



3 September 2020

Agenda Item:13

REPORT OF THE CORPORATE DIRECTOR, PLACE

BINGHAM ROAD, RADCLIFFE ON TRENT - PROVISION OF HUMPED ZEBRA CROSSING

CONSIDERATION OF OBJECTIONS

Purpose of the Report

1. To consider the objections received in respect of the above proposed pedestrian crossing and whether it should be implemented.

Information

2. Radcliffe-on-Trent is a large rural village, located approximately 7km east of Nottingham. Bingham Road is a local distributor road, which links the village centre with the A52 Grantham Road. Planning permission was granted by Rushcliffe Borough Council in June 2019 for the erection of 103 dwellings and associated infrastructure. This application forms part of a larger phased development of up to 400 dwellings given outline permission in November 2018 (Ref 13/02329/OUT). The development is located on land to the east of Shelford Road, which was previously used for agricultural purposes. Conditions attached to the planning permission require that a humped zebra pedestrian crossing be installed on Bingham Road in the vicinity of the Bingham Road / New Road junction.
3. In response to the planning requirement it is proposed to introduce a humped zebra crossing on Bingham Road, to the east of the New Road / Cropwell Road junction. The statutory notice relating to the crossing was publicly advertised between 6th March and 3rd April. The notice period was interrupted by the Covid19 emergency, which led to the Government's instructions regarding mandatory self-isolation and social distancing. This lockdown inhibited the public's opportunity to be meaningfully involved in the statutory notice process. To ensure the process was fully accessible to all, the consultation was resumed when restrictions on movement were lifted. The second notice period operated from 2nd July to 24th July 2020, a copy of the notice is attached. All submissions, received during both notice periods, are considered in this report.
4. During the notice periods a total of six responses were received, of which three expressed support and / or made comments on the proposals. These comments included a request for bus stop clearway markings to be installed at more stops on local bus routes and questions regarding the enforcement of parking restrictions.

5. It is considered that there are three outstanding objections to the proposals, including an objection from Radcliffe on Trent Parish Council.

Objections Received

6. Objection – Crossing proposed in the wrong location / not required
All respondents, including the Parish Council, objected to the proposal on the basis of its location. Respondents stated that the crossing location was too near to an existing zebra crossing, to the west of Cropwell Road and was therefore not required. One respondent suggested that parents and children were more likely to use an alternative route over private land to access Bingham Road. They considered that the new crossing was therefore not on the pedestrian desire line and would not be utilised.
7. Respondents also suggested that the crossing could create traffic congestion when lorries were unloading at the nearby Tesco retail store or safety issues when buses stopped at the adjacent stops. It was suggested the crossing should be located further along Bingham Road or that a mini roundabout should have been provided instead.
8. Response – Crossing proposed in the wrong location / not required
Planning permission for the Shelford Road housing development was granted by Rushcliffe Borough Council. The permission was conditional on several requirements being met; one of which was the construction of a pedestrian crossing Bingham Road in the vicinity of the Bingham Road / New Road junction.
9. The crossing location was determined on the basis of the pedestrian desire lines using New Road between the residential development on Shelford Road and the Junior and Secondary schools located on Cropwell Road. This route is well-lit, maintained and utilises the public highway unlike the route suggested by the respondent, which is not adopted Highway and does not appear on the definitive map as a designated public right of way. The proposed crossing location is supported by County Councillor Cutts.
10. The detailed design to obtain technical approval for the new crossing as part of a section 278 agreement, required a safety audit. The audit was undertaken, and no road safety issues related to the crossing location were identified. The crossing subsequently received technical approval from Via East Midlands / Nottinghamshire County Council.
11. Whilst it is noted that the respondents would prefer the crossing to be located elsewhere or alternative highway features installed, the proposed location has been subject of a safety audit and is on the desire line for pedestrians wishing to access the schools, shops and services in Radcliffe on Trent village centre.

Other Options Considered

12. Other options considered included the extent of the crossings controlled area, which could have been lesser or greater. It is considered that the proposed scheme presents a reasonable and proportionate balance between the needs of all highway users, including non-drivers, who live in or visit the area.

Comments from Local Members

13. Councillor Cutts expressed support for the proposed crossing at this location.

Reason/s for Recommendation/s

14. The proposed scheme will facilitate pedestrian movements over Bingham Road to destinations, such as the schools, to the east of the village centre. The measures contained in the proposals meet the requirements of the Shelford Road development planning conditions and are considered appropriate taking into account a balanced view of the needs of all sectors of the community, including non-drivers.

Statutory and Policy Implications

15. This report has been compiled after consideration of implications in respect of crime and disorder, data protection and information governance, finance, human resources, human rights, the public-sector equality duty, safeguarding of children and adults at risk, service users, smarter working, sustainability and the environment and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

Crime and Disorder Implications

16. Nottinghamshire Police responded to confirm that they had no objection or comments to make on the proposals. No additional crime or disorder implications are envisaged.

Financial Implications

17. The scheme is being wholly funded by the developer.

Human Rights Implications

18. The implementation of the proposals within this report might be considered to have a minimal impact on human rights (such as the right to respect for private and family life and the right to peaceful enjoyment of property, for example). However, the Authority is entitled to affect these rights where it is in accordance with the law and is both necessary and proportionate to do so, in the interests of public safety, to prevent disorder and crime, to protect health, and to protect the rights and freedoms of others. The proposals within this report are considered to be within the scope of such legitimate aims.

Public Sector Equality Duty implications

19. As part of the process of making decisions and changing policy, the Council has a duty 'to advance equality of opportunity between people who share a protected characteristic and those who do not' by thinking about the need to:
 - Eliminate unlawful discrimination, harassment and victimisation;
 - Advance equality of opportunity between people who share protected characteristics (as defined by equalities legislation) and those who don't;
 - Foster good relations between people who share protected characteristics and those who don't.
20. Disability is a protected characteristic and the Council therefore has a duty to make reasonable adjustments to proposals to ensure that disabled people are not treated unfairly.

Safeguarding of Children and Adults at Risk Implications

21. The proposals are intended to have a positive impact on all highway users, particularly vulnerable users travelling to the village Junior and Secondary schools.

RECOMMENDATION/S

It is **recommended** that:

- 1) The humped zebra crossing proposed for Bingham Road is implemented as advertised and the objectors informed accordingly.

Adrian Smith
Corporate Director Place

For any enquiries about this report please contact: Mike Barnett - Team Manager (Major Projects and Improvements) / Helen North (Improvements Manager) 0115 977 2087

Constitutional Comments (SJE 19/08/2020)

22. This decision falls within the Terms of Reference of the Communities & Place Committee to whom responsibility for the planning, management and maintenance of highways (including traffic management) has been delegated.

Financial Comments (SES 19/08/2020)

23. The financial implications are set out in paragraph 17.

24. The cost of this scheme will be funded by the developer as per the conditions attached to the planning permission that require that a humped zebra pedestrian crossing be installed on Bingham Road in the vicinity of the Bingham Road / New Road junction.

Background Papers and Published Documents

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

All relevant documents for the proposed scheme are contained within the scheme file which can be found in the Major Projects and Improvements section at Trent Bridge House, Fox Road, West Bridgford, Nottingham.

Electoral Division(s) and Member(s) Affected

Radcliffe on Trent ED - Councillor Kay Cutts