

For Consideration	
Public/Non Public*	Public
Report to:	Police and Crime Panel
Date of Meeting:	23rd April 2018
Report of:	Paddy Tipping Police and Crime Commissioner
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Agenda Item:	6

POLICE AND CRIME COMMISSIONER'S UPDATE REPORT – TO FEBRUARY 2018

1. PURPOSE OF THE REPORT

- 1.1 This report presents the Police and Crime Panel (Panel) with the Police and Crime Commissioner's (Commissioner) update report.
- 1.2 In accordance with section 13 of the Police Reform and Social Responsibility (PR&SR) Act 2011 and subject to certain restrictions, the Commissioner must provide the Panel with any information which the Panel may reasonably require in order to carry out its functions. The Commissioner may also provide the Panel with any other information which he thinks appropriate.
- 1.3 This report provides the Panel with an overview of performance in respect of 1st April to 28th February 2018 where data is available.

2. RECOMMENDATIONS

- 2.1 The Panel to note the contents of this update report, consider and discuss the issues and seek assurances from the Commissioner on any issues Members have concerns with.

3. REASONS FOR RECOMMENDATIONS

- 3.1 To provide the Panel with information so that they can review the steps the Commissioner is taking to fulfil his pledges and provide sufficient information to enable the Panel to fulfil its statutory role.

4. Summary of Key Points

POLICING AND CRIME PLAN – (2016-18)

Performance Summary

- 4.1 Performance against refreshed targets and measures across all seven themes is contained in the Performance section of the Commissioner's web site to February

2018.^a This report details performance from 1st April 2017 to 28th February 2018 where data is available and is the fourth report submitted to the Panel for this financial year 2017-18.

Reporting by Exception

- 4.2 The Commissioner's report focuses on reporting by exception. In this respect, this section of the report relates exclusively to some performance currently rated red i.e. significantly worse than the target (>5% difference) or blue, significantly better than the target (>5% difference).
- 4.3 The table below shows a breakdown of the RAGB status the Force has assigned to the 22 targets reported in its Performance and Insight report to February 2018.^{bc}
- 4.4 It can be seen that 13 (59%) of these measures are Amber, Green or Blue indicating that the majority of measures are close, or better than the target which is an improved position from the previous report. Currently 36% (8) of targets reported are Red and significantly worse than target. It can be seen that 2 more targets have moved to Green from Amber. Red targets have decreased by 1 and there are no measures rated Blue.

KEY to Performance Comparators									
Performance Against Target		Jul-17	%Total	Sep-17	%Total	Dec-17	%Total	Feb-18	%Total
<input checked="" type="checkbox"/>	Significantly better than Target >5% difference	0	0%	0	0%	0	0%	0	0%
◆	Better than Target	5	23%	8	36%	5	23%	8	36%
±	Close to achieving Target (within 5%)	9	41%	4	18%	7	32%	5	23%
<input checked="" type="checkbox"/>	Significantly worse than Target >5% difference	7	32%	9	41%	9	41%	8	36%
<input type="checkbox"/>	No Longer Measured	1	5%	1	5%	1	5%	1	5%
Total		22	100%	22	100%	22	100%	22	100%

- 4.5 One measure i.e. the 'Percentage of victims and witnesses satisfied with the services provided in Court', taken from the Witness and Victim Experience Survey (WAVES) is no longer active and therefore it is not possible to report on this measure.
- 4.6 The table below provides an overview of the 8 targets (36%) graded Red, which is one less than the previous Panel report.

^a <http://www.nottinghamshire.pcc.police.uk/Document-Library/Public-Information/Performance/2018/Performance-and-Insight-Report-to-February-2018.pdf>

^b A number of performance measures are monitor only and it has been agreed that it is not appropriate to assign a RAGB to such measures unless the measure is + or – 10%.

^c New RAGB symbols have been used for this report in case readers are limited to black and white print.

❌ Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17	Feb-18
1. A reduction in All Crime compared to 2016-17	35.9%	29.6%	21.6%	19.8%
2. A reduction in Victim-Based Crime compared to 2016-17	33.6%	27.8%	21.0%	19.4%
3. To reduce the levels of rural crime compared to 2016-17 and report on: 1.1. Rural and 1.2. Urban	28.9%	25.3%	19.4%	6.1%
4. A 10% increase in the number of POCA orders compared to 2016-17	-46%	-48.7%	-47.3%	-41.1%
5. Increase BME representation within the Force to reflect the BME community	4.3%	4.7%	4.9%	4.9%
6. Percentage of people who agree that the police and local councils are dealing with Anti-Social Behaviour and other crime issues	56.7%	55.7%	55.4%	56.7%
7. A reduction in the number of repeat victims of hate crime compared to 2016-17	-1	7	8	1
8. The number of people Killed or Seriously Injured (KSIs) on Nottinghamshire's roads	-40.1%	-33.6%	-33.2%	-33.2%

4.7 Panel Members require the Commissioner's update report to:

1. Explain the reasons for improved performance and lessons learned for Blue graded measures and
2. Reasons/drivers for poor performance and an explanation as to what action is being taken to address underperformance in respect of Red graded measures.

4.8 The Force has provided the following responses to these questions in sections 5 and below. There are no Blue measures identified during this reporting period.

5. Red Rated Measures (● significantly worse than Target >5% difference)

R1. A reduction in All Crime compared to 2016-17

R2. A reduction in Victim-Based Crime compared to 2016-17

R3. To reduce the levels of rural crime compared to 2016-17

❌ Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17	Feb-18
1. A reduction in All Crime compared to 2016-17	35.9%	29.6%	21.6%	19.8%
2. A reduction in Victim-Based Crime compared to 2016-17	33.6%	27.8%	21.0%	19.4%
3. To reduce the levels of rural crime compared to 2016-17 and report on: 1.1. Rural and 1.2. Urban	28.9%	25.3%	19.4%	6.1%

5.1 The first eleven months of this year have seen the Force record a 19.8% (14,694 offences) increase in All Crime compared to the same period last year. The revised forecast position suggests that the Force will end the year with a 19% increase in recorded crime.

5.2 Victim-Based crime has increased by 19.4% (12,762 offences) year-to-date. Other Crimes Against Society have increased by 22.6% (1,932 offences). The increase in Other Crimes Against Society is driven by a 36.4% increase in Public Order offences. Public Order offence volumes remain high following the NCRS^d audit, as a result of the daily incident checks now in place.

^d NCRS – National Crime Recording Standard

- 5.3 Following the NCRS audit last year, the Force has put in place new daily processes to maintain compliance with the national standards. This means that recorded crime volume remains at a higher level and this is expected to continue as the accepted new 'normal' level. The Force is now recording around 2,000 offences more each month than this time last year.
- 5.4 The most recently published national data (covering performance in the 12 months to September 2017) reveals that almost all forces in England and Wales are recording increases in crime. Nottinghamshire is recording an increase above both the national and regional average.
- 5.5 At present, the local performance position is comparing a period of higher recording (following the change in process described above) to a lower period prior to this change, and as a result a large percentage increase is seen. Following two months of above-forecast volumes, the forecast has been recalculated to year-end.
- 5.6 The overall volume of Victim-Based crime year-to-date has increased by 12,762 offences compared to last year (+19.4%).
- 5.7 Increases are apparent across most of the sub-categories within the Victim-Based crime group. Crime levels have remained consistent at approximately 7,000 crimes per month in the last ten months which is the highest level seen in the last five years.
- 5.8 Violence Against the Person (VAP) offences is responsible for a large proportion of the increase in overall Victim-Based crime. This is as a result of processes put in place to maintain compliance with the national standard; ensuring that the Force is responding to victims and putting in place the appropriate support, safeguarding and investigation.
- 5.9 VAP has seen a 22.9% increase (4,877 offences) in the 12 months to February when compared to last year. Performance is driven by an increase in Stalking and Harassment which has increased by 53.5% (1,864 offences) and Violence without Injury, with a 24.9% increase (+1,811 offences).
- 5.10 Sexual Offences have increased by 36.4% (+911 offences) over the same period.
- 5.11 In the 12 months to February, the Force has also recorded increases in Burglary (3.2% or 256 offences), Robbery (21.2% or 187 offences), Vehicle Offences (+34.1% or 2,378 offences), Theft (+20.8% or 4,280 offences) and Criminal Damage & Arson (+12.9% or 1,399 offences).
- 5.12 Performance exceptions are monitored at the monthly Operational Performance Review meetings, with action to manage identified exceptions tasked from this meeting where appropriate.
- 5.13 The five areas of Nottingham City that have been identified as experiencing high levels of crime have recorded a total of 8,839 crimes year-to-date. This represents a 17.8% (1,334 offences) increase in All Crime compared to last April to February.

- 5.14 All five areas are recording an increase compared to last year, with these ranging from +8.0% on Bulwell (+159 offences) to +28.3% on Bridge (+301 offences). The percentage increase of 17.8% recorded over the five City areas is in line with the increase of 19.5% over the same period for the City overall.
- 5.15 The increase on the areas reflects the Force level picture, with increases in Violence and Public Order driven by the NCRS audit activity.
- 5.16 The County Priority Areas have recorded a total of 15,329 crimes financial year-to-date, which equates to an 18.2% (2,364 offences) increase in All Crime compared to last year. This is similar to the increase of 19.6% for the County area as a whole.
- 5.17 All of the 19 County Priority Areas are recording an increase in crime compared to last year. Hucknall East has had the largest percentage increase with 365 more crimes year-to-date which is a 62.8% increase. Stanton Hill recorded the second highest increase on the County this month with 58 more crimes, which is a 48.7% increase. These two areas have consistently been the top two priority areas with the largest percentage increase on the county for the past eight months.
- 5.18 The Force has recorded 10,508 rural crimes this financial year-to-date, which is an increase of 606 offences (6.1%), compared to last financial year-to-date. This is much lower than the overall All Crime performance for the force. Over the same period crime in urban areas has increased by 8.5% (6,092 additional offences).
- 5.19 The average monthly volume last year was 817 rural crimes per month and so far this year the monthly average is 955.
- 5.20 The rate of offences per 1,000 population in rural areas is 49.3 compared to 88.9 in urban areas. This is higher than the same period last year, 46.4 in rural areas and 82.0 in urban areas.
- 5.21 Crime in rural towns and fringes has increased by 6.6% (+386 offences) year-to-date, crime in rural villages has decreased by 3.8% (-110 offences) and crime in rural hamlets and isolated dwellings has increased by 28.9% (+330 more offences).
- 5.22 Rural areas recorded increases in Arson and Criminal Damage offences year-to-date with a 17.5% increase (+230 more offences). Other crime types are showing increases in line with the offences that were part of the NCRS audit (VAP/Sexual Offences/Public Order offences). The position is similar on the Urban areas with the crime types included in the NCRS audit showing increases

R4. A 10% increase in the number of POCA orders compared to 2016-17

<input checked="" type="checkbox"/> Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17	Feb-18
4. A 10% increase in the number of POCA orders compared to 2016-17	-46%	-48.7%	-47.3%	-41.1%

- 5.23 The Force recorded 59 fewer Confiscation and Forfeiture Orders compared to last year-to-date; this equates to a reduction of 31.1%, placing the Force 41.1 percentage points below the 10% increase target.
- 5.24 It should be noted that any decision to apply for an order is made by the Crown Prosecution Service, based on information and advice provided by the police.
- 5.25 A decision to grant an order is one for the Court alone.
- 5.26 An order is not granted until sentencing and in many cases there can be a gap of many months between point of arrest and an order being granted.

R5. Increase BME representation within the Force to reflect the BME community (11.2%)

<input checked="" type="checkbox"/> Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17	Feb-18
5. Increase BME representation within the Force to reflect the BME community	4.3%	4.7%	4.9%	4.9%

- 5.27 This measure is rated Red because the 11.2% representation as defined by the 2011 Census has not been achieved.
- 5.28 February 2018 data shows that BME headcount is at 4.64% for Police Officers and 5.21% for Police Staff. This is below the 11.2% for Nottinghamshire resident population (2011 Census).
- 5.29 The Commissioner has been working closely with the BME Steering Group since 2013 and established a BME Working Group to advance BME recruitment and selection, BME advancement and retention as well as other issues which may adversely affect attraction of BME candidates, i.e. stop and search and diversity training of officers. Members were provided with a case study on this work listed at [Appendix A](#) of the 18th April 2016 Panel meeting.
- 5.30 When the Commissioner took office in 2012 BME representation was 3.7% so overall representation has increased by 1.2% overall. Austerity and the 2 year recruitment freeze did hamper progress. However, during 2017, the Chief Constable has undertaken numerous recruitment processes for both Police Officers and PCSOs.
- 5.31 To achieve an 11.2% BME representation an additional 144 BME Police Officers would need to be recruited. The Commissioner has worked closely with the Chief Constable during 2017 in relation to the recruitment of Police Officers especially from BME communities. A range of positive activities have been undertaken to

attract applicants from BME communities under Operation Voice which included talent spotting, buddying, awareness events, marketing publications.

5.32 The Chief Constable intends to recruit a total of 200 officers in 2017-18 (which started in September 2017) and has ambitions to recruit a further 158 in 2018-19.^e The Commissioner hopes to see the number of officers grow in Nottinghamshire to a figure approaching 2,000.

5.33 In February this year, the Chief Constable opened an apprenticeship scheme and is working in partnership with PATRA to recruit Police Constables for its apprenticeship scheme. It is envisaged that this scheme will provide an additional pathway for members of the BME communities to start a career in the Police service. As part of an apprenticeship, successful applicants will be able to study for a degree in policing.

R6. Percentage of people who agree that the Police and local Councils are dealing with Anti-Social Behaviour and other crime issues

<input checked="" type="checkbox"/> Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17	Feb-18
6. Percentage of people who agree that the police and local councils are dealing with Anti-Social Behaviour and other crime issues	56.7%	55.7%	55.4%	56.7%

5.34 Current performance covers interviews in the year to September 2017. Please note that this information is updated quarterly.

5.35 The Force is 3.3 percentage points below the 60% target. Considering the trend in the long term, there appears to be a slight downward trend, however the change on the previous year's position (58.3%) is non-significant. The average for the Force's Most Similar Force group is 56.0% and Nottinghamshire is ranked in 4th place in this group of 8.

R7. NEW: A reduction in the number of repeat victims of hate crime compared to 2016-17

<input checked="" type="checkbox"/> Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17	Feb-18
7. A reduction in the number of repeat victims of hate crime compared to 2016-17	-1	7	8	1

5.36 The Force definition of a repeat victim is based on the national definition^f. Of a total of 102 hate crime victims in the month of February, 16 had been a victim of one or more hate crimes in the 12 months prior (March 2017 – February 2018).

5.37 This compares to a baseline monthly average for the 2016/17 year of 15 repeat victims per month, which represents 1 more repeat hate crime victims in February compared to the baseline figure.

5.38 As a proportion, 15.7% of hate crime victims in February were repeat victims. This figure is greater than the baseline monthly average for 2016/17 (11.5%).

^e <http://www.nottinghampost.com/news/nottingham-news/chief-constable-pledges-200-new-281085>

^f A hate crime repeat victim is a victim of a hate crime or incident in the current month who has also been a victim of one or more hate crimes or incidents at any point in the previous twelve months.

- 5.39 Nottingham City Council has a Community Cohesion and Hate Crime group attended by the portfolio holder for community safety which meets with partners and Police officers to discuss and tackle hate crime. The Safer Nottinghamshire Board has a Hate Crime Steering Group chaired by the Chief Executive Officer for Broxtowe Borough Council and extensively attended by Police officers, partners and third sector providers. The Commissioner provides funding for these groups to help tackle identified problems.

R8. NEW: The number of people Killed or Seriously Injured (KSIs) on Nottinghamshire's roads (Target is 50% by 2020)

<input checked="" type="checkbox"/> Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17	Feb-18
8. The number of people Killed or Seriously Injured (KSIs) on Nottinghamshire's roads	-40.1%	-33.6%	-33.2%	-33.2%

- 5.40 Data for quarters one, two and three (1st January 2017 – 30th September 2017) shows a 33.2% reduction (172 fewer persons) in persons Killed or Seriously Injured (KSI) on Nottinghamshire's roads compared to the 2005-2009 baseline period.
- 5.41 However a slight increase is apparent when comparing the current year to the equivalent period of last year (+6.8% or 22 persons). All user groups are seeing a reduction in KSIs when compared to the baseline average.
- 5.42 KSIs in the 0-15 age group have reduced by 56.0% (31 persons) compared to the 2005-2009 baseline and as such the -40% target for this group has already been achieved.

HMICFRS PEEL EFFECTIVENESS INSPECTION 2017 - UPDATE

- 5.43 On 22nd March 2018, HMICFRS published its PEEL Effectiveness Inspection 2017 report in relation to Nottinghamshire Police. The Commissioner is pleased to report that HMICFRS judge the Force to be Good overall.
- 5.44 Members will recall the Commissioner's report of last June when he reported his intention to provide further scrutiny to the issues identified in HMICFRS's previous PEEL Effectiveness report (2016) when the Force was judged Requires Improvement.

Holding the Chief Constable to Account

- 5.45 The Commissioner is represented at the key Thematic, Partnership and Force Local Performance board meetings in order to obtain assurance that the Force and Partners are aware of the current performance threats, and are taking appropriate action to address the emerging challenges. Should there be any issues of concern these are relayed to the Commissioner who holds the Chief Constable to account on a weekly basis.
- 5.46 In addition, the Commissioner meets quarterly with the Head of Investigations and Intelligence and Head of Operations to gain a deeper understanding of threats, harm and risk to performance..

- 5.47 Panel Members have asked if a case study could be prepared for each meeting. Previous case studies were:
1. Shoplifting
 2. The Victims Code
 3. Improving BME Policing Experiences
 4. Hate Crime
 5. Knife Crime
 6. Stop and Search
 7. Rural Crime
 8. The new victim services CARE
 9. Evaluation of Community Remedy
 10. ECINS database
 11. Data Integrity and Compliance with NCRS
- 5.48 For this meeting, a case study has been prepared in respect of Prosecution File Quality Improvements (12) (see **Appendix A**).

Activities of the Commissioner

- 5.49 The Commissioner continues to take steps to obtain assurances that the Chief Constable has not only identified the key threats to performance but more importantly that swift remedial and appropriate action is being taken to tackle the problems especially in the Priority Plus Areas in the County and High Impact Wards in the City. Key activities are reported on the Commissioner's web site.^g

DECISIONS

- 5.50 The Commissioner has the sole legal authority to make a decision as the result of a discussion or based on information provided to him by the public, partner organisations, Members of staff from the Nottinghamshire Office of the Police and Crime Commissioner (NOPCC) or Chief Constable. The Commissioner's web site provides details of all significant public interest decisions.^h
- 5.51 Panel Members have previously requested that the Commissioner provide a list of all forthcoming decisions (Forward Plan) rather than those already made. This Forward Plan of Key Decisions for the OPCC and the Force has been updated and is contained in **Appendix B**.

^g <http://www.nottinghamshire.pcc.police.uk/News-and-Events/Latest-News.aspx>

^h <http://www.nottinghamshire.pcc.police.uk/Public-Information/Decisions/Decisions.aspx>

6. Financial Implications and Budget Provision

6.1 The Commissioner holds the Chief Constable to account formally at his Strategic Resources and Performance meetings. At this meeting the Chief Constable submits a number of financial reports for scrutiny.

6.2 At the most recent meeting on 29th March 2018ⁱ the Force's Finance Performance & Insight Report for 2017/18 as at December 2017 (Qtr 3) forecasted that revenue expenditure may result in an underspend (in the Force budget) of £2.55m.

6.3 **Appendix C** of this report provides a more detailed position for each item.

6.4 The full year net revenue budget for 2017/18 is £190,105k. This is split the Force Budget £185,347k and the Office of the Police and Crime Commissioner (OPCC) £4,758k. The above table summarises the variance to budget. Further reports can be downloaded by following the link below.

Nottinghamshire Police Group Position Total: Budget Variance Analysis

	Variance to Budget		
	£'000	£'000	£'000
Pay & allowances			
Police officer	1,280		
Staff	(637)		
PCSO	(636)		
			<u>7</u>
Overtime			
Police officer	862		
Staff	85		
PCSO	10		
			<u>958</u>
Other employee expenses		484	
Medical retirements		487	
			<u>1,935</u>
Premises costs	(154)		
Transport costs	(508)		
Comms & computing	(1,034)		
Clothing, uniform & laundry	128		
Other supplies & services	991		
Collaboration contributions	279		
Capital financing	(732)		
Other	(298)		
			<u>(1,326)</u>
Income		(3,159)	
Force underspend			<u>(2,550)</u>
OPCC			<u>-</u>
Group underspend			<u>(2,550)</u>

7. Human Resources Implications

7.1 None - this is an information report.

8. Equality Implications

8.1 None

ⁱ <http://www.nottinghamshire.pcc.police.uk/Document-Library/Public-Information/Meetings/Strategic-Resources-and-Performance/March-2018/Item-13-Finance-Performance-and-Insight-Report-for-2017-18-as-at-December-2017-Quarter-3.pdf>

9. Risk Management

- 9.1 Risks to performance are identified in the main body of the report together with information on how risks are being mitigated.

10. Policy Implications and links to the Police and Crime Plan Priorities

- 10.1 This report provides Members with an update on performance in respect of the Police and Crime Plan.

11. Changes in Legislation or other Legal Considerations

- 11.1 The Commissioner publishes a horizon scanning document^j every two weeks and can be downloaded from his website. The horizon scanning undertaken involves reviewing information from a range of sources, including emerging legislation, government publications, audits and inspections, consultation opportunities and key statistics and research findings, in order to inform strategic planning and decision making locally.

12. Details of outcome of consultation

- 12.1 The Chief Constable has been sent a copy of this report.

13. Appendices

- A. Case Study – Prosecution File Quality Improvements
- B. Forward Plan of Key Decisions for the OPCC and the Force
- C. Revenue Budget Monitoring Table as at December 2017

14. Background Papers (relevant for Police and Crime Panel Only)

- [Police and Crime Plan 2016-2018 \(published\)](#)

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^j <http://www.nottinghamshire.pcc.police.uk/Public-Information/Horizon-Scanning/Horizon-Scanning.aspx>

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