

**REPORT OF THE CORPORATE DIRECTOR FOR ADULT SOCIAL CARE & HEALTH
THE 2022/23 BETTER CARE FUND (BCF) PLANNING REQUIREMENTS****Purpose of the Report**

1. To endorse the Nottinghamshire 2022-23 Better Care Fund planning requirements, which were submitted to NHS England on 23 September 2022.
2. To update Health and Wellbeing Board on plans to undertake a collaborative commissioning review of the services in scope of the Better Care Fund.

Information

3. The Better Care Fund (BCF) Planning requirements 2022-23 were released on 19 July 2022. Following sign-off by Cllr Dr John Doddy (Health and Wellbeing Board Chair), Melanie Williams (Corporate Director for Adult Social Care and Health at Nottinghamshire County Council), Amanda Sullivan (Accountable Officer, Nottingham and Nottinghamshire Integrated Care Board), the Better Care Fund 2022/23 Planning Template, BCF Narrative Plan and BCF Capacity and Demand Templates were submitted on 23 to NHS England in September 2022.
4. For 2022-23, the BCF planning requirements include:
 - a) Nottinghamshire County BCF Planning template (Appendix 1)
 - b) Nottingham and Nottinghamshire BCF Narrative Plan (Appendix 2)
 - c) Nottinghamshire County Intermediate care capacity and demand plan (Appendix 3)
5. The BCF National conditions remain in place for 2022-23:
 - a) A jointly agreed plan from local health and social care commissioners signed off by the Health and Wellbeing Board
 - b) Implementation of the BCF objectives
 - c) NHS contribution to adult social care to be maintained in line with the uplift to ICB minimum contribution at a value of £25,172,186
 - d) Invest in NHS commissioned out of hospital services meets the minimum contribution required of £18,426,456
6. The 2022-23 national BCF objectives have been updated to be more focused on addressing wider system and prevention outcomes through co-ordination of services. The 2022-23 BCF national objectives are:
 - a) Enable people to stay well, safe, and independent at home for longer
 - b) Provide the right care in the right place at the right time
7. **The 2022-23 BCF Planning Template** includes the updated national performance metrics with target setting rationale and plans to meet performance ambitions (Appendix 1 tab 6). The 2022-23 national BCF

metrics are:

- a) Proportion of older people still at home 91 days after discharge from hospital into reablement or rehabilitation (effectiveness of reablement).
 - b) Older adults whose long-term care needs are met by admission to residential or nursing care per 100,000 population (admissions to residential care homes).
 - c) Unplanned hospitalisation for chronic ambulatory care sensitive conditions (avoidable admissions to hospital).
 - d) Improving the proportion of people discharged home, based on data on discharge to their usual place of residence (discharge to usual place of residence).
8. Commissioners from Nottinghamshire County Council and the ICB jointly reviewed the target setting for 2022-23 BCF metrics. The rationale for target setting used national benchmarking and applied local improvement plans such as implementation of the anticipatory care model framework and the system agreement to increased funding to resource 'pathway 1' reablement activity. A local ICS BCF performance dashboard has been created to enable shared oversight of progress to reach targets.
9. The BCF performance position for 2022/23 quarter 2 indicates that all metrics are on track to achieve target with the exception of 'Discharge to usual place of residence', which is 1.5% below the target of 94%. A BCF performance report is scheduled for the BCF Oversight Group in December 2022, which allow for further discussion of trends into quarter 3 and confirm the remedial actions.
10. The BCF Planning template (Appendix 1, tab 5) provides detailed breakdown of expenditure against service areas. The labelling of schemes has been updated for 2022-23 to provide further clarity about how BCF schemes relate to current commissioned services.
11. **The Nottingham and Nottinghamshire BCF Narrative Plan** (Appendix 2) describes how these services are commissioned and delivered to meet these objectives. The BCF narrative provides the ICS overview of the BCF plan, including how BCF programme align to our system priorities, transformation programmes and our approach to integration and a summary of the locally developed Collaborative Planning and Commissioning Framework.
12. The narrative has been updated to reflect the outputs of the joint BCF Plan review, which includes a refreshed local BCF ambition statement and themes our BCF plans and services across three priority areas:
- a) **Prevention and early intervention services:** e.g., healthy lifestyle support, single point of access, social prescribing.
 - b) **Anticipatory Care Services** e.g., care co-ordination and navigation, urgent care / crisis response, assistive technology, primary care enhances services.
 - c) **Discharge to assess services:** integrated discharge team, community beds, interim placements, reablement, housing support schemes concluded in August 2022 (see point 16).
13. **The Nottinghamshire County BCF Capacity and Demand Template** (Appendix 3) is a new a planning requirement for 2022-23. This required joint review by health and social care of existing data to consider the full spectrum of care supporting recovery, reablement and rehabilitation and to estimate demand and capacity for both hospital discharge and admission avoidance.
14. The capacity and demand template was submitted alongside BCF plans but is not subject to BCF assurance. Locally we have worked closely with the NHSEI regional BCF team to understand the new data requirement and to complete as fully as possible using available local data. This highlighted a need for longer term development of collaborative demand modelling, and this will be factored into future BCF planning approaches.
15. The Health and Wellbeing Board is now asked to formally approve the submitted planning templates and

narrative plan in line with the statutory Better Care Fund governance requirements.

Local BCF Review

16. A collective strategic review of the existing BCF plans was undertaken by the ICB and Local Authorities between May and August 2022. The aim of the review was to ensure all BCF schemes are clearly defined with a shared understanding of their intended outcomes; align schemes to current ICS plans; and develop a shared understanding of opportunities for greater alignment in commissioning and delivery of services.
17. The key findings of the BCF review were:
- a) **BCF schemes are evidence based and are regularly reviewed through individual organisation's commissioning approaches.** The original BCF planning guidance included a suite of self-assessments and evidence-based interventions. Our initial BCF plans included many of these as pilot services or funded new ways of working. BCF schemes are well evidenced and over time have been reviewed, re-commissioned and are now considered 'core' out-of-hospital, discharge to assess or prevention services.
 - b) **Approaches for joint planning/commissioning and pooled budgets have declined over time with little evidence of aligned approaches.** As the BCF funded pilots and services became "core" services, pooled arrangements decreased. Commissioning decision making is now within individual organisations for the majority of schemes and there is no longer a collective strategic understanding of how all the schemes align.
18. The BCF review found significant opportunity to maximise the potential for BCF to be a mechanism for integrated care. The review made the following recommendations:
- a) **Recommendation 1:** Undertake root and branch reviews for the BCF priority areas to maximise opportunities for collaborative commissioning, pooled resources, and the delivery of integrated services to improve outcomes for the population and achieve best value for money. The reviews will focus on the three BCF priorities, which are prevention and early intervention, anticipatory care services and discharge to assess.
 - b) **Recommendation 2:** Understand and scope the opportunities to use the BCF as a tool to achieve integrated delivery at Place.
 - c) **Recommendation 3:** Realise benefit of BCF governance via Health and Wellbeing Boards to ensure a focus on wider determinants and wellbeing
19. The Collaborative Commissioning Oversight Group will provide the leadership for delivery of these BCF recommendations and will develop a timeline and programme approach. It is recognised that there will need to be considerable stakeholder engagement across Health and Wellbeing Board members, commissioning and provider organisations in order to undertake the root and branch reviews.

Conclusion

20. The report template was agreed for submission to NHSE by the following, subject to formal ratification at the Nottinghamshire Health and Wellbeing Board, on the 23 September 2022:
- Cllr John Doddy, Chair of the Nottinghamshire Health & Wellbeing Board
 - Melanie Williams, Corporate Director: Adult Social Care & Health, Nottinghamshire County Council
 - Amanda Sullivan, Accountable Officer, NHS Nottingham and Nottinghamshire Integrated Care Board

21. Subsequently, the Nottinghamshire Health and Wellbeing Board are asked to formally ratify the templates. The Nottinghamshire 2022-23 Better Care Fund planning template submission is shown in full at **Appendix 1**.

Other options considered

22. None.

Reasons for Recommendation

23. To ensure the Nottinghamshire Health and Wellbeing Board has oversight of the Better Care Fund and can discharge its national obligations.

Statutory and Policy Implications

14. This report has been compiled after consideration of implications in respect of crime and disorder, finance, human resources, human rights, the NHS Constitution (Public Health only), the public sector equality duty, safeguarding of children and vulnerable adults, service users, sustainability and the environment and ways of working and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

Financial Implications

15. The 2022-23 Better Care Fund pooled budget has been agreed as £103,649,666 after inflation and is summarised in **Appendix 1**.

Human Resources Implications

16. There are no Human Resources implications contained within the content of this report.

Legal Implications

17. The Care Act facilitates the establishment of the Better Care Fund by providing a mechanism to make the sharing of NHS funding with local authorities mandatory. The wider powers to use Health Act flexibilities to pool funds, share information and staff are unaffected.

RECOMMENDATION

The Health and Wellbeing Board is asked-

- 1) To endorse the Nottinghamshire 2022-23 Better Care Fund Planning templates that were submitted to NHS England on 23 September 2022.

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Constitutional Comments (CEH 29/11/2022)

18. The report falls within the remit of the Health and Wellbeing Board.

Financial Comments (OC20 15/11/2022)

19. The Financial implications are detailed throughout this report and are summarised within paragraph 15.

Background Papers and Published Documents

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

- 2018-19 Progress Update and Approval for the Use of the BCF Care Act Allocation (Recurrent and Reserve), the Improved BCF, and the Winter Pressures Grant 2019-20 – report to Health & Wellbeing Board on 6 March 2019
- 2019-20 Better Care Fund Policy Framework, Department of Health & Social Care, 10 April 2019
- Quarterly reporting from Local Authorities to the Department of Health & Social Care in relation to the Better Care Fund, Quarter 4 Return – 18 April 2019
- 2018-19 Better Care Fund Performance – report to Health & Wellbeing Board on 5 June 2019
- Better Care Fund Planning Requirements for 2019-20, Department of Health & Social Care, Ministry of Housing, Communities & Local Government, and NHS England, 18 July 2019
- 2019-20 First Quarter Better Care Fund Performance and Programme Update – report to Health & Wellbeing Board on 4 September 2019
- Nottinghamshire 2019-20 Better Care Fund Planning Template
- Nottinghamshire 2019-20 Q4 Better Care Fund Reporting Template
- 2020-2021 End of Year Template – report to Health and Wellbeing Board 9 June 2021

Electoral Division(s) and Member(s) Affected

- All.