

# **Report to Policy Committee**

22 May 2013

Agenda Item: 8

# REPORT OF THE CHAIR OF THE COMMUNITY SAFETY COMMITTEE

### **COMMUNITY SAFETY AGREEMENT**

## **Purpose of the Report**

1. To present an updated draft Community Safety Agreement (the Agreement) 2012-15 to Policy Committee for approval – Appendix A.

#### Information and Advice

- 2. The Crime and Disorder Act 1998 gave statutory responsibility to local authorities, the police, and key partners to reduce crime and disorder in their communities.
- 3. Under this legislation Community Safety Partnerships (CSPs), were required to carry out 3 yearly audits and to implement crime reduction strategies. A formal review of the 1998 Act took place in 2006 which resulted in a revision to these requirements. Most notably, 3 year audits were replaced by annual Strategic Assessments and public consultation, and 3 year strategies by a 3 year annually refreshed rolling Partnership Plan.
- 4. In two tier areas, a statutory county Community Safety Agreement was introduced by the Crime and Disorder (Formulation and Implementation of Strategy) Regulations 2007. The community safety agreement identifies:
  - (a) the ways in which the responsible authorities in the county area might more effectively implement the priorities set out in strategic assessments through coordinated or joint working; and
  - (b) how the responsible authorities in the county area might otherwise reduce crime and disorder or combat substance misuse through coordinated or joint working.
- 5. The current Agreement requires its annual update to be completed and signed off by the Safer Nottinghamshire Board. The following alterations have been made to the previous Agreement:
  - The list of various Government Strategies, Bills and Green Papers has been updated.
  - The list of Partnership Priority Areas has been updated to reflect the proposed areas outlined in the Strategic Assessment for 2012/13.
  - Leadership structures have been amended as appropriate.
  - The role and impact of the new Police and Crime Commissioner has been acknowledged.
- 6. The key strategic objectives remain the same:
  - early intervention

- prevention of crime
- confidence and satisfaction
- 7. The four key principles underpinning the approach to community safety are also retained:
  - That local communities are best served by organisations and agencies working together effectively.
  - That communities may require different solutions and interventions to their problems.
  - That communities are themselves part of the solution and have a key role to play in building safer and stronger neighbourhoods.
  - That plans and actions need to value diversity and promote equality.

## **Other Options Considered**

8. It is a statutory requirement, under the Crime and Disorder (Formulation and Implementation of Strategy) Regulations 2007, to have a Community Safety Agreement in two tier areas.

#### Reason/s for Recommendation/s

9. The Community Safety Agreement will be formally signed off by responsible authorities at the Safer Nottinghamshire Board.

### **Statutory and Policy Implications**

10. This report has been compiled after consideration of implications in respect of finance, equal opportunities, human resources, crime and disorder, human rights, the safeguarding of children, sustainability and the environment and those using the service and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

#### Recommendation

- 11. It is recommended that:
  - i) Members approve the draft updated Community Safety Agreement.
  - ii) Members note that arrangements will be put in place for the agreement to be signed by the Responsible Authorities on the Safer Nottinghamshire Board.

### **Chair of the Community Safety Committee**

For any enquiries about this report please contact: Chris Walker, Temporary Group Manager, Safer and Engaged Communities, x 72460 or Tony Shardlow, Community Safety Officer, Safer and Engaged Communities x 73846.

# **Constitutional Comments (NAB 10.05.13)**

Policy Committee has authority to approve the recommendation set out in this report by virtue of its terms of reference.

# **Background Papers**

Strategic Assessment 2013/14

# **Electoral Division(s) and Member(s) Affected**

All.



# **Nottinghamshire Community Safety Agreement 2012-15**

# **Purpose of Agreement**

This agreement outlines how partners will continue to work for the next three years in continuing to provide strategic leadership and direction to tackle crime, disorder and substance misuse in Nottinghamshire. This agreement includes the Nottinghamshire Community Safety Strategy for 2012-15, which contains the shared community safety priorities that will be addressed at a county level, in order to improve outcomes for local citizens and communities.

This agreement meets the requirements of The Crime and Disorder (Formation and Implementation of Strategy) Regulations 2007 and sets out how agencies and partnerships will work together, including the sharing of resources to tackle common community safety priorities.

This agreement will be for three years (April 2012- March 2015) and reviewed on an annual basis.

#### **Section 1: The National Context**

This agreement takes into consideration the national framework for community safety, which is outlined in a number of key documents. These include;

- 1. Police Reform and Social Responsibility Act 2011
- 2. Localism Act 2011
- 3. Health and Social Care Bill (Department of Health)
- 4. Drug Strategy 2010 Reducing Demand, Restricting Supply, Building Recovery (Government Strategy)
- 5. Call to End Violence Against Women and Girls (Government Strategy)
- 6. Breaking the cycle: Effective Punishment, Rehabilitation & Sentencing of Offenders (Ministry of Justice Green Paper)
- 7. Review of Preventing Violent Extremism (PREVENT) (Home Office)
- 8. The Social Impact Bonds (Ministry of Justice)
- 9. The National Crime Strategy
- 10. Putting Victims First. More Effective Responses to Anti-social Behaviour 2012 (White Paper)

All these documents are underpinned by the Government Departmental Business Plans and the Coalition Agreement 'Our Programme for Government'.

The Safer Nottinghamshire Board will prioritise its resources in responding to the findings of the County Strategic Assessment and Community Safety issues that are of most concern to local communities and businesses.

#### **Section 2: The Local Context**

Nottinghamshire is a large county, covering 805 square miles and with a local population of just fewer than 766,400 people. The county has areas of relative affluent but also a significant number of deprived and marginalised communities. The highest concentration of people is found in the districts close the City of Nottingham. Overall the county has a slightly older population profile then the national average, with fewer under-16s. The population is predominately white, with less the 3% from black and minority ethnic communities.

The County has eight local authorities, which are: - Nottinghamshire County Council, and the District Councils of Ashfield, Bassetlaw, Broxtowe, Gedling, Mansfield, Newark and Sherwood, and Rushcliffe. The district councils have formed four Crime and Disorder/Community Safety Partnerships, which are:-

- Ashfield Community Safety Partnership
- Mansfield Partnership Against Crime (MPAC)
- Bassetlaw, Newark and Sherwood Community Safety Partnership (BNS)
- South Nottinghamshire Community Safety Partnership (a combined partnership of Broxtowe, Gedling and Rushcliffe)

Each of the partnerships completed a strategic assessment in November 2012, identifying local priorities to be addressed in 2012/13. Priorities that are common across localities have now been translated into eight priority areas of:

- 1. Domestic Violence
- 2. Violent Crime
- 3. Reducing Re-offending
- 4. Anti-Social Behaviour
- 5. Substance Misuse
- 6. Youth Issues
- 7. Hate Crime
- 8. Road Safety

These priorities will be directed towards fifteen areas having the highest levels of priority crimes. These are:

- 1. Worksop South East (Bassetlaw)
- 2. Portland (Mansfield)
- 3. Worksop North West (Bassetlaw)
- 4. Sutton-in-Ashfield East (Ashfield)
- 5. Carr Bank (Mansfield)
- 6. Castle (Newark and Sherwood)
- 7. Kirkby-in-Ashfield East (Ashfield)
- 8. Hucknall East (Ashfield)
- 9. Sutton-in-Ashfield Central (Ashfield)
- 10. Netherfield and Colwick (Gedling)
- 11. Woodlands (Mansfield)
- 12. Hucknall Central (Ashfield)
- 13. Magnus (Newark and Sherwood)
- 14. Eastwood South (Broxtowe)

# 15. Worksop South (Bassetlaw)

Our performance management arrangements will include targets to drive down crime and antisocial behaviour in these priority areas.

In November 2012 the first Police and Crime Commissioner (PCC) for Nottinghamshire was elected. The PCC has laid out his priorities and plans in the Nottinghamshire Police and Crime Plan 2013-18. For 2013/14 the PCC has chosen to work in collaboration with Community Safety Partnerships and the Safer Nottinghamshire Board to deliver interventions and activities and commission alternative provision in tackling crime and antisocial behaviour.

## Section 3: The Nottinghamshire Community Safety Strategic Plan for 2012 – 15

This plan outlines how the accountable bodies and their partners will work together to improve community safety across the county. These are the shared priorities, which partners will work on together during 2012-15 in order to improve community safety outcomes for local citizens and communities. In order to achieve this overall aim, public sector agencies in Nottinghamshire will work together with local communities and local businesses to achieve three strategic objectives, which are;

- Early intervention with individuals, families and communities seen to be at risk of substance misuse or crime, with a particular focus on children and young people.
- **Prevention of offending** through the delivery of effective interventions to reduce levels of crime, disorder, and substance misuse.
- **Improved confidence** and satisfaction levels in local communities through the implementation of effective engagement strategies, which identify the issues that are most important to those communities, and work effectively with those communities to tackle those issues and reduce anti social behaviour.

Four key principles underpin our approach to community safety:

- That local communities are best served by organisations and agencies working together effectively.
- That communities may require different solutions and interventions to their problems.
- That communities are themselves part of the solution and have a key role to play in building safer and stronger neighbourhoods.
- That plans and actions need to value diversity and promote equality

## **Objective 1 - Early Intervention.**

- Improve levels of community engagement in tackling local issues.
- Prevent and reduce offending by children and young people
- Prevent and reduce the risk of substance misuse by children and young people
- Prevent and reduce domestic violence

# Objective 2 - Prevention of crime/offending.

- Reduce violent crime
- Reduce serious acquisitive crime
- Prevent and reduce levels of re-offending
- Prevent and reduce substance (drug and alcohol) misuse by adults

# Objective 3 - Increasing the confidence and satisfaction of local communities.

- Respond effectively to community safety issues raised by local people, such as hate crime
- Prevent and reduce levels of anti social behaviour.
- Support victims, both individuals and families and also vulnerable communities
- Public perception, satisfaction and confidence (PSC) work streams to understand perceptions.

# **Section 4: The Delivery Framework**

In order to deliver the Nottinghamshire Community Safety Strategic Plan an effective model of collective leadership and delivery is required. The model will recognise that we are operating within an area of complexity in regard to leadership, governance, access and use of resources and accountability.

# **Underpinning Principles**

The Nottinghamshire leadership and delivery model operate on the following principles;

- 1. Community Safety Partnerships are both the legally responsible bodies for the development and delivery of community safety strategies and action plans and more importantly are also best placed to understand the needs of local communities and to build locally responsive services and interventions.
- 2. County based organisations will aim to empower Community Safety Partnerships to enable them to operate as effectively as possible.
- 3. There are however shared priorities and challenges that are best dealt with on countywide basis and will also require close working with the Nottingham Crime and Disorder Partnership and the City Council.
- 4. Delivery structures need to be fit for purpose, responsive to real time problems, operate in a joined up manner and manage resources effectively.
- 5. It is the responsibility of the accountable bodies to ensure that the delivery framework is effective and remains fit for purpose.

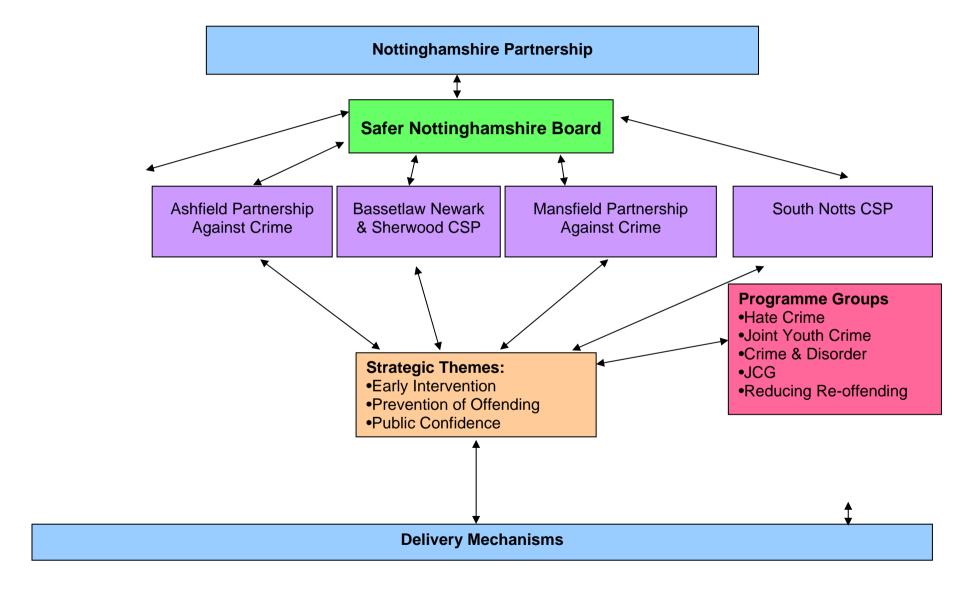
### **Leadership Structures**

The Home Office in its publication 'Delivering Safer Communities' outlines the statutory requirements of leadership structures, which are:-

- ➤ Community Safety Partnerships lead on the identification, through their strategic intelligence assessment (SIA) process, of local crime, disorder and substance issues, including those issues of most concern to their local communities.
- Community Safety Partnerships are also required to prepare local strategies and action plans to address those issues. In Nottinghamshire, it has been agreed that each Community Safety Partnership SIA will be completed in November each year, with a six month review in May. Community Safety Partnership strategies and action plans are reviewed on an annual basis.
- > A county wide strategic group is required and its primary role is to ensure the delivery on the shared priorities and prepare a community safety agreement.

Nottinghamshire will implement collective leadership through the following model:

Safer Nottinghamshire Board; Delivering Through Collective Leadership 2011-14 [Draft Note 3] This section will be updated following the SNBPG on 31-1-2011



The Safer Nottinghamshire Board will be the lead body for the development and delivery of strategies and action plans aimed to achieving the priorities identified in the Nottinghamshire County Strategic Assessment.

# **Role of SNB Champions**

SNB will further develop its role through the establishment of Board members as "Champions" for specific themes. This role will entail commissioning a briefing from the theme lead in the partnership and from any local experts within their own organisation to get an understanding of the key issues on:

- performance
- funding
- resourcing
- strategic approach
- delivery plans etc.

## Champions will:

- reflect on the National frameworks and guidance and consider how all of this fits into local service delivery, identifying blockages and opportunities.
- commission or review the problem profile and also review best practice nationally.
- determine what needs to be considered by the Board for debate and decision and ensure that this aligns with the planning cycle and the strategic assessment process.
- be available to the theme lead and give them guidance and direction to progress the strategic intent.
- ensure they have an up to date briefing on the theme strategy, its progress, risks to delivery and performance outcomes across the County ahead of each SNB meeting.

Themes which have benefited from having an identified Champion are:

- Domestic violence and abuse
- Violent crime
- Reducing re-offending
- Anti-social behaviour
- Substance misuse
- Youth issues
- Hate crime

## **Other Key Leadership Linkages**

The Safer Nottinghamshire Board needs to ensure that effective linkages are in place with:

- Nottinghamshire Police & Crime Commissioner
- Nottinghamshire Criminal Justice Board
- Children's Trust Board

- Health and Well-being Board
- > Local Economic Partnership.

#### **Problem Profiles and Action Plans**

Problem Profiles provide a greater understanding of established and emerging crime or incident series, priority locations and other identified high risk issues in an area. Action Plans describe the interventions that will be delivered to achieve measurable outcomes for local communities. In order to ensure that these outcomes are achieved, high quality evidence based problem profiles for the fifteen priority areas will be developed.

## **Performance Management, Analysis and Information Sharing Protocols**

The Safer Nottinghamshire Board has delegated its comprehensive performance management functions to the Performance Group. This Group is tasked to provide a summary of performance to the Board at each Board meeting together with any exception reports around areas of poor performance or areas of concern in order that the Board is then able to take key decisions, and areas of excellent/effective performance for the Board to note.

The Safer Nottinghamshire Board has adopted a community safety information sharing protocol which ensures full sharing of information in Nottinghamshire.

## **Resource Management**

Community Safety Partnerships are responsible for the effective use of resources at the local level.

The Safer Nottinghamshire Board is responsible for the effective use of county wide resources. including in 2013/14 funding from the Police and Crime Commissioner. In order to achieve this, clear budget reporting and procurement and commissioning processes will be put in place, based on accountable body financial regulations. The Board will have overall responsibility for ensuring these processes work effectively, although commissioning and day to day management of resources will be delegated to the Performance Group and other relevant structures.