / Kinchbus bus services to the new Broadmarsh bus station in Nottingham away from their previous temporary on-street terminus points. Previously National Express coaches had started using the new facility. The new combined bus station and car park includes state of the information provision, public toilets, seating, electric vehicle charging points, a 20 minute pick up and drop off point for cars, taxis and private hire vehicles, and solar power panels on the roof space.
- 2.2 The new Broadmarsh bus station is a significant investment and improvement that benefits passengers from both the City and County Council areas, and support the policy objectives of both authorities.
- 2.2 Work is continuing on the regeneration of the surrounding areas, including the cycle lanes on Canal Street.
- 2.3 Some express coach operators (Megabus and Flixbus) continue to use the previous coach stops in Station Street adjacent to Nottingham railway station.
- 2.4 Other bus service changes came into effect in early September 2022 included some reductions in the Linkbus network to reflect reduced passenger demand and the need to make savings from the revenue support budget. This included the introduction of a new Nottingham City Transport service 3A to serve Wilford Village and Silverdale to replace the previous tendered service. The new service is provided by a diversion of previous service 3 journeys.

Gedling Access Road

- 2.5 The Gedling Access Road (GAR) is a new classified road from the B684 at Mapperley Plains for a distance of 3.8km to a junction with the A612 at Trent Valley Road/ Nottingham Road. It was a significant and complex scheme with over 512,000 cubic metres of earthworks required to achieve the desired new road alignment.
- 2.6 The new link of GAR between the B684 and A612 opened to traffic in March 2022. Following on from this, the construction contract continued with the closure of Arnold

Lane (section from Mapperley Plains adjacent to the Golf Club) for approximately 4-months, to enable the realignment of Arnold Lane onto the new 5-arm roundabout that has been constructed as part of GAR.

2.7 The following changes will now be made on the wider local highway network.

- Speed limit on the section of Arnold Lane that is currently 40mph reduced to 30mph;
- New Gedling Village Area 7.5T Environmental Weight Limit (EWL) introduced, this will replace the previous EWL in place on Burton Road and require modifications to the Calverton, Lambley and Woodborough Area 7.5T EWL;
- The GAR becomes the A6211 and section of the current A6211 declassified.

Post scheme monitoring and mitigation

2.8 It is normal practice that as part of any new major infrastructure that post scheme monitoring is undertaken and that this happens no earlier than 12 months following completion of the works to enable traffic patterns to settle. In the case of GAR, completion of works was August 2022, whilst the GAR was open to traffic from March it was being used as a diversion route for Arnold Lane and these wider works are integral to the final road network and establishing traffic patterns. There are also a number of development sites that will continue throughout 2022 and beyond such as the expansion of Carlton le Willows Academy with a new access off Burton Road (due to be open Autumn 2023), 100+ new dwellings on the Linden Grove development off Burton Road plus the continued build-out of the Chase Farm development off Arnold Lane. All of these will impact traffic behaviours and patterns in the area.

2.9 In addition, to normal practice, as part of the delivery of the GAR, there are a number of obligations to carry out post scheme monitoring including:

- D2N2 – As part of the £10.8m funding agreement with D2N2;
- Planning obligation by Unilateral Undertaking (“UU”) pursuant to Section 106 of the 1990 Act for post works monitoring and mitigation

Toton Link Road

2.10 Nottinghamshire County Council submitted a levelling up bid to government for £40m to enable the delivery of the Toton Link Road. This proposal will provide a new, multi-connected boulevard joining existing and planned new communities and unlocking vital opportunities for jobs, housing, and investment in the years to come. This will provide combined multi-modal transport connectivity - including active travel, bus, tram, and a future rail station.

2.11 The Toton Link Road represents the first step in Nottinghamshire’s ambitions to enable three coordinated large-scale development areas via the East Midlands DevCo (EM Dev Co) programme. Alongside development around Ratcliffe-on-Soar and East Midlands Airport area, the Toton-Chetwynd corridor is part of a once-in-a-generation programme which will deliver benefits from community to economy level. With significant feasibility, planning and public consultation work already carried out, and support of key stakeholders, this proposal will fund a project that can be delivered to an accelerated timescale. It will deliver long-term value, generating economic benefits during construction, and opening land for new residential and commercial development.

- 2.12 The proposal will make a direct contribution to growth and levelling-up by enabling high-quality, sustainable development of homes and commercial space on a site which will benefit from multi-modal connectivity: close to the A52 and M1, directly connected to the NET tram network, and alongside the potential Network Rail station outlined in the Integrated Rail Plan. The Link Road will also include walking and cycling routes that can be well integrated into the adjacent developments.
- 2.13 The new link road would also help to relieve congestion by providing additional highway capacity and network resilience.
- 2.14 Toton Link Road has been designed to improve access and connectivity for all modes of transport, including a better interchange with the NET tram network. The major benefits it would deliver are:
- New highway opens up land for development, including sites at Toton and Chetwynd.
 - New highway infrastructure provides further network resilience and relief to congestion points at both Bardills roundabout and B6003 Toton Road.
 - Dedicated off-road cycleways and footways provide an attractive environment for walking and cycling.
 - Direct access to the Toton Park-and-Ride from the west for all transport modes, providing improved connectivity and more options for people to use the NET tram network. This will help to reduce traffic congestion on the surrounding road network.
 - Opportunity to provide new bus routes to better connect people with places.
 - Opportunity to extend the link road westwards to connect with the proposed Network Rail station at Toton.

Zero Emission Bus Regional Area (ZEBRA)

- 2.15 The City Council was successful in the latest bidding round for this Department for Transport fund with arrangements to purchase electric single decker buses, some double deck and associated depot and charging infrastructure to be operated by Nottingham City Transport. It is expected the new buses will come into service during 2023.

Bus Service Improvement Plan (BSIP)

- 2.16 Work continues on the implementation of Nottingham City and Nottinghamshire County councils BSIP plans particularly for the implementation of bus priority measures on the radial routes in and out of Nottingham. Where feasible this is being integrated with other programmes such as the Transforming Cities Fund, Future Transport Zone and the Active Travel Programme, to ensure that schemes are well designed and benefit both bus users, cyclists and pedestrians.
- 2.17 Work on the Fares Support Package has been paused at the request of DfT so as to take account of the proposed National Fares initiative from January 2023 which potentially would see a maximum £2 single fare for all local bus journeys introduced.

Devolution

- 2.18 The Government confirmed on 30 August 2022 that a £1.14 billion devolution deal is on offer for the East Midlands, covering Derbyshire, Nottinghamshire, Derby, and Nottingham. Nottinghamshire County Council has been working closely with Nottingham City Council, Derby City Council and Derbyshire County Council on proposals for a historic devolution deal for the area. The deal includes the creation of a new East Midlands County

Combined Authority (EMCCA). If devolution plans are approved, it would bring in much needed investment, funding and powers with more major decisions being made locally and a bigger voice for the region. Barry Lewis, Leader of Derbyshire County Council, Ben Bradley MP, Leader of Nottinghamshire County Council, Chris Poulter, Leader of Derby City Council, and David Mellen, Leader of Nottingham City Council, met with Greg Clarke MP, the Secretary of State for Levelling Up, Housing and Communities, on Tuesday 30 August at Rolls Royce in Derby, where the leaders agreed to the devolution deal in principle.

- 2.19 The proposals are subject to public consultation and ratification by the respective councils, and are subject to the passage through parliament of both primary and secondary legislation. The intention would then be that the first election for a mayor for Derby, Derbyshire, Nottingham and Nottinghamshire, would take place in May 2024.
- 2.20 In regards to transport, the EMCCA will be responsible for an area-wide local transport plan, with a provisional plan to be developed by March 2024 for finalisation once the Mayor is in place. £1m of revenue funding to aid this work is being provided over 23/24 and 24/25. The plan is to include quantifiable measures of carbon emissions and reductions. The Combined Authority is to set up and coordinate a Key Route Network, which would be made up of some of the busiest and most important local roads in our area, so we could better manage our highways. Devolution also provides the opportunity to explore prospects to develop and accelerate new smart integrated ticketing on public transport and powers to run concessionary schemes.
- 2.21 The Mayor will be responsible for a devolved and consolidated integrated local transport budget for the area consisting initially of the local highways maintenance funding (both pot hole fund and highways maintenance block) and the integrated transport block. Government is to work with the EMCCA to agree an integrated multi-year settlement at the next spending review exploring opportunities to expand this beyond the local highways maintenance funding and the integrated transport block. Next steps for the devolution programme include producing a proposal for wider public consultation this Winter.

3 RECOMMENDATION(S)

- 3.1 It is recommended that the contents of this report be noted.

4 BACKGROUND PAPERS REFERRED TO IN COMPILING THIS REPORT

None

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Meeting:	Joint Committee on Strategic Planning and Transport
Date:	09 December 2022
From:	Joint Officer Steering Group

Greater Nottingham Joint Planning Advisory Board Update

1 Summary

- 1.1 The Greater Nottingham Joint Planning Advisory Board (JPAB) oversees the preparation of aligned Local Plans across Greater Nottingham, and the implementation of projects funded through the partnership. This report updates the Joint Committee on the work of JPAB, and other strategic planning matters within the remit of the Committee.

2 Background

- 2.1 The last meeting of JPAB was held on 27 September 2022, the latest available approved minutes are from the meeting held on 7 June 2022 and are included below. The meeting agenda papers are available to view at <https://www.gnplan.org.uk/meetings/>.
- 2.2 JPAB had previously agreed that the Greater Nottingham Strategic Plan should be prepared on the basis of each council meeting its own housing need as determined by the Government's standard method (plus appropriate locally determined buffer), except for Nottingham City which does not have sufficient supply to meet the Government's standard method housing need figure. Nottingham City will therefore use the housing supply figure to 2038.
- 2.3 A 'Preferred Approach' version of the Strategic Plan has been prepared on the basis of the approach set out above, and can be found at <https://www.gnplan.org.uk/consultations/greater-nottingham-strategic-plan-preferred-approach/>, together with all supporting documents. The Preferred Approach is not a full version of the Greater Nottingham Strategic Plan, but focuses on housing and employment growth. It proposes a vision for Greater Nottingham together with housing and employment objectives to support the delivery of the vision. The Vision is based on the outcome of the JPAB Councillor workshops which took place in 2021.
- 2.4 The Preferred Approach includes the proposed development strategy which focuses on new development linking to and enhancing Blue and Green Infrastructure and promoting urban living within the main built up area of Greater Nottingham. It promotes development of a lesser scale adjoining Hucknall (in Gedling Borough) and at key settlements in the Borough areas. It seeks to embed the principles of the '20 minute neighbourhood' approach, and recognises the economic development potential of key sites including the former Ratcliffe on Soar power station, Toton and the wider Broad Marsh area.

- 2.5 Housing targets are provided, based on the approach set out in paragraph 2.2 above, and the strategic sites and locations where growth will take place are identified. An important point to note is that the majority of housing proposed is already identified or provided for in current Local Plans, although extensions to two existing strategic development sites are proposed in Gedling, and the Broad Marsh area in Nottingham City is identified as suitable for significant residential development.
- 2.6 The four Councils are currently progressing the Preferred Approach through their approval mechanisms, with a recommendation to publish the document for consultation in accordance with regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012.
- 2.7 Subject to the relevant approvals, the Preferred Approach will be published for consultation for an eight week period, currently anticipated to be 12 December 2022 to 6 February 2023. Following consideration of consultation responses, a full Pre Submission version of the Strategic Plan will be published in the summer of 2023, prior to submission for examination late in 2023. This timetable may have to flex in response to planning reform, as the Government's approach will become clearer over the coming months.
- 2.8 In terms of other Local Plans across Greater Nottingham, it was reported that Ashfield District Council are preparing a Publication (regulation 19) version of the Ashfield Local Plan, and Erewash Borough Council are intending to submit their Core Strategy Review for examination in December 2022.
- 2.9 The next meeting of JPAB is on 13 December.

3 Recommendation(s)

- 3.1 It is recommended that the Joint Committee note the contents of this report.

4 Background papers referred to in compiling this report

- 4.1 JPAB Papers, 27 September 2022

Contact Officer

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APPENDIX 1

ITEM 3	MINUTES OF THE GREATER NOTTINGHAM JOINT PLANNING ADVISORY BOARD (JPAB) VIRTUAL MEETING HELD ON TUESDAY 7 June 2022 VIA MS TEAMS
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PRESENT

Ashfield: Councillor Matt Relf; Councillor Sarah Madigan
Broxtowe: Councillor M Radulovic (Chair)
City: Councillor Pavlos Kotsonis; Councillor Toby Neal
Gedling: Councillor J Hollingsworth
Erewash: Councillor M Powell (Vice Chair)
Nottinghamshire County: Councillor R Butler (sub)
Rushcliffe: Councillor R Upton

Officers in Attendance

Ashfield: Christine Sarris
Broxtowe: Dave Lawson; Steve Simms
Erewash: Steve Birkinshaw; Adam Reddish
Gedling: Alison Gibson; Mike Avery
Growth Point: Matthew Gregory; Peter McAnespie; Mark Thompson
Nottingham City: Paul Seddon
Nottinghamshire County: Sally Gill; Steve Pointer
Rushcliffe: Leanne Ashmore; Richard Mapletoft

Observers

Simon Atha	Matt Kingham
Rebecca Bentley	Katherine Lovsey
Jenny Brader	Richard Naylor
Angela Brookes	Sean Nicholson
Grace Clarkson	Helen Prangley
Tom Collins	Jonathon Protheroe
Maisie Colloby	Matthew Puce
Ben Cook	Ryan Simpson
Tom Dillarstone	Ian Smith
Joe Drewry	Paul Stone
Eleanor Dunn	Phillipa Ward (notes)
Ralph Elliott	Sandhya Ward
Robert Galij	Nichola Wildor
Chris Gowlett	Colin Wilkinson
S Green	Gina Wynter
Mike Hatfield	
Marisa Heath	
Marc Holt	
Greg Hutton	

Apologies

Ashfield: Councillor J Zadrozny; Melanie Wheelwright

Broxtowe: Ruth Hyde; Ryan Dawson; Tom Genway

Derbyshire County: Councillor Carolyn Renwick; Joe Battye; Steve Buffery

Nottingham City: Councillor Sally Longford

1. **Introductions and Apologies**

The Chair welcomed everyone to the virtual meeting and apologies were noted. Cllr Radulovic thanked Cllr Powell for Chairing the meetings during his period of recovery from major surgery.

2. **Declarations of Interest**

There were no declarations of interest.

3. **Approval of Minutes of the Last Meeting and Matters Arising**

The Minutes of the previous meeting held on 8 March 2022 were approved. Matters arising would be covered under agenda items during the meeting.

4. **Nottinghamshire Core & Outer HMA Logistics Study presentation** (Iceni Consultants)

Matt Kingham presented the logistics report prepared by Iceni Consultants who were commissioned to prepare the study. The report is still in draft form.

They looked at warehousing stock and current land supply to model future needs and potential for growth. There is high demand for potential distribution centres within the East Midlands due to its accessibility. There has been a rising demand since 2018 but lack of supply. By the year 2040 a number of existing units will also have aged and will be unfit for purpose and will need to be replaced which will add to future need.

E-Commerce increased through the pandemic and stakeholders provided key comments that demand was high and occupants were actively looking for units in the area around Nottinghamshire / Derbyshire where there was a strong labour supply.

Current policy restrictions such as Green Belt are likely to make it difficult to meet future market needs. In summary there are challenges in the market remaining buoyant with a strong level of demand.

MR thanked MK for an impressive and interesting presentation. EMDevCo could look at providing access to employment in the future. LUF could carefully consider this as part of the planning process.

MRelf was aware that at Market Harborough they are providing robotic and engineering automation courses which could benefit the whole of the East Midlands with increased skills to fully support the region and adoption of logistics.

Joint Planning Advisory Board was resolved to RECEIVE the presentation on the Nottinghamshire Core & Outer HMA Logistics Study.

5. **Greater Nottingham Strategic Update** (Matt Gregory/Mark Thompson)

MG stated that there is still a need to progress with the Strategic Plan as the Government's deadline for Local Plan preparation is end of 2023.

MG set out the proposed approach with each authority meeting its own housing need with a locally determined buffer. NCity will meet its own housing need and as much of the 35% uplift as they can accommodate, as outlined in the Capacity Paper. It is not proposed for the City Council's allocation to be met elsewhere within Greater Nottingham. Once buffers have been accounted for the supply will exceed the need.

There is a risk with this approach however, the officer advice is that this is an acceptable level of risk and that the approach can be justified.

The next steps would be to publish a Preferred Approach document of the Strategic Plan focusing on growth strategy, housing provision and strategic sites for consultation in the autumn and then publish a full pre-submission version of the Plan in summer 2023 and submitting for examination in late 2023.

Following EBC Growth Options consultation they have since published Regulation 19 version of their Local Plan. Consultation is now closed and officers are currently working through the responses to eventually submit to the Secretary of State. A Statement of Common Ground between EBC and remaining councils in the core area has been prepared.

ADC's Local Plan is on hold waiting for clarity until the Planning Reform emerges. They have written to neighbouring planning authorities to ask whether they could accommodate any of Ashfield's housing need on brownfield sites. MRelf and CS (ADC) confirmed that this was an accurate position and had nothing further to add.

MT provided an update on progress with the evidence base.

PK (NCity) referred to the council's 35% uplift and the additional capacity work which had been undertaken. It was queried whether the Inspector may have

issues that we are not meeting the requirements for revised housing distribution.

MG gave an example that elsewhere within the country Inspectors recommended withdrawing the Plan or recommended revised quantum or distributions of growth. However, the risk for us would be within acceptable limits. There is a requirement to progress the Strategic Plan and officers consider that the benefits of the proposed approach significantly outweigh the risks.

MR reported that NCity had challenged government regarding the evidence base figure and that JPAB and NCity would test through Examination that they could meet part of the 35% but not all. The Capacity Paper highlighted significant steps that NCity is making reviewing housing land availability to maximum level of development in the City.

CS (ADC) referred to the IRP which they had not been part of recent discussions but should be involved in future discussions. It was suggested to invite Andrew Pritchard at East Midlands Councils to present proposals and update on the revised HS2 Growth Plan as this affects warehousing and distribution for HS2 along that corridor.

Joint Planning Advisory Board was resolved to AGREE the approach to Strategic Plan preparation in Greater Nottingham (set out in section 2) and NOTE the position with Local Plans in Ashfield District and Erewash Borough.

6. **Duty to Co-operate – Statement of Common Ground between Erewash Borough Council and other local planning authorities within Nottingham Core Housing Market Area** (Matt Gregory/Steve Birkinshaw)

SBk explained the current legal requirement for Duty to Co-operate in plan making and outlined the contents of the Statement of Common Ground and the positive discussions which had taken place between officers.

MR stated that JPAB and EBC should continue to work together and be able to achieve for local people and local areas common ground objectives we all share.

Joint Planning Advisory Board was resolved to:

- (a) AGREE the Statement of Common Ground between Erewash Borough Council and the Nottingham Core Housing Market Area; and**
- (b) Each Authority to REFER the Statement of Common Ground for formal approval through their relevant decision making process.**

7. **Levelling Up and Regeneration Bill** (Mark Thompson)

MT presented the key elements of the Levelling Up and Regeneration Bill, with a focus on strategic planning implications.

PK referred to the consultation in 2020 of the Planning White Paper and the concerns raised and addressed no growth zones with street vote powers giving an extension priority in the streets which takes away permitted development rights. He was concerned with the timescale for producing Local Plans as some areas are more complex than others. He would like the Neighbourhood Plans to expand on their idea because of the need to establish clear boundaries.

MT noted the uncertainties and that there would be further consultation on what street votes might involve.

RU proposed that JPAB should work collectively on a design code.

MT acknowledged that resources and expertise would be a challenge and there could be the potential to share some expertise or create a joint framework for design codes going forward.

RU understood the commands for energy conservation being incorporated into new builds which is a common theme across all districts but the exterior design and architecture is more specific to a particular area.

MRf queried why government had not implemented the design codes and environment components into Building Regulations rather than planning. He also questioned when the Infrastructure Levy would be paid as there is no clarity if the developer does not proceed with the development of the site.

MT stated that there is still limited information regarding how the levy will be calculated.

MP supported RU's suggestion to use JPAB to promote energy conservation and more sustainable design. He was not in favour of street voting.

PK stated that design codes would need resourcing from the government.

MG stated that there may be increased planning fees, although these are unlikely to be ring-fenced in a way that would deliver extra resources to the planning system.

Joint Planning Advisory Board was resolved to NOTE the publication of the Levelling Up and Regeneration Bill and CONSIDER the implications for strategic planning.

8. **Aligned Core Strategy Monitoring** (Peter McAnespie)

- 8.1 PMcA reported that in 2014 the Aligned Core Strategies (ACS) were adopted for each authority and were tasked through their Annual Monitoring Reports how successful these policies had been implemented. PMcA presented a report which outlined how each authority was performing against six indicators. This data is helping to inform the emerging Strategic Plan.

The national planning policy guidance is currently being reviewed and any changes which are no longer required will not be included in the new Strategic Plan. Where there are gaps these will be filled with new proposed policies.

Joint Planning Advisory Board was resolved to NOTE the findings of the Aligned Core Strategy monitoring.

9. **Homes England Capacity Funding projects monitoring** (Peter McAnespie)

PMcA referred to paragraph 4.2 to update on EBC's repurposed funding towards the Kirk Hallam Relief Road. This was approved at the Council's Executive meeting in May 2022.

An update by AG at GBC referred to the site at Station Road and Burton Road which is currently reviewing business cases for this site with building costs and deliverability. Killisick Fields involves further land owners therefore discussions are taking place with HE team to progress the whole site with the Council being represented by an independent expert.

Joint Planning Advisory Board was resolved to NOTE this report and the details set out in Appendix 3.

10. **Waste and Minerals Local Plans Update** (Sally Gill)

- 10.1 Nottinghamshire/Nottingham

SG reminded Members that the Nottinghamshire Minerals Local Plan was adopted in March 2021. NCC and NCity are working on a draft Waste Plan which consultation ended in April 2022 with over 40 different consultants and 275 different comments. Both authorities are collating the comments and representations towards a draft Plan for consideration by each authority before submission. NCC will continue to update on progress of the Waste Local Plan.

- 10.2 Derbyshire/Derby

DCC colleagues had provided SG with an update to report on the key issues that consultation on the Draft Minerals Local Plan ended in April 2022. The key comments related to fracking, climate change and the allocation of sand and gravel sites south of the County. They are considering the responses and looking towards a Regulation 19 towards the end of this year. Appropriate background papers are available on the website.

- 10.3 MR asked SG if an indicator timetable could be included in the next agenda papers for the Draft Minerals Local Plans.
- 10.4 MP advised that he was an observer on the Derbyshire equivalent to JPAB and it would be beneficial if information could be shared of mutual interest.

Joint Planning Advisory Board was resolved to NOTE the progress with the Nottinghamshire/Nottingham and Derbyshire Waste and Minerals Local Plans.

11. **JPAB Budget 2022/23** (Matt Gregory)

- 11.1 MG provided an annual report from NCity as Accountable Body for the partnership's budget.

Table 1 in the agenda papers showed £158,474 unspent money to be carried forward to 2022/23 which will be added to partner contributions for the Revenue Budget totalling £230,000.

Table 2 in the agenda papers illustrated how best to spend against the budget leaving an unallocated amount of £38,000 being available for the work of JPAB for the coming or subsequent years.

Joint Planning Advisory Board was resolved to:

- (a) **NOTE** the budget position at the close of 2021/22; and
 (b) **APPROVE** the budget for 2022/23; and
 (c) **NOTE** the partner contributions to the work of JPAB during 2022/23.

12. **Future Meetings 2022**

- 12.1 It was agreed to continue holding the JPAB meetings virtually which enables more participants to attend.

DATE	TIME	VENUE
Tuesday 27 September	2.00 pm	Microsoft Teams Virtual meeting
Tuesday 13 December	2.00 pm	Microsoft Teams Virtual meeting

13. **Any other business**

- 13.1 MRelf advised that he will be handing over his responsibilities from JPAB to Cllr Sarah Madigan following a Cabinet reshuffle at ADC.

MEETING CLOSED AT 3.45 PM

Meeting:	JOINT COMMITTEE ON STRATEGIC PLANNING AND TRANSPORT
Date:	9 December 2022
From:	Joint Officer Steering Group

JOINT COMMITTEE WORK PROGRAMME

1 SUMMARY

- 1.1 To consider the Committee's work programme from March 2023 to June 2023.

2 BACKGROUND

- 2.1 The Joint Committee work programme will assist the management of the committee's agenda, the scheduling of the committee's business and forward planning. The work programme will be updated and reviewed at each pre-agenda meeting and committee meeting. Any member of the committee is able to suggest items for possible inclusion.
- 2.2 The attached work programme includes items which can be anticipated at the present time. Other items may be added to the programme as they are identified.
- 2.3 The proposed work programme to June 2023 is attached for the consideration of the Committee.

3 RECOMMENDATION(S)

- 3.1 That the Joint Committee's work programme be noted and consideration be given to any future items.
- 3.2 That Joint Committee identify any work areas where partnership working between the two authorities would be mutually beneficial.

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**JOINT COMMITTEE ON STRATEGIC PLANNING AND TRANSPORT
WORK PROGRAMME: MARCH 2023 TO JUNE 2023**

Report Title	Brief summary of agenda item	For Decision or Information?	Lead Officer	Report Author
10 March 2023				
Waste Local Plan Update	To provide an update on progress with preparing the Nottinghamshire and Nottingham Waste Local Plan	Information	Stephen Pointer Matt Gregory	Stephen Pointer Matt Gregory
Transport Update	To provide an update on key sustainable transport issues (including rail issues) for the Greater Nottingham area.	Information	Chris Carter/Kevin Sharman	Rasita Chadasama/ Kevin Sharman
JPAB Update	To provide an update on the work of JPAB.	Information	Matt Gregory	Matt Gregory

9 June 2023				
Waste Local Plan Update	To provide an update on progress with preparing the Nottinghamshire and Nottingham Waste Local Plan	Information	Stephen Pointer Matt Gregory	Stephen Pointer Matt Gregory
Transport Update	To provide an update on key sustainable transport issues (including rail issues) for the Greater Nottingham area.	Information	Chris Carter/Kevin Sharman	Rasita Chadasama/ Kevin Sharman
JPAB Update	To provide an update on the work of JPAB.	Information	Matt Gregory	Matt Gregory

