Agenda Item: 8

REPORT OF THE CORPORATE DIRECTOR, PLACE

JOINT WASTE LOCAL PLAN

Purpose of the Report

1. To seek approval to undertake a period of public consultation on a Draft Waste Local Plan.

Information

2. The County Council is a planning authority for mineral and waste developments across Nottinghamshire and is statutorily required to maintain up to date Minerals and Waste Local Plans which provide the basis for decisions on planning applications. The Waste Local Plan is prepared jointly with Nottingham City Council. The adopted Joint Waste Core Strategy (2013) is now dated and in 2017 a decision was made to prepare a replacement Joint Waste Local Plan. Given the County Council's priority to revise the Minerals Local Plan, it was decided to postpone commencement of the Joint Waste Plan until 2019/20.

Progress with the Joint Waste Local Plan

- 3. The two Councils commenced work on the Joint Local Plan in 2019. A consultation on the "Issues and Options" for the Joint Plan took place between 29 February and 7 May 2020. (extended by a month in light of the COVID-19 outbreak). A Preliminary Waste Needs Assessment accompanied this consultation.
- 4. The consultation exercise generated 270 representations. A report summarising the responses received is a background paper to this report and a link to the webpage containing this document is found at the end of this report.
- 5. The key issues arising from the consultation were of general support for the approach taken with many suggesting that the overall vision for the plan be strengthened. Support was given for the timeframe of the plan and the proposed waste scenarios.
- 6. In March 2021 AECOM was commissioned to carry out a Waste Needs Assessment (WNA) on behalf of both councils. This is a technical assessment to assess the likely future levels of waste being produced in Nottinghamshire and Nottingham, the proportions of recycling recovery and residual waste to be expected by 2038 and to assess the capacity or otherwise for waste management facilities in light of future changes to waste generated.
- 7. The conclusions from the study indicate:

For Local Authority Collected (mainly household) and Commercial and Industrial Waste:

- Sufficient capacity is provided by recycling/composting facilities within the plan area to manage the plan area's LACW and C&I waste up to 2038
- There is currently insufficient capacity for energy recovery and landfill within the plan area to manage the plan area's LACW and C&I waste, with further decline to 2038, with the exception of the high recycling scenario, in which case there would be a small surplus energy recovery capacity at the end of the plan period.
- Landfill capacity within the plan area is currently effectively exhausted, and even in the high recycling scenario, the assessment shows that up to 3.5 million tonnes of waste may require landfilling within the plan period.

For Construction, Demolition and Excavation Waste

- Sufficient recycling/recovery capacity for managing CD&E waste exists during the plan period.
- Currently sufficient landfill capacity exists for CD&E waste, but a deficit is likely to arise during the plan period.

It is predicted that 42,896 tonnes of hazardous waste will be generated within the plan area in 2038. There is sufficient capacity within the plan area to manage hazardous waste arisings (146,120 tonnes per annum capacity).

There are significant flows of waste into and out of the plan area: based on recent data, approximately 1.4 million tonnes of waste originating from outside of the plan area is being imported into waste management facilities located in the plan area (equivalent to 38% of the total waste managed by facilities in the plan area), with approximately 670,000 tonnes of waste originating from the plan area being exported. The plan area is therefore a net importer of waste, with most of this being waste imported for treatment within the plan area.

- 8. Key issues of the new Joint Waste Local Plan include:
 - Supporting wider waste initiatives to ensuring waste is seen as a resource to be reused, recycled, and then recovered, and ensure sufficient facilities for this are provided to meet anticipated rates of recycling, recovery and disposal.
 - Ensuring we plan for waste in a sustainable way, having regard to the need to address climate change and support "net zero" ambitions.
 - Looking over the period to 2038 to provide a planning framework and a set of policies to guide development management decisions both over the long-term as well as shorter term.
- 9. A Draft Plan has now been prepared in light of the Waste Needs Assessment (attached as Appendix 1). The Plan contains a set of strategic policies which guide the provision of facilities for recycling and waste to appropriate locations. It also contains detailed development management policies which will help secure appropriate standards of development when planning applications are submitted. In light of the Waste Needs Assessment which indicates

generally sufficiency of provision other than for landfilling, it is not considered necessary to make site allocations for waste facilities. Instead, the Plan has criteria-based policies which will guide development to appropriate locations and new provision will be therefore made through planning applications being approved in light of these policies.

- 10. A Local Plan has to be prepared in consultation with the community to which it applies. This report is therefore seeking approval to publish the Draft Plan for informal comment and response by our local communities, waste operators and other stakeholders. The comments received will help shape its final form. The document attached will be graphically designed following approval to improve its appearance and aid understanding. It will also be published online in a format to enable comment to be made easily as the document is being read, through OpusConsult.
- 11. It is proposed that a consultation exercise will commence on 7 February for an eight-week period ending on 4 April. This is longer than the usual six-week period for Local Plans and will help compensate for continued Covid restrictions. In accordance with the Councils Statement of Community Involvement, it will be primarily an online consultation but will be advertised and promoted via social media and other means. Advance notification is being given to Parish Councils of the period of consultation to aid their consideration. A communications plan is being developed with the support of the media and communications officers to inform and promote responses to the Draft Plan.
- 12. A Councillor Working Group has been set up for the Waste Local comprising members of both authorities to brief leading members on the proposals. The Working Group met on 5 November to discuss the Draft Plan. One proposal which has been discussed and supported by the Working Group is the holding of an event via Teams to mark the beginning of the consultation. This is being referred to as a "Nottinghamshire and Nottingham Waste Summit". It is proposed to hold this via Teams and broadcast via YouTube on the morning of Friday February 11th and will have two purposes. It will consider matters influencing the future levels and management of waste in the area and also encourage responses to the Draft Waste Local Plan. It will be co-chaired by Councillor Neil Clarke and Councillor Linda Woodings of Nottingham City Council.
- 13. As well as being approved by Nottinghamshire County Council at Committee level, the Draft Waste Local Plan will be required to be approved by the Executive Board of Nottingham City Council for final approval to go out to consultation.
- 14. A number of additional documents have been prepared in association with the draft Waste Local Plan which include
 - The Waste Needs Assessment (WNA), as detailed above in paragraph 6.
 - A Sustainability Appraisal (SA), which appraises the social, environmental and economic effects of the plan. In doing so it will help ensure that decisions are made that contribute to achieving sustainable development.
 - An Equalities Impact Assessment (EqIA), which helps to ensure the Waste Local Plan
 to considers any potential risk on different groups and offers an opportunity to consider
 how the policies may help to further develop equality, thereby ensuring the best
 possible policies in place.
 - A Report of Consultation, which details the Issues and Options consultation that was carried out for the Waste Local Plan. The statement explains which bodies, organisations and persons were invited to make representations, includes a summary of the main issues raised by the consultation and how these have been addressed.

- 15. These are published on County Councils Waste Local Plan web page: New Waste Local Plan | Nottinghamshire County Council
- 16. The proposed timetable for the Draft Waste Plan consultation is as follows:

City Council Executive Board approval 18 January

Consultation Period 7 February – 4 April 2022

Consultation launch event ("Waste Summit") Friday 11 February

The subsequent programme for adoption of the Plan is as follows

Consultation comments assessed and Plan amended

Final Plan approved and formally published

Submission to Planning Inspectorate for Examination

Adoption

Spring/Summer 2022 Autumn/Winter 2022/3

Spring 2023 Autumn 2023

Other Options Considered

17. None – the County Council has a statutory responsibility to prepare an up to date Waste Local Plan.

Reasons for Recommendations

18. To enable the Committee to note the progress on the Joint Waste Local Plan and to approve the Draft Plan being published for consultation.

Statutory and Policy Implications

19. This report has been compiled after consideration of implications in respect of crime and disorder, data protection and information governance, finance, human resources, human rights, the NHS Constitution (public health services), the public sector equality duty, safeguarding of children and adults at risk, service users, smarter working, sustainability and the environment and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

RECOMMENDATIONS

- 1) That Committee note the progress on the preparation of the Joint Waste Local Plan.
- 2) That the Nottinghamshire and Nottingham Draft Waste Plan be approved for publication and consultation as described.
- 3) That the Corporate Director Place, in consultation with the Chairman of the Transport and Environment Committee be authorised to make any minor changes to the Plan considered necessary prior to the start of the consultation.

Adrian Smith Corporate Director, Place

For any enquiries about this report please contact
Stephen Pointer Team Manager, Planning Policy - 0115 993 9388
Constitutional Comments (SG 20/10/2021)

20. This decision falls within the Terms of Reference of the Transport and Environment Committee.

Financial Comments (SES 13/10/2021)

21. There are no specific financial implications arising directly from this report.

Background Papers

As listed in paragraph 14 of the Report. These documents are published on the Waste Local Plan web page via the link New Waste Local Plan | Nottinghamshire County Council

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

None.

Electoral Division(s) and Member(s) Affected

All.