

County Hall West Bridgford Nottingham NG2 7QP

SUMMONS TO COUNCII	L
date Thursday, 26 September 2013 commencing at 10:30	venue County Hall, West Bridgford, Nottingham
You are hereby requested to attend the above the date mentioned above for the purpose of t under.	
	DEwrong
	Chief Executive

- 1 Minutes of the last meeting held on 11 July 2013
- 2 Apologies for Absence
- Declarations of Interests by Members and Officers:- (see note below)
   (a) Disclosable Pecuniary Interests
   (b) Drivate Interests (pecuniary and per pecuniary)
  - (b) Private Interests (pecuniary and non-pecuniary)
- 4 Chairman's Business
  - (a) Presentation of Awards/Certificates (if any)
- **5** Constituency Issues (see note 5)
- **6** Presentation of Petitions (if any) (see note 6)
- 7 Questions
  - a) Questions to Nottinghamshire and City of Nottingham Fire Authority.
  - b) Questions to Committee Chairmen

5 - 24

8	Statement of Accounts 2012-13	25 - 144
9	Tender for Home Based Care and Support Services	145 - 154
10	Review of the Committee System	155 - 158
11	ADJOURNMENT DEBATE (if any)	

#### NOTES:-

#### (A) For Councillors

(1) Members will be informed of the date and time of their Group meeting for Council by their Group Researcher.

(2) The Chairman has agreed that the Council will adjourn for lunch at their discretion.

(3) (a) Persons making a declaration of interest should have regard to the Code of Conduct and the Procedure Rules for Meetings of the Full Council. Those declaring must indicate whether their interest is a disclosable pecuniary interest or a private interest and the reasons for the declaration.

(b) Any member or officer who declares a disclosable pecuniary interest in an item must withdraw from the meeting during discussion and voting upon it, unless a dispensation has been granted. Members or officers requiring clarification on whether to make a declaration of interest are invited to contact the Monitoring Officer or Democratic Services prior to the meeting.

(c) Declarations of interest will be recorded and included in the minutes of this meeting and it is therefore important that clear details are given by members and others in turn, to enable the Team Manager, Democratic Services to record accurate information.

(4) Members are reminded that these papers may be recycled. Appropriate containers are located in the respective secretariats.

(5) Members are given an opportunity to speak for three minutes on any particular issue which relates to matters relevant to their constitutencies or any particuar issues arising in their electoral division. This would be an opportunity simply to air these issues in Council meeting. It would not give rise to a debate on the issues or a question or answer session.

(6) Members are reminded that petitions can be presented from their seat with a 1 minute time limit set on introducing the petition.

(7) Members attention is drawn to the questions put to the Chairman of Finance & Property Committee and the Chairman of Transport & Highways Committee under paragraph 30 of the Procedure Rules, and the answers which are included at the back of the Council book.

#### (B) For Members of the Public

(1) Members of the public wishing to inspect "Background Papers" referred to in the reports on the agenda or Schedule 12A of the Local Government Act should contact:

#### Customer Services Centre 0300 500 80 80.

(2) The papers enclosed with this agenda are available in large print if required. Copies can be requested by contacting the Customer Services Centre on 0300 500 80 80. Certain documents (for example appendices and plans to reports) may not be available electronically. Hard copies can be requested from the above contact.



# Nottinghamshire County Council

### Meeting COUNTY COUNCIL

Thursday, 11<sup>th</sup> July 2013 (10.30 am – 5.00 pm)

#### Membership

Date

Persons absent are marked with `A'

### COUNCILLORS

John Allin (Chairman) Pauline Allan (Vice-Chairman)

Reg Adair Roy Allan **Chris Barnfather** Alan Bell Joyce Bosnjak Nicki Brooks Andrew Brown **Richard Butler** Steve Calvert Ian Campbell Steve Carr Steve Carroll John Clarke John Cottee Jim Creamer Mrs Kay Cutts Maureen Dobson Dr John Doddy Boyd Elliott Sybil Fielding Kate Foale Stephen Garner **Glynn Gilfoyle Kevin Greaves** Alice Grice John Handley **Colleen Harwood** Stan Heptinstall MBE Tom Hollis **Richard Jackson Roger Jackson** David Kirkham John Knight

**Darren Langton** А **Bruce Laughton** Keith Longdon **Rachel Madden** Diana Meale John Ogle Philip Owen Michael Payne John Peck JP Sheila Place Liz Plant Darrell Pulk Alan Rhodes Ken Rigby **Tony Roberts MBE** Mrs Sue Saddington Andy Sissons Pam Skelding Stella Smedley MBE JP Martin Suthers OBE Parry Tsimbiridis Gail Turner А Keith Walker Stuart Wallace Muriel Weisz Gordon Wheeler John Wilkinson

Jacky Williams John Willmott Yvonne Woodhead Liz Yates Jason Zadrozny

## **OFFICERS IN ATTENDANCE**

Mick Burrows
Geoff Russell
Tim Gregory
Jon Wilson
John Slater
Carl Bilbey
Martin Done
Chris Holmes
Liz Pritchett
Karen Townrow
Anna Vincent
Michelle Welsh

(Chief Executive)
(Policy, Planning & Corporate Services)
(Environment and & Resources)
(Adult Social Care, Health & Public Protection)
(Children, Families & Cultural Services)
(Policy, Planning & Corporate Services)
(Policy, Planning and Corporate Services)
(Policy, Planning & Corporate Services)
(Policy, Planning and Corporate Services)

### **OPENING PRAYER**

Upon the Council convening, prayers were led by the Chairman's Chaplain.

## FORMER COUNCILLOR DAVID TAYLOR

Members stood in silence in remembrance of former Councillor David Taylor.

### 1. MINUTES

### RESOLVED: 2013/034

That the Minutes of the last meeting of the County Council held on 16<sup>th</sup> May 2013 be agreed as a true record and signed by the Chairman.

### 2. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Bruce Laughton (Personal) and Councillor Gail Turner (Personal).

### 3. DECLARATIONS OF INTEREST

There were no declarations of interest.

# 4. CHAIRMAN'S BUSINESS

## (a) Former Councillor David Taylor

The Chairman, Councillor Alan Rhodes, Councillor Mrs Kay Cutts, Councillor Stan Heptinstall, Councillor John Handley, Councillor Richard Jackson, Councillor Stella Smedley and Councillor John Cottee all spoke in memory of former Councillor David Taylor.

## (b) <u>Visitors</u>

The Chairman informed the Chamber that a group of students and teachers from Retford School were visiting to observe the Council meeting.

### (c) Presentations and Awards

### Institute of Civil Engineers East Midlands Merit Awards

Councillor Kevin Greaves introduced the award which acknowledged that The Mansfield Public Transport Interchange Scheme had received a Highly Commended Award in the medium project category, reflecting excellent partnership working between the County Council, Mansfield District Council and Kier. The Chairman received the award from Councillor Greaves and presented it to the members of staff who were present.

### Customer Service Excellence Award

Councillor John Knight introduced the Customer Excellence Award which had been awarded to the Libraries, Archives, Information and Community Learning group of services. The Service had been previously awarded the Charter Mark Award which this new award replaces. The Chairman received the award from Councillor Knight and presented it to the members of staff who were present.

### 5. CONSTITUENCY ISSUES

Set out in Appendix A to these minutes is a full note of the issues discussed by Councillors as follows:-

Councillor Jason Zadrozny - Deteriorating road surfaces and overgrown hedges

Councillor Tom Hollis – Increase in opening hours at Huthwaite Library

Councillor Sue Saddington – Closure of Kelham Bridge

## 6. PRESENTATION OF PETITIONS

The following petitions were presented to the Chairman as indicated below:-

- (1) Councillor Keith Walker regarding the request for a school crossing in Balderton
- (2) Councillor Jacky Williams regarding the state of grass cutting across Broxtowe
- (3) Councillor Maureen Dobson regarding a request for illuminated speed indicator signs along the A1133 at Langford
- (4) Councillor Colleen Harwood regarding traffic on Ellesmere Road, Forest Town, Mansfield
- (5) Councillor Andy Sissons regarding the provision of taxi ranks, White Hart Street, Mansfield
- (6) Councillor Stan Heptinstall regarding parking Issues at Frederick Road, Stapleford

### RESOLVED: 2013/035

That the petitions be referred to the appropriate Committees for consideration in accordance with the Procedure Rules, with a report being brought back to Council in due course

## 7. QUESTIONS

### (a) QUESTIONS TO NOTTINGHAMSHIRE AND CITY OF NOTTINGHAM FIRE AUTHORITY

No questions were received

### (b) QUESTIONS TO COMMITTEE CHAIRMEN

Eight questions had been received as follows

- (1) from Councillor John Cottee regarding the investment to Nottinghamshire County Cricket to secure Ashes Test Cricket (Councillor Alan Rhodes replied)
- (2) from Councillor Tom Hollis regarding the successful bid of the English and Welsh Cricket Boards in hosting the 2019 World Cup, and if the Chairman

of the Culture Committee welcomes Nottinghamshire's inclusion in the event (Councillor John Knight replied)

- (3) from Councillor Liz Yates concerning the reduction in the number of potatoes used in school dinners due to the current cost, and would the decision be reversed If these costs fall (Councillor Sheila Place replied)
- (4) from Councillor Jason Zadrozny regarding the rationale for spending £500,000 on footpath resurfacing to reduce obesity levels, as reported nationally in the press last week (Councillor Kevin Greaves replied)
- (5) from Councillor Richard Jackson asking why Nottinghamshire County Council has shirked its responsibility to identify a realistically affordable list of priority transport projects, to be considered by the D2N2 Local Transport Board for, inclusion in its agreed programme of works for submission to the Department for Transport (Councillor Kevin Greaves replied)
- (6) from Councillor Gordon Wheeler regarding residents' fury over the continuing environmental and highway disruption, caused by construction of Line 2 & 3 and asking for agreement that it was wise to withdraw from the tram project (Councillor Kevin Greaves replied)
- (7) from Councillor Tom Hollis regarding any progress made in relation to parking issues, at the entrance of Mill Lane, Huthwaite with its junction with Common Road (Councillor Kevin Greaves replied)
- (8) from Councillor Philip Owen asking to reassure the residents of the Horsendale Estate, that they will continue to be exempt from penalties for using the Nuthall Bus Gate (Councillor Kevin Greaves replied)

The full responses to these questions are set out in Appendix B to these Minutes

### 8. MANAGEMENT ACCOUNTS 2012/2013

Councillor David Kirkham introduced the report and moved a motion in terms of the resolution 2013/36 below.

The motion was seconded by Councillor Darren Langton

### RESOLVED: 2013/036

- 1) That the 2012/13 year end revenue position be noted.
- 2) That the year-end carry forwards set out in section 4.12 and Appendix B be approved.

- 3) That the level of County Fund Balances set out in section 7.1 and Appendix A be approved.
- 4) That the movements in reserves as detailed in section 7 and Appendix D be noted.
- 5) That the Capital Programme and its financing be noted.
- 6) That it be noted the Council's Prudential Indicators were not breached in 2012/13.
- 7) That the treasury management outturn report in Appendix G be noted .

# 9. NOTICE OF MOTION

## **MOTION ONE**

A motion in terms of resolution 2013/037 below was moved by Councillor Ian Campbell and seconded by Councillor Alan Rhodes.

The following amendment to the motion was moved by Councillor Jason Zadrozny and seconded by Councillor Ken Rigby:-

"This Council recognises the suffering of local residents and shares the outrage of millions of people across this country at the behaviour of the financial sector and big business over recent years.

This council notes the work carried out by the coalition government to crack down On tax avoidance including:

- A permanent bank levy designed to raise £2.5 billion a year to make sure banks pay their share and to discourage risky activity
- Replaced the failed system of financial regulation
- The UK signing an agreement that will secure billions of pounds from Swiss bank accounts, hidden away by people trying to avoid tax in this country. The UK is also working hard to recover money in other tax havens such as Lichtenstein.

The Council asserts that there is an alternative to raise public funds namely the levy of a Financial Transaction Tax of 0.05% on speculative banking transactions.

This Council recognises that the government needs to go further and supports Calls to:

- Negotiate with our global partners to introduce a Financial Transaction Tax
- Introduce the Financial Services (Banking Reform) Bill to introduce an electronic ring-fence for high street banks to protect customers from casino banking

This council urges all MPs to keep fighting for financial justice and to write to all Nottinghamshire MPs with a copy of this motion".

Council adjourned from 1.55 pm to 2.05 pm to allow members to consider the amendment to the motion. The amendment was not accepted by the mover of the motion, and so following a debate the amendment was put to the meeting and defeated by a show of hands.

The original motion was debated and put to the meeting. Following a show of hands it was:-

### RESOLVED: 2013/037

That this Council recognises the suffering forced upon local residents as a result of the Coalition Governments cuts programme and the impact upon the NHS and local government, and asserts that there is an alternative to its ideologically driven attack upon the lowest paid and public services – namely the levy of a Financial Transaction Tax of 0.05% on speculative banking transactions.

This Council therefore calls upon the Government to enact a Financial Transaction Tax and use the revenues from this measure to tackle poverty and reverse on-going reductions in Central Government Funding to the NHS and local councils.

### MOTION TWO

A Motion in terms of resolution 2013/038 below was moved by Councillor Ian Campbell and seconded by Councillor Alan Rhodes.

Following a debate the motion was put to the meeting and after a show of hands it was:-

### **RESOLVED: 2013/038**

This Council calls upon the Government to keep the East Coast Mainline in public hands and not to re-privatise.

Such a step would not require a spending commitment from a future chancellor. It would mean that the contributions made by fare-paying passengers and other tax payers could be used for cutting fares or for public reinvestment in rail, and not diverted into the pockets of private company shareholders.

We recognise that the rail network is vitally important to the UK's economic and social livelihood as well as a greener and more sustainable future and is key to economic regeneration and job creation across the country.

However, the present structure of the UK rail network does not provide value for money or fairness for passengers and taxpayers. The UK has the highest fares in Europe, with no incentive for private investment, and public subsidy that has doubled since privatisation.

## **10. ADJOURNMENT DEBATE**

Arising from the response to his question to Councillor Alan Rhodes concerning the Investment to Nottinghamshire County Cricket Club to secure Ashes Test Cricket, Councillor Cottee moved

"That the Council do now stand adjourned for a token period"

The motion having been duly seconded was debated.

In accordance with the constitution no vote was taken.

The Chairman declared the meeting closed at 5.00 pm

CHAIRMAN

## APPENDIX A

# COUNTY COUNCIL MEETING HELD ON 11<sup>TH</sup> JULY 2013

### **3 MINUTE SPEECH**

### Councillor Jason Zadrozny

"I have deja-vu. On the 20<sup>th</sup> September 2012 I made a constituency speech on the subject of the deteriorating service from the Highways Department. The press has been awash with stories and members' mailbags have been brimming over with complaints. So I was shocked to read in yesterday's Ashfield Chad the guest column by the Chairman of the Highways Committee. He was surprised that grass even existed, let alone that we had to cut it.

I have an email from a senior Officer at Ashfield District Council about the transfer of responsibilities. She said that during the transfer of responsibility from ADC (Ashfield District Council) to NCC (Nottinghamshire County Council), we provided area maps to inform NCC where the verges are. These were provided along with route sheets and lists of streets where the highways verges were due to transfer. Twice because the County Council lost the first set. We agreed a joint working method with NCC whereby they agreed to let us know where they were due to be grass cutting so ADC teams could attend the area at the same time to address the litter that is produced from grass cutting. Unfortunately this information has not been provided. I asked NCC to meet with my lead officers to walk areas so my lead officers could advise the problem areas. This was not taken up – no wonder Councillor Greaves didn't understand the responsibilities of his role.

In his piece he asserts that it is getting better, it's not. I stopped one new member of staff cutting the grass in drive gear not cut gear which made the verges look a terrible mess. Not to mention the fact that Districts have not been informed prior to cutting so litter has been shredded meaning it is now impossible to collect.

Lastly Councillor Greaves says he doesn't collect the cuttings as it's not about aesthetics, it's about safety. Well let's not forget the tragic motorbike fatality on the A644 in my colleague's division on 16<sup>th</sup> June, where poor visibility due to the overgrown verges is cited as a possible contributory factor. I think that cutting grass which is over 2 feet tall and leaving it to rot on pavements is a safety issue.

Councillor Greaves says it's like painting the Forth Bridge, but that's only painted every 25 years now and it looks like it's been that long since they've cut the grass in Stanton Hill. Some areas still haven't had their first cut; other areas have had three cuts in a week. We even have residents dumping more grass on it rather than pay for it to be collected in our bins with a 'what's good enough for the goose' attitude.

The Council has created a public health risk, not to mention the many highways speed and warning signs that are being masked by overgrown hedges because hedges haven't been cut back at all – the new programme is now a farce. Councillor Greaves says "it's fair to say that we've had a few teething problems". Well I think he's had more teething problems than a crocodile with pyorrhoea."

## Councillor Tom Hollis

"My division Sutton West, has little left by the way of community infrastructure. What we do have left was fiercely guarded and developed by my predecessor Fiona Asbury. I want to talk about one of the few community assets my area has left – Huthwaite Library.

When the last review of the libraries took place under the last administration, Fiona fought for and got an increase in opening hours because her evidence and argument for its need locally was so persuasive. Now as a member for the Culture Committee, we have been told that the future of Nottinghamshire's library service is to be reviewed again.

We have been presented with selected sections from the Arts Council for England's report; Libraries for the Future with words like 'review' and 'co-locate'. The review, knowing Labour's thirst for reducing services in Ashfield scares me and my local residents. Huthwaite library is an essential local asset located within an area with poor public transport links into the town centre where many families still cannot afford a car.

It provides important business resource, especially for small local businesses. Huthwaite library is helping to revitalise a struggling local neighbourhood. It is a place where people come to know themselves and their community.

Younger residents in my division say it teaches teens important life skills. It provides free tutoring, homework help and summer reading programmes for kids and teens that help to bridge the economic divide that impacts students' academic performance. Essentially it's a people's university.

Huthwaite Library provides access to the Arts Information, recreation and education for all, not just those who can afford them. As Keith Richards said " *the public library is the great equaliser*" and despite the rising cost of these things, our libraries offer them free of charge enabling people of any income level to attend. In addition, library book groups allow people to explore and discuss the literacy arts and introduce at-risk youths to literature. The best part is it's all free and open to the public who should be at the forefront of our minds when any reviews are taking place.

I took the time to read the full report of the Arts Council, their main mission statement was missed out of the report presented to the Culture Committee members, it was this;

It is time to reassert the value, role and purpose of public libraries, and point to how they can respond to change in order to remain at the heart of the community

This Chamber and my residents can rest assured that whatever plans the ruling group may be contemplating in regard to the future of our libraries, I'll be fighting to make sure Huthwaite library remains at the heart of our community."

### **Councillor Sue Saddington**

"On many occasions Kelham Bridge in my Division has been closed due to flooding or as a consequence of vehicle accidents.

Earlier this year in February a car hit the Grade II listed structure. Emergency repairs were carried out, but from July 24<sup>th</sup> the bridge will be closed for a month for further repair work.

Closure causes great inconvenience for local residents and businesses in Kelham and the wider area. The bridge is the crossing of choice for HGV's which use the MARR route, the only alternatives are the bridges at Dunham on Trent and Gunthorpe, both are substantial distances away.

Newark is brought to a standstill when the bridge is out of action.

Kelham is a conservation village and, even without diversions, roads are too narrow to take the amount of heavy traffic which has evolved over the years. As a result road verges have been damaged and there are constant potholes appearing.

Along the current diversion route is a 5 lane mini island at South Muskham which can be dangerous in normal conditions. During the last diversion I witnessed 5 near misses as I waited at the island.

Kelham has long needed a bypass and I was initially heartened to read in the Newark Advertiser that it would be amongst the schemes put forward by Nottinghamshire County Council to be considered by the D2N2 Local Transport body. However, I believe the headline belies the truth.

As reported earlier this year, the Department for Transport's funding allocation for D2N2 Local Transport body is £46.8 million over 4 years, so it is unlikely each Council will be able to deliver more than one or two large projects in that period.

Instead of making a proper decision on one or two projects of highest priority and putting all the Authority's weight behind them, Nottinghamshire County Council have submitted 6 schemes totalling more than £50 million, with only £46.8 million available to the whole of the D2N2 area.

I understand that Councillor Greaves may not want to tell Councillor Mrs Smedley that Ollerton roundabout is not the Council's number one priority. It would not be a pretty sight. However, I too would be difficult to approach if the Kelham Bypass were overlooked.

But Chairman that is what being in power is all about – making difficult decisions, justifying those decisions to communities and standing by the outcomes.

By shirking that responsibility and selecting an unrealistic number of projects for the funding available, this Labour Administration is ensuring that most of these communities will have had their hopes raised, only to be dashed.

If the Kelham Bypass is truly not this Administration's top priority then tell both me and my residents and take responsibility.

I would like to invite the Chairman of Transport and Highways Committee to meet me in Kelham on July 24<sup>th</sup> to obtain a clear idea of the problem which occurs when Kelham Bridge is closed."

## APPENDIX B

### COUNTY COUNCIL MEETING HELD ON 11<sup>th</sup> JULY 2013 QUESTIONS TO COMMITTEE CHAIRMEN

### Question to the Leader of the Council from Councillor John Cottee

"Would the Leader explain why, in October 2012, he voted against a proposal to invest in Nottinghamshire County Cricket Club to secure Ashes Test cricket and associated economic and community benefits for the County, but then appeared in the media last month supporting an example of those community benefits, namely the Ashes Legacy mural painted by young people from Positives Futures in Cotgrave and Hawtonville?

Would he acknowledge that funding for the cricket scoreboard, about which he spread so much political misinformation, was an essential part of the deal to secure the Ashes and all of these associated benefits?

Is it not the height of hypocrisy for the Labour Leader to welcome the benefits of the Ashes, when Labour councillors opposed the investment which made this possible?"

### Response from Councillor Alan Rhodes, Leader of the Council

This administration is fully supportive of Nottinghamshire County Cricket Club and I am personally thrilled that the world's biggest cricket match - the First Ashes Test - is being hosted here in Nottingham. We welcome and value all the tourism, economic benefits and spotlight it brings to Nottinghamshire. In fact, Labour administrations have a strong track record of supporting the cricket club; in 2007 the Labour Cabinet approved a loan of £1.23 million to the Club to help fund the development of the New Stand; so I am comfortable in refuting any charges of hypocrisy. We have proved our support, and have backed this up with sound decision making. Hypocrisy is suggesting we are all in this together and then during a period of cuts, closures and redundancies you awarded £900,000 for a scoreboard.

As far as last year's award to the Club is concerned, I have made my views on that decision publicly clear and I stand by them. However, my views on the funding of the new scoreboard should in no way preclude me from congratulating young people on their positive contribution towards social inclusion and community cohesion. They deserve credit and acknowledgement regardless of politics, and as Leader of this Council it is a key part of my role to provide this.

We will be meeting with the Cricket Club in the coming weeks to discuss how we can continue to work together in the future, however this will not involve granting public money to the Cricket Club at a time when we are facing such difficult times financially, including the £132 million hole in the budget the previous Conservative Administration has left us with and the huge reduction to Local Government Grants made by the Coalition Government.

We must now look forward and work hard to ensure that the maximum economic benefits from the Ashes and future international matches are achieved for the residents and businesses of Nottinghamshire."

### Question to the Chairman of Culture Committee from Councillor Tom Hollis

"After the successful bid of the English and Welsh Cricket Boards in hosting the 2019 Cricket World Cup; with the inclusion of Trent Bridge as 1 of the 8 venues hosting the games, does the Chairman of the Culture Committee welcome Nottinghamshire's inclusion in this worldwide event and the cultural and economic benefits this will bring?"

## Response from Councillor John Knight, Chairman of the Culture Committee

"This question is technically incorrect and so I will amend his question and then answer my own amended question which is what politics is all about.

Whilst he is correct in stating that England and Wales will host the 2019 Cricket World Cup he is in fact I'm afraid presumptuous to assume that Trent Bridge will be one of the venues. In fact there will be a bidding war for the venues and any ground that is Class B or above can bid so it is possible that Trent Bridge won't be a venue. However I am absolutely certain that it will be because it is a world famous sporting venue in a world famous county famous for its cricket heritage.

So I'll answer the question on the basis and the presumption that Trent Bridge will be one of the venues and of course you've bowled me (in cricket parlance) a bit of a full toss. Of course I will be happy that it will be here, I am a cricket fan. I am thrilled that Trent Bridge will be a venue. I am also of course thrilled with the cultural and economic benefits that this will bring and as the Leader has stated on that basis I will be meeting Lisa Pursehouse to offer the services of the County Council to make sure that if it does come, and I am sure it will come, that it will be a massive economic and cultural success."

## **Question to Chairman of Personnel Committee**

"As Nottinghamshire County Council is reducing the number of potatoes used in school dinners due to the current cost of this produce, would the Chairman of the Personnel Committee confirm that this decision will be reversed if these costs fall, and that the Council will continue to prioritise locally sourced ingredients?"

### Response from Councillor Sheila Place, Chairman of Personnel Committee

"Firstly can I reassure Councillor Yates that potatoes remain a firm favourite of pupils and as such remain on the menu three times a week. Some minor changes have been made to the menu to compensate for the increased cost in an effort to maintain a selling price of £2 per meal for the fourth consecutive year. These changes were made after food tasting exercises took place with a number of pupils.

Of course when the next menu planning exercise commences the cost of ingredients will again be calculated but I can reassure Councillor Yates that Nottinghamshire was pioneering in its use of fresh locally sourced ingredients starting some 8 years ago and remains very firmly committed to continue. You will be pleased to know I'm sure that meal sales continue to increase with take-up levels at their highest for over 20 years.

We are committed to the health and wellbeing of the children in Nottinghamshire and will keep the menu for school dinners under close scrutiny. We want to ensure that children have access to an affordable, healthy school dinner produced with locally sourced quality ingredients."

# Question to the Chairman of Transport & Highways Committee from Councillor Jason Zadrozny

"Would the Chairman take this opportunity to explain to members, the rationale for spending £500,000 on footpath resurfacing to reduce obesity levels, as reported locally and nationally in the press last week?"

# Response from Councillor Kevin Greaves, Chairman of Transport & Highways Committee

"I can confirm that £500,000 of footway improvements are being funded through a £2m package of additional government money awarded to Nottinghamshire County Council earlier this year, following the Chancellor of the Exchequer's Autumn Statement.

£1.5m of Nottinghamshire's allocation is being put towards supporting economic growth, supporting existing and creation of new jobs through a strategic route improvement plan, including as a priority, improving the A614 between Nottingham and the A1 and improving transport connections between the North and South of the County.

I would note that the extra Government funding, while welcome, is only sufficient to upgrade footways in four parts of the county, so we are prioritising areas where footways are worn out and perhaps becoming unsafe and needing regular minor repairs to keep them in a safe and useable condition.

We are also considering areas where data suggests benefits from promoting healthier lifestyles under the Council's new responsibilities for Public Health will be beneficial by making it easier and more appealing for people to make short trips by foot, rather than taking the car.

Where we have made similar improvements elsewhere, local businesses and schools have reported an increase in people walking.

Physical activity is a key public health priority as it is essential for good health, helping to prevent or manage over 20 conditions and diseases including heart disease, diabetes, some cancers and asthma."

# Question to the Chairman of Transport & Highways Committee from Councillor Richard Jackson

"Would the Chairman of the Transport & Highways Committee explain why Nottinghamshire County council has shirked its responsibility to identify a realistically affordable list of priority transport projects to be considered by D2N2 Local Transport Board for inclusion in its agreed programme of works for submission to the Department for Transport?

Would he acknowledge that the approximate combined cost of £55 million for the six schemes put forward\* far outweighs the DfT funding notionally allocated for the LEP area?

Would he accept that by failing to properly identify its top priorities, Nottinghamshire as a highways authority is certain to have given false hope to at least some of these communities and even runs the risk of none of the schemes being progressed?"

\*Gedling Access Road; Kelham Bypass; Dukeries Railway Line; A60 Bus Priority Mansfield; Worksop A57/A60 Roundabout; Ollerton Roundabout

# Response from Councillor Kevin Greaves, Chairman of Transport & Highways Committee

"On 6<sup>th</sup> June Transport and Highways Committee approved 6 schemes which were at an early stage of their detailed design and economic assessment but which form the Council's priority for investment in major transport schemes.

Of course not all of the six Nottinghamshire schemes will be successful in the first round of funding as their total value does exceed that available. However this is the scheme assessment stage.

Therefore by including schemes which can be delivered relatively quickly as well as others which will require additional work to enable them to be delivered later ensures that Nottinghamshire is best positioned to secure funding for future investment in its transport and highways network. Further work to establish greater confidence in the cost of delivering each scheme and to undertake a detailed assessment of the economic and environmental benefits of each scheme is now being undertaken on a common basis with a similar number of schemes from Derbyshire, Derby and Nottingham. It is this that will determine a D2N2 priority programme that delivers the best economic benefit for the D2N2 area as a whole and for Nottinghamshire.

The D2N2 Local Transport Body met on 24<sup>th</sup> June and approved an assurance framework including the common assessment process now being used.

I am pleased to report that early indications confirm that of the Nottinghamshire schemes the Gedling Access Road has the potential to deliver the greatest economic benefits to support existing jobs and to support the creation of new jobs in the County. Similar benefits from the improvements proposed for the A57/A60 roundabout in Worksop are also identified.

The D2N2 Local Transport Body meets again on 22<sup>nd</sup> July to determine its major transport scheme programme from 2015 to 2019."

# Question to the Chairman of Transport & Highways Committee from Councillor Gordon Wheeler

"In light of the news that Nottingham's tram system has lost more than a quarter of its passengers in the last five years, and given residents' fury over the continuing environmental and highway disruption caused by construction of Lines 2 & 3, would the Chairman of the Transport & Highways Committee agree that Nottinghamshire County council was wise to withdraw from the tram project and the significant risks associated with it?

Does he detect an excessive degree of optimism in Tramlink Nottingham's claim that the two additional lines will reverse consistently this decline on the popularity of the tram?"

# Response from Councillor Kevin Greaves, Chairman of Transport & Highways Committee

"The decrease in tram patronage is disappointing but understandable given that it reflects the withdrawal of the NCT bus /tram ticket due to national competition guidelines, challenging times economically, and significant competition between the city's public transport operators.

I am however confident that an expanded tram network offering quick reliable services which serve further large parts of the conurbation including Clifton and Beeston, key

employment sites, the region's largest hospital, and all three of the city's junctions on the M1 will be an attractive offer providing an excellent public transport mix.

Unfortunately national legislation doesn't easily allow for public transport regulation or 'oyster style' integrated transport ticketing outside of London, but we are committed to work with the City Council and local transport operators to improve the Kangaroo card which allows travel on trains, buses and trams in the greater Nottingham area so that it can become an electronic 'smart' card to supplement other ticketing arrangements."

# Question to the Chairman of Transport & Highways Committee from Councillor Tom Hollis

"Will the Chairman please inform me of any progress he has made in relation to the parking issues at the entrance of Mill Lane, Huthwaite with its junction with Common Road, since he has been in post?"

# Response from Councillor Kevin Greaves, Chairman of Transport & Highways Committee

"A petition was presented by Councillor Fiona Asbury to the County Council meeting on 20<sup>th</sup> September 2012 requesting parking restrictions at the junction of the B6027 Common Road and Mill Lane, Huthwaite due to business parking from premises on Common Road causing obstruction at this location.

There had been no previous record of complaints regarding this issue at this junction. The accident record shows there has been only one accident over the last 5 years but this did not cite parking as a contributing factor.

Discussions were held with Councillor Asbury, residents and businesses but no conclusion was reached.

I have asked officers to discuss with Councillor Tom Hollis, residents and businesses to establish the extent of any possible parking restrictions or whether there is alternative business car parking that could be provided. If the introduction of double yellow lines is the best solution then public consultation will be undertaken over the next few months and the petitioners informed accordingly."

# Question to the Chairman of Transport & Highways Committee from Councillor Philip Owen

"Following the utter confusion on 6<sup>th</sup> June when he moved but then had to defer, a committee report on bus lane enforcement, would the Chairman of the Transport & Highways Committee reassure residents of the Horsendale Estate that they will continue to be exempt from penalties for using the Nuthall Bus Gate?"

# Response from Councillor Kevin Greaves, Chairman of Transport & Highways Committee

"This matter was unusually raised through an amendment motion considered by Council at its meeting in April 2013. Whilst I did consider it an appropriate matter for Transport and Highways Committee to determine concerns were raised at the Committee meeting on 6<sup>th</sup> June regarding the phrasing of the amendment motion and so the matter was deferred for further legal advice."



**Report to Full Council** 

26 September 2013

Agenda Item: 8

# **REPORT OF CHAIRMAN OF FINANCE AND PROPERTY COMMITTEE**

# STATEMENT OF ACCOUNTS 2012/13

# **Purpose of the Report**

- 1. To inform the County Council of the results of the external audit of the Statement of Accounts 2012/13.
- 2. To present the Audited Statement of Accounts 2012/13 for approval by the County Council.
- 3. To inform Council of the contents of the auditor's Annual Governance Report.
- 4. To present the letter of representation to be issued in relation to the audit for approval by County Council.

# Audit Results

- 5. The statutory audit of the Statement of Accounts 2012/13 was undertaken by the KPMG. The audit was completed satisfactorily and the audit report to be issued will include an unqualified opinion on the financial statements.
- 6. No material adjustments were identified within the financial statements and consequently, no adjustments were made to the primary statements (comprehensive income and expenditure account, balance sheet and movement in reserves statement) as authorised for issue and published before the 30<sup>th</sup> June 2013.
- 7. The audit did not identify any significant weaknesses in internal control and there were no significant difficulties or matters identified during the audit.
- 8. The auditor will issue an unqualified value for money conclusion stating that the Council had proper arrangements to secure economy, efficiency and effectiveness in its use of resources.
- 9. The statement of accounts is one of the key documents prepared by the Council to demonstrate good governance and value for money. This provides information about the County Council's financial position, performance and cash flows and consequently, shows the results of the stewardship and accountability of elected members and management for the resources entrusted to them, which is of paramount importance in the use of public funds.

- 10. The results of this year's audit are a positive reflection of the Council's performance, particularly in the context of the continuing complexities arising from the introduction International Financial Reporting Standards and the introduction of the Business Management System.
- 11. As required by The Accounts and Audit (England) Regulations 2011 the Council's S151 Officer will recertify the accounts following completion of the audit and the Chairman of the County Council and the S151 Officer will sign the letter of representation.

# **Statutory and Policy Implications**

12. This report has been compiled after consideration of implications in respect of finance, the public sector equality duty, human resources, crime and disorder, human rights, the safeguarding of children, sustainability and the environment and those using the service and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

# RECOMMENDATION

That

- a) The contents of the Annual Governance Report are noted.
- b) The letter of representation is approved.
- c) The Statement of Accounts 2012/13 is approved.

### Councillor David Kirkham Chairman of Finance and Property Committee

# For any enquiries about this report please contact:

Nigel Stevenson Group Manager – Financial Strategy & Compliance

## Constitutional Comments (SLB 13/09/2013)

13. The proposals in this report are within the remit of Full Council. The Council's Budget Framework confirms that final accounts must be presented by 30 September each year as required by law.

## **Background Papers**

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

Annual Governance Report 2012/13

## Electoral Division(s) and Member(s) Affected

All

# NOTTINGHAMSHIRE COUNTY COUNCIL ANNUAL FINANCIAL REPORT 2012/13

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# EXPLANATORY FOREWORD

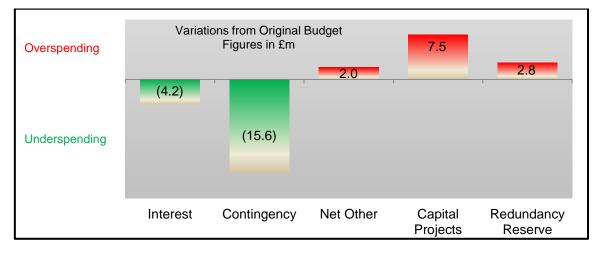
- 1. The Council's Statement of Accounts for the year 2012/13 is set out on the following pages. It is prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 (the Code) and the Service Reporting Code of Practice (SeRCOP), both issued by the Chartered Institute of Public Finance and Accountancy (CIPFA). The statements also comply with appropriate guidance notes issued by CIPFA covering International Financial Reporting Standards (IFRS), International Accounting Standards (IAS) and interpretations of the Standing Interpretations Committee (SIC) and IFRS Interpretations Committee (IFRIC) as they apply to local authorities.
- 2. This foreword gives a brief summary of the Council's overall financial results for 2012/13. It also indicates the type of expenditure incurred and the ways in which money has been raised to pay for this.

### Revenue Expenditure

3. The original budget estimated that there would be a £4.9 million contribution to General Fund balances. The final accounts show that there was an increase of £12.4 million in balances.

	Original Budget £m	Actual £m	Variance from Budget £m
INCOME			
Income raised from taxation:			
Precept Income (Council Tax)	309.8	309.8	-
Non Domestic Rate Income	185.8	185.8	-
Revenue Support Grant	3.6	3.6	-
	499.2	499.2	-
NET EXPENDITURE (inc appropriations)	494.3	486.8	(7.5)
Contribution (to)/from General			
Fund Balances	(4.9)	(12.4)	(7.5)

4. The main variations to net expenditure were:



	£m	£m
Areas where non-schools expenditure was reduced:		
Interest	(4.2)	
Contingency	(15.6)	
Areas where non-schools expenditure increased:		
Other	2.0	
		(17.8)
Movement on reserves created from items above:		
Capital Projects	7.5	
Redundancy Reserve	2.8	10.3
Overall decrease in net expenditure compared with budget		(7.5)

In addition, the Schools Statutory Reserve has reduced by £6.2 million.

5. The following table shows the position on the various balances and available reserves held by the Council and usable for revenue purposes.

	1/4/12	Movement during year	31/3/13
	£m	£m	£m
General Fund Balances	29.7	12.4	42.1
Insurance reserve	7.6	2.8	10.4
Schools Statutory Reserve	39.2	(6.2)	33.0
Reserves:			
Trading Organisations	3.2	0.3	3.5
Earmarked for Services	31.2	7.5	38.7
Earmarked Reserves	1.7	3.3	5.0
Capital Projects	27.6	2.5	30.1
East Leake Schools PFI	3.1	(0.1)	3.0
Bassetlaw Schools PFI	1.3	(0.4)	0.9
Waste PFI	26.7	1.6	28.3
Corporate Pay Review Reserve	2.0	4.7	6.7
Improvement Programme	18.0	(6.5)	11.5
Corporate Redundancy Reserve	3.1	2.8	5.9
Lifecycle Maintenance	3.7	0.5	4.2
	198.1	25.2	223.3

6. The gross revenue cost of Council services was £1,104.6 million in 2012/13. The analysis by type of expenditure is:

	Amount £m	Proportion %
Employees:		
Teachers and Lecturers	186.8	16.9
Other Employees	282.8	25.6
Other Running Costs	587.6	53.2
Capital Charges to service revenue accounts	47.4	4.3
	<u>1,104.6</u>	<u>100.0</u>

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- 7. The Authority's Medium Term Financial Strategy (MTFS) has identified the need for further significant savings over the next four years and the Authority will continue to prioritise efficiency savings to meet these budget reductions. All savings projects, including departmental and cross-cutting projects in areas such as procurement, business systems, rationalisation of property and staffing structures, will continue to be monitored.
- 8. The Health and Social Care Bill (January 2011) transferred Public Health functions to the Council. Staff have been co-located since November 2011, with the formal transfer to take place on 1 April 2013. Transition costs incurred in 2012/13 total £0.1 million and are included in Environmental and Regulatory Services in the Comprehensive Income and Expenditure Account. Services will be funded by a ring-fenced grant (£35.1m in 2013/14).
- 9. The methods of financing the gross revenue cost of services are shown in the following table:

	Amount £m	Proportion %
Specific Revenue Grants paid to County Council	410.0	37.2
Fees and Charges etc.	148.5	13.4
	558.5	50.6
Council Tax, National Non-Domestic Rate,		
RSG and general revenue grants	556.1	50.3
Interest and Investment Income	0.6	0.1
Other Items	(10.6)	(1.0)
	<u>1,104.6</u>	<u>100.0</u>

### Capital Expenditure and Financing

- 10. The Council's capital expenditure in 2012/13 was £111.5 million including amounts counted as capital expenditure for control purposes. The external capital financing costs amounted to £31.3 million, which included interest on PFI schemes.
- 11. At 31 March 2013, the insured value of the Council's buildings was £1,734 million. This sum excludes the considerable investment in roads and other infrastructure works that has taken place over the years. In addition the Council owns approximately 4,167 hectares of land. The net book value of property, plant and equipment was £1,184 million.
- 12. The Council's borrowings, used to finance the past acquisitions of assets, were £458.7 million at 31 March 2013. This includes long term borrowings, loans to be repaid within one year, deferred liabilities and finance leases related to PFI schemes. The Council makes use of financial instruments called Lenders' Option Borrowers' Option (LOBOs) which offer attractive borrowing rates of interest as well as greater flexibility. At 31 March 2013 the amount owed of these type of borrowings was £111.3 million.
- 13. The Authority has entered into Private Finance Initiative (PFI) partnerships. The major schemes are as follows:
  - The provision of schools at East Leake. Service commenced during 2003/04
  - The provision of schools and leisure facilities in Bassetlaw which commenced during 2007/08
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• Waste recycling and energy recovery facilities. The waste recycling facility became operational in 2007/08.

During the year, seven PFI financed schools transferred to Academy status. As a result land and buildings with a net value of £108.6 million were treated as disposals with nil proceeds.

Further details of all PFI contracts are set out in Note 34 to the Accounts.

#### Explanation of the Statements

#### 14. Annual Governance Statement

Alongside the Statement of Accounts the Council publishes an Annual Governance Statement which sets out the Council's responsibility for internal control and describes both the purpose of internal control and the internal control environment. The Statement also summarises the Council's review of the effectiveness of internal control and highlights significant internal control issues and the actions to be taken in order to address these.

#### 15. **Other Statements**

The Statement of Accounts is supported by the Statement of Responsibilities, the Statement of Accounting Policies and the Notes which follow the core financial statements. In addition the Council publishes the Pension Fund Accounts and there is a glossary of financial terms.

#### 16. Movement in Reserves Statement

This statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and unusable reserves. The Surplus / Deficit on the Provision of Services line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for Council Tax setting purposes. The Net Increase /Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

### 17. Comprehensive Income and Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

### 18. Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves is usable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or reduce the Council's Capital Financing Requirement). The second category of reserves is that which the Authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets were sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments' between accounting basis and funding basis under regulation'.

### 19. Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

### 20. Pension Fund Accounts

This Statement shows the income and expenditure relating to the Local Government Pension Scheme (LGPS) administered by Nottinghamshire County Council.

#### 21. Pension Net Assets Statement

This Statement shows the net current assets and liabilities arising from the operation of the Council's Pension Scheme (LGPS). This Statement does not take account of liabilities to pay pensions and other benefits after the period end. Such liabilities are shown in the Balance Sheet.

### 22. Impact of Current Economic Climate

The Comprehensive Spending Review 2011/12 - 2014/15 published in October 2010 confirmed a significant real terms reduction in the Authority's funding. The Authority has developed budget and improvement plans to restrict expenditure to the reduced level of funding.

### 23. Post Balance Sheet Events

There are no material events to report since the accounts were prepared which are not reported in the accounts.

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# ANNUAL GOVERNANCE STATEMENT

### 1. Scope of Responsibility

Nottinghamshire County Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards. Public money must be safeguarded and properly accounted for, and used economically, efficiently and effectively. The Authority has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness. The Localism Act 2011 has, among other things, established a general power of competence for local authorities.

In discharging this overall responsibility, the County Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, including the arrangements for the management of risk.

The County Council has approved and adopted a local code on corporate governance, which is consistent with the principles of the CIPFA/SOLACE (Chartered Institute of Public Finance and Accountancy / Society of Local Authority Chief Executives) Framework Delivering Good Governance in Local Government. This statement explains how the Authority complied with the code during 2012/13 and also meets the requirements of regulation 4 of the Accounts and Audit Regulations (England) 2011 in relation to the publication of an annual governance statement.

### 2. The Purpose of the Governance Framework

The governance framework is made up from the systems, processes, culture and values put in place by the Authority. The Authority uses this framework to direct and control its work and ensure that it engages with, leads, and accounts to the community. The framework enables the Authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate cost-effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Authority's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The governance framework has been in place at the County Council for the year ended 31 March 2013 and up to the date of approval of the Statement of Accounts.

### 3. The Governance Framework

The Authority's governance framework comprises many systems and processes including the arrangements for:-

a) Identifying and communicating the Authority's vision of its purpose and intended outcomes for citizens and services users.

The Council's Strategic Plan for 2010-14 was approved in 2010. The Plan:-

• Provided a clear statement of the Authority's priorities, promises and values.

• Enabled agreed political again of the statutory requirements to drive the Authority's activities.

• Enabled the communication of the Authority's priorities to the community of Nottinghamshire, partner organisations and staff.

• Provided a broad framework of objectives and performance indicators, to ensure effective performance management.

The performance indicators used to monitor its delivery and the key actions undertaken to deliver the priorities are reviewed and refreshed each year to ensure they remain achievable and appropriate.

Each year the Authority approves the annual budget and capital programme which includes an update of the Medium Term Financial Strategy. The Medium Term Financial Strategy is the financial plan which underpins the Strategic Plan.

b) Reviewing the Authority's vision and its implications for the Authority's governance arrangements

The Strategic Plan provides the basis for future corporate and service planning over the period 2010 to 2014. Progress on the Authority's achievements is assessed by the monitoring of agreed key actions and meeting performance indicator targets. Performance is reported quarterly to the Performance Improvement Board, who are mandated by the Corporate Leadership Team to manage performance on their behalf. An annual report on performance for 2012/13 was presented to Policy Committee in May 2013. The Authority has a performance management framework which sets out in detail the individual factors that are required to manage performance and how they work together in the Authority. This framework is currently being reviewed to reflect the changing political and economic climate in which the Authority now operates. This will be presented to the Corporate Leadership Team and Policy Committee.

c) Measuring the quality of services for users, ensuring that they are delivered in accordance with the Authority's objectives and ensuring that they represent the best use of resources.

The Authority carries out annual budget consultations. A Citizens Panel, 'Nottinghamshire Listens', made up of approximately 6,000 people is in place and has been used to engage with citizens throughout the County on a wide range of issues. Progress towards delivering the Strategic Plan's priorities and objectives is monitored quarterly and reported to full Council every 6 months through the lead member for performance.

d) Defining and documenting the roles and responsibilities of the executive, nonexecutive, scrutiny and officer functions, with clear delegation arrangements and protocols for effective communication.

The Constitution sets out how decisions are made and the procedures followed to ensure that these are efficient, transparent and accountable to local people. There was a significant change in the Authority's constitution in 2012, with a move to a committee structure of decision making. The Authority established service committees for each of the key areas of service, in addition to an overarching Policy Committee and Full Council.

e) Developing, communicating and embedding codes of conduct, defining the standards of behaviour for Members and staff.

Codes of Conduct, for both Members and staff, are contained within the Constitution together with the Code on Member and Officer Relationships. The Constitution is posted on the Council's website. The Authority's Standards Committee was discontinued as part of the new committee structure, with the functions of the Committee passing to other committees. Responsibility for dealing with complaints against members passed to the Monitoring Officien 58 with the exception of any final hearing which would be in front of Policy Committee.

f) Reviewing and updating standing orders, standing financial instructions, a scheme of delegation and supporting procedure notes/manuals, which clearly define how decisions are taken and the processes and controls required to manage risks.

The Monitoring Officer is responsible for keeping the Constitution under review and reporting any proposed amendments to Council. The most recent review was in February 2013. The Authority's Risk Register is reviewed at each of the five meetings a year of the Risk, Safety and Emergency Management Board to determine whether additional steps are required to mitigate key risks. As part of the compilation of this statement, assurance has been sought to confirm that each of the top risks facing the Authority are kept under review by the relevant Action Manager and reported to the Risk Owner.

g) Ensuring the Authority's financial management arrangements conform with the governance requirements of the CIPFA Statement on the Role of The Chief Financial Officer in Local Government

The Statement sets out the five principles that need to be met, to ensure that the Chief Financial Officer can carry out the role effectively. The principles are that the Chief Financial Officer:-

- Is a key member of the Leadership Team
- Must be actively involved in all material business decisions
- Must lead the promotion and delivery of good financial management
- Must lead and direct a finance function that is resourced to be fit for purpose
- Must be professionally qualified and suitably experienced.

The Chief Financial Officer for the Authority is the Service Director – Finance and Procurement. This post reports to the Corporate Director for Environment and Resources who is a member of the Leadership Team. Although the Chief Financial Officer is not a member of the Leadership Team, a number of measures have been put in place to ensure that the impact is the same. These include providing details of all issues discussed at Leadership Team to the Chief Financial Officer, who has the right to attend the meeting if he considers it necessary. In addition, the Chief Financial Officer will attend whenever material business decisions are made. The Authority has set up the Business Support Centre which manages financial transactions on behalf of the Authority, including payroll, pensions and income transactions. As the Business Support Centre does not report to the Chief Financial Officer, controls have been established to ensure that the Chief Financial Officer can secure the promotion and delivery of good financial management in these areas. The Chief Financial Officer is professionally qualified and has experience from a range of organisations.

h) Undertaking the core functions of an audit committee, as identified in CIPFA's Audit Committees – Practical Guidance for Local Authorities.

In its Review of Internal Audit, completed in 2008, the External Auditor commented that the Audit Committee was carrying out the functions expected of it and that its role was in line with the expectations of the CIPFA Code. The core functions relate to the review of Internal and External Audit work, the effectiveness of the Authority's control environment, the review of the annual assurance statement, scrutiny of Treasury Management and the review of the financial statements. These functions are covered by the Audit Committee.

i) Ensuring compliance with relevant laws and regulations, internal policies and procedures, and that expenditure is lawful.

The Monitoring Officer is responsible, after consultation, for reporting to the relevant committee or full Council if it is gensite fet that any proposal, decision or omission would give rise to unlawfulness. In addition, Legal Comments are contained in reports

to Council, the Executive and Committees to advise on compliance with the policy framework and the Constitution. The Service Director - Finance and Procurement also has a responsibility to highlight any proposal, decision or course of action which will involve any unlawful expenditure. The External Auditors also carry out an external audit of the Council's accounts.

j) Whistle-blowing and receiving and investigating complaints from the public.

The Authority's Whistleblowing Policy was reviewed by the Standards Committee during 2007/8 and a number of changes made. These were approved by the County Council and the new Policy was implemented from 1 February 2008. The Authority's complaints procedure is well established and is monitored by the Policy Committee. The Policy Committee receives an annual report on the discharge of the Authority's duties under the Whistleblowing Policy.

k) Identifying the development needs of members and senior officers in relation to their strategic roles, supported by appropriate training.

During 2012/13 the member development programme continued to respond to changing national and local policy. Elections were held in May 2013 resulting in a number of new Members being elected. A comprehensive induction programme was completed to provide information and briefings on a range of issues to new and returning Members. All officers, including senior officers, are subject to annual Performance and Development Reviews. These reviews specifically identify and monitor development and training needs in relation to the individual employee's role. During the year, a new Competency Framework was used, which set out the observable skill levels and behaviours required of every employee at each tier of the organisation.

I) Establishing clear channels of communication with all sections of the community and other stakeholders, ensuring accountability and encouraging open consultation.

Communication channels include the County News civic newspaper delivered to every household in the County, the County website and targeted audiences e.g. service user and carer groups. The Budget Conversation campaign was launched on 5th November 2012 and was designed to gauge the public's view services which are important to them and to gain an understanding of their general priorities for the future. The campaign took place in County News, on-line, in libraries and county information points across Nottinghamshire, by holding face to face meetings and workshops and by attending events.

m) Incorporating good governance arrangements in respect of partnerships and other group working as identified by the Audit Commission's report on the governance of partnerships, and reflecting these in the Authority's overall governance arrangements.

The Constitution sets out policy guidance for County Council involvement in partnerships and guidance on entering into partnerships has also been produced. The policy guidance sets out, among other things, the need for clarity on why the County Council has entered into a partnership, the Council's objectives and how the partnership will help deliver them, the powers enabling involvement and the exercising of those powers.

### 4. **Review of Effectiveness**

The Authority has responsibility for conducting, at least annually, a review of the effectiveness of its governance **Frame Workfine B** ding the system of internal control. The review of effectiveness is informed by the work of the executive managers within the

Authority who have responsibility for the development and maintenance of the governance environment, the Head of Internal Audit's annual report, and also by comments made by the External Auditor and other review agencies and inspectorates.

Throughout 2012/13, the Authority has maintained and reviewed the effectiveness of the governance framework. In particular:-

a) The County Council has received and considered a number of reports, including:-

- Arrangements for Standards and Amendments to the Constitution
- Annual Report of Scrutiny 2011/12
- Statement of Accounts 2011/12
- 2012 Nottinghamshire Annual Residents' Satisfaction Survey
- Budget Report 2013/14 and Medium Term Financial Strategy 2013/14 to 2016/17
- Changes to the Governance Arrangements
- Review of the Committee System.
- b) Policy Committee has considered and approved a number of reports in its role as the committee responsible for policy development and approval, including:-
- Annual Performance Report 2011/12
- Improvement Programme Annual Report and update
- Revenue Budget Proposals 2013/14
- Six Month Strategic Performance Report 2012/13
- Outcomes from the Complaints Process 2011/12
- Feedback from the Corporate Peer Challenge.
- c) The Audit Committee have considered a wide variety of issues including:-
- Internal Audit Annual Plan 2012/13
- Statement of Accounts 2011/12
- Annual Governance Statement
- Public Sector Internal Audit Standards and Audit Charter
- Internal Audit Annual Report
- KPMG External Audit Plan 2012/13
- d) Internal Audit has undertaken planned reviews of internal control procedures across all departments and across a range of functions in the Authority. Each review contains an opinion on the internal controls in place and Internal Audit's overall opinion of the Authority's system of internal control, based on the audits completed in 2012/13, is that it is adequate.
- e) External Audit's Annual Audit Letter 2011/12, stated that the Auditor issued an unqualified opinion on the County Council's 2011/12 accounts. The accounts were presented on time and complied with the requirements of the newly introduced International Financial Reporting Standards. The accounts were free from material error and no significant weaknesses in internal control arrangements were identified. The Auditor also concluded that the Council had put in place proper arrangements for securing value for money.

#### 5. Significant Governance Issues

The Authority faced a challenging year in 2012/13 as it sought to manage budget reductions, increasing demand for some key services and consolidate significant changes made to systems, structures and services in previous years, simultaneously. The environment for 2013/14 and beyond for both to be extremely challenging with a need to bridge a funding gap of £133 million over the Medium Term. However, the

Authority has recent history of achieving this scale of significant cost reduction and service re-alignment and is developing plans to address the challenge.

County Council elections took place on 2nd May 2013, resulting in a change in Administration and a new Council Leader.

Other key governance issues that need to be addressed against this background are set out below.

- a) Potential for continuing reduction in Government Funding. Whilst there is an element of certainty regarding the anticipated reduction in Grant for 2013/14, the situation beyond remains unclear and is further complicated by changes to local government funding and other policy proposals that have far reaching implications for the Council's service and financial planning.
- b) The Business Management System (BMS) was implemented in November 2011 and continues to be developed. A continuing focus will be needed to ensure that the many benefits available from the system are realised.
- c) Responsibility for public health transferred to local authorities from April 2013. Continuing focus will be needed to ensure that it integrates effectively with the Authority's strategy for serving the people of Nottinghamshire.
- d) The enactment of the Local Government Finance Act 2012 added additional complexity in the funding of local authorities with the repatriation of business rates and the introduction of localised council tax support schemes. Joining the Nottinghamshire Pool arrangement has both potential benefits and risks. Continuous management of the implications of the changes and of the risks involved in pooling will be needed to ensure the benefits available from pooling are achieved.

The Audit Committee reviewed the governance framework detailed in this statement at their meetings on 12 June 2013. We are aware of the steps that are being and will be taken to address the above significant governance issues and we are satisfied that these are appropriate. We will monitor their implementation during the course of 2013/14.

Councillor Alan Rhodes Leader of the County Council 12 June 2013

Mick Burrows Chief Executive 12 June 2013

## INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF NOTTINGHAMSHIRE COUNTY COUNCIL

We have audited the financial statements of Nottinghamshire County Council for the year ended 31 March 2013 as presented on pages 19 to 107. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

This report is made solely to the members of the Authority, as a body, in accordance with Part II of the Audit Commission Act 1998. Our audit work has been undertaken so that we might state to the members of the Authority, as a body, those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

# Respective responsibilities of the Service Director (Finance and Procurement) and auditor

As explained more fully in the Statement of the Service Director (Finance and Procurement) Responsibilities, the Service Director (Finance and Procurement) is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit, and express an opinion on, the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Authority's and the Pension Fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Service Director (Finance and Procurement); and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the Explanatory Foreword to identify material inconsistencies with the audited financial statements. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2013 and of the Authority's expenditure and income for the year then ended;
- give a true and fair view of the financial transactions of the Pension Fund during the year ended 31 March 2013 and the amount and disposition of the fund's assets and liabilities as at 31 March 2013 and
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Code of Practice on Local Authority Accounting in the Kingdom 2012/13.

#### Matters on which we are required to report by exception

The Code of Audit Practice 2010 for Local Government Bodies requires us to report to you if:

- the annual governance statement set out on pages 7 to 12 the annual governance statement which accompanies the financial statements does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007; or
- the information given in the explanatory foreword for the financial year for which the financial statements are prepared is not consistent with the financial statements; or
- any matters have been reported in the public interest under section 8 of Audit Commission Act 1998 in the course of, or at the conclusion of, the audit; or
- any recommendations have been made under section 11 of the Audit Commission Act 1998; or
- any other special powers of the auditor have been exercised under the Audit Commission Act 1998.

We have nothing to report in respect of these matters

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#### Authority's responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

#### Auditor's responsibilities

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

# Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in November 2012, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2013.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

#### Conclusion

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in November 2012, we are satisfied that, in all significant respects, Nottinghamshire County Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2013.

#### Certificate

We certify that we have completed the audit of the financial statements of Nottinghamshire County Council in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice 2010 for Local Government Bodies issued by the Audit Commission.

Neil Bellamy for and on behalf of KPMG LLP, Appointed Auditor Chartered Accountants St Nicholas House 31 Park Row Nottingham NG1 6FQ

26<sup>th</sup> September 2013

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# STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

#### The Authority's Responsibilities

The Authority is required:

- to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. The Service Director (Finance & Procurement) is the responsible officer;
- to manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- to prepare and publish a Statement of Accounts in accordance with the Accounts and Audit (England) Regulations 2011 ("the Regulations").

#### **Responsibilities of the Service Director (Finance & Procurement)**

The Service Director (Finance & Procurement) is responsible for the preparation of the Authority's Statement of Accounts, in accordance with the appropriate CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this Statement of Accounts, the Service Director (Finance & Procurement) has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Code and the Regulations.

The Service Director (Finance & Procurement) has also:

- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the accounts present a true and fair view of the financial position at the accounting date and its income and expenditure for the year ended on that date.

Paul Simpson Service Director (Finance & Procurement), Environment and Resources 26th September 2013

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## STATEMENT OF APPROVAL OF THE STATEMENT OF ACCOUNTS

The Statement of Accounts was approved by a meeting of the County Council on 26th September 2013. The Service Director (Finance & Procurement) is satisfied with the position set out in the Statement of Accounts. As Chairman of Nottinghamshire County Council, I am satisfied that the approval process for the Statement of Accounts has now been completed satisfactorily and that the Statement of Accounts may now be issued.

Councillor John Allin Chairman of the County Council 26th September 2013

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## STATEMENT OF ACCOUNTING POLICIES

#### 1. General Policies

The Statement of Accounts summarises the Authority's transactions for the 2012/13 financial year and its position at the year-end of 31 March 2013. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit (England) Regulations 2012, which require them to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 and the Service Reporting Code of Practice 2012/13, supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

#### 2. Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

#### 3. Prior Period Adjustments, Changes in Accounting Policies, Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

#### 4. Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- amortisation of intangible non-current assets attributable to the service.

The Authority is not required to raise Council Tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance. Page 45 of 158

Depreciation, revaluation and impairment losses and amortisation are therefore replaced by the contribution in the General Fund Balance (Minimum Revenue Provision), by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

#### 5. Costs of Support Services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice 2012/13 (SeRCOP). The total absorption costing principle is used – the full cost of overheads and support services are shared between users as follows:

- Office accommodation in proportion to floor area occupied
- Other central administrative expenses allocation of staff time
- Architectural Engineering Services for the Capital Programme recharged to capital using professional scale fees.

The following two cost categories are defined in SeRCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on the Cost of Services.

- Corporate and Democratic Core costs relating to the Authority's status as a multifunctional, democratic organisation
- Non Distributed Costs the cost of discretionary benefits awarded to employees retiring early, pensions past service cost and depreciation and impairment losses chargeable on Surplus Assets.

#### 6. Employee Benefits & Pensions

#### **Benefits Payable During Employment**

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

#### **Termination Benefits**

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the relevant service line (or discontinued operations) in the Comprehensive Income and Expenditure Statement when the Authority is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

#### **Post-Employment Benefits**

Employees of the Authority are members of the Separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE)
- The Local Government Pension Scheme, administered by Nottinghamshire County Council.

Both schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees work for the Authority. However, the arrangements for the teachers' scheme mean that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The scheme is therefore accounted for as if it were a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet. The Children's and Education Services line in the Comprehensive Income and Expenditure Statement is charged with the employer's contributions payable to Teachers' Pensions in the year.

#### The Local Government Pension Scheme (LGPS)

The Scheme is accounted for as a defined benefits scheme:

- The liabilities of the pension fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates etc. and projections of projected earnings for current employees. In assessing these liabilities at 31 March 2013 for the 2012/13 Statement of Accounts, the actuary made a number of changes in the assumptions underlying the present value of the scheme liabilities. These include a change in the assumed pensions increases and inflation. Application of these revised assumptions has resulted in an increase in liabilities measured at today's prices of £98.0 million (£87.7 million LGPS, £10.3 million Teachers).
- The assets of the pension fund attributable to the Authority are included in the Balance Sheet at their fair value:
  - quoted securities current bid price
  - unquoted securities professional estimate
  - unitised securities current bid price
  - property market value.
- The change in the net pensions liability is analysed into several components:
  - current service cost / gain the change in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked
  - past service cost the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs
  - interest cost the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
  - expected return on scheme assets the annual investment return on the fund assets attributable to the Authority, based on an average of the expected long-term return – credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
  - gains or losses on settlements and curtailments the result of actions to relieve the Authority of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs
  - actuarial gains and losses changes7in the het pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or

because the actuaries have updated their assumptions – credited/debited to the Pensions Reserve

 contributions paid to the pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

#### **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

#### 7. Revenue Expenditure Financed from Capital Under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of Council Tax.

Capital grants made to other bodies are written off to the appropriate Service revenue account during the financial year because they do not represent value for money to the Authority beyond the end of the financial year. This includes grants made to bodies for which the Authority is the accountable body and exercises control over grant distribution.

#### 8. **Property, Plant and Equipment**

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

Assets are, however, only recognised when they exceed the de minimus levels for 2012/13 set out below:

#### De minimus

#### Asset Type

Land & Buildings	£0
Community Assets	£10,000
Infrastructure Assets	£0
Assets under Construction	£0
Heritage Assets	£10,000
Vehicles, Plant, Furniture and Equipment	£6,000
Other assets	£6,000

#### Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management
- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The Authority does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e. it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- Infrastructure, Community Assets and Assets under Construction depreciated historical cost
- Heritage Assets held at valuation or, under certain conditions, historical cost (depreciated where appropriate)
- all other assets fair value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non-property assets have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

The current land and building values used in the Statement of Accounts are based upon a certificate as at 31 March 2013 issued by I Brearley MRICS, Estates Specialist - Property from the Council's Property Division, on 31 May 2013. A rolling 5 year revaluation programme is in place to maintain the accuracy of the valuations. When significant changes occur in any year they are included in the revaluation work undertaken during that year.

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and

Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

#### Impairment

Assets are assessed at each year-end as to whether there is any indication that they may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is charged in the year after acquisition or construction. Where depreciation is provided for, assets are depreciated using the straight line method. The lives of the assets vary and fall within the following ranges:

Asset Type	Useful Life (In Years)
Buildings	1 – 50
Vehicles and plant	1 – 20
Infrastructure	40
IT and other equipment	3 – 5
Intangibles	3 – 5
Furniture and Fittings	5 - 15

Where an item of Property, Plant and Equipment has major components whose costs are at least 20% of the total cost of the item, the components are depreciated separately. A review was carried out for all items over a depaining of figs 5 million. For the 2012/13 Statement of Accounts, the Authority has not identified any components to be depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

#### Disposals and Non-current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction, rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any losses previously recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying amount before they were classified as Held for Sale; adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Capital receipts are required to be credited to the Capital Receipts Reserve and can then only be used for new capital investment or set aside to reduce the Authority's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against Council Tax, as the cost of noncurrent assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### 9. Financial Assets

Financial assets are classified into two types:

- loans and receivables assets that have fixed or determinable payments but are not quoted in an active market
- available-for-sale assets assets that have a quoted market price and/or do not have fixed or determinable payments.

#### Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

However, the Authority, for policy reasons, can make loans to voluntary organisations at less than market rates (soft loans). When soft loans are made, a loss is recorded in the Comprehensive Income and Expenditure Statement (debited to the appropriate service) for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement at a marginally higher effective rate of interest than the rate receivable from the voluntary organisations, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year – the reconciliation of amounts debited and credited to the Comprehensive Income and Expenditure Statement to the net gain required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

Any gains and losses that arise on the de-recognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

#### Available for Sale Assets

Available for Sale assets are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Authority.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- instruments with quoted market prices the market price
- other instruments with fixed and determinable payments discounted cash flow analysis
- equity shares with no quoted market prices independent appraisal of company valuations.

Changes in fair value are balanced by an entry in the Available for Sale Reserve and the gain/loss is recognised in the Surplus or Deficit on Revaluation of Available for Sale Financial Assets. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any net gain or loss for the asset accumulated in the Available for Sale Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that fixed or determinable payments due under the contract will not be made, or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation) and the present value of the set of the instrument (net of any principal repayment and amortisation) and the present value of the set of the instrument (net of any principal repayment and amortisation) and the present value of the set of the instrument (net of any principal repayment and amortisation) and the present value of the instrument (net of any principal repayment and amortisation) and the present value against the acquisition cost of the instrument (net of any principal repayment and amortisation) and the present value against the acquisition cost of the instrument (net of any principal repayment and amortisation) and the present value against the acquisition cost of the instrument (net of any principal repayment and amortisation) and the present value against the acquisition cost of the instrument (net of any principal repayment and amortisation) and the present value against the acquisition cost of the instrument (net of any principal repayment and amortisation) and the present value against the acquisition cost of the instrument (net of any principal repayment and amortisation) and the present value against the acquisition cost of the present value against the acquisition cost of the present value against the acquisition cost of the present va

Any gains and losses that arise on the de-recognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any accumulated gains or losses previously recognised in the Available for Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

#### 10. Cash and Cash Equivalents

Amounts held in call accounts or money market funds are highly liquid and readily convertible. These can be held for relatively long periods as call account rates are currently attractive. However, these accounts are used to cover short-term cash flow needs and so will be classed as cash equivalents.

Fixed term investments, of whatever duration, are not readily convertible to known amounts of cash. Fixed deals can be broken but only through negotiation with the borrower and at a penalty depending on the fair value of the loan at the time of break. All fixed term investments will not therefore be classed as cash equivalents.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

#### 11. Other Assets

#### Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Authority as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Authority's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible asset held by the Authority meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and the Capital Receipts Reserve.

#### Interests in Companies and Other Entities

In the Authority's accounts, the interests in companies and other entities are recorded as financial assets at cost, less any provision for losses 58

#### **Investment Property**

Investment Properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment Properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arm's-length. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However, revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and the Capital Receipts Reserve.

#### Jointly Controlled Operations and Jointly Controlled Assets

Jointly Controlled Operations are activities undertaken by the Authority in conjunction with other venturers that involve the use of the assets and resources of the venturers rather than the establishment of a separate entity. The Authority recognises on its Balance Sheet the assets that it controls and the liabilities that it incurs and debits and credits the Comprehensive Income and Expenditure Statement with the expenditure its incurs and the share of income it earns from the activity of the operation.

Jointly Controlled Assets are items of Property, Plant or Equipment that are jointly controlled by the Authority and other venturers, with the assets being used to obtain benefits for the venturers. The joint venture does not involve the establishment of a separate entity. The Authority accounts for only its share of the jointly controlled assets, the liabilities and expenses that it incurs on its own behalf or jointly with others in respect of its interest in the joint venture and income that it earns from the venture.

#### 12. Inventories

Inventories are included in the Balance Sheet at the lower of cost and net realisable value.

#### **13.** Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority
- Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority
- Supplies are recorded as expenditure when they are consumed where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made

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- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected
- Where significant debtors or creditors arise from such items as government grants and pay awards that are not yet finalised, estimates are made on the basis of best information that is currently available.

Accounting instructions require accruals to be raised where amounts are in excess of £5,000. Schools are asked to take responsibility for accruing for employee costs where individual amounts owing are in excess of £5,000.

#### 14. Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Authority has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

#### 15. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets age 55 of 158

#### The Authority as Lessee

#### **Finance Leases**

Property, Plant and Equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower), where the fair value exceeds the de minimus limit. The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to write down the lease liability. Where material, contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment applied to write down the lease liability, and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the Authority at the end of the lease period).

The Authority is not required to raise Council Tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

#### **Operating Leases**

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefiting from use of the leased Property, Plant or Equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

#### The Authority as Lessor

#### **Finance Leases**

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

a charge for the acquisition and acquisition and a ch

• finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### **Operating Leases**

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a premium paid at the commencement of the lease). Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

#### **16.** Private Finance Initiative (PFI) and Similar Contracts

The Authority has entered into a number of Private Finance Initiative contracts. PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. As the Authority is deemed to control the services that are provided under its PFI schemes, and as ownership of the property, plant and equipment will pass to the Authority at the end of the contracts for no additional charge, the Authority carries the assets used under the contracts on its Balance Sheet as part of Property, Plant and Equipment.

The original recognition of these assets at fair value (based on the cost to purchase the property, plant and equipment) was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment. For the Bassetlaw Schools PFI scheme and East Leake Schools PFI scheme, the liability was written down by initial capital contributions of £9.0 million and £2.9 million respectively.

Non-current assets recognised on the Balance Sheet are revalued and depreciated in the same way as Property, Plant and Equipment owned by the Authority.

The amounts payable to the PFI operators each year are analysed into five elements:

- fair value of the services received during the year debited to the relevant service in the Comprehensive Income and Expenditure Statement
- finance cost an interest charge on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- contingent rent increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- payment towards liability applied to write down the Balance Sheet liability towards the PFI operator (the profile of write-downs 53 caldulated using the same principles as for a finance lease)

• lifecycle replacement costs – charges for ongoing maintenance of the Property, Plant and Equipment debited to the relevant scheme.

#### 17. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as receipts in advance. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement.

Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Adjustment Account once they have been applied to fund capital expenditure.

#### 18. Provisions

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation, and are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

#### Landfill Allowance Schemes

Landfill allowances, whether allocated by DEFRA or purchased from another Waste Disposal Authority (WDA) are recognised as current assets and are initially measured at fair value.

Landfill allowances allocated by DEFRA are accounted for as a government grant. After initial recognition, allowances are measured at the lower of cost and net realisable value.

As landfill is used, a liability and an expense are recognised. The liability is discharged either by surrendering allowances or by payment of a cash penalty to DEFRA (or by a combination). The liability is measured at the best estimate of the expenditure required to meet the obligation, normally the market price of the number of allowances required to meet the liability at the reporting date. However, where some of the obligation will be met by paying a cash penalty to DEFRA, that part of the liability is measured at the cost of the penalty.

The fair value of landfill allowances is currently assessed at zero and the Authority has not incurred any cash penalty, so no values are recorded for use of landfill during the 2012/13 financial year.

The scheme runs until the end of 2012/13 with conclusion of trades on 30<sup>th</sup> September 2013.

#### **19. Contingent Liabilities**

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence, or otherwise, of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but are disclosed in a note to the accounts.

#### 20. Contingent Assets

A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence, or otherwise, of uncertain future events not wholly within the control of the Authority.

Contingent assets are not recognised in the Balance Sheet but are disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

No contingent assets have been identified for the Authority at 31 March 2013.

#### 21. Reserves

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against Council Tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Authority. These reserves are explained in Note 43.

#### 22. VAT

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

#### 23. Events After the Balance Sheet Date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified: Page 59 of 158

- those that provide evidence of conditions that existed at the end of the reporting period the Statement of Accounts is adjusted to reflect such events
- those that are indicative of conditions that arose after the reporting period the Statement
  of Accounts is not adjusted to reflect such events, but where a category of events would
  have a material effect, disclosure is made in the notes of the nature of the events and their
  estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

#### 24. Foreign Currency Translation

Where the Authority has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date the transaction was effective. Where amounts in foreign currency are outstanding at the year-end, they are reconverted at the spot exchange rate at 31 March. Resulting gains or losses are recognised in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

#### 25. The Carbon Reduction Scheme

The Authority is required to participate in the Carbon Reduction Commitment (CRC) Energy Efficiency Scheme. This scheme is currently in its introductory phase which will last until 31 March 2014. The Authority is required to purchase and surrender allowances, currently retrospectively, on the basis of emissions (i.e. carbon dioxide) produced as energy is used. As carbon dioxide is emitted (i.e. as energy is used), a liability and an expense are recognised. The liability will be discharged by surrendering allowances. The liability is measured at the best estimate of the expenditure required to meet the obligation, normally at the current market price of the number of allowances required to meet the liability at the reporting date. The cost to the Authority is recognised and reported in the costs of the Authority's services and is apportioned to services on the basis of energy consumption.

#### 26. Heritage Assets

#### Tangible and Intangible Heritage Assets

The Authority's Heritage Assets are held at County Hall or at the Nottinghamshire Archives. Nottinghamshire Archives has a number of architectural drawings and records relating to Rufford Abbey and the Savile of Rufford Estate. These collections are held in support of the primary objective of the Authority's Archives. In addition, the Authority retains a number of important ceremonial regalia and paintings that are also retained for increasing the knowledge, understanding and appreciation of the Authority's history and local area.

Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Authority's accounting policies on Property, Plant and Equipment. However, some of the measurement rules are relaxed in relation to Heritage Assets as detailed below. The accounting policies in relation to Heritage Assets that are deemed to include elements of intangible Heritage Assets are also presented below. The Authority's collections of Heritage Assets are accounted for as follows:

#### **Ceremonial Regalia and Art Collection**

The ceremonial regalia and art collection includes ceremonial items, paintings (both oil and watercolour), sketches, sculptures, glass and silverware and is reported in the Balance Sheet at market value. There is an annual programme of valuations and the items in the collection are valued by an external valuer. These assets are deemed to have indeterminate lives and a high residual value; hence the Authority does not consider it appropriate to charge depreciation. Acquisitions are made by purchase or donation. Acquisitions are initially recognised at cost and donations are **Fecceptified at 5%** aluation with valuations provided by the

external valuers and with reference to appropriate commercial markets for the paintings using the most relevant and recent information from sales at auctions.

#### **Architectural Drawings and Records**

The architectural drawings and records relating to the Savile of Rufford Estate are held at Nottinghamshire Archives and are reported in the Balance Sheet at historical cost. Valuation of these items is not readily available and the Authority believes that the benefits of obtaining annual valuations for these items would not justify the cost. These assets are deemed to have indeterminate lives and a high residual value; hence the Authority does not consider it appropriate to charge depreciation. Acquisitions are made by purchase or donation. Acquisitions are initially recognised at cost and donations are recognised at valuation if appropriate with valuations provided by external valuers. Nottinghamshire Archives holds a number of other records (e.g. Lothian of Melbourne records) that are valued at less than £10,000. Consequently, the Authority does not recognise these assets on the Balance Sheet.

#### Heritage Assets – General

The carrying amounts of Heritage Assets are reviewed where there is evidence of impairment for Heritage Assets, e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Authority's general policies on impairment. Where assets are disposed of, the proceeds of such items are accounted for in accordance with the Authority's general provisions relating to the disposal of Property, Plant and Equipment. Disposal proceeds are disclosed separately in the notes to the financial statements and are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital receipts.

# **MOVEMENT IN RESERVES STATEMENT 2012/13**

	Scł General Fund <b>£000</b>	nools Statutory Reserve <b>£000</b>	Insurance Reserve <b>£000</b>	Capital Receipts and Grants Unapplied Reserve £000	Other Earmarked	Total Usable Reserves £000	Total Unusable Reserves £000	Total Reserves £000
Balance Brought Forward	29,688	39,151	7,571	6,422	121,691	204,523	(145,713)	58,810
Surplus/(Deficit) on the provision of services	(218,193)	-	-	-	-	(218,193)	-	(218,193)
Other Comprehensive Income and Expenditure (Surplus)/Deficit arising on revaluation of non-current assets	-	-	-	-	-	-	16,914	16,914
Actuarial (gains)/losses on pension fund assets and liabilities	-	-	-	-	-	-	6,928	6,928
Other (gains) and losses	-	-	-	-	-	-	111	111
	-	-	-	-	•	-	23,953	23,953
Total Comprehensive Income and Expenditure	(218,193)	-	-	-	-	(218,193)	23,953	(194,240)

Adjustments between accounting basis and funding basis under regulations

٨m	ortisation of intangible assets	2,114					2,114	(2,114)	
	preciation of Property, Plant and Equipment	45,243	-	-	-	-	45,243	(45,243)	
	valuation Gains and Losses	33,441	-	-	-	-	33,441	(33,441)	-
	vements in fair value of investment properties	867		-	_	_	867	(867)	_
	vements in fair value of non-current assets held for sale	1,908	-	-	-	-	1,908	(1,908)	-
	pital Grants credited to the CI&E	(41,189)	-	-	41,189	-	1,900	(1,900)	
	plication of grants to capital financing transferred to the CAA	(41,109)	-	-	(40,033)	-	(40,033)	40,033	-
	venue Expenditure Funded from Capital under Statute	12,932	-	-	(40,033)	-	12,932	(12,932)	
	venue Expenditure Funded from Capital under Statute Grant Funding	(6,093)	-	-		-	(6,093)	6,093	-
	t Gain/Loss and disposal proceeds on disposal of non-current assets	210,496	-	-	-	-		,	-
	erence between the statutory charge and the amount recognised as income	210,496	-	-	-	-	210,496	(210,496)	-
	d expenditure in respect of financial instruments	(16)					(4.6)	16	
	ference between amounts credited to the CI&E Account and amounts to be	(16)	-	-	-	-	(16)	10	-
		270					270	(270)	
	ognised under statutory provisions relating to Council Tax t charges made for retirement benefits in accordance with IAS 19		-	-	-	-	59,436	(270)	-
	•	59,436	-	-	-	-	•	(59,436)	-
	Itutory provision for the financing of capital investment	(23,205)	-	-	-	-	(23,205)	23,205	-
	pital Expenditure charged in the year to the General Fund	(11,504)	-	-	-	-	(11,504)	11,504	-
	ployer's contributions payable to the Pension Fund and retirement benefits	(40.007)					(40,007)	40.007	
	d directly to pensioners	(49,227)	-	-	-	-	(49,227)	49,227	-
	erence between employee benefits charged to the CI&E and charged per	7 00 4					7 00 4	(7.00.4)	
	tutory requirements	7,894	-	-	-	-	7,894	(7,894)	-
Ne	t additional Amount to be credited to the General Fund Balance	243,367	-	-	1,156	-	244,523	(244,523)	-
	-								
Ne	t Increase/(Decrease) before transfers to Earmarked Reserves	25,174	-	-	1,156	-	26,330	(220,570)	(194,240)
Tra	Insfers to/(from) Earmarked Reserves								
Tra	insfers to/(from) other Earmarked Reserves	(12,744)	(6,178)	2,790	-	16,132	-	-	-
		(12,744)	(6,178)	2,790	-	16,132	-	-	-
Ca	rried Forward	42,118	32,973	10,361	7,578	137,823	230,853	(366,283)	(135,430)
		72,110	02,010	10,001		101,020	200,000	(000,200)	(100,400)

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# **Balance Brought Forward**

Surplus/(Deficit) on the provision of services

**Other Comprehensive Income and Expenditure** (Surplus)/Deficit arising on revaluation of non-curre Actuarial (gains)/losses on pension fund assets an Other (gains) and losses

# **Total Comprehensive Income and Expenditure**

# Adjustments between accounting basis and full

Amortisation of intangible assets

Depreciation of Property, Plant and Equipment **Revaluation Gains and Losses** 

Movements in fair value of investment properties Movements in fair value of non-current assets held  $\Im$  Capital Grants credited to the CI&E

Application of grants to capital financing transferred Revenue Expenditure Funded from Capital under Revenue Expenditure Funded from Capital under Net Gain/Loss and disposal proceeds on disposal Difference between the statutory charge and the a and expenditure in respect of financial instruments Difference between amounts credited to the CI&E recognised under statutory provisions relating to Co Net charges made for retirement benefits in accord Statutory provision for the financing of capital investion Capital Expenditure charged in the year to the Ger Employer's contributions payable to the Pension F paid directly to pensioners

Difference between employee benefits charged to statutory requirements

Net additional Amount to be credited to the Ge

Net Increase/(Decrease) before transfers to Ear

Transfers to/(from) Earmarked Reserves Transfers to/(from) other Earmarked Reserves

**Carried Forward** 

# **MOVEMENT IN RESERVES STATEMENT 2011/12**

er Statute er Statute Grant Funding sal of non-current assets e amount recognised as income nts &E Account and amounts to be o Council Tax cordance with IAS 19	8,412 (2,288) 128,004 (15) (136) 60,957	—				8,412 (2,288) 128,004 (15) (136) 60,957	(8,412) 2,288 (128,004) 15 136 (60,957)	
o Council Tax	(136)			_	-	(136)		
to the CI&E and charged per General Fund Balance	(58,398) (1,851) 162,238 27,362			- 2,903 2 904		(58,398) (1,851) 165,141 30,266	58,398 1,851 (165,141) (443,998)	-
								- - (413,732)
	(25,798) (25,798)	7,387 <b>7,387</b>	(13,068) (13,068)		31,479 <b>31,479</b>			
			7,571	6,422		204,523	(145,713)	58,810

to the CI&E and charged per General Fund Balance	(58,398) (1,851) 162,238 27,362			- 2,903 2,904		(58,398) (1,851) 165,141 30,266	58,398 1,851 (165,141) (443,998)	- -
&E Account and amounts to be council Tax cordance with IAS 19 vestment General Fund n Fund and retirement benefits	(136) 60,957 (22,519) (13,034)					(136) 60,957 (22,519) (13,034)	136 (60,957) 22,519 13,034	
rred to the CAA er Statute er Statute Grant Funding sal of non-current assets e amount recognised as income nts	- 8,412 (2,288) 128,004 (15)	-		(50,941) - -		(50,941) 8,412 (2,288) 128,004 (15)	50,941 (8,412) 2,288 (128,004) 15	
es Neld for sale	1,402 47,626 58,420 7,571 1,931 (53,844)			- - 53,844		1,402 47,626 58,420 7,571 1,931	(1,402) (47,626) (58,420) (7,571) (1,931)	
Ire	- (134,876)			1		1 (134,875)	(371) (278,857) (278,857)	(370) (278,856) (413,732)
ure urrent assets and liabilities	(134,876)					<b>(134,876)</b> -	- 11,874 (290,360)	(134,876) 11,874 (290,360)
	General Fund £000 28,124		Insurance Reserve £000 20,639	Capital Receipts and Grants Unapplied Reserve £000 3,518	Other Earmarked	Total Usable Reserves £000 174,257	Total Unusable Reserves £000 298,285	<b>Total Reserves</b> £000 472,542

27,362 (25,798) (25,798)	7,387	- (13,068) (13,068)	<b>2,304</b> -	31,479 <b>31,479</b>			
			<b>2,304</b>				
27,362			2,304			(440,000)	(
			2,904		30,266	(443,998)	(413,732)
			2,903		165,141	(165,141)	
(1,851)		_		_	(1,851)	1,851	
(58,398)	_	_	_	_	(58,398)	58,398	
(13,034)		—	-		(13,034)	13,034	
•				_		•	
			—				
(136) 60.057			_	_	(136) 60.057	136	
(15)	—	_	_	_	(15)	15	
-					-		
		_	_	_	128,004		
•		_	_	_	•		
8,412	_	_	_	_	8,412	•	
-	_	_	•	_	(50,941)	50,941	-
•			53,844		-,		
•	_	_	_		•		
7,571			_	_	7,571		
·		_	_		•		
•		_	_		•		
1 402			_		1 402	(1 402)	_
(134,876)			1		(134,875)	(278,857)	(413,732)
			1		1	(278,857)	(278,856)
_	_	_	1	_	1	(371)	(370)
-	—	-	-	-	-	(290,360)	(290,360)
_	_	_	_	_	_	11,874	11,874
(134,876)	_				(134,876)		(134,876)
	• •	20,000					
							472,542
							Total Reserves £000
	£000 28,124 (134,876) (134,876) (134,876) (134,876) (134,876) (134,876) (134,876) (134,876) (13,034) (13,034) (13,034) (13,034) (13,034)	(134,876) - - - - (134,876) - (134,876) - (134,876) - - (134,876) - - - - - - - - - - - - -	General Fund         Reserve         Reserve         Reserve         £000         £001	Schools Statutory General Fund         Insurance Reserve £000         and Grants Reserve £000           28,124         31,764         20,639         3,518           (134,876)         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         -           -         -         -         1           (134,876)         -         -         1           -         -         -         1           (134,876)         -         -         1           -         -         -         1           (134,876)         -         -         1           -         -         -         1           (134,876)         -         -         1           -         -         -         -         1           (134,876)         -         -         -         -           1,402         -         -         -         -           1,931         -         -         -         -           1,931	General Fund £000         Reserve £000         Reserve £000         Reserves £000         Reserv	Schools Statutory Egeneral Fund         Insurance Reserve 2000         and Grants 2000         Other Earnarked Reserves         Total Usable Reserves           28,124         31,764         20,639         3,518         90,212         174,257           (134,876)         -         -         -         -         (134,876)           -         -         -         -         -         (134,876)           -         -         -         -         -         -           -         -         -         -         -         -           -         -         -         1         -         11           -         -         -         1         -         14,02           -         -         -         -         -         1,402           1,402         -         -         -         1,402           7,571         -         -         -         1,58,420           -         -         -         -         1,931           (53,844)         -         -         -         1,26,0941           -         -         -         -         128,004           (15)         -         -	Schools Statutory General Fund Reserve         Insurance Reserve 2000         and Grants 2000         Other Earmarked Reserves 2000         Total Unusable Reserves 2000         Total Unusable Reserves 2000           28,124         31,764         20,639         3,518         90,212         174,257         298,285           (134,876)         -         -         -         -         (134,876)         -           -         -         -         -         -         (134,876)         -           -         -         -         -         -         -         (134,876)         -           -         -         -         -         -         -         1         -         -           -         -         -         1         -         1         (278,857)           (134,876)         -         -         -         -         1,402         (1,402)           -         -         -         -         -         1,402         (1,402)           -         -         -         -         -         58,420         -         -           53,844         -         -         -         -         128,004         128,004         128,004

## COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

			2011/12			2012/13	
	Note	Gross Expenditure	Income	Net Expenditure	Gross Expenditure	Income	Net Expenditure
		£000	£000	£000	£000	£000	£000
Gross expenditure, gross income and net expenditure of	continuin	g operations					
Children's and Education Services		753,224	(548,055)	205,169	646,718	(425,509)	221,209
Environmental Services		34,916	(4,520)	30,396	35,643	(7,815)	27,828
Highways, Roads and Transportation	7	97,032	(15,503)	81,529	80,118	(9,834)	70,284
Cultural Services		25,174	(7,067)	18,107	26,620	(7,232)	19,388
Planning and Development		5,532	(1,064)	4,468	4,556	(455)	4,101
Adult Social Care		309,284	(99,404)	209,880	298,786	(100,824)	197,962
Democratic Representation and Management		3,624	(94)	3,530	4,052	(80)	3,972
Corporate Management		22,761	(12,375)	10,386	24,720	(5,486)	19,234
Non Distributed Costs		(4,970)	(:_,::;;	(4,970)	(19,442)	(1)	(19,443)
Central Services to the Public		1,649	(1,122)	527	2,270	(1,227)	1,043
Contributions to Other Bodies							
Coroner		544	-	544	565	-	565
Cost of services		1,248,770	(689,204)	559,566	1,104,606	(558,463)	546,143
Other Operating Expenditure	38						
Loss on Disposal of non-current assets		128,004	-	128,004	210,496	-	210,496
Change in fair value of Assets Held for Sale	21	1,931	-	1,931	1,908	-	1,908
Other Operating Income and Expenditure		1,986	(273)	1,713	387	(40)	347
Financing and Investment Income and Expenditure	39						
Interest Payable	25	33,526	-	33,526	31,283	-	31,283
Pensions Interest Costs		90,603	-	90,603	87,956	-	87,956
Expected Return on Pensions Assets		-	(72,874)	(72,874)	-	(61,490)	(61,490)
Interest and Investment Income Income and Expenditure in relation to Investment	25	-	(384)	(384)	-	(561)	(561)
Properties and changes in their fair value	22	7,683	(446)	7,237	1,013	(510)	503
Net (Surplus)/Deficit of Trading Undertakings	6	46,772	(46,163)	609	49,197	(47,515)	1,682
Insurance Revenue	41	3,163	(10,100)	3,068	(2,720)	(11,010)	(2,790)
Taxation and Non-Specific Grant Income							
Recognised capital grants and contributions	11			(53,844)			(41,189)
Income from Council Tax				(308,034)			(309,542)
General Government Grants	11			(66,906)			(20,861)
Non-Domestic Rates Distribution				(151,804)			(185,751)
New Homes Bonus Scheme				(619)			(972)
Early Intervention Grant				(29,237)			(31,248)
Council Tax Freeze Grant				(7,679)			(7,721)
(Surplus)/Deficit on Provision of Services				134,876			218,193
(Surplus)/Deficit on Revaluation of non current assets				(11,874)			(16,914)
Actuarial (gains) / losses on pensions assets / liabilities	15			290,360			(6,928)
· · ·	15						•

Any other (gains) and losses	370	(111)
Total Comprehensive Income and Expenditure	413,732	194,240

The exceptional item from the 2011-12 statement of accounts has been reclassified to Non Distributed Costs due to materiality.

	BALANCE	SHEET			
		31 March	n 2012	31 March	n 2013
	Note	£000	£000	£000	£000
Property, Plant and Equipment (PPE)	16				
Land and Buildings		819,154		645,871	
Vehicles, Plant Furniture and Equipment		65,825		49,595	
Infrastructure Assets		435,418		455,812	
Community Assets		33		32	
Surplus Assets		39,014		34,447	
Assets Under Construction		13,445	1,372,889	4,685	1,190,442
Heritage Assets	17	481		481	
nvestment Property	22	17,614		16,247	
Intangible Assets	23	8,764		9,076	
Long Term Advances	24	2,570		2,857	
Long Term Investments	24	-		2,005	
Long Term Debtors	29	2,672	32,101	2,262	32,928
Total Long Term Assets			1,404,990		1,223,370
Short Term Investments	24	20,031		20,237	
Inventories	28	2,793		2,747	
Short Term Debtors	29	72,306		74,034	
Less Bad Debts Provision	29	(4,134)		(5,106)	
		68,172		68,928	
Cash and Cash Equivalents	31	29,318		14,401	
Landfill Usage Allowances	32	-		-	
Assets Held for Sale	21	3,551		5,662	
Total Current Assets			123,865		111,97
Short Term Creditors	30	(134,334)		(116,766)	
Short Term Provisions	36	(14,464)		(3,422)	
Loans to be repaid within 1 year		(14,264)		(16,191)	
Short Term Finance Lease Liability	24, 33, 34	(4,880)		(4,854)	
			(167,942)		(141,233
Total Assets less Current Liabilities			1,360,913		1,194,112
Long Term Provisions	36	(11,875)		(11,175)	
Long Term Borrowing		(279,840)		(309,040)	
Long Term Finance Lease Liability	24, 33, 34	(131,210)		(126,993)	
Deferred Liability	25	(1,950)		(1,660)	
Capital Grants Receipts in Advance	11	(2,364)		(2,640)	//
			(427,239)		(451,508)
IAS 19 Pensions Liability	15		(874,864)		(878,034
Total Net Assets		_	58,810	_	(135,430)
Usable Reserves					
Capital Receipts and Grants Unapplied Reserve	37		6,422		7,578
Other Farmarked Reserves	40		121 601		137 823

		÷	
Other Earmarked Reserves	40	121,691	137,823
General Insurance	40, 41	7,571	10,361
Schools Statutory Reserves	40, 42	39,151	32,973
General Fund Balance	40	29,688	42,118
Unusable Reserves	43		
Capital Adjustment Account		626,721	417,431
Revaluation Reserve		108,503	108,541
IAS 19 Pensions Reserves	15	(874,864)	(878,034)
Financial Instruments Adjustment Account		(146)	(130)
Collection Fund Adjustment Account		4,765	4,495
Employee Benefits Account		(10,692)	(18,586)
		58,810	(135,430)

The unaudited accounts were issued on 28 June 2013 and the audited accounts were authorised for issue on 26th September 2013

Paul Simpson, Service Director (Finance & Procurement), Environment and Resources

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CASHFLOW STATEMENT						
	Note	2011/12 £000	2012/13 £000			
Net (surplus) or deficit on the provision of services		134,876	218,193			
Adjust for non-cash movements						
Depreciation and amortisation		(49,028)	(47,357)			
Impairment of Property, Plant and Equipment		(58,420)	(33,441)			
Movement in current assets and liabilities		22,942	21,587			
Movement in reserves and provisions		(4,130)	11,742			
Adjustments in respect of pension charges		(2,559)	(10,209)			
Grants applied		53,844	41,189			
Carrying value of assets disposed of		(174,295)	(213,314)			
Non-cash disposal proceeds		30,194	-			
Other		(9,429)	(2,579)			
		(190,881)	(232,382)			
Adjust for items included in investing or financing		16,098	2,818			
Net cash flows from operating activities		(39,907)	(11,371)			
Investing activities	45	19,973	53,050			
Financing activities	46	(18,378)	(26,762)			
Net (increase)/decrease in cash and cash equivalents		(38,312)	14,917			
Cash and cash equivalents at beginning of period		(8,994)	29,318			
Cash and cash equivalents at end of period		29,318	14,401			

### NOTES TO THE STATEMENT OF ACCOUNTS

#### 1. Accounting Standards Issued but not yet Adopted

The International Accounting Standards Board have published a final version of the revised IAS19 standard, that will apply for accounting periods beginning on or after 1 January 2013. This change in accounting standard will affect the IAS19 pension charges to the Comprehensive Income and Expenditure Statement.

In summary, the main changes that affect the Comprehensive Income and Expenditure Statement are:

• Removal of the expected return on assets, to be replaced by net interest cost comprising interest income on the assets and interest expense on the liabilities, which are both calculated with reference to the discount rate;

• Some labelling changes to the Income and Expenditure charge e.g. "Service cost" will include what is currently described as the "Current Service Cost" plus the "Past Service Cost", any "Curtailments" and any "Settlements".

Administration expenses which are currently deducted from the actual and expected returns on assets will in future be accounted for within the Comprehensive Income and Expenditure Statement.

These changes do not come into effect until 2013/14. However, if they had been in effect in 2012/13 it would have increased the net interest charge recognised in the Comprehensive Income and Expenditure Statement by £12.2 million. There is no material impact on the Council's Balance Sheet.

#### 2. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in the Statement of Accounting Policies, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

- The Council has had to make detailed assessments and judgements regarding the control exercised over schools run in a wide variety of different ways to determine whether they should be treated as on or off Balance Sheet. This has resulted in the following treatments:
  - Academy schools off Balance Sheet
  - Foundation schools off Balance Sheet
  - Voluntary aided schools off Balance Sheet
  - Voluntary controlled schools on Balance Sheet
  - Community schools on Balance Sheet
- There is a high degree of uncertainty about future levels of funding for local government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision.

#### 3. Assumptions made about the future and other major sources of estimation uncertainty

The Statement of Accounts contains estimated figures, that are based on assumptions made by the Authority about the future, or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2013 for which there is significant risk of material adjustment in the forthcoming financial year are as follows:

#### Property, Plant and Equipment

Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Authority will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets. If the useful life of an asset is reduced, depreciation increases and the carrying amount of the asset falls. It is estimated that the annual depreciation charge for buildings would increase by £0.6 million for every year that useful lives had to be reduced.

#### Provisions

The Authority made a provision for £1.3 million in respect of anticipated cost of redundancies in 2013/14. This figure was calculated based upon the best estimate of the impact of published section 188 notice of redundancies as at 31 March 2013; in accordance with the Trade Union and Labour Relations (Consolidation) Act 1992. A variation of 10% of the amount provided would have an impact of £0.1 million on the provision required.

#### Insurance

The Authority operates a self insurance scheme and has established a provision of £12.4 million to cover known claims and liabilities. The values provided are based upon historic experience and advice from claims advisers. However the actual values paid out are subject to agreement and possible legal action. Therefore the final payments may differ significantly from that provided. A variation of 10% on the amount provided would have an impact of £1.2 million on the provison required.

#### Pensions

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Authority with expert advice about the assumptions to be applied. The effects on the net pensions liability of changes in individual assumptions can be measured. However, the assumptions interact in complex ways. It is therefore not possible to provide a meaningful quantification of the possible variation in the overall liability.

#### 4. Adjustments between Accounting Basis and Funding Basis under Regulations

The adjustments between the accounting basis and the funding basis under regulations are shown in the Movement in Reserves Statement.

#### 5. Amounts Reported for Resource Allocation Decisions

#### For the year ended 31 March 2013

		Children &	Adult Social		
	Schools	Young People's	Care & Health	Transport &	Oth
		Services	Services	Highways	
	£000	£000	£000	£000	
Fees, charges and other service income	(19,536)	(24,417)	(105,053)	(16,908)	
Government grants	(386,112)	(17,472)	(11,937)	(887)	
Total Income	(405,648)	(41,889)	(116,990)	(17,795)	
Employee expenses	290,522	68,669	57,387	11,418	
Other operating expenses	115,150	109,181	246,814	53,392	
Depreciation, amortisation and impairment	-	22,764	1,513	14,347	
Transactions with departmental reserves	8,962	1,650	6,891	(265)	
Total operating expenses	414,634	202,264	312,605	78,892	
Net Cost of Services	8,986	160,375	195,615	61,097	

Reconciliation to Net Cost of Services in Comprehensive Income and Expenditure Statement

#### Cost of Services in Service Analysis

Add services not included in main analysis

Add amounts not reported in service management accounts

Remove amounts reported to management not included in the Comprehensive Income and Expenditure Statement

#### Net Cost of Services in Comprehensive Income and Expenditure Statement

Reconciliation to Subjective Analysis (Single Entity)	Service Analysis £000	Not reported in service mgmt a/c's £000	Not included in Cl&E £000	Net Cost of Services £000	
Fees, charges and other service income	(249,278)	-	-	(249,278)	
Interest and investment income	-	-	-	-	
Income from council tax	-	-	-	-	
Government grants and contributions	(422,183)	(5,684)	-	(427,867)	
Total Income	(671,461)	(5,684)	-	(677,145)	
Employee expenses	513,684	(4,319)	-	509,365	
Other service expenses	627,902	6,460	(7,690)	626,672	
Depreciation, amortisation, impairment and revaluation	46,805	33,631	-	80,436	
Other Expenditure Relating to Held for Sale and Investment Properties	-	-	-	-	
Transactions with departmental reserves	15,438	-	(8,888)	6,550	
Interest Payments	-	-	-	-	
Precepts and Levies	-	265	-	265	
Gain or Loss on Disposal of Non-current assets	-	-	-	-	
Total operating expenses	1,203,829	36,037	(16,578)	1,223,288	
Surplus or deficit on the provision of services	532,368	30,353	(16,578)	546,143	

ther Direct	Total	
Services		
£000	£000	
(83,364)	(249,278)	
(5,775)	(422,183)	
(89,139)	(671,461)	
85,688	513,684	
103,365	627,902	
8,181	46,805	
(1,800)	15,438	
195,434	1,203,829	
106,295	532,368	
	£000	
	532,368	
	-	
	30,353	
_	(16,578)	
=	546,143	
Corporate	Other Items below	Total
Amounts	Cost of Services	
£000	£000	£000
-	(2,790)	(252,068)
-	(561)	(561)
(309,812)	270	(309,542)
(40,898)	(246,844)	(715,609)
(350,710)	(249,925)	(1,277,780)
-	26,466	535,831
-	1,667	628,339
-	362	80,798
-	2,411	2,411
-	-	6,550
15,845	15,438	31,283
-	-	265
-	210,496	210,496
15,845	256,840	1,495,973
(334,865)	6,915	218,193

### 5. Amounts Reported for Resource Allocation Decisions (Continued)

#### For the year ended 31 March 2012

		Children &	Adult Social			
	Schools	Young People's	Care & Health	Transport &	Other Direct	Total
		Services	Services	Highways	Services	
	£000	£000	£000	£000	£000	£000
Fees, charges and other service income	(26,472)	(24,965)	(101,953)	(15,550)	(50,489)	(219,429)
Government grants	(502,365)	(16,705)	(10,928)	(6,271)	(6,391)	(542,660)
Total Income	(528,837)	(41,670)	(112,881)	(21,821)	(56,880)	(762,089)
Employee expenses	384,384	80,173	74,015	11,924	67,751	618,247
Other operating expenses	138,793	101,949	232,520	58,945	86,411	618,618
Depreciation, amortisation and impairment	-	25,659	2,035	16,087	5,207	48,988
Transactions with departmental reserves	(605)	(460)	(47)	(4,058)	1,792	(3,378)
Total operating expenses	522,572	207,321	308,523	82,898	161,161	1,282,475
Net Cost of Services	(6,265)	165,651	195,642	61,077	104,281	520,386

Reconciliation to Net Cost of Services in Comprehensive Income and Expenditure Statement

#### Cost of Services in Service Analysis

Add services not included in main analysis

Add amounts not reported in service management accounts

Remove amounts reported to management not included in the Comprehensive Income and Expenditure Statement

#### Net Cost of Services in Comprehensive Income and Expenditure Statement

Reconciliation to Subjective Analysis (Single Entity)	Service Analysis	Not reported in service mgmt a/c's	Not included in Cl&E	Net Cost of Services	Corporate Amounts	Other Items below Cost of Services	Total
	£000	£000	£000	£000	£000	£000	£000
Fees, charges and other service income	(219,429)	-	-	(219,429)	-	3,068	(216,361)
Interest and investment income	-	-	-	-	-	(384)	(384)
Income from council tax	-	-	-	-	(307,898)	(136)	(308,034)
Government grants and contributions	(542,660)	(1,620)	-	(544,280)	(236,947)	(73,142)	(854,369)
Total Income	(762,089)	(1,620)	-	(763,709)	(544,845)	(70,594)	(1,379,148)
Employee expenses	618,247	2,918	(14,982)	606,183	-	17,729	623,912
Other service expenses	618,618	24,742	(35,698)	607,662	-	1,713	609,375
Depreciation, amortisation and impairment	48,988	40	-	49,028	-	-	49,028
Other Expenditure Relating to Held for Sale and Investment Properties	-	-	-	-	-	9,168	9,168
Transactions with departmental reserves	(3,378)	58,420	5,096	60,138	35,689	(35,080)	60,747
Interest Payments	-	-	-	-	15,855	17,671	33,526
Precepts and Levies	-	264	-	264	-	-	264
Gain or Loss on Disposal of Non-current assets	-	-	-	-	-	128,004	128,004
Total operating expenses	1,282,475	86,384	(45,584)	1,323,275	51,544	139,205	1,514,024
Surplus or deficit on the provision of services	520,386	84,764	(45,584)	559,566	(493,301)	68,611	134,876

559,566
(45,584)
84,764
-
520,386
£000

	Turnover	2011/12 Expend- iture	Surplus/ <mark>(Deficit)</mark>	Turnover	2012/13 Expend- iture	Surplus/ (Deficit)
	£000	£000	£000	£000	£000	£000
Direct Services Cleaning, catering, vehicle maintenance, building and grounds maintenance and highways maintenance to the Authority. Some work is undertaken on behalf of external clients. (Note 1)	78,867	79,496	(629)	89,752	92,117	(2,365)
Legal Services Provision of legal services to the Authority	4,932	4,842	90	5,997	5,457	540
<b>County Supplies</b> A purchasing and supply service to the Authority and some external public bodies	5,632	5,450	182	5,868	5,846	22
<b>Clayfields Secure Unit</b> Specialist children's services to the Youth Justice Board and Local Authorities	4,304	4,556	(252)	4,206	4,085	121
Total	<u>93,735</u>	<u>94,344</u>	<u>(609)</u>	<u>105,823</u>	<u>107,505</u>	<u>(1,682)</u>

#### 6. Summary Revenue Accounts of Trading Undertakings

Note:

1. The Contracting Services deficit is a result of the pension costs impact of IAS19, regradings under the NJE scheme, redundancy payments and backfunding of pensions.

### 7. Agency Work

The Council carries out work on behalf of the Highways Agency, mainly relating to traffic signal maintenance and payment of energy charges for Area 7 of the Trunk Road network. Expenditure is fully reimbursed by the Highways Agency and the amount for 2012/13 was £274,000 (£433,000 for 2011/12).

# 8. Audit Fees

The Authority has been advised of the following fees payable to KPMG (UK) LLP (the Audit Commission in 2011/12). All fees have been included in the accounts for the period to which they relate except grant claims. The fees included for grant claims are an estimate of the cost of the certification of grant claims and returns relating to 2012/13 which will be paid to KPMG (UK) LLP in 2013/14.

	2011/12	2012/13
	£000	£000
External Audit Fees	221	131
Grant Claims	2	4
External Audit Fee Rebate	-	(18)
Other Services	14	55
	237	172

The other services relate to prior year objections and queries from electors. The audit fee rebate is from the Audit Commission who no longer provide the Council with audit services and relates to prior years.

# 9. Specific Revenue Grants

The value of revenue grants included as income within the cost of services is as follows:

	2011/12	2012/13
Service	£000	£000
Children's and Education Services	509,859	396,402
Environmental Services	467	342
Highways, Roads and Transportation	3,268	558
Cultural Services	76	242
Planning and Development	393	89
Adult Social Care	10,928	11,970
Corporate Management	8,018	443
	533,009	410,046
Funding Body		
Department for Communities and Local Government	8,065	2,228
Department for Education	477,819	394,132
Department of Health	10,569	11,829
Department for Transport	3,242	307
Department for Work and Pensions	386	252
European Grants	-	313
Home Office	755	685
Arts Council	76	213
Department for Business, Innovation and Skills	1,475	58
Young People's Learning Agency	29,936	-
Other	686	29
	533,009	410,046
Analysis of Revenue Receipts in Advance		
Department for Communities and Local Government	2,295	1,873
Department for Education	150	16
Department of Health	-	398
Department for Transport	240	121
Department for Business, Innovation and Skills	808	1,306
Young People's Learning Agency	282	282
Other	348	368
	4,123	4,364
		· · ·

Regulations require local authorities to set aside money to provide for redemption of outstanding debt. This amount is offset against the level of depreciation already charged to the Authority's Comprehensive Income and Expenditure Statement to ensure that depreciation charges do not increase the net expenditure of the Authority. The MRP Policy agreed by the Authority on 28 February 2013 requires that:

- MRP for capital expenditure financed by borrowing prior to 1 April 2007 continues to be based on the previous regulatory method and the Authority continues to set aside 4% of outstanding debt
- MRP for capital expenditure financed by borrowing after 1 April 2007 is made on the basis of equal annual instalments over the estimated lives of assets
- For "on Balance Sheet" PFI contracts, the MRP requirement is regarded as met by a charge equal to the element of the unitary charge applied to write down the liability
- For finance leases, the MRP requirement is regarded as met by a charge equal to the element of the rent that goes to write down the liability.

The amount required under the MRP regulations for 2012/13 is £23.2 million (£22.5 million for 2011/12) of which £4.4 million (£4.9 million for 2011/12) relates to repayment of the PFI finance liablilty. The amount of depreciation and amortisation charged was £47.4 million (£49.0 million for 2011/12).

#### **11. General Government Grants Income and Taxation**

The Council set the 2012/13 Council Tax for a Band D property at £1,193.18 (£1,193.18 in 2011/12). This was suitably adjusted for other Bands of property and a precept was issued to the District Councils to recover the relevant amounts. Any variances in the amounts actually collected by the District Councils on behalf of the Council will be adjusted in the amounts payable next year.

The figure for income from Council Tax includes accruals for the year-end position for the Council's share of the various District Council Collection Funds. The value of the accrual in 2012/13 is  $\pounds(0.3)$  million ( $\pounds 0.1$  million for 2011/12) which is reversed out of the General Fund in the Movement in Reserves Statement and held in the Balance Sheet in the Collection Fund Adjustment Account.

A number of grants are paid to the Council directly by the Government. The Authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement:

Credited to Taxation and Non Specific Grant Income	2011/12 £000	2012/13 £000
Department for Education	29,469	13,285
Department of Health	1,839	1,336
Department for Transport	18,856	22,402
Sport England	464	-
Other Grants	3,181	4,166
Donations	35	-
Capital Grants and Contributions	53,844	41,189

Revenue Support Grant	46,923	3,601
Local Services Support Grant	1,448	1,738
Academies Funding Transfer	-	186
PFI	18,535	15,336
General Government Grants	66,906	20,861
General Government Grants	66,906	20,861

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The Authority has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that, if not fulfilled, will require the monies or property to be returned to the donor. The balances at year-end are as follows:

	2011/12 £000	2012/13 £000
Capital Grants Receipts in Advance	2000	2000
Department for Communities and Local Government	(306)	(306)
Department for Education	-	(9)
Other Grants	(2,058)	(2,325)
Total	(2,364)	(2,640)

# 12. Deployment of Dedicated Schools Grant

The Council's expenditure on schools is funded primarily by grant monies provided by the Department for Education, the Dedicated Schools Grant (DSG). An element of DSG is recouped by the Department to fund Academy schools in the Council's area. DSG is ringfenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the school finance (England) Regulations 2011. The schools budget includes elements for a range of educationial services provided on an Authority-wide basis and for the Individual Schools Budget, which is divided into a budget share for each maintained school.

Details of the deployment of DSG receivable for 2012/13 are as follows:

# Schools Budget Funded by Dedicated Schools Grant

	Central Expenditure	Individual Schools Budget (ISB)	Total
	£000	£000	£000
Final DSG for 2012/13 before Academy			
recoupment			509,918
Academy figure recouped for 2013/14	1111111		(150,794)
Total DSG after Academy recoupment for			
2012/13			359,124
Brought Forward 2011/12			4,386
Carry Forward to 2013/14 agreed in advance	`///////		-
Agreed initial budgeted distribution for			
2012/13	55,963	307,547	363,510
In year adjustments	(8,518)	8,518	-
Final budgeted distribution for 2012/13	47,445	316,065	363,510
Actual central expenditure	(38,650)	-	(38,650)
Actual ISB deployed to schools	-	(316,065)	(316,065)
Plus Local Authority contribution for 2012/13	-	-	-
Carried forward to 2013/14	8,795	-	8,795

The table below shows the number of staff employed by the Council whose remuneration, taxable expenses and severance (if applicable) amounted to £50,000 or more in the financial year. The table includes the senior staff separately identified in the subsequent tables.

Pay B	and		Number of Staff					
				2011/12			2012/13	_
					Inc			Inc
				dundancy	Redundancy		lundancy	Redundancy
			Schools	Non Schools	Total	Schools	Non Schools	Total
£180	0,000	£184,999	-	1	1	-	1	1
£175	5,000	£179,999	-	-	-	-	-	-
£170	0,000	£174,999	-	-	1	-	-	-
£165	5,000	£169,999	-	-	-	-	-	-
£160	0,000	£164,999	-	-	-	-	-	-
£155	5,000	£159,999	-	-	-	-	-	-
£150	0,000	£154,999	-	-	-	-	-	1
£145	5,000	£149,999	1	-	1	-	-	-
£140	0,000	£144,999	-	-	1	1	-	3
£135	5,000	£139,999	-	-	-	-	-	-
£130	0,000	£134,999	1	1	2	-	1	2
£125	5,000	£129,999	-	1	1	-	1	1
£120	0,000	£124,999	-	1	1	-	2	3
£115	5,000	£119,999	-	-	-	-	-	-
£110	0,000	£114,999	-	-	1	1	-	1
£105	5,000	£109,999	1	-	1	-	-	-
£100	0,000	£104,999	3	-	4	1	-	1
£95	5,000	£99,999	2	-	3	-	-	2
£90	0,000	£94,999	1	1	5	1	-	3
£85	5,000	£89,999	6	6	17	1	11	14
£80	0,000	£84,999	6	7	14	4	3	8
£75	5,000	£79,999	4	1	9	6	-	8
£70	0,000	£74,999	17	3	33	15	1	20
£65	5,000	£69,999	33	2	48	27	2	32
£60	0,000	£64,999	58	27	108	44	19	68
£55	5,000	£59,999	97	30	136	87	27	125
£50	0,000	£54,999	110	42	175	65		97
			340	123	562	253	97	390

The tables below show the remuneration of the Council's Senior Employees as defined by the Accounts and Audit (England) Regulations 2011.

# 2012/13

Post Holder information (Post title and name (where applicable))	Note	Salary (including fees & allowances) £	Expense Allowances £	Compen- sation for Loss of Office £	Employer Pension contri- butions £	Total Remun- eration £
Chief Executive - M Burrows		184,410	-	-	-	184,410
Corporate Director of CFCS Corporate Director of ASCH & PI Corporate Director of Env & Rese Corporate Director of PPCS		134,908 126,482 121,371 123,771	-	-	24,688 23,126 22,211 22,650	159,596 149,608 143,582 146,421
Service Director (Finance & Procurement)	2	86,788	-		15,928	102,716

1. The post of Corporate Director of PPCS has been redesignated from Assistant Chief Executive. This was backdated to 1st March 2012. Their annualised salary is £121,371. This post has the statutory responsibility of the monitoring officer.

2. The post of Service Director (Finance & Procurement) has the statutory responsibility of S151 Officer.

# 2011/12

Post Holder information (Post title and name (where		Salary (including fees &	Expense	Compen- sation for Loss of	Employer Pension contri-	Total Remun-
applicable))	Note	allowances) £	Allowances £	Office £	butions £	eration £
Chief Executive - M Burrows		184,410	-	-	33,747	218,157
Corporate Director of CFCS		134,908	-	-	24,688	159,596
Corporate Director of ASCH & P	Р	126,482	-	-	23,126	149,608
Corporate Director of Env & Res	ources	121,371	-	-	22,211	143,582
Director of the Improvement						
Programme	1	82,500	-	-	18,452	100,952
Assistant Chief Executive	4	93,480	-	-	17,549	111,029
Service Director (Finance)	2, 5	12,628	-	58,679	3,982	75,289
Service Director (Finance & Procurement)	3, 5	72,766	-	-	13,316	86,082

1. The Director of the Improvement Programme left their post on 31 December 2011. Their annualised salary was £110,000. This post has since been disestablished.

The Service Director (Finance) left their post on 30 June 2011. Their annualised salary was £87,038
 The Service Director (Finance & Procurement) took up their post on 31 May 2011. Their annualised salary is £87,038

4. The post of Assistant Chief Executive had the statutory responsibility of the monitoring officer.

5. The posts of Service Director (Finance) and Service Director (Finance & Procurement) had the statutory responsibility of S151 Officer.

The table below includes all exits from the Authority, including school based, and takes into account the cost of pension contributions that would have been paid had a retiring employee not left the Authority early. It may differ from other published information.

	Paymo	ent i	Rang	jes	Numb Compu Redund:	lsony	Number of Other Total Number of Departures Agreed Exit Packages Total Cos				Total Cost of Ex	ost of Exit Packages	
					2011/12	2012/13	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13	
											£	£	
£	-	-	£	20,000	186	69	308	138	494	207	3,730,707	1,784,763	
£	20,001	-	£	40,000	57	24	196	87	253	111	7,502,725	3,254,025	
£	40,001	-	£	60,000	11	14	42	23	53	37	2,579,755	1,771,717	
£	60,001	-	£	80,000	5	6	26	8	31	14	2,131,976	960,195	
£	80,001	-	£	100,000	1	3	4	3	5	6	437,131	546,871	
£	100,001	-	£	150,000	1	2	4	2	5	4	595,940	439,572	
			T٥	tal	261	118	580	261	841	379	16,978,234	8,757,143	

# **14. Pensions – Contributions**

#### Teachers

In 2012/13, the Council paid £21.1 million to the Teacher's Pension Agency (£28.2 million in 2011/12) in respect of teachers' pension costs, which represents 14.1% of teachers' pensionable pay (14.1% in 2011/12). In addition, the Council is responsible for all pension payments relating to added years it has awarded, together with the related inflation increases. In 2012/13, these amounted to £5.6 million (£5.3 million in 2011/12), representing 3.75% of pensionable pay (2.64% in 2011/12). The Authority is allowed to enhance lump sum retirement payments to teachers which in 2012/13 amounted to £0.1 million (£0.4 million in 2011/12).

# Other Employees

During 2012/13, the net cost of pensions and other benefits amounted to £39.4 million (£43.6 million in 2011/12), which represented 18.3% of pensionable pay (18.3% in 2011/12). The actuarial report upon which the 2012/13 accounts have been prepared was for a 3 year period commencing 1 April 2011. The report indicated that the cost of providing for 100% of pension funding in accordance with IAS 19 Employee Benefits was 18.3% of pensionable pay. The report sets out the following pension fund contribution rates for the Council:

2011/12	18.3% of pensionable pay
2012/13	18.3% of pensionable pay
2013/14	18.3% of pensionable pay

The Council is responsible for all pension payments relating to discretionary added years benefits it has awarded, together with the related inflation increases. The annual costs are funded by charges to Services. In 2012/13 these amounted to £2.2 million, (£2.1 million in 2011/12) representing 1.03% of pensionable pay (0.89% in 2011/12). The Council also paid £2.0 million into the Pension Fund in 2012/13 (£7.3 million for 2011/12) to fund the non-discretionary additional strain on the pension fund of early retirements.

The IAS19 position as at 31 March 2013 was a net liability as set out in the table below :

	2011/12	2012/13
	£000	£000
Local Government Pension Scheme	798,204	793,356
Teachers Unfunded Defined Benefit Scheme	76,660	84,678
Total Net Liability	874,864	878,034

Assets have been valued using the market value at 31 December 2012 increased by market index returns for the last three months of the accounting period. Liabilities have been valued using the projected unit method which assesses the future liabilities of the fund discounted to their present value. This work was undertaken by Barnett Waddingham LLP, an independent firm of actuaries, based upon the estimated position at 31 March 2013 provided by the Council during March 2013. The actual figures for 2012/13 are not considered materially different from the estimates provided.

#### Local Government Pension Scheme

The Authority recognises the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Authority is required to make against Council Tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out in the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and Movement in Reserves Statement during the year:

	2011/12 £000	2012/13 £000
Comprehensive Income and Expenditure Statement Cost of Services		
- current service cost	(48,681)	(53,423)
- past service (cost) / gain	-	-
- Gains (losses) on curtailments	5,453	20,453
Financing and Investment Income and Expenditure - interest cost	(86,636)	(84,560)
- expected return on scheme assets	72,874	61,490
Net Charge to the Comprehensive Income and Expenditure Statement	(56,990)	(56,040)
Movement in Reserves - reversal of net charges made for retirement benefits in accordance with IAS19	56,990	56,040
Actual amount charged against the General Fund Balance for pensions in the year: - employers contributions payable to the Pension Fund and retirement benefits payable directly to pensioners	53,142	43,484

In addition to the recognised gains and losses included in the Comprehensive Income and Expenditure Statement, the following actuarial gains/losses were included within other comprehensive income and expenditure.

	2011/12 £000	2012/13 £000
Actuarial gains / (losses)	(287,126)	17,294

# Assets and liabilities in relation to retirement benefits

Reconciliation of present value of the scheme liabilities:

	2011/12 £000	2012/13 £000
	2000	2000
Deficit at 1 April	1,589,192	1,890,825
Current service cost	48,681	53,423
Interest cost	86,636	84,560
Actuarial (gains) / losses	240,054	87,680
Gain (loss) on curtailments	6,179	2,907
Liabilities extinguished on settlements	(25,526)	(43,415)
Benefits paid	(67,204)	(63,919)
Contributions by scheme participants	15,113	13,462
Past service costs / (gain)	-	-
Unfunded pension payments	(2,300)	(2,226)
Deficit at 31 March	1,890,825	2,023,297
Reconciliation of fair value of the scheme assets:		
Reconciliation of fair value of the scheme assets:	2011/12	2012/13
Reconciliation of fair value of the scheme assets:	2011/12 £000	2012/13 £000
Reconciliation of fair value of the scheme assets: At 1 April		
	£000	£000
At 1 April	£000 1,082,333	£000 1,092,621
At 1 April Expected return on scheme assets	<b>£000</b> <b>1,082,333</b> 72,874	<b>£000</b> <b>1,092,621</b> 61,490
At 1 April Expected return on scheme assets Actuarial gains / (losses)	£000 1,082,333 72,874 (47,072)	<b>£000</b> <b>1,092,621</b> 61,490 104,974
At 1 April Expected return on scheme assets Actuarial gains / (losses) Employer contributions Contributions by scheme participants Benefits paid	£000 1,082,333 72,874 (47,072) 52,771	<b>£000</b> <b>1,092,621</b> 61,490 104,974 43,594
At 1 April Expected return on scheme assets Actuarial gains / (losses) Employer contributions Contributions by scheme participants	<b>£000</b> <b>1,082,333</b> 72,874 (47,072) 52,771 15,113	<b>£000</b> <b>1,092,621</b> 61,490 104,974 43,594 13,462
At 1 April Expected return on scheme assets Actuarial gains / (losses) Employer contributions Contributions by scheme participants Benefits paid	£000 1,082,333 72,874 (47,072) 52,771 15,113 (69,504)	£000 1,092,621 61,490 104,974 43,594 13,462 (66,145)
At 1 April Expected return on scheme assets Actuarial gains / (losses) Employer contributions Contributions by scheme participants Benefits paid Receipt/(Payment) of bulk transfer	£000 1,082,333 72,874 (47,072) 52,771 15,113 (69,504) (13,894)	£000 1,092,621 61,490 104,974 43,594 13,462 (66,145) (20,055)

The expected return on scheme assets is based on the long-term future expected investment return for each asset class as at the beginning of the period (i.e. as at 1 April 2012 for the year to 31 March 2013). The returns on gilts and other bonds are assumed to be gilts yields and corporate bond yields (with an adjustment to reflect default risk) respectively at the relevant date. The return on equities and property is then assumed to be a margin above gilts yields.

# **Scheme History**

	2008/09	2009/10	2010/11	2011/12	2012/13
	£m	£m	£m	£m	£m
Present value of liabilities	(1,280.3)	(1,986.9)	(1,589.1)	(1,890.8)	(2,023.3)
Fair value of scheme assets	737.9	1,000.7	1,082.3	1,092.6	1,229.9
Surplus/(deficit) in the scheme	(542.4)	(986.2)	(506.8)	(798.2)	(793.4)
Cumulative actuarial gain (loss)	(66.6)	(497.6)	(115.5)	(402.6)	(385.3)

IAS19 requires the Authority to determine the surplus or deficit of its Pension Fund on an annual basis. In the short-term, changes in the value of investments can lead to a significant variation to the surplus or deficit on the fund which might be expected to show a smoother trend over the longer term. Every three years the Authority reviews its contributions to the fund based upon a detailed actuarial exercise which takes account of existing liabilities and likely investment returns and sets out an approach to meeting 100% of liabilities over a period of time. This takes a longer-term view of the fund position than that required by IAS19 and is expected to be less prone to significant changes in fund value as a result of short-term fluctuations in market values. The Authority does not expect the deficit shown to make a significant impact upon reserves or revenue funding requirements in the short term. The triennial revaluation effective 1 April 2011 showed that the Authority's contributions to the fund would be increasing by 0.9% of pensionable pay in each of the next three financial years.

The total contributions expected to be made to the Local Government Pension Scheme by the Council in the year to 31 March 2014 is £ 37.0 million.

The actuarial assumptions used to calculate the position in accordance with IAS19 were as follows:

	31 March 2012	31 March 2013
Rate of inflation - RPI Increases	3.30%	3.40%
Rate of inflation - CPI Increases	2.50%	2.60%
Rate of increase in salaries	4.70%	4.80%
Rate of increase in pensions	2.50%	2.60%
Discount rate	4.60%	4.50%

Mortality assumptions:

Longevity at 65 for current pensioners:

Longoing at oo io.	earrent periorenerer		
Men	(years)	18.6	18.7
Women	(years)	22.7	22.8
Longevity at 65 for	future pensioners:		
Men	(years)	20.6	20.7
Women	(years)	24.5	24.6
Expected return or Proportion of empl	n assets loyees opting to take	5.70%	5.70%
• •	sum/reduced pension	50.00%	50.00%

The estimated asset allocation of the Whole Fund is as follows:

31	March 2012	31 March 2013
	%	%
Market Value of Assets:		
Equities	70.0	73.0
Government bonds	7.0	7.0
Other bonds	5.0	6.0
Property	14.0	12.0
Cash/Liquidity	4.0	2.0
Total Assets	100.0	100.0

The Council publishes a Pension Fund Annual Report which is available upon request. A copy is available on the pension fund website (www.nottspf.org.uk).

# History of experience of gains and losses

The actuarial gains identified as movements on the Pensions Reserve in 2012/13 can be analysed into the following categories, measured as a percentage of assets or liabilities at 31 March 2013:

	2008/09 %	2009/10 %	2010/11 %	2011/12 %	2012/13 %
Experience adjustments on scheme assets	(30.3)	19.9	0.5	(4.3)	8.5
Experience adjustments on scheme liabilities	-	-	2.1	-	-

# Teachers

Under IAS19, the Teachers added years scheme is classed as an unfunded defined benefit scheme. The Authority recognises the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge the Authority is required to make against Council Tax is based on the cash payable in the year, so the real cost of retirement benefits is reversed out in the Movement in Reserves Statement.

The following transactions have been made in the Comprehensive Income and Expenditure Statement and Movement in Reserves Statement during the year:

	2011/12 £000	2012/13 £000
Comprehensive Income and Expenditure Statement Cost of Services - past service (cost) / gain - Gains (losses) on curtailments	-	-
Financing and Investment Income and Expenditure - interest cost Net Charge to the Comprehensive Income and Expenditure Statement	(3,967) <b>(3,967)</b>	(3,396) (3,396)
Movement in Reserves - reversal of net charges made for retirement benefits in accordance with IAS19	3,967	3,396
Actual amount charged against the General Fund Balance for pensions in the year: - employers contributions payable to the Pension Fund and retirement benefits payable directly to pensioners	5,256	5,744

In addition to the recognised gains and losses included in the Comprehensive Income and Expenditure Statement, the following actuarial gains/losses were included within other comprehensive income and expenditure.

	2011/12 £000	2012/13 £000
Actuarial gains / <mark>(losses)</mark>	(3,234)	(10,366)

# Liabilities in relation to retirement benefits

Reconciliation of present value of the scheme liabilities:

			2011/12 £000		2012/13 £000
Deficit at 1 April			74,715		76,660
Interest cost			3,967		3,396
Actuarial (gains) / losses			3,234		10,366
Gain (loss) on curtailments					
Past service costs / (gain)			-		-
Unfunded pension payments			(5,256)		(5,744)
Deficit at 31 March			76,660		84,678
Scheme History					
	2008/09	2009/10	2010/11	2011/12	2012/13
	£m	£m	£m	£m	£m
Present value of liabilities	(71.2)	(85.5)	(74.7)	(76.7)	(84.7)
Fair value of scheme assets	-	-	-	-	-
Surplus/ <mark>(deficit)</mark> in the scheme	(71.2)	(85.5)	(74.7)	(76.7)	(84.7)

The actuarial assumptions used to calculate the position in accordance with IAS19 were as follows:

		31 March 2012	31 March 2013
Rate of inflation - I	RPI Increases	3.30%	3.00%
Rate of inflation - (	CPI Increases	2.50%	2.20%
Rate of increase in	n salaries	4.70%	4.40%
Rate of increase in	n pensions	2.50%	2.20%
Discount rate		4.60%	2.70%
Mortality assumpti	ons:		
Longevity at 65 for	current pensioners	:	
Men	(years)	18.6	18.7
Women	(years)	22.7	22.8
Longevity at 65 for	future pensioners:		
Men	(years)	20.6	20.7
Women	(years)	24.5	24.6

# **16. Property, Plant and Equipment** Movements in 2012/13

Cost or Valuation	Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Infrastructure Assets £000	Community Assets £000	-	Assets Under Construction £000	Total Property, Plant and Equipment £000	PFI Assets included in Property, Plant & Equipment £000
At 1 April 2012	842,859	122,954	557,782	35	39,335	13,445	1,576,410	155,467
Additions	39,175	8,236	31,685	-	154	16,893	96,143	323
Donations	-	-	-	-	-	-	-	-
Revaluation increases/(decreases) recognised in the Revaluation Reserve Revaluation increases/(decreases) recognised	12,306	-	-		(578)	-	11,728	52
in the surplus/deficit on Provision								
of Services	(33,141)	-	-	-	(6,373)	33	(39,481)	(3,065)
Derecognition - disposals	(208,792)	(39,178)	(536)	-	-	-	(248,506)	(110,975)
Derecognition - other							-	-
Assets reclassified (to)/from Held for Sales/Investment Property Assets reclassified to/(from)	(781)		-		(4,486)	-	(5,267)	
Surplus, Land and Buildings, Infrastructure, Assets Under Construction Other Movements in cost or	15,449	-	2,785	-	7,452	(25,686)		-
valuation	_	_	_	_	_	_	_	_
At 31 March 2013	667,075	92,012	591,716	35	35,504	4,685	1,391,027	41,802
-		02,012				1,000	1,001,021	,002
Accumulated Depreciation and								
Impairment								
At 1 April 2012	(23,705)	(57,129)	(122,364)	(2)	(321)	-	(203,521)	(1,815)
Depreciation charge	(16,940)	(14,069)	(14,076)	(1)	(157)	-	(45,243)	(3,434)
Depreciation written out to the								
Revaluation Reserve	5,186	-	-	-	-	-	5,186	192
Depreciation written out to the Surplus/Deficit on Provision of								
Services	6,041	-	-	-	-	-	6,041	-
Impairment losses/(reversals) recognised in the Revaluation Reserve	-	-	-	-	-	-	-	-
Impairment losses/(reversals) recognised in the Surplus/Deficit on the Provision of Services		-	_		-		<u> </u>	-
Derecognition - disposals	7,588	28,781	536		-	-	36,905	2,360
Derecognition - other	,,000		-	-	-	-	-	-
Change in category	626	-	-	-	(579)	-	47	-
Other movements in depreciation and impairment	-	-	-		-	-	-	
At 31 March 2013	(21,204)	(42,417)	(135,904)	(3)	(1,057)	-	(200,585)	(2,697)
Net Book Value								
At 31 March 2013	645,871	49,595	455,812	32	34,447	4,685	1,190,442	39,105

_			,			-,	- , ,	,
At 31 March 2012	819,154	65,825	435,418	33	39,014	13,445	1,372,889	153,652

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# 16. Property, Plant and Equipment (continued) Movements in 2011/12

Cost or Valuation	Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Infrastructure Assets £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment £000	PFI Assets included in Property, Plant & Equipment £000
At 1 April 2011	992,236	126,061	546,752	35	38,426	32,486	1,735,996	214,717
Additions	20,602	8,073	32,128	-	154	28,674	89,631	1,611
Donations	20,002	35	52,120	-	-	20,074	35	1,011
Donations	-		-	-	-	-		-
Revaluation increases/(decreases) recognised in the Revaluation Reserve Revaluation increases/(decreases) recognised in the surplus/deficit on Provision	(1,361)		-		9,078	-	7,717	(2,481)
of Services	(61,194)	-	-	-	(3,811)	-	(65,005)	(5,966)
Derecognition - disposals	(140,438)	(12,587)	(26,609)	-	(3,586)	(5,209)	(188,429)	(52,414)
Derecognition - other	(110,100)	(12,001)	(20,000)	-	(0,000)	(0,200)	(100,120)	(02,111)
Assets reclassified (to)/from Held for Sales/Investment Property Assets reclassified to/(from) Surplus, Land and Buildings,	(2,625)	-	-	-	(910)	-	(3,535)	-
Infrastructure, Assets Under Construction Other Movements in cost or	35,638	1,372	5,511	-	(15)	(42,506)	-	-
valuation	1	-	-	-	(1)	-	-	-
At 31 March 2012	842,859	122,954	557,782	35	39,335	13,445	1,576,410	155,467
Accumulated Depreciation and Impairment								
At 1 April 2011	(21,033)	(50,386)	(114,041)	(2)	(120)	-	(185,582)	(8,097)
Depreciation charge	(20,232)	(13,190)	(14,086)	-	(118)	-	(47,626)	(4,065)
Depreciation written out to the								
Revaluation Reserve Depreciation written out to the Surplus/Deficit on Provision of	4,272	-	-	-	3	-	4,275	645
Services	6,591	-	-	-	8	-	6,599	2,039
Impairment losses/(reversals) recognised in the Revaluation Reserve	-	-	-	-	-	-	-	-
Impairment losses/(reversals) recognised in the Surplus/Deficit on the Provision of Services	-	-	-	-	-	-	-	-
Derecognition - disposals	6,373	6,447	5,763	-	3	-	18,586	7,663
Derecognition - other	-	-	-	-	-	-	-	-
Change in category	-	-	-	-	-	-	-	-
Other movements in depreciation								
and impairment	324		-	-	(97)	-	227	-
At 31 March 2012	(23,705)	(57,129)	(122,364)	(2)	(321)	-	(203,521)	(1,815)
Net Book Value At 31 March 2012	819,154	65,825	435,418	33	39,014	13,445	1,372,889	153,652
At 31 March 2011	071 202	75 675	422 744		20 206	22 406	1 550 444	206 620

At 31 March 2011	971,203	75,675	432,711	33	38,306	32,486	1,550,414	206,620

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The Code of Practice requires a statement of five-year summary of transactions for Heritage Assets. However, it has not been possible to obtain information prior to 2010/11.

	2010/11	2011/12	2012/13
	£000	£000	£000
Balance at 1 April	601	601	481
Additions	-	14	-
Revaluations	-	(134)	-
Balance at 31 March	601	481	481

Further Information on Heritage Assets

### Savile of Rufford Abbey estate records

These documents relate to estates built up by the family in the West Riding of Yorkshire from the Middle Ages to the 17th century, and subsequently, augmented by the inheritage of the former Rufford Abbey estates in Nottinghamshire in 1626 through the marriage into the Talbot family, earls of Shrewsbury. The records were removed from Rufford Abbey prior to the Second World War and subsequently catalogued by the National Register of Archives in London in the 1940s and 1950s. They were deposited in the Nottinghamshire Archives in 1958, with subsequent additional deposits added in 1960, 1974 and 1982. These were supplemented by smaller acquisitions made in 1982. The collection consists of 394 boxes of documents.

# Architectural drawings of Rufford and elsewhere by James Gibbs, 17th-18th centuries

The collection consists of 35 documents: 22 architectural drawings of Rufford Abbey, Ollerton Hall and Ollerton Church, with one drawing possibly of Osberton Hall, together with 17th and 18th century newscuttings reporting on Rufford Abbey and the Savile family, prints of Mr Henry Savile, Sir Henry Savile and Rufford landscapes.

The drawings were passed down to the present Lord Savile by descent. They were purchased at Sotherby's auction by Nottinghamshire Archives in July 2010, with the assistance of the MLA/V&A Purchase Grant Fund and the Friends of the National Libraries.

# **Ceremonial Regalia and Art Collection**

The ceremonial regalia and art collection includes ceremonial items, paintings (both oil and watercolour), sketches, sculptures, glass and silverware acquired over a number of years. The majority of the collection is on display at County Hall with the remainder held in secure storage.

Capital Expenditure and Financing			
	Note	2011/12 £000	2012/13 £000
Opening Capital Financing Requirement (CFR)		700,830	668,075
Capital Investment			
Property, Plant and Equipment	16	88,092	95,943
Investment Properties	22	203	11
Intangible Assets	23	4,024	2,426
Heritage Assets	17	14	-
Amounts treated as revenue expenditure in accordance with the			
Code but which are classified as capital expenditure under statute		8,412	12,932
Additions/Reductions to PFI finance liability		(28,656)	200

	Note	2011/12 £000	2012/13 £000
Sources of finance			
Capital receipts	37	(16,098)	(2,818)
Government grants and other contributions		(53,194)	(46,126)
Grants held in reserves		(68)	-
Sums set aside from revenue (inc. MRP)		(30,553)	(30,265)
Repayment of PFI finance liability		(4,931)	(4,443)
Closing Capital Financing Requirement (CFR)	_	668,075	695,935
	_		
Explanation of movements in year			
Change in underlying need to borrow (unsupported			
by Government financial assistance)		(2,561)	27,860
PFI Disposals		(30,194)	-
	_	(32,755)	27,860

The estimated commitments for capital expenditure in future years for schemes that had started and for which a legal contract had been entered into by 31 March 2013 are:

	£000
2013/14	5,612
2014/15	1,000
2015/16	1,000
2016/17	1,000
2017/18	1,000
	9,612

The committed projects for 2013/14 are:

Ways of Working	3,446
Waste Management	1,259
Libraries	537
Other	370
	5,612

£000

# 19. Valuation of Property, Plant and Equipment

The Authority carries out a rolling programme that ensures that all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. All valuations have been carried out internally. Valuations of land and buildings have been carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Vehicles, plant, furniture and equipment are carried at depreciated historic cost as a proxy for fair value where useful lives are of short duration and values are immaterial.

Land and Buildings	Included at Open Market Value in existing use, or, where this cannot be assessed because there is no market for the subject asset, the Depreciated Replacement Cost.
Fixed Plant and Machinery	Included in the valuation of the buildings.
Furniture & Fittings	Included at depreciated historic cost, plus the depreciated value of items as at 31 March 2004 which are still in operational use.
Vehicles, Plant and Equipment	Included at depreciated historic cost as a proxy for fair value.
Surplus Assets	Included at Open Market Value in existing use, or, where this cannot be assessed because there is no market for the subject asset, the Depreciated Replacement Cost. Page 87 of 158

Assets under construction	Included at cost.
Community Assets	Included at depreciated historic cost.
Heritage Assets	Included at Open Market Value, or, under certain conditions, at historic cost, depreciated where appropriate.
Infrastructure Assets	Included at depreciated historic cost.

# Valuation of Property, Plant and Equipment carried at current value

The following statement shows the progress of the Council's rolling programme for the revaluation of Property, Plant and Equipment. The basis for valuation is set out in the Statement of Accounting Policies.

	Land & Bldgs	Surplus Assets	Other PPE Assets	Total
	£000	£000	£000	£000
Valued at historic cost	-	-	510,124	510,124
Valued at current value in				
2012/13	226,448	16,080	-	242,528
2011/12	139,939	1,936	-	141,875
2010/11	44,492	536	-	45,028
2009/10	185,063	6,582	-	191,645
2008/9	49,929	9,313	-	59,242
Total	645,871	34,447	510,124	1,190,442

#### Impairment review

In accordance with the requirements of the Code the Authority undertakes a review each year to identify if any assets may have been subject to an impairment in value. Where a potential impairment is identified the asset is revalued and hence all decreases in value are treated as revaluation losses.

# 20. Non-Maintained Schools

The Council assesses the accounting treatment of all schools based upon the requirements of IFRS. This has led to Academy, Foundation and Voluntary Aided schools being treated as off balance sheet and therefore the land and buildings relating to these schools have not been included in the Council's Balance Sheet. The value of land and buildings transferred to schools in 2012/13 was £202.4 million (2011/12 £109.9 million). Transfers to schools are treated as disposals with nil sales proceeds.

At the end of the year the number of schools treated as off balance sheet was as follows:

	2012/13
	No.
Academy schools	51
Foundation schools	2
Voluntary Aided schools	37
	90

# 21. Assets Held for Sale

	Curre	Current		rent
	2011/12 £000	2012/13 £000	2011/12 £000	2012/13 £000
Balance at start of year	6,298	3,551	-	-
Assets newly qualified as Held for Sale:				
Property, Plant & Equipment	3,307	5,220	-	-
	()			
Revaluation losses	(2,031)	(1,908)	-	-
Revaluation gains	100	-	-	-
Assets sold	(4,123)	(1,201)	-	-
Balance at end of year	3,551	5,662	-	-

There are no non-current assets held for sale.

# 22. Investment Properties

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

	2011/12	2012/13
	£000	£000
Rental income from Investment Property	(446)	(510)
Direct operating expenses arising from Investment Property	112	146
Net (income)/expenditure	(334)	(364)

There are no restrictions on the Authority's ability to realise the value inherent in its Investment Property or on the Authority's right to the remittance of income and the proceeds of disposal. The Authority has no contractual obligations to purchase, construct or develop Investment Property or to undertake repairs, maintenance or enhancement.

Investment Properties have been valued as at the Balance Sheet date by the Council's Estate Specialist - Property, I Brearley MRICS who holds a relevant professional qualification and has recent experience. The following table summarises the movement in the fair value of Investment Properties over the year.

	2011/12 £000	2012/13 £000
Balance at start of year Additions:	25,310	17,614
Subsequent expenditure	203	11
Disposals	(328)	(511)
Net gains/(losses) from fair value adjustments	(7,571)	(867)
Balance at end of year	17,614	16,247

# 23. Intangible Assets

The Authority accounts for its software as Intangible Assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment.

All software is given a finite useful life, based on assessment of the period that the software is expected to be of use to the Authority. The useful lives assigned to the major software suites used by the Authority are from 3-5 years.

Intangible Assets are held at depreciated historic cost as a proxy for fair value where useful lives are low and/or values are immaterial.

The carrying amount of Intangible Assets is amortised on a straight-line basis. The amortisation of  $\pounds 2.11$  million charged to revenue in 2012/13 ( $\pounds 1.40$  million in 2011/12) was charged to the IT Administration cost centre and then absorbed as an overhead across all the service headings in the Net Expenditure of Services. It is not possible to quantify exactly how much of the amortisation is attributable to each service heading.

The movement on Intangible Asset balances during the year is as follows:

	2011/12 Purchased Software Licences £000	2012/13 Purchased Software Licences £000
Balance at start of year:		
Gross carrying amounts	9,233	13,257
Accumulated amortisation	(3,091)	(4,493)
Net carrying amount at start of year:	6,142	8,764
Purchases	4,024	2,426
Disposals	-	-
Amortisation for the period	(1,402)	(2,114)
Net carrying amount at end of year	8,764	9,076
Comprising:		
Gross carrying amounts	13,257	12,771
Accumulated amortisation	(4,493)	(3,695)
	8,764	9,076
Disposals Amortisation for the period Net carrying amount at end of year Comprising: Gross carrying amounts	(1,402) <b>8,764</b> 13,257 (4,493)	(2,11 9,07 12,77 (3,69

Fully amortised assets of £2.91 million were disposed of in the year.

# 24. Financial Instruments Balance

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of Financial Instruments:

	Long-t	Long-term		nt
	2011/12 £000	2012/13 £000	2011/12 £000	2012/13 £000
Financial liabilities at amortised cost	411,050	436,033	134,227	120,644
Financial liabilities at fair value through				
profit and loss	-	-	-	-
Total borrowings	411,050	436,033	134,227	120,644
Loans and receivables	2,570	4,862	73,784	69,260
Available for sale financial assets	-	-	-	-
Unquoted equity investment at cost	-	-	-	-
Total investments	2,570	4,862	73,784	69,260

The Council does not hold any financial liabilities at fair value through profit and loss or available-for-sale financial assets. There have been no reclassifications of financial assets during the accounting period.

The Council's borrowings include finance leases associated with PFI schemes and borrowings with the Public Works Loans Board (PWLB) and with UK and European banks through 'Lender's Option, Borrowers' Option' loans (LOBOs). These are both classed as 'other liabilities' and measured at amortised cost.

# Financial liabilities at amortised cost

Long-term	2011/12	2012/13
	£000	£000
(a) Long Term Borrowing		
Amounts still owed on loans received from		
external sources to acquire capital assets		
such as roads, buildings & equipment.	070.040	000.040
Long Term Borrowing for repayment after 1 year	279,840	309,040
(b) Finance Lease Liability		
Amounts still owed on finance leases taken with		
external sources to acquire capital assets for		
PFI Schemes and long term finance leases		
for repayment after 1 year	131,210	126,993
Total Long Term Borrowing at 31 March	411,050	436,033
Current		
	2011/12	2012/13
	£000	£000
(c) Borrowing		
Long term borrowing for repayment within 1 year	14,264	16,191
Finance leases related to PFI schemes for repayment	4.000	4.054
within 1 year Total Borrowing at 31 March	<u>4,880</u> <b>19,144</b>	<u>4,854</u> <b>21,045</b>
Total Borrowing at 51 March	19,144	21,045
	2011/12	2012/13
	£000	£000
(d) Trade Creditors	115,083	99,599
Financial Assets - Loans & Receivables		
Long-term	2011/12	2012/13
(a) Long torm invoctments	£000	2012/13 £000
<ul> <li>(a) Long-term Investments</li> <li>Long term investments with other local authorities and</li> </ul>	2000	2000
financial institutions	_	2,005
		2,000
	2011/12	2012/13
	£000	£000
(b) Long-term Advances	-	
Nottingham Rugby Club	14	8
Car and Bike Loans	384	384
Nottinghamshire Cricket Club	1,084	1,059
Adult Care Property Debt - Deferred Payment Scheme	1,079	1,069
Academies	-	337
Private Street Works	9	-
	2,570	2,857

# Car and Bike Loans

The Authority has made loans for car and bike purchases to 102 employees (88 car loans) in the Authority who are in posts that require them to drive regularly on the Authority's business. These loans are not subsidised.

Car and Bike Loans Breakdown:

	2011/12 £000	2012/13 £000
Opening balance	594	384
Advances	135	147
Repayments Closing Balance	<u>(345)</u> <u>384</u>	<u>(147)</u> 384
Car Loans Breakdown:	2011/12 £000	2012/13 £000
One year or less	169	191
More than one year	215	193

On 19 September 2007 the Council approved a loan of £1.23 million for 20 years to Nottinghamshire Cricket Club to help fund the £8.2 million development plans for the Trent Bridge ground. In addition to enhancing the reputation of the Cricket Club and helping it to retain Trent Bridge as a test match venue there are benefits to the economy and wider community benefits. Consequently, the loan was offered at a discounted rate with a capital repayment holiday for the first 5 years. Security has been set by way of a charge against the fixed assets of the Club to safeguard the interests of the Council. Since the loan was offered at less than the prevailing rate the figure in the Balance Sheet represents the fair value of the loan carried at its amortised cost. The balancing figure appears in the Financial Instruments Adjustment Account.

On 21 May 2010 Nottinghamshire Council and Nottingham City Council jointly lent Nottingham Rugby Club £50,000 repayable over 4 years to fund working capital needs. Interest is payable on the loan at the annual rate of 1% over the PWLB rate.

The Authority operates an internal school loans scheme to enable schools to purchase assets such as IT equipment, minibuses, photocopiers or contribute towards capital schemes. Typically these amounts are repaid over a three year period. Upon transfer of schools to Academy status any outstanding loan amount will be reclassified as a loan to an external body and shown as a loan in the Authority's Balance Sheet. Of the total oustanding at 31 March 2013 £0.31 million will be repaid in 2013/14.

Adult Care Property Debt under the deferred payment scheme (as per section 55 of the Health and Social Care Act, 2001) consists of loans to those with insufficient income and capital, excluding their property, to meet their care home fees. Repayment of such loans is deferred until the residents die or their property is sold.

# Current

(c) Temporary investments	2011/12 £000	2012/13 £000
Temporary investments with other local authorities and financial institutions	20,031	20,237

The Council manages its cash in line with its approved Treasury Management Policy and in accordance with prevailing statutory requirements. The amount invested at the year end depends on the cash flow position at that date.

Short-term Trade Debtors	2011/12 £000	2012/13 £000
(d) Trade Debtors (less bad debt provision)	53,753	49,023

# Financial Assets - unquoted equity investment at cost

Economic Development: There are equity holdings amounting to £0.26 million (£0.26 million in 2011/12) that have been written off to the Comprehensive Income and Expenditure Account to reflect the high risk of the investment. Consequently, their fair value has been assessed as nil in the Balance Sheet.

The Council holds a share in the local authority controlled CLASP Consortium (14%) and SCAPE System Building Ltd (17%). The CLASP Consortium was originally set up by a number of local authorities in 1957/58 for the design and delivery of a build system known as CLASP especially for school buildings but its role now is the provision of buildings design services for local authorities. Some members of the consortium are share holders in SCAPE, a limited company set up in 2006/07 to continue with the provision of build design and property consultancy services. The CLASP Consortium no longer undertakes any economic activities following the creation of SCAPE. The Council is a founder member of the consortium and holds shares in SCAPE Ltd. The Council does not receive any dividends from its holdings. The value of this holding is small and there are conditions on the shares that prevent them being traded on the open market. Consequently, since the fair value cannot be measured reliably, no value is carried on the Balance Sheet.

#### Interests in Companies

The Council has a 50% interest in Nottingham and Nottinghamshire Futures Limited (formerly Connexions Nottinghamshire Limited). The Company transferred into local authority control from the Learning and Skills Council at 1 April 2008 at no cost and consequently, this is reflected at an immaterial investment cost in the Council's accounts.

# 25. Financial Instruments Gains/Losses

The gains and losses recognised in the Comprehensive Income and Expenditure Account in relation to financial instruments are made up as follows:

	Financial Liabilities £000	2011/12 Financial Assets £000	Total £000	Financial Liabilities £000	2012/13 Financial Assets £000	Total £000
Interest expense	(33,526)	-	(33,526)	(31,283)	-	(31,283)
Losses on derecognition	-	-	-	-	-	-
Impairment losses Interest payable and	-	-	-	-	-	-
similar charges	(33,526)	-	(33,526)	(31,283)	-	(31,283)
Interest income	-	384	384	-	561	561
Gains on derecognition Interest and investment	-	-	-	-	-	-
income	-	384	384	-	561	561

The average cost of external borrowing was 5.46% (5.74% in 2011/12).

The interest expense figure includes the cost of administration fees. For most of the transactions entered into by the Council the transaction costs are negligible. For example, the PWLB charges an administration fee when advancing new loans at the current rate of 35p per £1,000 and LOBO loans taken out through brokers have incurred fees of £24,000 on borrowings of £10 million. Administration fees below 0.5% of the amount borrowed are considered not material and are charged directly to the Comprehensive Income and Expenditure Account.

Following comprehensive local government re-organisation in 1974, the Council took over assets from other local authorities on which there were repayments of advances still outstanding. These debts are administered by the other authorities and the amounts recharged to the County Council are included in the above figures.

The balance outstanding on these deferred liabilities is as follows:

	2011/12 £000	2012/13 £000
Loan taken over from District Councils when the responsibilty for		
services was transferred to the County Council on local government	1,950	1,660
reorganisation in 1974.		

# 26. Fair Value of Assets and Liabilities carried at amortised cost

Financial liabilities and financial assets represented by loans and receivables are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- no early repayment or impairment is recognised
- where an instrument will mature in the next 12 months, the carrying amount is assumed to approximate to fair value
- the fair value of trade and other receivables is taken to be the invoiced or billed amount.

For long term borrowings and investments, fair values have been calculated by reference to relevant interest rates in force as at 31 March 2012 and 2013 as follows:

- for PWLB loans, the relevant PWLB rate in force
- for LOBO loans, the PWLB rate applicable to new loans in excess of 50 years
- for long term investments, the market rate for a loan of similar value and profile
- for finance leases, the PWLB rate for an annuity commencing on 31 March of equal length to the remaining scheduled length
- for loans and receivables, the PWLB rate for an annuity commencing on 31 March of length equal to the remaining scheduled length of the relevant instrument, plus 1% to recognise risk on loans and receivables.

2011/1	2	2012/1	3
Carrying	Fair	Carrying	Fair
Amount	Value	Amount	Value
£000	£000	£000	£000
545,277	706,026	556,677	728,181
	Carrying Amount £000	Amount Value £000 £000	CarryingFairCarryingAmountValueAmount£000£000£000

The fair value is greater than the carrying amount because the Authority's portfolio of loans and finance leases includes a number of fixed rate loans and leases where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date. This commitment to pay interest above current market rates increases the amount that the Authority would have to pay if the lender agreed to early repayment of the loans.

	2011/12	2	2012/1:	3
	Carrying	Fair	Carrying	Fair
	Amount	Value	Amount	Value
	£000	£000	£000	£000
Loans and receivables	76,354	76,453	74,122	74,297

The fair value is different from the carrying amount because the Authority's portfolio of investments included a number of fixed rate loans where the interest rate receivable was different from the rates available for similar loans at the Balance Sheet date. Where the agreed interest is above current market rates, the Authority would have to accept higher repayment if it negotiated early repayment of the loans; where the interest rate is lower then a lower repayment.

# 27. Disclosure of nature and extent of risks arising from financial instruments

The Authority's activities expose it to a variety of financial risks:

- credit risk the risk of failure by a counterparty to meet its contractual obligations under an investment, borrowing, capital, project or partnership financing
- liquidity risk the risk that cash will not be available when it is needed, thereby causing additional unbudgeted costs with consequent impact on the Authority's business/service objectives.
- market risk the risk that, through adverse market fluctuations in the value of the principal sums the Authority borrows and invests, its stated treasury management policies are compromised.

The Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. In 2002, the Council adopted the CIPFA Code of Practice on Treasury Management. In accordance with this Code of Practice, the Council sets an annual Treasury Management Strategy, by March each year. This contains a number of measures to control the key financial instrument risks above including:

- treasury management practices
- prudential indicators for borrowing and investment
- approved counterparties for lending purposes.

The Council also receives regular reports measuring the performance of the treasury management function. A copy of the Council's Treasury Management Policy and Strategy is available upon request.

# **Credit Risk**

The following analysis summarises the Authority's potential maximum exposure to credit risk, based on experience of default and uncollectability over the last five financial years, adjusted to reflect current market conditions.

			Historical experience	Estimated maximum
			adjusted for market	exposure to
	Amounts at	Historical experience		default and uncollecta-
	31/3/13 £000	of default %	31/3/13 %	bility £000
Deposits with banks and financial institutions	20,237		-	-
Customers	25,531	0.12%	0.12%	31

No credit limits were exceeded during the reporting period and the Authority does not expect any losses from non-performance by any of its counterparties in relation to deposits.

Customers are assessed, taking into account their financial position, past experience and other factors. The Council's policy is to set aside a provision for bad debt in order to minimise the effect of default. At the end of 2012/13 the provision for bad and doubtful debt was £5.1 million (£4.1 million in 2011/12).

The Authority does not generally allow credit for customers, such that £8.1 million (£8.1 million in 2011/12) of the £25.5 million (£27.4 million in 2011/12) balance is past its due date for payment. The past due amount can be analysed by age as follows:

	£000
Less than three months	2,947
Three to six months	981
Six months to one year	1,135
More than one year	3,039
	8,102

# Liquidity risk

As the Authority has ready access to borrowings from the Public Works Loans Board, there is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that a significant proportion of borrowings will mature at a time of unfavourable interest rates. Current borrowings are spread over 56 years with a maximum of any one year's maturity around 9.4% of the total. However, since the Authority's future borrowing requirement is fairly sizeable in relation to current debt, the prudential indicator for debt maturity has been set with an upper limit of 25% in any one year. The strategy for new loans is to borrow each year close to the lowest rate available and, where economic circumstances make it favourable, early repayment of fixed rate loans will be considered.

In addition, the Authority has a number of finance lease liabilities that relate to PFI and other schemes.

The maturity analysis of financial liabilities is as follows:

	2011/12		2012/13	
	£000	%	£000	%
Maturity date				
Within 1 year	19,144	4.4	21,045	4.6
1 year and up to 2 years	17,004	4.0	25,401	5.5
2 years and up to 5 years	37,864	8.8	41,991	9.2
5 years and up to 10 years	76,932	17.9	88,204	19.3
10 years and up to 15 years	87,289	20.3	82,365	18.0
15 years and up to 20 years	67,814	15.8	83,078	18.2
20 years and up to 25 years	23,275	5.4	14,123	3.1
25 years and over	100,872	23.4	100,871	22.1
	430,194	100.0	457,078	100.0
	2011/12		2012/13	
	£000		£000	
Source of Borrowing	2000		2000	
Public Works Loan Board	192,846		213,972	
External Bonds and Loans	101,258		111,259	
Finance Leases related to PFI and other schemes	136,090		131,847	
	430,194		457,078	

All trade and other payables are due to be paid in less than one year.

# Market risk

# Interest rate risk

The Authority is exposed to risk in terms of interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- borrowings at fixed rates the fair value of the borrowings will fall;
- investments at variable rates the interest income credited to the Comprehensive Income and Expenditure Statement will rise;
- investments at fixed rates the fair value of the assets will fall.

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Comprehensive Income and Expenditure Statement. However, changes in interest receivable on variable rate investments will be posted to the Comprehensive Income and Expenditure Statement and affect the General Fund Balance  $\pounds$  for  $\pounds$ . Movements in the fair value of fixed rate investments will be reflected in other comprehensive income and expenditure.

The Authority has a number of strategies for managing interest rate risk. The policy for borrowing rates is to achieve a managed decline in the average rate and borrow each year close to the lowest rate available. During periods of falling interest rates, and where economic circumstances make it favourable, early repayment of fixed rate loans will be considered to limit exposure to losses. The risk of loss is ameliorated by the fact that a proportion of Government grant payable on financing costs will normally move with prevailing interest rates or the Authority's cost of borrowing and provide compensation for a proportion of any higher costs. The treasury management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget. The strategy is used to advise investment and borrowing decisions and also whether new borrowing taken out should be fixed or variable. This allows any adverse changes to be accommodated.

The Authority has no variable rate borrowings and minimal variable rate investments. A 1% change in interest rates would therefore have no material impact on the Comprehensive Income and Expenditure Statement. If interest rates had been 1% higher at 31 March 2013, with all other variables held constant, the fair value of fixed rate borrowings would be lower but with no impact on the Comprehensive Income and Expenditure Statement.

# **Price risk**

The Authority does not hold any equity shares that can be measured and consequently is not exposed to losses from movements in the prices of shares.

#### Foreign exchange risk

The Authority has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to movements in exchange rates.

	Raw M	aterials	Work In P	roaress	Finishe	d Goods	т	otal
	2012 £000	2013 £000	2012 £000	2013 £000	2012 £000	2013 £000	2012 £000	2013 £000
Opening	1,823	2,006	874	26	703	761	3,400	2,793
Purchases	3,681	8,671	3,099	1,580	9,662	10,691	16,442	20,942
Expensed	(3,454)	(9,125)	(3,097)	(1,606)	(9,612)	(10,224)	(16,163)	(20,955)
Written off	(44)	(37)	-	-	8	4	(36)	(33)
Reversals	-	-	(850)	-	-	-	(850)	-
Closing	2,006	1,515	26	-	761	1,232	2,793	2,747

Debtors and Long Term Debtors		
	2011/12	2012
Debtors less than one year	£000	£012
Central government bodies	5,630	13,3
Other local authorities	22,866	20,8
NHS bodies	1,815	5,2
Public corporations and trading funds	10	-,-
Other entities and individuals	41,985	34,
	72,306	74,
Less Bad Debt Provision	(4,134)	(5,1
Total	68,172	68,
Long Term Debtors	2011/12	2012
	£000	£
Adult Care Property Debt	2,618	2,
Other	54	
Total	2,672	2,
	0011/10	0040
Analysis of Bad Debt Provision	2011/12 £000	2012
	2000	£
Opening Bad Debt provision	3,400	4,
Amounts paid	(2,219)	(1,2
Amounts written off	(290)	(3
Provisions adjustment	3,243	2,
Closing Bad Debt Provision	4,134	5,
Creditors		
	2011/12	2012
	£000	£
Central government bodies	28,681	13,
Other local authorities	13,116	10,3
NHS bodies	15,778	6,3
Public corporations and trading funds	85	
Other entities and individuals	76,674	86,
Total	134,334	116,

# 31. Cash and Cash Equivalents

The Authority monitors cash balances on a daily basis to make maximum use of the funds available and invests any surplus cash identified. The bank account balance at 31 March will consist of an overdraft with the Authority's main bank, amounts held in call accounts or money market funds and school deposits either with the Authority's main bank or held with other banks.

The analysis of cash and cash equivalents is as follows:

	2011/12		20	)12/13
	£000 £0	00	£000	£000
Amounts held in call accounts and				
money market funds	18,4	70		19,559
Main overdraft	(48,87	'9)		(46,625)
School bank accounts:				
Main Council accounts	46,400		34,871	
Other bank accounts	13,327 59,7	27	6,596	41,467
	29,3	18	_	14,401

# 32. Landfill Allowances Trading Scheme

Since 2005/06 the Authority has received an annual landfill tonnage allowance which is the maximum amount of waste which should be disposed of by landfill. This target reduces each year. From 2010 any landfill in excess of the cumulative targets requires the Authority to pay a penalty to the Government of £150 per tonne. For 2012/13 this allowance was 120,960 tonnes (139,805 in 2011/12) of which 102,506 (102,000 in 2011/12) were utilised. The Authority is allowed to trade its allowances with other Authorities. The market value of these for 2012/13 was £0.00 per tonne (£0.00 in 2011/12). There were no entries made to the Comprehensive Income and Expenditure Statement in either year, nor any balances outstanding at the end of either year.

The scheme runs until the end of 2012/13 with conclusion of trades on 30th September 2013.

## 33. Leases

#### **Authority as Lessee**

#### **Finance Leases**

The Council leases one property under a lease classed as a finance lease, which is used as a highways depot. The assets acquired under this lease are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

	2011/12	2012/13
	£000	£000
Other Land and Buildings	2,870	3,550_
	2,870	3,550

The Authority is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property acquired by the Authority and finance costs that will be payable by the Authority in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

	2011/12 £000	2012/13 £000
Finance lease liabilities (net present value of minimum		
lease payments):		
- current	-	-
- non-current	879	879
Finance costs payable in future years	4,001	3,961
Minimum lease payments	4,880	4,840

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments		Finance Lease Liabilities	
	2011/12 £000	2012/13 £000	2011/12 £000	2012/13 £000
Not later than one year	40	40	-	-
Later than one year and not later than five years	200	200	1	1
Later than five years	4,640	4,600	878	878
	4,880	4,840	879	879

The minimum lease payments do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2012/13 £0 of contingent rents were payable by the Authority (£0 in 2011/12).

# **Operating Leases**

The Council leases a wide variety of properties for use in the provision of services including libraries, offices, industrial units and youth centres.

The future minimum lease payments due under non-cancellable leases in future years are:

	2011/12	2012/13
	£000	£000
Not later than one year	1,329	1,203
Later than one year and not later than five years	2,420	2,257
Later than five years	1,374	3,108
	5,123	6,568

The expenditure charged in the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

	2011/12	2012/13
	£000	£000
Minimum lease payments	1,787	1,780
Contingent rents	60	78
Sublease payments receivable	-	-
	1,847	1,858

# Authority as Lessor

#### Finance Leases

The Council leases out one property for use as a Community Centre at a peppercorn rental. The property is valued at  $\pounds 0$  ( $\pounds 0$  in 2011/12) and there are no balances in the accounts in relation to the lease. The Council leases school land and buildings to Academy schools for 125 year terms on peppercorn rentals. The assets are removed from the Council's balance sheet upon transfer to Academy status. Details of the number of the number of Academies and asset values are shown in note 20.

# **Operating Leases**

The Authority leases out property and equipment under operating leases for the following purposes:

- for the provision of community services, such as sports facilities, tourism services and community centres
- for economic development purposes to provide suitable affordable accommodation for local businesses.

The future minimum lease payments receivable under non-cancellable leases in future years are:

	2011/12	2012/13
	£000	£000
Not later than one year	1,007	857
Later than one year and not later than five years	857	1,294
Later than five years	1,560_	2,017
	3,424	4,168

The minimum lease payments receivable do not include rents that are contingent on events taking Page 100 of 158

place after the lease was entered into, such as adjustments following rent reviews. In 2012/13 £0.2 million contingent rents were receivable by the Authority (2011/12 £0.2 million).

# 34. Private Finance Initiative (PFI)

# East Leake Schools

The Council has a contract with East Leake Schools Limited for the provision of secondary and primary schools and a community leisure facility in East Leake. Service commenced during 2003/04 and the contract finishes on 31 July 2027 when the buildings transfer back to the Council.

The Council retained the freehold of the land which is valued and included in the Balance Sheet as other land and buildings where the school is under local authority control.

The assets used to provide the schools services are recognised on the Council's Balance Sheet where the school is under local authority control. During 2012/13 one school within the scheme converted to Academy status and the associated assets derecognised. Movements in their value over the year are detailed in the analysis of the movement in Property, Plant and Equipment balance.

The Authority makes an agreed payment each year which is increased each year by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year but is otherwise fixed. Payments remaining to be made under the PFI contract at 31 March 2013 including an estimate of inflation at 2.5% but excluding any performance or availability deductions, are as follows:

	Service £000	Lifecycle £000	Finance £000	Interest £000	Contingent £000	Total £000
Payable within 1 year	545	240	373	1,116	271	2,545
Within 2-5 years	2,234	919	1,969	4,040	1,273	10,435
Within 6-10 years	2,922	1,431	3,619	3,713	1,957	13,642
Within 11-15 years	2,653	1,079	5,056	1,459	2,141	12,388
	8,354	3,669	11,017	10,328	5,642	39,010

# **Bassetlaw Schools**

The Council has a contract with Transform Schools (Bassetlaw) Ltd for the provision of five secondary schools, two post-16 centres, one special school and two community leisure centres. These became fully operational during 2007/08 and the contract finishes on 31 July 2032 when the buildings transfer back to the Council.

An agreement has been entered into between Nottinghamshire County Council and Bassetlaw District Council with regards to the two leisure facilities which form part of the PFI Scheme. A lease has been granted to Bassetlaw District Council for a term of 60 years secured on both the leisure facilities. Consequently these facilities are not included as assets on the Council's Balance Sheet.

The Council retained the freehold of the land which is valued and included in the Balance Sheet as other land and buildings where the school is under local authority control.

The assets used to provide the schools services are recognised on the Council's Balance Sheet where the school is under local authority control. During 2012/13 a number of schools within the scheme converted to Academy status and the associated assets derecognised. Movements in their value over the year are detailed in analysis of the movement in Property, Plant and Equipment balance.

The Authority makes an agreed payment each year which is increased each year by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year but is otherwise fixed. Payments remaining to be made under the PFI contract at 31 March 2013 including an estimate of inflation at 2.5% but excluding any performance or availability deductions, are as follows:

	Service £000	Lifecycle £000	Finance £000	Interest £000	Contingent £000	Total £000
Payable within 1 year	5,273	537	2,574	9,733	380	18,497
Within 2-5 years	22,647	4,697	11,057	36,343	1,137	75,881
Within 6-10 years	32,182	6,738	20,281	38,495	1,781	99,477
Within 11-15 years	37,136	11,628	28,846	27,270	367	105,247
Within 16-20 years	37,309	11,540	38,819	10,499	239	98,406
	134,547	35,140	101,577	122,340	3,904	397,508

# Waste Recycling

The Authority has received Government support for a Nottinghamshire Waste PFI scheme which involves the commissioning of Materials Recycling Facilities and an Energy Recovery Facility. A PFI credit of £38.3 million has been allocated. The contract was signed on 26 June 2006 with Veolia Environmental Services and the contract ends on 31 March 2033 when the assets transfer to the Council. The first main new facility, the Materials Recycling Facility (MRF), became operational in January 2009. The MRF site is subject to a 50 year rental agreement with the Council, which is then recharged to Veolia Environmental Services at the same rates.

The Council retained the freehold of the land which is valued and included in the Balance Sheet.

The assets used to provide the services are recognised on the Council's Balance Sheet. Movements in their value over the year are included in the analysis of the movement in Property, Plant and Equipment balance.

The Authority makes an agreed payment per tonne of waste which is increased each year by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year but is otherwise fixed. Payments remaining to be made under the PFI contract at 31 March 2013 including an estimate of inflation at 2.5% but excluding any performance or availability deductions, are as follows:

	Service £000	Lifecycle £000	Finance £000	Interest £000	Contingent £000	Total £000
Payable within 1 year	16,679	643	1,908	2,330	1,284	22,844
Within 2-5 years	70,957	5,739	1,410	11,604	5,963	95,673
Within 6-10 years	98,093	10,208	6,844	16,408	10,021	141,574
Within 11-15 years	110,721	3,701	4,713	14,288	16,913	150,336
Within 16-20 years	125,263	1,275	3,498	7,017	23,456	160,509
	421,713	21,566	18,373	51,647	57,637	570,936

# 35. Single Status Provision and Reserve

Single Status arises from a national agreement between the employers and the trade unions which requires all local authorities to harmonise the conditions of employment of Local Government Services employees. These conditions were previously agreed by two separate negotiating bodies and there were significant differences between the two sets of conditions. Implementation of the Council's proposals on the final stage of harmonisation of a new pay and grading structure began in April 2008. This process began with non-school based staff and was rolled out across the Authority in 2008/09. As part of the package being implemented any upgradings had an effective date of 1 April 2002.

Single Status costs of £0.3 million (£0.4 million in 2011/12) were incurred in 2012/13 and accounted for in Non Distributed Costs. As at 31 March 2013 a total of £34.1 million had been paid out as a consequence of back dating upgradings to 1 April 2002. The total number of employees included in the first phase of the Single Status programme was over 28,000 (including former employees) and as at 31 March 2013 these payments had been completed with the exception of equal pay claims.

The next phase of the programme is to review non-teaching posts in schools and is nearing completion with only a few outstanding issues to be resolved. The total number of posts included in this category is over 8000 During 2012/13 £3.9 million (£4.1 million in 2011/12) of the provision has been used for agreed payments.

In accordance with the Code and the difficulty in establishing the costs of the final settlements the balance of the provision has been re-classified as a reserve.

Since 2002/03, the Council has been setting aside resources to fund Single Status costs. The accumulated balance has been analysed between:

- The estimated settlement costs of outstanding Single Status payments to employees, which forms the Single Status Provision
- The sum held to cover potential future costs, which is shown as an earmarked reserve.

The balance on the Single Status Provision is as follows:

	2011/12	2012/13
	£000	£000
Balance Brought Forward	12,000	7,939
Additional Contributions	-	-
Payments made during the year	(4,061)	(3,945)
Reversal of Provision		(3,994)
Balance Carried Forward	7,939	-

The balance on the Single Status (Corporate Pay Review) Reserve is as follows:

	2011/12 £000	2012/13 £000
Balance brought forward	2,059	2,059
Transfers from the reserve	-	(309)
Transfers to the reserve	-	4,994
Balance carried forward	2,059	6,744

# 36. General Provisions

Where events have happened which are likely to result in costs to the Authority, an estimate of the likely impact is made and a provision is set aside. The provisions made are set out below:

Short Term Provisions	2011/12 £000	Movement £000	2012/13 £000
General Insurance Claims prior to 1/4/98	296	128	424
General Insurance Claims from 1/4/98	1,023	(205)	818
Carbon Reduction Commitment (CRC) Scheme	-	824	824
Single Status Back Pay Provision	7,939	(7,939)	-
Corporate Redundancy Provision	5,190	(3,902)	1,288
Provisions below £200,000	16	52	68
Total	14,464	(11,042)	3,422
Long Term Provisions	2011/12 £000	Movement £000	2012/13 £000
General Insurance Claims prior to 1/4/98	2,665	1,147	3,812
General Insurance Claims from 1/4/98	9,210	(1,847)	7,363
Total	11,875	(700)	11,175

# 37. Capital Receipts and Grants Unapplied

The Capital Receipts Reserve holds the usable part of the capital receipts from the sale of assets. The Council has approved the use of capital receipts for the financing of capital expenditure or the repayment of prior year borrowings.

	2011/12	2012/13
	£000	£000
Balance at 1 April	-	-
Receivable	(16,098)	(2,818)
Applied	16,098	2,818
Balance at 31 March	-	-
The Capital Grants Unapplied Reserve holds grants receiv	vable from Covernment and ot	her contributions

The Capital Grants Unapplied Reserve holds grants receivable from Government and other contributions that have not been applied for the financing of capital expenditure.

	2011/12	2012/13
	£000	£000
Balance at 1 April	3,518	6,422
Capital grants credited to the CI&E	53,844	41,189
Application of grants to capital financing transferred to the CAA	(50,941)	(40,033)
Transfer from other reserve Balance at 31 March	<u> </u>	7,578

# 38. Other Operating Expenditure

Other operating expenditure includes the following amounts:

	2011/12	2012/13
	£000	£000
Change in fair value of assets held for sale	1,931	1,908
Other operating income and expenditure	1,713	347
Gains/losses on the disposal of non-current assets	128,004	210,496
Total	131,648	212,751

# **39. Financing and Investment Income and Expenditure**

Financing and investment income and expenditure includes the following amounts:

	2011/12 £000	2012/13 £000
Interest payable and similar charges	33,526	31,283
Pensions interest cost and expected return on pensions assets	17,729	26,466
Interest receivable and similar income	(384)	(561)
Income and expenditure in relation to investment properties and		
changes in their fair value	7,237	503
Net (surplus)/deficit of trading undertakings	609	1,682
Insurance revenue	3,068	(2,790)
Total	61,785	56,583

# 40. Movement on Earmarked Reserves

	Transfers Transfers		Transfers Transfers				
	2010/11	Out	In	2011/12	Out	In	2012/13
	£000	£000	£000	£000	£000	£000	£000
General Fund Balance	28,124	-	1,564	29,688	-	12,430	42,118
Schools Statutory Reserves	31,764	-	7,387	39,151	(6,178)	-	32,973
General Insurance Reserve	20,639	(13,068)	-	7,571	-	2,790	10,361
Trading Organisations	2,885	(1,156)	1,432	3,161	(1,509)	1,874	3,526
Earmarked for Services	30,436	(4,589)	5,335	31,182	(9,022)	16,520	38,680
Earmarked Reserves	39	(39)	1,689	1,689	(1,689)	4,992	4,992
Capital Projects Reserve	4,294	(549)	23,891	27,636	(6,391)	8,882	30,127
East Leake PFI Schools	2,776	-	338	3,114	(317)	186	2,983
Bassetlaw PFI Schools	2,759	(1,519)	50	1,290	(457)	29	862
Waste PFI Reserve	22,736	-	4,003	26,739	-	1,597	28,336
Tram (NET Line 1)	4,016	(7,993)	3,977	-	-	-	-
Net Phase 2 Reserve	1,770	(1,770)	-	-	-	-	-
Corporate Pay Review Reserve	2,059	-	-	2,059	(309)	4,994	6,744
The Improvement Programme	8,556	-	9,441	17,997	(6,547)	-	11,450
Corporate Redundancy Reserve	3,119	-	-	3,119	-	2,799	5,918
Performance Reward Grant	1,062	(1,062)	-	-	-	-	-
Lifecycle Maintenance	3,705	-	-	3,705	-	500	4,205
Total Other Earkmarked	90,212	(49 677)	50 156	121,691	(26.24.4)	40 070	137 033
Reserves	90,212	(18,677)	50,156	121,091	(26,241)	42,373	137,823
_							
Total Earmarked Reserves	170,739	(31,745)	59,107	198,101	(32,419)	57,593	223,275

General Fund Balance comprises reserves available for use by the Council as a contingency.

Schools Statutory Reserve - See note 42

General Insurance Reserve - See note 41

**Trading Organisations** reserves comprise accumulated revenue surpluses plus or minus any transfer between those reserves and the General Fund.

**Earmarked for Services** are amounts set aside to cover expected events where the accounting criteria for the creation of provisions are not met.

**Earmarked Reserves** carry forward unspent budget earmarked for use in the following financial year. They are approved to be spent in the following financial year.

Capital Projects Reserve comprises contributions from revenue towards future capital schemes.

**Bassetlaw, East Leake and Waste PFI Reserves** are surplus funding amounts set aside during the early years of the PFI contracts. These contributions from central Government and the Council will be required in later years to finance the unitary charge.

**Tram (NET Line 1) and NET Phase 2 Reserve** were originally part of the PFI funding process but have both been released following the Council's withdrawal from the projects.

**Corporate Pay Review Reserve** has been set aside for the implementation of the Council's review of pay structures. From 2012-13 this includes the school and non schools based staff schemes. Pay increases arising from the review will be backdated.

**Improvement Programme** has been established towards funding the Improvement Programme as approved in the Budget Report to Council on 25 February 2010.

**Corporate Redundancy Reserve** was established to help meet redundancy costs in excess of the amount already held in contingency for future years.

**Performance Reward Grant** in 2009/10 the Authority accrued for part of this grant which was agreed to be shared with our LAA partners and to be available to fund services covered by the LAA. The balance was shared between the LAA partners in 2011/12.

**Lifecycle Maintenance Reserve** was established to spread the cost of maintaining new buildings. A contribution is made annually to the reserve in the earlier years which will be gradually offset by increasing maintenance costs as the new buildings become older.

# 41. Insurance Reserve and Account

The Authority operates a self-insurance scheme and covers each kind of risk up to set limits which are reviewed annually. External insurers cover risks in excess of the internally insured amounts. The major areas where significant risks are covered externally are Fire, Liability and Motor. The insurance provision covers known liabilities. Amounts are also set aside in the Insurance Reserve to cover possible insurance claims losses that are not yet known about.

The total of the Insurance Provision and Reserve as at 31 March 1998 has been ring-fenced for liabilities arising up to that date. The balance and the liabilities are being shared by the County and City Councils in the proportion of 23.55 % City and 76.45% County.

The amount set aside in the Insurance Provision is detailed in Note 36. The Insurance Reserve is shown below:

Insurance Reserve	2011/12 £000	2012/13 £000
Ring-fenced at 31 March 1998	(2,070)	(3,862)
Since 1 April 1998	9,641_	14,223
	7,571	10,361
Insurance Account	2011/12 £000	2012/13 £000
Premiums paid	2,860	2,363
Claims made	2,914	3,990
Contribution (from)/to Provision	6,241	(936)
	12,015	5,417
Less charges to Departments (Note 1.)	(8,852)	(8,137)
	3,163	(2,720)
Total Expenditure	3,163	(2,720)
External Premiums	-	(34)
Interest on ringfenced fund at 31 March 1998	(95)	(36)
Total Income	(95)	(70)
Net (surplus)/deficit	3,068	(2,790)

Note 1. Classed as expenditure to avoid double counting in the net cost of services.

# 42. Schools Statutory Reserve

Surplus and deficit balances relating to schools must be carried forward from one financial year to the next in accordance with the requirements of Section 48 of the School Standards and Framework Act 1998. The Schools Statutory Reserve is committed to be spent on schools and is not available to the Authority for general use.

During 2012/13 the overall reserve has decreased by £6.2 million to £33.0 million. Within the total reserve school accumulated balances decreased by £11.0 million to £25.0 million; of this, £4.8 million is to fund capital schemes.

The reserve also includes £8.8 million relating to the non-ISB (Individual Schools Budget) element of the Schools Budget.

Part of the reserve is used to finance a school loan scheme, whereby schools are advanced funding for major capital items and then repay this over a three year period.

	2011/12	Movement in year	2012/13
	£000	£000	£000
School Balances			
Balances held by schools	36,076	(11,029)	25,047
Non ISB Balances	4,386	4,409	8,795
School Loan Scheme	(1,311)	442	(869)
School Statutory Reserve Total	39,151	(6,178)	32,973

#### 43. Unusable Reserves

	2011/12 £000	2012/13 £000
Revaluation Reserve	108,503	108,541
Capital Adjustment Account	626,721	417,431
Financial Instruments Adjustment Account	(146)	(130)
IAS 19 Pensions Reserve	(874,864)	(878,034)
Collection Fund Adjustment Account	4,765	4,495
Employee Benefits Account Total Unusable Reserves	(10,692) <b>(145,713)</b>	(18,586) <b>(366,283)</b>

# **Revaluation Reserve**

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation
- disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

	2011/12	2012/13
	£000	£000
Balance at 1 April	127,488	108,503
Upward revaluation of assets	11,874	26,567
Downward revaluation of assets and impairment losses not		
charged to the Surplus/Deficit on the Provision of Services	-	(9,653)
Surplus or deficit on revaluation of non-current assets not	11,874	16,914
posted to the Surplus or Deficit on the Provision of Services		
Difference between fair value depreciation and historic cost		
depreciation	(2,785)	(2,224)
Accumulated gains on assets sold or scrapped	(28,074)	(14,652)
Amount written off to the Capital Adjustment Account	(30,859)	(16,876)
	• • •	
Balance at 31 March	108,503	108,541

# **Capital Adjustment Account**

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historic cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement. The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Authority. The Account also contains revaluation Reserve was created to hold such gains. The Movement in Reserves Statement provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

	721
Balance at 1 April760,446626,	
Reversal of items relating to capital expenditure debited or	
credited to the Comprehensive Income and Expenditure	
Statement:	
Charges for depreciation and impairment of	
non-current assets (47,626) (45,2	243)
Revaluation losses on Property, Plant and Equipment (58,420) (33,4	41)
Amortisation of intangible assets (1,402) (2,1	14)
Revenue expenditure funded from capital under statute (8,412) (12,9	932)
Amounts of non-current assets written off on disposal or	
sale as part of the gain/loss on disposal to the	
Comprehensive Income and Expenditure Statement (144,102) (210,4	<del>1</del> 96)
(259,962) (304,2	226)
Adjusting amounts written out of the Revaluation	
Reserve 30,859 16,	876
Net written out amount of the cost of non-current assets	
consumed in the year. (229,103) (287,3	350)

Capital financing applied in the year:		
Use of the Capital Receipts Reserve to finance outstanding debt	e 16,098	-
Application of grants to capital financing from		
the Capital Grants Unapplied Account	53,229	46,126
Statutory provision for the financing of capital		
investment charged against the General Fund	22,519	23,205
Capital expenditure charged against the		
General Fund	13,034	11,504
	104,880	80,835
Movements in the market value of Investment		
Properties debited or credited to the		
Comprehensive Income and Expenditure		
Statement	(7,571)	(867)
Movement in the fair value of Non Current As	sets	
Held for Sale credited to the Comprehensive		
Income and Expenditure Statement	(1,931)	(1,908)
Balance at 31 March	626,721	417,431

#### **Financial Instruments Adjustment Account**

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments.

Balance at 1 April	2011/12 £000 (161)	2012/13 £000 (146)
Premiums incurred in the year and charged to the		
Comprehensive Income and Expenditure Statement	-	-
Proportion of premiums incurred in previous financial years to be		
charged against the General Fund Balance in accordance with		
statutory requirements	15	16
Amount by which finance costs charged to the Comprehensive		
Income and Expnditure Statement are different from finance		
costs chargeable in the year in accordance with statutory		
requirements	15	16
Balance at 31 March	(146)	(130)

#### **Pensions Reserve**

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

	2011/12	2012/13
	£000	£000
Balance at 1 April	(581,574)	(874,864)
Actuarial gains or losses on pensions assets and liabilities	(290,360)	6,928
Other gains and losses	(371)	111
Reversal of items relating to retirement benefits debited or credited		
to the Surplus or Deficit on the Provisions of Services in the		
Comprehensive Income and Expenditure Statement	(60,957)	(59,436)
Employer's pensions contributions and direct payments to pensioners		
payable in the year	58,398	49,227
Balance at 31 March	(874,864)	(878,034)

#### **Collection Fund Adjustment Account**

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2011/12	2012/13
£000	£000
4,629	4,765
136	(270)
4,765	4,495
	£000 4,629 136

# **Employee Benefits Account**

The Employee Benefits Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

	2011/12 £000	2012/13 £000
Balance at 1 April	(12,543)	(10,692)
Settlement or cancellation of accrual made at the end of the		
preceding year	12,543	10,692
Amounts accrued at the end of the current year	(10,692)	(18,586)
Amount by which the officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accrual basis is different from remuneration chargeable in the year in		
accordance with statutory requirements Balance at 31 March	1,851 (10,692)	(7,894) <b>(18,586)</b>
44. Cash Flow Statement - Operating Activities		
The cash flows for operating activities include the following items:		
	2011/12	2012/13
	£000	£000
Interest received	365	370
Interest paid	33,563	31,320

Cash Flow Statement - Investing Activities		
	2011/12 £000	2012/1 £00
Purchase of Property, Plant and Equipment, Investment Property and		
Intangible Assets	91,397	95,05
Purchase of short and long-term investments	-	2,0
Other payments for investing activities	186	5
Proceeds from the sale of Property, Plant and Equipment, Investment		
Property and Intangible Assets	(16,098)	(2,81
Capital Grants and contributions received	(54,970)	(41,45
Proceeds from short-term and long-term investments	4	
Other receipts from investing activities	(546)	(30
Net cash flows from investing activities	19,973	53,0
Cash Flow Statement - Financing Activities		
	2011/12 £000	2012/ £0
Cash receipts of short and long-term borrowing	(30,000)	(40,00
Cash receipts of short and long-term borrowing Cash payments for the reduction of the outstanding liabilities	(30,000)	(40,00
	(30,000) 4,933	(40,00 4,0
Cash payments for the reduction of the outstanding liabilities		

The Authority terminated the contracts of a number of employees in 2012/13, incurring costs of £1.28 million (£13.2 million in 2011/12). These figures include accounting entries required by the Code. The The Authority is undergoing major restructuring of its services which explains the large value of these payments.

## 48. Information on Assets

	Number of B	Number of Buildings	
	2011/12	2012/13	
Nursery & Primary Schools*	279	250	
Secondary Schools*	28	8	
Special Schools & Pupil Referral Units	14	21	
Libraries	60	59	
Family & Children's Centres	27	59	
Youth & Community Centres	37	37	
Residential Homes For Elderly & Disabled	12	6	
Day Centres & Clubs For Elderly & Disabled	28	20	
Children's Residential Homes	8	3	
Staff & Other Houses	148	110	
Other, including Factories, Depots & Offices	177	196	
	818	769	

\* Note that the figures exclude Academy, Foundation and Voluntary Aided schools which are not on the Council's Balance Sheet. See Note 20 for further details.

The Council owns approximately 4,167 hectares of land, of which some 444 hectares are used as smallholdings. It also has 4,592 kilometres of roads. For insurance purposes, the reinstatement value of the Council's buildings is £1,734 million.

The Authority makes payments to Councillors for work undertaken in the course of their duties. The cost during the financial year was  $\pounds$ 1,440,051 ( $\pounds$ 1,435,790 in 2011/12). In addition to this, Members were reimbursed a total of  $\pounds$ 68,816 ( $\pounds$ 80,058 in 2011/12) for expenses incurred on Council business.

#### **50. Related Parties**

The Authority is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority.

#### **Central Government**

Central Government has effective control over the general operations of the Authority – it is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties (e.g. Council Tax bills, housing benefits). Grants received from Government departments are set out in the subjective analysis in Note 5 on reporting for resources allocation decisions.

#### Members

Members of the Council have direct control over the Council's financial and operating policies. The total of Members' allowances paid in 2012/13 is shown in Note 49. During 2012/13, there were no works or services commissioned from companies in which Members had an interest (2011/12 - none). Any contracts would have been entered into in full compliance with the Council's standing orders. Grants totalling £2,628,509 were paid to 17 organisations in which 22 Members had positions on the governing body (2011/12 £5,457,630 to 21 organisations, 29 Members). No grants were made to organisations whose senior management included close members of the families of Members. In all instances, the grants were made with proper consideration of declarations of interest. The relevant Members did not take part in any discussion or decision relating to the grants. Details of all these transactions are recorded in the Register of Members' Interests which is open to public inspection and is also available on the Council's website at:

http://www.nottinghamshire.gov.uk/thecouncil/democracy/councillors/allowances-expenses-conduct-interests/

#### Officers

In accordance with section 117 of the Local Government Act 1972, chief officers must declare their interest in any organisations which have received grant payments. During 2012/13, no grants were paid to any organisations in which chief officers had an interest (2011/12 - none).

#### Other Public Bodies (subject to common control by Central Government)

The Authority has a pooled budget arrangement with Integrated Community Equipment Service (ICES). Transactions and balances outstanding are detailed in Note 52.

The Authority is the administering Authority for the Local Government Pension Scheme (LGPS). Details of the Accounts of the Pension scheme can be found after the notes to the Authority's accounts.

#### Entities Controlled or Significantly Influenced by the Authority

The Authority has significant influence in the following organisations :

Nottingham and Nottinghamshire Futures Limited - See below CLASP - See note 24 SCAPE - See note 24 These organisations are deemed to be influenced significantly by the Authority through its representation on the board or ownership of shares. Details of the transactions with Nottingham and Nottinghamshire Futures Limited are provided below. There are no material transactions with the other organisations listed.

Nottingham and Nottinghamshire Futures Ltd ("Futures") is a company owned equally between Nottingham City Council and Nottinghamshire County Council that provides support services to young people in Nottinghamshire. Following an assessment of the materiality of Futures to the Council, Group Accounts have not been prepared for 2012/13. Information related to Futures is provided below. Further details may be found within the accounts of the company which is registered in England under number 4172770.

	Audited	Unaudited
	2011/12	2012/13
	£000	£000
Revenue	13,480	14,641
Profit / (loss)	441	(977)
Total Assets	4,340	2,883
Total Liabilities	(14,273)	(11,207)
Equity and Reserves	(9,933)	(8,324)
Nottinghamshire County Council had the following transactions with Futures:		
	2011/12	2012/13

	£000	£000
Sales of facilities management services	138	7
Grants given	5,266	2,400
Purchases of works and services	242	271
Grants given	5,266	,

## 51. Trust Funds

The Council acts as trustee for a number of separate trust funds, most of which are relatively small amounts. For example, many of the Children's Trust Funds relate to legacies left by individuals for the benefit of specified schools. The cash balances held by the Authority are summarised below:

Department/Service	Balance at 31/3/12 £000	Income £000	Expend- iture £000	Investment Movement £000	Balance at 31/3/13 £000
Children and Young People	67	23	(27)	-	63
Adult Social Care & Health	12	-	(3)	-	9
Cultural Services	56	5	(2)	-	59
Nottinghamshire Charitable					
Grants Fund	88	-	-	-	88
	223	28	(32)	-	219

In addition to cash balances held, the Authority has invested surplus funds, principally in gilt-edged securities, and the values are set out below:

	Value of Investments		
	£000 31/3/12	£000	£000 31/3/13
Children and Young People	21	-	21
Adult Social Care & Health	1	-	1
Cultural Services	50	-	50
Nottinghamshire Charitable Grants Fund	12	-	12
	84	-	84

Under Section 31 of the Health Act 1999, Nottinghamshire County Council has entered into the following Pooled Budget Arrangements with the partners set out below. The County Council is the Host Authority for the pooled budget and has responsibility for it's financial management. The details are set out below:

#### Integrated Community Equipment Service (ICES) - Nottinghamshire

Nottinghamshire County Council (Host) Nottingham City Council Nottingham City PCT Nottinghamshire County PCT Bassetlaw PCT

Pooled Budgets Memo Account	2011/12 £000	2012/13 £000
Net surplus / (deficit) brought forward	17	(395)

Funding provided to the pooled budget:		
Nottinghamshire County Council ASCH	1,432	1,460
Nottinghamshire County Council CYP	223	275
Nottingham City Council	926	949
Bassetlaw PCT	288	497
Nottinghamshire County Teaching PCT	1,817	3,307
Nottingham City PCT	718	1,560
Continuing Healthcare Specialist Equipment	-	323
Other income	-	6
Transfer of Reserves	<u> </u>	3
Total Funding	5,404	8,380

Expenditure met from the pooled budget:	2011/12 £000	2012/13 £000
Partnership Management & Administration costs Project Provision and one-off costs	328 1	296 -
Contract Management Fee	799	1,076
Continuing Healthcare Specialist Equipment	-	225
Equipment	4,173	5,506
Minor Adaptations	498	634
Other Expenditure	17_	
Total Expenditure	5,816	7,737
Net surplus / (deficit) carried forward	(395)	248

Note: The PCTs have restructured and from 1 April 2013 are replaced by Clinical Commissioning Groups (CCGs).

The combined ICES Contract commenced on 1 April 2011 for a period of 3 years with options to extend for up to a further 2 years.

In 1992, Municipal Mutual Insurance (MMI) ceased to trade and now exists solely to discharge its responsibilities under policies that it had previously issued. These responsibilities relate mainly to legal liability claims, which will take many years to materialise and finalise. In the event of MMI's insolvency during this period, local authority policyholders agreed to enter into a 'scheme of arrangement' under which there are claw-back provisions on claims payments made by MMI after the implementation of the scheme. The potential maximum liability if the scheme is triggered is £3.2 million although MMI may also cease to deal fully with any new liability claims. On 28 March 2012 a judgement handed down by the Supreme Court in the Employers' Liability Policy Trigger Litigation was unfavourable to MMI and hence the Directors of the company decided that a solvent run-off ofall MMI's obligations was unlikely to be achieved. Therefore on 13 November 2013 board of MMI triggered the Scheme of Arrangement and Ernst & Young LLP became responsible for the management of MMI's business, affairs and assets. In February 2013 the proposed levy or claw-back rate was initially set at 15%, however, the actuarial review of the insurance liabilities of MMI is uncertain and Ernst & Young LLP is not able to guarantee that this initial levy percentage will be sufficient for a solvent run-off. It is therefore anticipated that further levies will be made. For this reason a provision of £1.5 million has been set aside within the insurance reserve in respect of potential claw-back, this figure being taken from an external review of the provision and reserve.

A group litigation has been lodged against the Authority for negligence in its responsibilities for providing social care. Experience of similar cases in other authorities suggests that it will be three to five years before the case is concluded. An allowance has been set aside within the insurance provision for the possible settlement that the Authority may have to pay. However, in order not to prejudice seriously the privacy of the individuals and the Authority's position in the case any further information has been withheld from this publication.

The Authority has set aside a reserve in the accounts for the implementation of the Single Status Agreement from 1 April 2002. Harmonisation of a new pay and grading structure began in April 2008. The process began with non-school based staff and was rolled out across the Authority in 2008/09 and has since completed. The roll-out of Single Status to non-teaching posts in schools is nearing completion. There remains a potential for equal pay claims arising. Although it is not possible to reliably estimate any amount at this time it is anticipated that this will be met from the Corporate Pay Review Reserve.

#### 54. Post Balance Sheet Events

There are no material events to report since the accounts were prepared which are not reported in the accounts.

#### 55. Income from bodies under the Local Authority (Goods and Services) Act 1970

The Council is empowered by this Act to provide goods and services to other public bodies. The Authority provided the following:

		2011	2011/12		/13
		£000	£000	£000	£000
		Expenditure	Income I	Expenditure	Income
Admini	stration and Professional Services				
	NHS Trusts	46,558	46,558	55,544	55,544
	Other Authorities	8,938	8,938	9,261	9,261
	Schools and Colleges	35	35	14	14
Mainte	nance works				
	NHS Trusts	-	-	-	-
	Other Authorities	193	215	54	54
	Schools and Colleges	42	71	106	106
		55,766	55,817	64,979	64,979

#### 56. Section 137 of the Local Government Act 1972

Local authorities are empowered by Section 137 of the Local Government Act 1972, as amended, to make contributions to certain charitable funds, not for profit bodies providing a public service and mayoral appeals. During 2012/13 these powers were not used.

#### 57. Publicity Work

Local authorities are required to disclose their expenditure on publicity. The definition of publicity includes a number of routine items of expenditure. The Council's expenditure is summarised below:

	2011/12 £000	2012/13 £000
Advertising for staff	723	777
Other advertising, including education courses	452	277
Public Relations - salaries and running costs	1,165	1,456
Other publicity expenditure	97	130
	2,437	2,640
As a percentage of gross expenditure (cost of services)	0.20%	0.24%

## Introduction

Nottinghamshire County Council is the administering authority for the Local Government Pension Scheme (LGPS) within Nottinghamshire. The LGPS is a statutory scheme administered by individual pension funds. The benefits within the scheme are determined by regulation and are guaranteed by statute. The pension fund exists to help defray the cost of paying the pension benefits. Members make contributions to the Fund as specified in the regulations and employers make contributions as determined by the Fund's actuary as part of the triennial valuation of the Fund. All new employees are brought into the scheme automatically, unless a positive election not to participate is received from the employee.

The County Council administers the pension fund for over 100 participating employers and over 100,000 members. The employers include the County Council, the City Council, District Councils and organisations which used to be part of local government (such as Nottingham Trent University, Colleges and Police civilian staff). They also include organisations which satisfy the conditions to participate in the LGPS and have been admitted to the Fund by the County Council. In general, these organisations are non-profit making, or are undertaking a service which was, or could be, carried out by the local authority.

The operation of the Fund is set out in a number of published policy statements. Under the Governance Compliance Statement, the functions as administering authority of the Fund are delegated to the Pensions Committee supported by two advisory sub-committees.

The Funding Strategy Statement sets out the aims and purpose of the Fund and details the responsibilities of the administering authority as regards funding the scheme.

The Statement of Investment Principles sets out more detailed responsibilities relating to the overall investment strategy of the Fund including the proposed asset allocation, restrictions on investment types, the type of investment management used and performance monitoring. It also states the Fund's approach to responsible investment and corporate governance issues.

The Communications Strategy Statement details the overall strategy for involving stakeholders in the Fund. A key part of this strategy is a dedicated Fund website which is available at: www.nottspf.org.uk.

A separate annual report for the Fund is also produced and this, along with previous years' reports, will be accessible via the pension fund website. The annual report includes the accounts and the published policies as well as information on the investment performance of the fund.

The accounts of the fund are set out over the following pages. The CIPFA Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 requires:

- a fund account showing the changes in net assets available for benefits;
- a net assets statement showing the assets available at the year end to meet benefits;
- supporting notes.

# FUND ACCOUNT

	Notes	2011/12 £000	2012/13 £000
<b>Contributions</b> Employer contributions Member contributions	4	(134,907) (42,242) <b>(177,149)</b>	(127,132) (42,829) <b>(169,961)</b>
Transfers in from other pension funds		(10,197)	(11,535)
Benefits Pensions Commutation of pensions and lump sum retirement ben Lump sum death benefits	5 efits	117,060 37,467 <u>3,588</u> <b>158,115</b>	127,078 28,187 <u>3,714</u> <b>158,979</b>
Payments to and on account of leavers		10,738	16,048
Administration Expenses	6	1,301	1,409
Net additions from dealings with members		(17,192)	(5,060)
Investment Income Profits & losses on disposal of investments & changes in Taxes on income Investment management expenses <b>Net Returns on Investments</b>	7 n value 8	(84,830) 32,988 674 <u>3,871</u> (47,297)	(88,307) (334,869) 580 <u>3,506</u> (419,090)
Net (increase)/decrease in net assets available for benefits during the year		(64,489)	(424,150)
Opening net assets of the Fund		3,007,807	3,072,296
Net assets available to fund benefits		3,072,296	3,496,446

# NET ASSETS STATEMENT FOR THE YEAR ENDED

	Notes	31 March 2012 £000	31 March 2013 £000
Investment Assets	9 & 13		
Fixed Interest Securities		288,011	323,555
Index Linked Securities		75,344	80,738
Equities		1,439,871	1,675,534
Pooled Investment Vehicles		854,489	1,028,119
Property		266,603	288,075
Forward Foreign Exchange		-	621
Cash deposits		137,382	81,269
Other Investment Balances	11	14,316	16,360
Investment liabilities	11	(3,232)	(3,157)
		3,072,784	3,491,114
Current assets	12	14,994	18,481
Current liabilities	12	(15,482)	(13,149)
		(488)	5,332
Net assets of the fund available to pay benefits			
at the year end		3,072,296	3,496,446

The actuarial present value of promised retirement benefits, as required by IAS 26, is shown at note 2.

# NOTES TO THE ACCOUNTS

## . Accounting Policies

## (a) Basis of Preparation

The Pension Fund accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 (the Code). On issues where there is no clear guidance in the Code, reference has been made under the hierarchy of standards to Financial Reports of Pension Schemes: a Statement of Recommended Practice 2007 (the Pensions SORP) or to individual International Acccounting Standards (IAS). Disclosures in the Pension Fund accounts have been limited to those required by the Code.

## (b) Debtors and Creditors

The accruals concept is applied to these accounts in compliance with the Code.

### (c) Investments

Pension fund investments are carried at fair value in accordance with the Code. Fair value is defined as 'the amount for which an asset could be exchanged or a liability settled, between knowledgeable, willing parties in an arm's-length transaction'. Where an active market exists, the quoted market price is used. Where there is no active market, fair value is established by using valuation techniques.

Specific details on the valuation methods for particular classess of assets are listed below: i) Equities traded through a stock exchange are valued at the latest quoted price. Where more than one price is quoted the 'bid' price is used.

ii) Unit Trusts and managed funds are valued at the closing single price or the bid price where applicable. These reflect the market value of the underlying investments.

iii) Unquoted securities and pooled private equity investments are valued at fair value by the fund managers at the year end in accordance with industry accepted guidelines.

iv) The market value of fixed interest investments is based on the 'clean price', i.e. excludes income accrued at 31 March but not yet due for payment.

v) Property investments are stated at open market value based on a quarterly independent valuation at the Net Assets Statement date.

Acquisition costs are included in the purchase cost of investments.

The change in fair value of investments during the year comprises all increases and decreases in the market value of investments held at any time during the year, including profits and losses realised on sales of investments and unrealised changes in market value.

Forward foreign exchange contracts are over the counter contracts under which two parties agree to exchange two currencies on a specified future date at an agreed rate of exchange. These are used to manage the economic exposure to bond markets and hedge against foreign currency movements. These contracts are included at fair value by determining the gain or loss that would arise from closing out the contract at the Net Assets Statement date by entering into an equal and opposite contract at that date. The movements on these contracts during the year are shown in the reconciliation of opening and closing balances of investments at note 9(b).

## (d) Investments Income

Income is accounted for on an accruals basis for the following:

- i) interest on cash deposits and fixed interest securities are accrued on a daily basis;
- ii) dividends from equities are accrued when the stock is quoted ex-dividend;
- iii) rents from property are accrued in accordance with the terms of the lease.

## (e) Taxes on Income

UK equity dividends are quoted and accounted for at the net rate. The tax credit, which the Fund is unable to recover, is not recognised (in accordance with the Pensions SORP). Overseas equity dividends are accounted for gross of withholding tax, where this is deducted at source. Partial reclaims of withholding tax, where allowed, are adjusted at the year end by outstanding claims.

## (f) Foreign Currencies

Where forward exchange contracts are in place in respect of assets and liabilities in foreign currencies, the contract rate is used. Other assets and liabilities in foreign currencies are expressed in sterling at the rates of exchange ruling at the year-end. Income from overseas investments is translated into sterling at the rate ruling on the date of the transaction. Surpluses and deficits arising on conversion or translation are dealt with as part of the change in market value of investments.

## (g) Contributions

Normal contributions, both from the members and from employers, are accounted for in the payroll month to which they relate at rates as specified in the rates and adjustments certificate. Additional contributions from the employer are accounted for on an accruals basis.

### (h) Benefits Payable

Under the rules of the Scheme, members can receive a lump sum retirement grant in addition to their annual pension. Lump sum retirement grants are accounted for from the date of retirement. Where a member can choose whether to take a greater retirement grant in return for a reduced pension these lump sums are accounted for on an accruals basis from the date the option is exercised. Other benefits are accounted for on the date the member leaves the Scheme or on death.

# (i) Transfers to and from Other Schemes

Transfer values represent the capital sums either receivable (in respect of members from other pension schemes of previous employers) or payable (to the pension schemes of new employers for members who have left the Scheme). They take account of transfers where the trustees (or administering authority) of the receiving scheme have agreed to accept the liabilities in respect of the transferring members before the year end, and where the amount of the transfer can be determined with reasonable certainty.

### (j) Other Expenses

Administration and investment management expenses are accounted for on an accruals basis. Expenses are recognised net of any recoverable VAT. Nottinghamshire County Council charges the Fund with the

# 2. Operation of the fund

# (a) Contributions and Solvency

With effect from 1 April 2008 The Local Government Pension Scheme (Benefits, Membership and Contributions) Regulations 2007 were introduced. The principal changes from the 1997 regulations were: the replacement, for future service, of the existing benefits structure (based on a pension of 1/80th of pensionable pay for each year of pensionable service plus an automatic lump sum of three times this amount) by one based on 1/60th of pensionable pay for each year of pensionable pay for each year of automatic lump sum of three times this automatic lump sum.

Employees are required by the current Regulations to make percentage contributions by deduction from earnings at a rate between 5.5% and 7.5% depending on salary. Employers are required to make such balancing contributions, determined by the Actuary, as will maintain the fund in a state of solvency, having regard to existing and prospective liabilities.

From 1 April 2014 the new Local Government Pension Scheme will be introduced for service accruing after that date. This will be a career average revalued earnings (CARE) scheme with an accrual rate of 1/49th of pensionable pay and a retirement age linked to the state retirement age. Contribution rates will increase for employees earning over £21,000, up to 12.5% for those earning more than £150,000.

# (b) Actuarial Valuations

As required by the Regulations an Actuarial Valuation of the Fund was carried out as at 31 March 2010. The market value of the Fund's assets at the valuation date was £2,732 million. The Actuary has estimated that the value of the Fund was sufficient to meet 84% of its expected future liabilities in respect of service completed to 31 March 2010. The certified contribution rates are expected to improve this to 100% within a period of 20 years.

The Actuarial Valuation was carried out using the projected unit method and the assumptions used within the valuation were as follows:

	March 2010		
	% pa	Real % pa	
Investment return:			
Equities/absolute return funds	7.5%	4.0%	
Gilts	4.5%	1.0%	
Bonds & Property	5.6%	2.1%	
Discount Rate	6.9%	3.4%	
Risk Adjusted Discount Rate	6.8%	3.3%	
Pay Increases	5.0%	1.5%	
Price Inflation	3.5%	-	
Pension Increases	3.0%	(0.5%)	

The full actuarial valuation report is available on the Fund's website at: www.nottspf.org.uk.

The employers' contribution rates to be paid in years 2011/12 to 2013/14 were set by the latest valuation carried out as at 31 March 2010. At that valuation, the Actuaries certified a common rate of contribution of 18.0% of pensionable payroll with individual adjustments for certain employers. The following list shows the rates payable by the main employers:

Percentages of Pensionable Pay	2011/12 to 2013/14 %
Nottinghamshire County Council	18.3%
Nottingham City Council	18.0%
Ashfield District Council	22.4%
Bassetlaw District Council	22.1%
Broxtowe Borough Council	18.7%
Gedling Borough Council	18.2%
Mansfield District Council	20.5%
Newark and Sherwood District Council	21.9%
Rushcliffe Borough Council	19.5%

## (c) Actuarial Present Value of Promised Retirement Benefits

The actuarial present value of promised retirement benefits has been calculated by the Fund's actuaries in accordance with IAS 19. To do this, the actuaries rolled forward the value of the Employers' liabilities calculated for the Triennial valuation as at 31 March 2010 allowing for the different financial assumptions required under IAS19. The assumptions used for the purposes of the IAS 19 calculations are as follows:

	31 Mar	ch 2011	31 Marcl	31 March 2012		31 March 2013	
	% pa	Real % pa	% pa	Real % pa	% pa	Real % pa	
<b>RPI</b> Increases	3.5%	-	3.3%	-	3.4%	-	
CPI increases	2.7%	(0.8%)	2.5%	(0.8%)	2.6%	(0.8%)	
Salary Increases	5.0%	1.5%	4.7%	1.4%	4.8%	1.4%	
Pension Increases	2.7%	(0.8%)	2.5%	(0.8%)	2.6%	(0.8%)	
Discount Rate	5.5%	1.9%	4.6%	1.3%	4.5%	1.1%	

The net liability under IAS 19 is shown below.

	31 March 2011 £000	31 March 2012 £000	31 March 2013 £000
Present value of funded obligation	4,057,629	4,966,881	5,476,127
Fair value of scheme assets	2,957,085	3,061,212	3,477,023
Net Liability	1,100,544	1,905,669	1,999,104

The present value of funded obligation consists of £4,307,303,000 in respect of Vested Obligation and £1,168,824,000 in respect of Non-Vested Obligation.

These figures are presented only for the purposes of IAS 19. In particular, they are not relevant for calculations undertaken for funding purposes or for other statutory puposes under UK pensions legislation.

### (d) Investment Strategy

The Nottinghamshire Pension Fund Committee, advised by the Pensions Investment Sub-Committee, is responsible for determining the investment strategy of the Fund and the type of investment management to be used.

The investment strategy of the Fund is designed to maximise growth within acceptable risk parameters to help meet the future liabilities. The powers of investment are governed by the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009. Strategic decisions on investment policy are made by the Pensions Committee, advised by a Pensions Sub-Committee. The policy is set out in the Fund's Statement of Investment Principles, a copy of which is available on the pension fund website (www.nottspf.org.uk).

The Sub-Committee consists of nine elected County Councillors, three representatives of Nottingham City Council, two representatives of the District Councils, two representatives of the trade unions and a representative elected by the other scheduled and admitted bodies. Meetings are also attended by an independent adviser and representatives of the Chief Financial Officer.

The investments are managed by officers of the County Council or by organisations specialising in the management of pension fund assets. The Investments Sub-Committee is responsible for monitoring performance of the fund and meets on a quarterly basis to review managers and investments.

## (e) External Audit

A separate fee is payable to KPMG LLP for audit of the pension fund. All fees have been included in the accounts for the period to which they relate. The fee for 2012/13 is £29,926 (for 2011/12 the fee of £44,460 was paid to the Audit Commission).

# 3. Contributors and Pensioners

	Members at 31 March 2013				
	County Council	City Council	District Councils	Other	Total
Contributors	15,162	8,084	3,285	11,309	37,840
Deferred Beneficiaries	16,319	7,831	3,409	7,628	35,187
Pensioners	14,276	5,874	4,421	5,226	29,797 <b>102,824</b>

	Members at 31 March 2012				
	County Council	City Council	District Councils	Other	Total
Contributors	16,587	8,681	3,569	9,546	38,383
Deferred Beneficiaries	15,863	7,719	3,307	6,949	33,838
Pensioners	13,720	5,601	4,307	4,847	28,475 <b>100,696</b>

# 4. Analysis of Contributions

	Employers		Members		Total	
	2011/12	2012/13	2011/12	2012/13	2011/12	2012/13
	£000	£000	£000	£000	£000	£000
County Council	51,062	41,794	15,352	13,612	66,414	55,406
Scheduled Bodies	78,216	81,371	25,469	27,832	103,685	109,203
Admitted Bodies	5,629	3,967	1,421	1,385	7,050	5,352
	134,907	127,132	42,242	42,829	177,149	169,961
<b>Analysis of Benefits</b>						
				2011/12		2012/13
				£000		£000
Pensions				117,060		127,078
Commutation and lum	np sum			37,467		28,187
Lump sum death bene	efits			3,588		3,714
				158,115		158,979
Comprising of:						
County Council				64,797		64,206
Scheduled Bodies				88,686		90,511
Admitted Bodies				4,632		4,262
				158,115		158,979

6. Administration Expenses		
	2011/12	2012/13
	£000	£000
Printing & stationery	41	37
Subscriptions and membership fees	3	6
Actuarial fees	9	5
Audit fees	-	15
Other external fees	112	121
Administering Authority Costs	1,136	1,225
	1,301	1,409
7. Investment Income		
Analysis by type of investment	2011/12	2012/13
	£000	£000
Interest from fixed interest securities	(11,598)	(12,575)
Income from index-linked securities	(1,487)	(1,304)
Dividends from equities	(49,585)	(51,357)
Income from pooled investment vehicles	(6,118)	(5,099)
Income from property pooled vehicles	(445)	(1,531)
Net rents from property	(13,838)	(14,683)
Interest on cash deposits	(818)	(1,088)
Other	(941)	(670)
	(84,830)	(88,307)
Directly held property		
Rental income	(16,789)	(17,623)
Less operating expenses	2,951_	2,940
Net rents from property	(13,838)	(14,683)
8. Invesment Management Expenses		
	2011/12	2012/13
	£000	£000
Training & conferences	7	5
Printing & stationery	10	-
Subscriptions and membership fees	23	19
Actuarial fees	2	-
Audit fee	44	15
Custody fees	240	263
Investment management fees	3,001	2,589
Other external fees	238	249
Administering Authority Costs	306_	366
	3,871	3,506

## 9. Investments

(a) Investment Analysis	31 March 2012 £000	31 March 2013 £000
Fixed Interest Securities		
UK Public Sector	123,086	118,757
UK Other	110,864	119,028
Overseas Public Sector	43,629	69,666
Overseas Other	10,432	16,104
Index Linked Securities		
Public Sector	48,164	50,140
Other	27,180	30,599
Equities		
UK	962,695	1,101,770
Overseas	475,032	571,770
Unlisted	2,145	1,994
Pooled Investment Vehicles		
Unit Trusts	338,670	324,988
Other Managed Funds	394,426	581,176
Pooled Vehicles Invested in Property		
Property Unit Trusts	31,365	26,551
Other Managed Funds	90,028	95,404
Property	266,603	288,075
Forward Foreign Exchange	-	250
Cash and Currency	137,382	81,269
Total Investments	3,061,701	3,477,541

The original values of investments are based on purchase cost plus expenses. If any investments have been held since 1 April 1974 (when the County Council was given the responsibility for the Fund) these are included at the market value as at that date.

	31 March 2012 £000	31 March 2013 £000
Market Value	3,061,701	3,477,541
Original Value	2,575,895	2,600,107
Excess/(Deficit) of Market Value over Original Value	485,806	877,434

At 31 March 2013 the fund held no investment representing over 5% of the value of the fund (31 March 2012 also nil).

# (b) Reconciliation of Opening and Closing Values of Investments 2012/13

	Value at 1 April 2012 £000	Purchases at Cost £000	Proceeds of Sales £000	Change in Market Value £000	Value at 31 March 2013 £000
Fixed Interest Securities	288,011	272,909	(254,623)	17,258	323,555
Index Linked Securities	75,344	25,440	(27,402)	7,357	80,739
Equities	1,439,872	228,930	(196,257)	202,989	1,675,534
Pooled Investment Vehicles	733,096	64,318	(12,649)	121,399	906,164
Property Pooled Vehicles	121,393	1,284	-	(722)	121,955
Property	266,603	34,340	-	(12,868)	288,075
· · ·	2,924,319	627,221	(490,931)	335,413	3,396,022
Forward Foreign Exchange	-	158,842	(158,048)	(544)	250
	2,924,319	786,063	(648,979)	334,869	3,396,272
Cash deposits	137,382			_	81,269
=	3,061,701			=	3,477,541

# **Reconciliation of Opening and Closing Values of Investments 2011/12**

	Value at 1 April 2011 £000	Purchases at Cost £000	Proceeds of Sales £000	Change in Market Value £000	Value at 31 March 2012 £000
Fixed Interest Securities	266,901	227,091	(226,015)	20,034	288,011
Index Linked Securities	62,471	21,205	(15,861)	7,529	75,344
Equities	1,470,613	162,035	(135,803)	(56,973)	1,439,872
Pooled Investment Vehicles	663,107	84,521	(23,074)	8,542	733,096
Property Pooled Vehicles	122,737	8,801	(401)	(9,744)	121,393
Property _	272,017	28,500	(32,003)	(1,911)	266,603
	2,857,846	532,153	(433,157)	(32,523)	2,924,319
Forward Foreign Exchange	-	27,113	(26,648)	(465)	-
	2,857,846	559,266	(459,805)	(32,988)	2,924,319
Cash deposits _	132,186 <b>2,990,032</b>			-	137,382 <b>3,061,701</b>

For Forward Foreign Exchange contracts, the purchase cost and sale proceeds represent the sterling value of the currency purchases and sales at the settlement dates specified in the contracts.

Transaction costs are included in the cost of purchases and sale proceeds. The costs charged directly to the fund, such as fees, commissions and stamp duty, amounted to  $\pounds1,844,156$  in 2012/13 ( $\pounds1,601,583$  in 2011/12). In addition, indirect costs are incurred through the bid-offer spread on investments. This amount is not separately provided.

# (c) Management Arrangements

An analysis of the investment management arrangements as at the Net Assets Statement date is shown below:

	31 March 2012	31 March 2013			
	£000	%	£000	%	
In-house	1,118,010	36.5%	1,216,945	35.0%	
Schroder Investment Management	785,415	25.7%	950,260	27.3%	
Kames Capital	420,908	13.7%	467,034	13.4%	
Aberdeen Property Investors	302,748	9.9%	323,414	9.3%	
Legal & General	213,230	7.0%	268,870	7.7%	
RWC Partners Ltd	116,522	3.8%	141,751	4.1%	
Standard Life	52,828	1.7%	52,019	1.5%	
Keills	25,222	0.8%	26,551	0.8%	
Governance 4 Owners	12,305	0.4%	13,247	0.4%	
Martin Currie	14,513	0.5%	17,450	0.5%	
Total	3,061,701	100.0%	3,477,541	100.0%	
(Note: RWC Partners I to was formerly	Hermes Asset Mana	nement)			

(Note: RWC Partners Ltd was formerly Hermes Asset Management)

## (d) Asset Allocation

The asset allocation of the Fund as at the Net Assets Statement date is shown below:

	31 March 2012	31 March 2013			
	£000	%	£000	%	
UK Fixed Interest	233,950	7.6%	237,785	6.8%	
Overseas Fixed Interest	54,061	1.7%	85,770	2.5%	
Index Linked Securities	75,344	2.5%	80,738	2.3%	
UK Equities	1,048,940	34.3%	1,211,834	34.8%	
Overseas Equities:					
US	358,487	11.7%	423,694	12.2%	
Europe	272,702	8.9%	337,287	9.7%	
Japan	97,805	3.2%	102,688	3.0%	
Pacific Basin	125,443	4.1%	151,890	4.4%	
Emerging Markets	130,544	4.2%	198,907	5.7%	
Global	14,513	0.5%	17,450	0.5%	
UK Property	299,023	9.8%	322,672	9.3%	
Overseas Property	88,974	2.9%	87,358	2.5%	
Private Equity	66,979	2.2%	75,209	2.2%	
Multi-Asset	57,554	1.9%	62,740	1.8%	
Forward Foreign Exchange	-	-	250	-	
Cash	137,382	4.5%	81,269	2.3%	
Total	3,061,701	100.0%	3,477,541	100.0%	

# (e) Property

Direct property is shown at open market value (as defined by the International Valuation Standards Committee) as determined by Savills Commercial Limited. The analysis of property is:

	31 March 2012 £000	31 March 2013 £000
Freehold	259,653	268,375
Leasehold more than 50 years	6,950	19,700
	266,603	288,075
Original Value	279,458	313,798

# (f) Analysis of Pooled Investment Vehicles

The underlying economic exposure of pooled investment vehicles is shown below:

3	1 March 2012 £000	31 March 2013 £000
UK Equities	110,453	134,421
Overseas Equities:		
US	138,762	158,177
Japan	62,074	62,525
Europe	53,127	71,198
Pacific Basin	125,443	151,890
Emerging Markets	106,336	172,554
Global	14,513	17,450
UK Property	32,420	34,597
Overseas Property	88,974	87,358
Private Equity	64,834	75,209
Multi-Asset	57,553	62,740
Total	854,489	1,028,119

# (g) Private Equity Funds

The Fund has made commitments to a number of private equity funds. The original commitment amounts are shown below in the fund currencies.

Funds	Currency	Commitment millions
Wilton Private Equity Fund LLC	USD	14
Pantheon Europe Fund III	EUR	10
East Midlands Regional Venture Capital Fund	GBP	5
Coller International Partners IV	USD	10
Schroders Private Equity Fund of Funds III	EUR	22
DCM Private Equity Fund II	USD	18
Pantheon Europe Fund V	EUR	15
Coller International Partners V	USD	18
Catapult Growth Fund LP	GBP	4
Altius Associates Private Equity Fund	USD	10
Partners Group Secondary 2008	EUR	13
DCM Private Equity Fund III	USD	16
Coller International Partners VI	USD	16
Altius Associates Private Equity Fund II	USD	15
Partners Group Global Infrastructure	EUR	12

These commitments are drawn by the funds over time as investments are made in underlying companies. The undrawn commitment as at 31 March 2013 was £53.1 million (£21.2 million at 31 March 2012). From the funds above, the following were new commitments made during 2012/13:

	Currency	Commitment millions
DCM Private Equity Fund III	USD	16
Coller International Partners VI	USD	16
Altius Associates Private Equity Fund II	USD	15
Partners Group Global Infrastructure	EUR	12

## (h) Analysis of derivatives

## **Open Forward Foreign Exchange contracts**

Settlement	Currency Bought	Local Value 000	Currency Sold	Local Value 000	Asset Value £000	Liability Value £000
Up to one month	GBP	10,500	USD	(15,946)	-	(2)
Up to one month	GBP	13,436	USD	(20,000)	263	-
Up to one month	GBP	9,661	EUR	(11,000)	358	-
Up to one month	USD	31,325	GBP	(21,000)	-	(368)
					621	(371)
Net forward foreign	exchange c	ontracts at 31	March 2013		-	250

# Net forward foreign exchange contracts at 31 March 2013

There were no open forward foreign exchange contracts at 31 March 2012.

# 10. Contingent Liabilities

The fund has 15 private equity funds which have undrawn commitments as at 31 March 2013 of £53.1m (£21.3m at 31 March 2012).

### 11. Other Investment Balances and Liabilities

	31 March 2012	31 March 2013
	£000	£000
Other investment balances		
Outstanding investment transactions	42	1,760
Investment income	14,274	14,600
	14,316	16,360
Investment Liabilities		
Outstanding investment transactions	(310)	(536)
Investment income	(2,922)	(2,621)
	(3,232)	(3,157)
. Current Assets and Liabilities		
	31 March 2012	31 March 2013
	31 March 2012 £000	31 March 2013 £000
Current assets	••••••	
Current assets Contributions due from employers	••••••	<b>£000</b> 17,297
	<b>£000</b> 11,814 3,180_	<b>£000</b> 17,297 1,184
Contributions due from employers	<b>£000</b> 11,814	<b>£000</b> 17,297
Contributions due from employers	<b>£000</b> 11,814 3,180_	<b>£000</b> 17,297 1,184
Contributions due from employers Other Current Liabilities Payments in advance	£000 11,814 3,180 14,994 (4,651)	£000 17,297 <u>1,184</u> <b>18,481</b> (3,261)
Contributions due from employers Other Current Liabilities Payments in advance Sundry creditors	£000 11,814 <u>3,180</u> 14,994 (4,651) (926)	£000 17,297 1,184 18,481 (3,261) (1,455)
Contributions due from employers Other Current Liabilities Payments in advance	£000 11,814 3,180 14,994 (4,651)	£000 17,297 1,184 18,481 (3,261)

## **13. Financial Instruments**

(a) The various financial instruments held by the Fund are valued at fair value. The following tables analyse the fair value of financial assets and liabilities by asset class.

		31 Marc	h 2013	
	Designated at Fair Value through profit and loss	Loans and Receivables	Financial liabilities at amortised cost	Totals
	£000	£000	£000	£000
Financial Assets				
Fixed Interest Securities	323,555	-	-	323,555
Index Linked Securities	80,739	-	-	80,739
Equities	1,675,534	-	-	1,675,534
Pooled Investment Vehicles	906,164	-	-	906,164
Property Pooled Vehicles	121,955	-	-	121,955
Forward Foreign Exchange	621	-	-	621
Cash deposits	-	81,269	-	81,269
Other investment balances	-	16,360	-	16,360
Current Assets	-	18,481	-	18,481
	3,108,568	116,110	-	3,224,678

# **Financial Liabilities**

	3,108,568	116,110	(16,306)	3,208,372
	-	-	(16,306)	(16,306)
Current Liabilities	-	-	(13,149)	(13,149)
Investment Liabilities	-	-	(3,157)	(3,157)

		31 Marc	h 2012	
	Designated at Fair Value through profit and loss	Loans and Receivables	Financial liabilities at amortised cost	Totals
	£000	£000	£000	£000
Financial Assets				
Fixed Interest Securities	288,011	-	-	288,011
Index Linked Securities	75,344	-	-	75,344
Equities	1,439,872	-	-	1,439,872
Pooled Investment Vehicles	733,095	-	-	733,095
Property Pooled Vehicles	121,393	-	-	121,393
Cash deposits	-	137,382	-	137,382
Other investment balances	-	14,316	-	14,316
Current Assets	-	14,994	-	14,994
	2,657,715	166,692	-	2,824,407
Financial Liabilities				
Investment Liabilities	-	-	(3,232)	(3,232)
Current Liabilities	-	-	(15,482)	(15,482)
	-	-	(18,714)	(18,714)
	2,657,715	166,692	(18,714)	2,805,693

No financial assets were reclassified during the accounting period.

## (b) Valuation of financial instruments carried at fair value

The valuation of financial instruments has been classified into three levels according to the quality and reliability of information used to determine fair values.

Level 1 Fair values derived from quoted market price.

- this includes all quoted equity, fixed interest and index linked instruments.

- Level 2 Fair values derived from valuation techniques based significantly on observable inputs. - this includes all pooled property investments.
- Level 3 Fair values derived from valuation techniques where at least one significant input is not based on observable market data.

- this includes unlisted shares and investments in private equity funds.

As at 31 March 2013	Level 1 £000	Level 2 £000	Level 3 £000	Total £000
Financial Assets				
Fair value through profit and loss	2,909,408	121,955	77,205	3,108,568
Loans and receivables	116,110			116,110
Total	3,025,518	121,955	77,205	3,224,678
Financial Liabilities				
Fair value through profit and loss	-	-	-	-
Financial liabilities	(16,306)	-	-	(16,306)
Total	(16,306)	-	-	(16,306)
Net	3,009,212	121,955	77,205	3,208,372
As at 31 March 2012	Level 1 £000	Level 2 £000	Level 3 £000	Total £000
As at 31 March 2012 Financial Assets				
Financial Assets	£000	£000	£000	£000
Financial Assets Fair value through profit and loss	<b>£000</b> 2,469,342	£000	£000	<b>£000</b> 2,657,715
<b>Financial Assets</b> Fair value through profit and loss Loans and receivables	<b>£000</b> 2,469,342 166,692	<b>£000</b> 121,394 -	<b>£000</b> 66,979	<b>£000</b> 2,657,715 166,692
Financial Assets Fair value through profit and loss Loans and receivables Total Financial Liabilities Fair value through profit and loss	<b>£000</b> 2,469,342 166,692	<b>£000</b> 121,394 -	<b>£000</b> 66,979	<b>£000</b> 2,657,715 166,692
Financial Assets Fair value through profit and loss Loans and receivables Total Financial Liabilities Fair value through profit and loss Financial liabilities	£000 2,469,342 166,692 2,636,034	£000 121,394 - 121,394	£000 66,979 - - 66,979	£000 2,657,715 166,692 2,824,407 - (18,714)
Financial Assets Fair value through profit and loss Loans and receivables Total Financial Liabilities Fair value through profit and loss	£000 2,469,342 166,692 2,636,034	£000 121,394 - 121,394 -	£000 66,979 - - 66,979 -	£000 2,657,715 166,692 2,824,407

# (c) Nature and extent of risks arising from financial instruments

The aims of the Fund are to:

- manage employers' liabilities effectively
- · ensure that sufficient resources are available to meet all liabilities as they fall due
- maximise the returns from investments within reasonable risk parameters
- enable employer contribution rates to be kept as nearly constant as possible and at reasonable cost to the taxpayers, scheduled, resolution and admitted bodies.

The key risks to the achievement of these aims, as well as measures to mitigate those risks, are set out in the various Fund policies (available at www.nottspf.org.uk) including:

- Statement of Investment Principles
- Funding Strategy Statement
- Governance Compliance Statement
- Risk Management Strategy and Risk Register

The Risk Register identifies the highest risks as arising from:

- Significant variations from assumptions used in the actuarial valuation
- Fund assets assessed as insufficient to meet long term liabilities.

The Fund's primary risk is therefore that its assets fall short of its long term liabilities. The Funding Strategy Statement aims:

- to establish a clear and transparent fund-specific strategy which will identify how employers' pension liabilities are best met going forward
- to support the regulatory requirement to maintain as nearly constant employer contribution rates as possible
- to take a prudent longer-term view of funding those liabilities

The most significant effect on the funding level arises from changes in the discount rate used by the actuaries. The sensitivity analysis below shows the impact of a movement of 0.1% in the discount rate.

Adjustment to discount rate	0.1%	0.0%	(0.1%)
Present Value of Total Obligation (£000)	5,351,569	5,476,127	5,604,384

The Fund deficit at the last triennial valuation was £520 million. With no other change in assumptions, an increase in the discount rate of just over 0.4% would reduce the deficit to nil.

As contribution income currently exceeds benefit payments and the Fund receives significant investment income, it is unlikely that assets will have to be realised in order to meet pension benefits. This allows the Fund to implement a long term investment strategy and minimise the impact of short term fluctuations in investment and currency markets. The strategy, and the assumptions that underpin it, are reviewed on a regular basis and cash flows are monitored closely to ensure there is sufficient liquidity to meet forecast cash flows.

The investment strategy is aimed at achieving best returns in line with the requirements of the triennial valuation whilst minimising risk and overall variability in future employers' contribution rates. A key part of managing the investment risk is by ensuring an adequate number of suitably qualified investment managers and by requiring managers to hold a diversified spread of assets. The level of risk in the equities block is managed by a balance between passive and active management.

Policies are reviewed regularly to reflect changes in activity and in market conditions. Responsibility for reviewing and revising the policies rests with the Nottinghamshire Pension Fund Committee.

## 14. Members Additional Voluntary Contributions

The Nottinghamshire Fund provides an additional voluntary contribution (AVC) scheme to enable members to purchase additional benefits. Contributions are paid over to, and invested separately by, the two scheme providers, Prudential and Scottish Widows. The contributions are not included in the Fund's accounts in accordance with regulation 4(2)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009. The value of the separately invested AVCs is shown below:

	31 March 2012 £000	31 March 2013 £000
Prudential	27,289	25,611
Scottish Widows	3,058	3,254
	30,347	28,865

### 15. Related Party Transactions

Under IAS 24, a party is related to an entity if:

- the party is a member of the key management personnel;
- the party is a post-employment benefit plan for the benefit of employees of the entity.

The purpose of related party disclosures is to provide information on transactions and balances that could have an effect on the operations or financial position of an entity. For example, related parties may enter into transactions that unrelated parties would not and transactions between related parties may not be made at the same amounts as between unrelated parties.

Disclosures are required for:

- the nature of the related party relationship
- key management personnel compensation
- information about the transactions and outstanding balances necessary for an understanding of the potential effect of the relationship on the financial statements.

Nottinghamshire County Council is the administering authority for the Local Government Pension Scheme (LGPS) within Nottinghamshire and is one of the major employers within the scheme. Information regarding key management personnel is provided within the main accounts of Nottinghamshire County Council. Members and officers of the Council involved in managing the Fund are allowed to be members of the LGPS. All transactions between Nottinghamshire County Council and the Fund and all benefit payments from the Fund are in accordance with the regulations governing the LGPS. There are no transactions therefore that are made on a different basis from those with non-related parties.

# GLOSSARY OF TERMS

Accruals	The concept that income and expenditure are recognised as they are earned or incurred, not as money happens to be received or paid.
Actuary	An actuary is an expert on pension scheme assets and liabilities. The Local Government Pension Scheme actuary reassesses the rate of employer contributions to the Pension fund every three years.
Added Years	Additional years of service awarded to increase benefits of employees taking early retirement.
Amortisation	The process of charging capital expenditure, usually on Intangible Assets, to the Comprehensive Income & Expenditure Statement over a suitable period of time.
Balance Sheet	The accounting statement which sets out the Council's total net assets and how they were financed.
Budget	The Council's statement of spending plans and policies for a financial year, expressed in financial terms.
Capital Adjustment Account (CAA)	Contains the elements previously recorded in the Provision for Credit Liabilities, together with amounts to be set aside to repay debt and the amount of capital expenditure financed by capital receipts and revenue. It also contains the difference between the amount provided for depreciation and the amount for Minimum Revenue Provision.
Capital Financing Requirement (CFR)	The Capital Financing Requirement is a measure of the capital expenditure incurred historically by the Authority that has yet to be financed.
Capital Grants Receipts in Advance	Under the Code, grants and contributions for capital schemes are recognised as income when they become receivable unless conditions apply to the grant/contribution. In which case the grant/contribution is classified as capital grants receipts in advance on the balance sheet.
Carbon Reduction Commitment Efficiency Scheme (CRC)	The CRC Energy Efficiency Scheme is a mandatory scheme aimed at improving energy efficiency and cutting emissions in large public and private sector organisations.
Cash Flow Statement Page 13	Summarises the inflows and outflows of cash arising from transactions with third parties for <b>5</b> capital and revenue purposes.

Comprehensive Income and Expe Statement (CI&E)	<b>nditure</b> Consolidates all the gains and losses experienced during the financial year.
Community Assets	Assets such as historical structures and artefacts that the Authority intends to hold in perpetuity, that have no determinable useful life, and that may have restrictions on their disposal.
Creditors	Persons or bodies owed monies by the Authority that have not been paid by the end of the financial year.
DCLG	Department for Communities and Local Government.
Debtors	Persons or bodies owing sums to the Authority that have not been paid by the end of the financial year.
Direct Labour/Service Organisations	Workforces employed directly by local authorities to carry out works of repair, maintenance, construction etc. of buildings, grounds and roads and to provide catering and cleaning services and repairs and maintenance of vehicles.
Earmarked Reserves	Reserves set aside for a specific purpose.
Financial Instruments	A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability of another. For instance, financial assets could be bank deposits, loans receivable, shares etc, whilst financial liabilities could be borrowings, debtors, financial guarantees etc.
General Fund	This balance is a general revenue reserve. Part of this fund is earmarked to provide a number of reserves.
IAS	International Accounting Standard.
IFRS	International Financial Reporting Standard.
IFRIC	The International Financial Reporting Interpretations Committee provides interpretations of IFRS.
Infrastructure Assets	Assets such as roads and bridges, expenditure on which is recoverable only by continued use of the asset. These assets, by their nature, have no practical prospect of being decommissioned and sold or applied to alternative uses.
Impairments	An impairment or loss of value may arise on an asset upon revaluation. Assets which may be impaired are those in the categories of Property, Plant and Equipment and Intangible Assets.
Intangible Assets	Page 136 ldert∰able assets that lack physical substance and are expected to yield benefits to the

	Authority and the services it provides, e.g. software.
LAA	Local Area Agreement.
LOBO	Lenders' Option Borrowers' Option.
Landfill Allowance Trading Scheme (LATS)	The scheme allocates tradable landfill allowances to each Waste Disposal Authority in England and authorities can buy, sell or carry forward landfill allowances depending on usage requirements.
Leasing	A method of financing capital expenditure in which a rental charge for an asset is paid for a specific period. There are two forms of lease: 'finance leases' which transfer substantially all the risks and rewards of ownership to the lessee and other leases which are known as 'operating leases'.
Local Government Pension Scheme (LGPS)	Nottinghamshire County Council is the administrating authority for the LGPS within Nottinghamshire.
MLA/V&A	Museums, Libraries & Archives Council/Victoria & Albert Museum. The MLA was abolished in October 2011 and its functions were transferred to the Arts Council England and the National Archives.
Minimum Revenue Provision (MRP)	The minimum amount which must be charged to revenue in the year for the repayment of debt (credit liabilities and credit arrangements). An authority may voluntarily set aside amounts in excess of the minimum required.
NNDR	National Non-Domestic Rate.
РСТ	Primary Care Trust.
PFI	Private Finance Initiative.
PPE	Property, Plant and Equipment.
Precept Income	County Councils obtain part of their income from precepts levied on the District Councils in their area. Precepts, based on the 'Council Tax bases' of the District Councils, are levied on each District's 'collection fund'.
PWLB	Public Works Loans Board.
Provisions Page 1	Sums of money set aside to meet specific expenses which are likely or certain to be 37 incurred, but where the amounts cannot be accurately determined or dates on which they will

appropriate service revenue accounts. Reserves Sums of money set aside to cover future eventualities. The sums set aside are charged to the General Fund and not to service revenue accounts. **Revaluation Reserve** Represents the difference between the revalued amount of Property, Plant and Equipment as shown in the accounts and actual costs. **Revenue Expenditure Financed from Capital** These were previously known as deferred charges and included such items as work on Under Statute (REFfCUS) property not owned by the authority and grants for economic development purposes. Trust Funds Funds established where the Authority acts as trustee. These amounts do not form part of the Council's resources.

arise. The sums set aside are charged to the

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This matter is being dealt with by: **Paul Simpson T** 0115 977 3441 **E** paul.simpson@nottscc.gov.uk **W** nottinghamshire.gov.uk



Neil Bellamy Director, Infrastructure & Government & Healthcare KPMG LLP UK St Nicholas House 31 Park Row Nottingham NG1 6FQ

26 September 2013

Dear Mr Bellamy,

## Nottinghamshire County Council and Nottinghamshire County Council Pension Fund -Audit for the year ended 31 March 2013

This representation letter is provided in connection with your audit of the financial statements of Nottinghamshire County Council and Nottinghamshire Pension Fund ("the Authority") for the year ended 31 March 2013, for the purpose of expressing an opinion:

- i. as to whether these financial statements give a true and fair view of the financial position of the Authority as at 31 March 2013 and of the Authority's expenditure and income for the year then ended;
- ii. whether the Pension Fund financial statements give a true and fair view of the financial transactions of the Pension Fund during the year ended 31 March 2013 and the amount and disposition of the Fund's assets and liabilities as at 31 March 2013, other than liabilities to pay pensions and other benefits after the end of the scheme year; and
- iii. whether the financial statements have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

These financial statements comprise the Authority Movement in Reserves Statement, the Authority Comprehensive Income and Expenditure Statement, the Authority Balance Sheet, the Authority Cash Flow Statement and the related notes. The Pension Fund financial statements comprise the Fund Account, the Net Assets Statement and the related notes.

The Authority confirms that the representations it makes in this letter are in accordance with the definitions set out in the Appendix to this letter.

The Authority confirms that, to the best of its knowledge and belief, having made such inquiries as it considered necessary for the purpose of appropriately informing itself:

#### **Financial statements**

1. The Authority has fulfilled its responsibilities, as set out in regulation 8 of the Accounts and Audit (England) Regulations 2011, for the preparation of financial statements that:

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- give a true and fair view of the financial position of the Authority as at 31 March 2013 and of the Authority's expenditure and income for the year then ended;
- give a true and fair view of the financial transactions of the Pension Fund during the year ended 31 March 2013 and the amount and disposition of the Fund's assets and liabilities as at 31 March 2013, other than liabilities to pay pensions and other benefits after the end of the scheme year; and
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

The financial statements have been prepared on a going concern basis.

- 2. Measurement methods and significant assumptions used by the Authority in making accounting estimates, including those measured at fair value, are reasonable.
- 3. All events subsequent to the date of the financial statements and for which the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 requires adjustment or disclosure have been adjusted or disclosed.
- 4. The effects of uncorrected misstatements are immaterial, both individually and in the aggregate, to the financial statements as a whole.

#### Information provided

- 5. The Authority has provided you with:
  - access to all information of which it is aware, that is relevant to the preparation of the financial statements, such as records, documentation and other matters;
  - additional information that you have requested from the Authority for the purpose of the audit; and
  - unrestricted access to persons within the Authority from whom you determined it necessary to obtain audit evidence.
- 6. All transactions have been recorded in the accounting records and are reflected in the financial statements.
- 7. The Authority acknowledges its responsibility for such internal control as it determines necessary for the preparation of financial statements that are free from material misstatement, whether due to fraud or error. In particular, the Authority acknowledges its responsibility for the design, implementation and maintenance of internal control to prevent and detect fraud and error.

The Authority has disclosed to you the results of its assessment of the risk that the financial statements may be materially misstated as a result of fraud.

- 8. The Authority has disclosed to you all information in relation to:
  - (a) Fraud or suspected fraud that it is aware of and that affects the Authority and involves:
    - management;
    - employees who have significant roles in internal control; or
    - others where the fraud could have a material effect on the financial statements; and
  - (b) allegations of fraud, or suspected fraud, affecting the financial statements communicated by employees, former employees, analysts, regulators or others.

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- 9. The Authority has disclosed to you all known instances of non-compliance or suspected noncompliance with laws and regulations whose effects should be considered when preparing the financial statements.
- 10. The Authority has disclosed to you and has appropriately accounted for and/or disclosed in the financial statements in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 all known actual or possible litigation and claims whose effects should be considered when preparing the financial statements.
- 11. The Authority has disclosed to you the identity of the Authority's related parties and all the related party relationships and transactions of which it is aware and all related party relationships and transactions have been appropriately accounted for and disclosed in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

Included in the Appendix to this letter are the definitions of both a related party and a related party transaction as the Authority understands them and as defined in IAS 24, except where interpretations or adaptations to fit the public sector are detailed in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

12. On the basis of the process established by the Authority and having made appropriate enquiries, the Authority is satisfied that the actuarial assumptions underlying the valuation of pension scheme liabilities are consistent with its knowledge of the business.

The Authority further confirms that:

- (a) all significant retirement benefits, including any arrangements that:
  - are statutory, contractual or implicit in the employer's actions;
  - arise in the UK and the Republic of Ireland or overseas;
  - are funded or unfunded; and
  - are approved or unapproved,

have been identified and properly accounted for; and

(b) all settlements and curtailments have been identified and properly accounted for.

This letter was tabled and agreed at the meeting of the Audit Committee on 11 September 2013 and approved by full Council on 26 September.

Yours faithfully,

Signed:

Signed:

Chairman of the County Council

26 September 2013

Paul SimpsonService Director (Finance and Procurement)26 September 2013

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#### Appendix A

#### Representation Letter of Nottinghamshire County Council and Nottinghamshire Pension Fund: Definitions

#### **Financial Statements**

A complete set of financial statements comprises:

- Comprehensive Income and Expenditure Statement for the period
- Balance Sheet as at the end of the period
- Movement in Reserves Statement for the period
- Cash Flow Statement for the period
- Notes, comprising a summary of significant accounting policies and other explanatory information, and
- Balance Sheet as at the beginning of the earliest comparative period (i.e. a third Balance Sheet) when an authority applies an accounting policy retrospectively or makes a retrospective restatement of items in its financial statements, or when it reclassifies items in its financial statements.

A local authority is required to present group accounts in addition to its single entity accounts where required by chapter nine of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

For pension funds participating in the following pension schemes, pension fund accounts must be prepared by the local authority that administers the Pension Fund:

- a) the Local Government Pension Scheme (in England and Wales)
- b) the Local Government Pension Scheme (in Scotland).

For pension funds participating in the following pension schemes, pension fund accounts must be prepared:

- a) the Firefighters' Pension Scheme for England
- b) the Firefighters' Pension Scheme for Wales
- c) the Police Pension Scheme in England and Wales.

The financial statements of a defined benefit pension fund and of police authorities and fire and rescue service authorities in England and Wales must contain:

- a) A fund account disclosing changes in net assets available for benefits.
- b) A net assets statement showing the assets available for benefits at the year end.
- c) Notes to the accounts.

#### **Material Matters**

Certain representations in this letter are described as being limited to matters that are material. Page 142 of 158

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#### IAS 1.7 and IAS 8.5 state the following:

Material omissions or misstatements of items are material if they could, individually or collectively, influence the economic decisions that users make on the basis of the financial statements. Materiality depends on the size and nature of the omission or misstatement judged in the surrounding circumstances. The size or nature of the item, or a combination of both, could be the determining factor.

#### Fraud

Fraudulent financial reporting involves intentional misstatements including omissions of amounts or disclosures in financial statements to deceive financial statement users.

Misappropriation of assets involves the theft of an entity's assets. It is often accompanied by false or misleading records or documents in order to conceal the fact that the assets are missing or have been pledged without proper authorisation.

#### Error

An error is an unintentional misstatement in financial statements, including the omission of an amount or a disclosure.

Prior period errors are omissions from, and misstatements in, the entity's financial statements for one or more prior periods arising from a failure to use, or misuse of, reliable information that:

- a) was available when financial statements for those periods were authorised for issue, and
- b) could reasonably be expected to have been obtained and taken into account in the preparation and presentation of those financial statements.

Such errors include the effects of mathematical mistakes, mistakes in applying accounting policies, oversights or misinterpretations of facts, and fraud.

#### Management

For the purposes of this letter, references to "management" should be read as "management and, where appropriate, those charged with governance".

#### **Related parties**

Parties are considered to be related if one party has the ability to control the other party or exercise significant influence over the other party in making financial and operating decisions or if the related party entity and another entity are subject to common control.

Related parties include:

- a) entities that directly, or indirectly through one or more intermediaries, control, or are controlled by the authority (i.e. subsidiaries);
- b) associates;
- c) joint ventures in which the authority is a venture;
- d) an entity that has an interest in the authority that gives it significant influence over the authority;
- e) key management personnel, and close members of the family of key management personnel; and

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f) post-employment benefit plan (pension fund) for the benefit of employees of the authority, or of any entity that is a related party of the authority.

Key management personnel are all chief officers (or equivalent), elected members, chief executive of the authority and other persons having the authority and responsibility for planning, directing and controlling the activities of the authority, including the oversight of these activities.

The following are deemed not to be related parties by the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13:

- a) providers of finance in the course of their business in that regard and trade unions in the course of their normal dealings with an authority by virtue only of those dealings; and
- b) an entity with which the relationship is solely that of an agency.

#### **Related party transaction**

Related party transaction is a transfer of resources or obligations between related parties, regardless of whether a price is charged. Related party transactions exclude transactions with any other entity that is a related party solely because of its economic dependence on the authority or the government of which it forms part.



**Report to Full Council** 

26<sup>th</sup> September 2013

Agenda item: 9

# REPORT OF THE CHAIRMAN OF THE ADULT SOCIAL CARE AND HEALTH COMMITTEE

# TENDER FOR HOME BASED CARE AND SUPPORT SERVICES

# Purpose of the Report

- 1. To advise Council of the national and local policy drivers relating to home based care and support services and of the work undertaken to prepare for the re-tendering of these services.
- 2. To seek approval from Council to commence the tender for home based care and support services and for new contracts to be awarded for commencement in April 2014.

# Information and Advice

# **Current Home Based Care and Support and Extra Care Services**

- 3. The Council currently contracts with 30 Domiciliary Care providers for the delivery of home care and Extra Care services across the County and these contracts are due to end on 31 March 2014.
- 4. The total spend on home care is approximately £15.24 million per annum with approximately 2,750 service users receiving a service at any one time and the delivery of approximately 21,364 hours of service provision by independent sector providers per week. In addition, there are costs of approximately £800,000 per annum relating to staff who arrange and oversee each of the care packages and for staff who monitor the services, and IT costs of approximately £344,508 per annum for running the current electronic monitoring system which is used to determine payment to the providers.

# **Current National and Local Policy Drivers**

- 5. There are a number of key policy developments and drivers impacting on the care market nationally and on the delivery of home care services. These include:
  - **Personalisation** local authorities are required to ensure that service users and carers have more choice and control over the services they are able to access and the way in which the services are provided

- **Outcomes** services should be commissioned and delivered in a way which meets the identified outcomes for each service user rather than on the basis of the care tasks that are to be undertaken
- **Reablement** services should seek to help people to regain and retain their independence so that they are less likely to need long term care services or only require a reduced amount of care
- **Demographic changes and the need for specialist and complex care** as more people are helped to live at home, there is an increase in the need for large and complex packages of care including health care services, end of life care and dementia care being delivered in people's own homes
- **Hospital avoidance and early discharge** the NHS and local authorities are developing a range of community based services and initiatives to prevent the need for people being admitted to hospital and to ensure that people are discharged from hospital at the earliest opportunity
- **Workforce development** there is wide recognition that good quality care services require investment in a skilled and trained workforce which is motivated and well supported.
- **High quality care services** in addition to the above, the Care Bill requires local authorities to ensure that there are high quality social care services available within the local market to meet people's care needs

# Local issues impacting on the delivery of home based support services

- 6. The Council needs to enable service users to exercise choice and control over the services they access whilst also ensuring value for money and sufficient capacity of good quality services within the local market. Service users can exercise choice in a number of ways. The advent of personal budgets means that service users can either have a Direct Payment in which case they can exercise choice by arranging care with whomever they choose. However, their choice will be constrained by the Council's financial allocation for a particular type of service based on an assessment of what the service would reasonably cost. Alternatively, service users can influence the way in which their personal budget is spent but ask the Council to arrange their care through its normal contracting processes. This is known as having a 'managed service'.
- 7. Whilst the Council has contractual arrangements with 30 providers, there are approximately 70 home care agencies registered with the Care Quality Commission (CQC) within Nottinghamshire. Approximately 40 or so of these agencies are small local providers who have not sought a contract with the Council because they focus on delivering services to people that are self funding or people who arrange and manage their own care through a Direct Payment.
- 8. In some areas of the County, the contracted providers are able to offer sufficient home care capacity to meet needs of people who request or require a managed service. However, in other parts of the County, particularly in rural areas, the contracted providers are often not able to provide sufficient capacity as they are unable to recruit or retain

sufficient care staff. The lack of capacity amongst the Council's contracted providers has resulted in increasing numbers of service users taking the option of a Direct Payment and making their own care arrangements with agencies and often this is more costly than equivalent services commissioned directly by the Council.

- 9. As more people are supported to remain living at home for longer and with the increase in the numbers of people who choose to remain at home at the later stages of life, there has been an increase in the need for complex care packages including end of life services. Given the need for higher volumes of service and given the lack of sufficient capacity from contracted providers, the existing contractual arrangements no longer enable the Council to commission services in the most efficient and cost effective ways. The main issues include:
  - providers continue to employ their staff on 'zero hour' contracts with no secure or guaranteed number of hours of employment per week and consequently many providers experience a high turnover of staff impacting on their ability to consistently deliver good quality services
  - as the providers operate over large geographical areas, they focus their recruitment on people that are car drivers and who have access to a car, thereby limiting their pool of potential care workers, again impacting on their ability to employ sufficient levels of staff
  - as providers are paid on the basis of the time the care workers spend with service users, there is little incentive for them to assist people to regain and maintain their independence and in the longer term to reduce the need for the services. Rather than promoting independence, this can perpetuate a culture of dependency
  - providers are selective about which care packages they are willing to take
  - productive and effective working relationships are difficult to achieve with such a large number of providers
  - there are insufficient joined-up commissioning arrangements with health colleagues for health-funded or jointly funded care packages
  - outcomes for service users are difficult to evidence and monitor
  - there are high internal costs within the Council in arranging the care packages, overseeing the contracts and monitoring the quality of services

#### Future commissioning of home based care and support and Extra Care services

10. In preparing to re-tender the home based support services, a comprehensive review has been undertaken with staff from the Improvement Programme and Corporate Procurement to consider how any new contracts may be configured so that they most appropriately meet outcomes for services users and carers whilst at the same time delivering annual savings and efficiencies of £865,000. This review has included:

- wide consultation with service users and carers about their experiences of existing services and about what they think is important about the services they access and the ways in which the services are delivered
- analysis of the options for achieving cost efficiencies both in terms of provider unit costs and internal transactional costs
- work with Health partners for the joint procurement of home based services to meet the needs of people who require health care as well as social care services including end of life care
- benchmarking with other similar local authorities and completing a review of how these services are being developed and commissioned elsewhere in the Country
- consulting with providers about supporting a diverse range of services and organisations including small micro-providers to ensure sufficient capacity is included for self-funders and for service users who arrange and manage their own services through Direct Payments
- 11. As part of the planning and preparation for the tender, the following key issues have been taken into account:
  - enhancing the range of services to be commissioned including the availability of 24/7 care services which help prevent avoidable hospital admissions and which facilitate prompt hospital discharges. This is of equal benefit to the NHS in that it enables funding to be diverted away from acute settings to be reinvested in appropriate community based services which are jointly commissioned by the NHS and the Council
  - increasing opportunities for further joint commissioning arrangements with GP led Clinical Commissioning Groups
  - ensuring there is sufficient capacity within the market, with a stable, competent and well trained workforce, to deliver services to people who have multiple or complex health and social care needs including dementia care and end of life care
  - supporting a more stable market of home care providers who are able to deliver affordable, consistent, high quality services
  - requiring providers to undertake person-centred support planning to ensure the services are specific to individual needs based on their identified outcomes
  - ensuring the services reable people wherever possible so that they can regain and/or retain their independence throughout the time that they require the care and support service
  - supporting more people to take control of their own care arrangements wherever possible through the use Direct Payments with due consideration to value for money and cost efficiencies

 ensuring service users and carers are provided with a faster and more responsive service as a result of streamlined internal processes and reduced bureaucracy

## Delivering services more efficiently and effectively

- 12. An options appraisal has been completed to determine the best means of securing high quality home based support services which meet outcomes for service users and carers and which at the same time are efficient and cost effective. This has included visits to, and discussions, with other local authorities where they have been able to improve provider capacity and improve the quality of services. These local authorities report increased capacity where providers have high concentrations of work in a specific geographical area and they report customer feedback demonstrating significant improvements in the quality of the services. The local authorities report improvements as a result of:
  - service users and carers being involved in the development of the service model and service specification
  - an increase in the flexibility of the services and the ways in which they are delivered because they are negotiated with service users and carers on an ongoing basis rather than being fixed at the point of the services first being agreed
  - better trained and motivated care staff resulting in a reduction in staff turnover and improved consistency of the staff group and of the services
  - continuous improvement as a result of formal mechanisms for service user and carer involvement not only in the selection of providers but also through active engagement with providers on a regular basis
- 13. Representatives of the Corporate Procurement team have been directly involved in the review of the home based support services and their advice is that the Council should give serious consideration to adopting a structure that limits the number of providers to one per geographical zone, with a maximum of one per district/borough or similar sized area.
- 14. This model offers opportunities for lower prices based on economies of scale and offers potential for greater efficiencies for both providers and for the Council as follows:
  - a more robust relationship between the Council and providers including earlier awareness of any difficulties or quality issues and quicker resolution and a greater sense of working in partnership, with opportunities for providers to have genuine involvement in service development and being more willing to share ideas as they do not need to compete with one another
  - increased stability for providers with the guarantee of all the managed services that are arranged on behalf of service users within a defined geographical area
  - providers are able to offer fixed hours contracts for staff (or part fixed/part variable), improving staff recruitment and retention

- locally based 'runs' reducing reliance on drivers and offering opportunities for care workers to walk/cycle thereby increasing the potential pool of staff
- sufficient opportunities for smaller and/or specialist providers to deliver services for people that are self funders or who have a Direct Payment
- 15. Corporate Procurement staff also recommend that consideration is given to include incentives within contracts for example for reablement, where providers are able to reduce the level of care and support required by individual service users because they have successfully been able to help them to manage more independently.
- 16. As indicated above, there are internal costs of approximately £800,000 per annum in the arrangement and day to day management of the services and in the monitoring and quality assurance activities in relation to the 30 providers on the framework agreement. In reducing the number of providers, the Council would be able to streamline processes including individual commissioning arrangements and quality monitoring activities and in doing so deliver significant efficiencies by reducing the number of staff involved in arranging and overseeing the services.
- 17. Further consideration has also been given to the measures that are required to ensure service users and carers are able to exercise choice about the services that they receive and to ensure that choice of providers is not limited to just those providers with whom the Council has a contract. It is proposed that the Council continues its work to support the development of a diverse local market of care and support providers. This is being achieved through a number of initiatives including:
  - continuing with the progress made to date to support the development of micro providers – over the past 3 years a total of 57 micro providers have been supported to become established and they are providing care and support to over 860 people
  - further support the accreditation of Personal Assistants
  - helping people to use a Direct Payment to commission services directly from providers at an hourly rate which offers value for money
  - development of 'Choose My Support', a web-based directory providing information about the nature and range of services and of providers operating in the County
- 18. The above initiatives will enable the Council to ensure that there is sufficient capacity in the market to meet the needs of service users who request or require a managed service. At the same time, the Council will continue to support a diverse range of smaller providers who provide a lower volume of service, contained within their local community.
- 19. As indicated above, the existing contracts with home care providers have been extended for a 12 month period and are due to expire in March 2014. The Council will therefore be required to commence the tender process during the autumn in order to ensure sufficient time for the transition from the current to the new services.

20. A robust transitions plan will be put in place to ensure that any changes to services arising from the tender process will be managed carefully to minimise any disruption to service users and carers in relation to their care and support service.

#### Other options considered

- 21. There is a legal requirement for the Council to undertake a re-tender of the home based support services. Consideration has been given to awarding contracts to the same number of providers and to opening up the framework agreement to include more than the current 30 providers. However, as noted above, there are already approximately 70 home care agencies registered with the CQC in Nottinghamshire. Despite the large number of providers, this has not equated to sufficient capacity to meet increasing needs.
- 22. The Council has a duty to ensure that it commissions services in the best ways possible to achieve high quality services which at the same time provide value for money. In accordance with Corporate Procurement advice, and in discussions with other councils, it is clear that there is greater potential for providers to deliver services at lower cost where the contractual arrangements enable them to achieve greater economies of scale.

# **Statutory and Policy Implications**

23. This report has been compiled after consideration of implications in respect of finance, the public sector equality duty, human resources, crime and disorder, human rights, the safeguarding of children, sustainability and the environment and those using the service and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

#### Implications for Service Users

- 24. In accordance with the expressed wishes of service users and carers, more people are being supported to stay at home for as long as possible. In order to meet increasing need for the services it is imperative that the Council commissions high quality services, which are cost effective and which provide value for money.
- 25. As indicated above service users and carers state that it is more important for them to have choice and control about the ways in which the services are delivered than to have a choice of different providers. The services to be commissioned will require providers to deliver person-centred support planning so that their services are arranged on the basis of the outcomes identified by service users and carers.
- 26. As well as awarding a framework agreement to a number of providers, the Council will continue to develop and support a diverse market through on-going work with micro providers and with the accreditation of Personal Assistants in order to ensure that there are a range of options for people who want to arrange their own care through the use of a Direct Payment and for self-funders.
- 27. Staff from the agencies that do not win the contract will have the option to move to the successful provider. The Council will work with the agencies to transfer staff if required, so there is minimum disruption to service users.

## **Financial Implications**

28. The new contracts may be configured so that they most appropriately meet outcomes for service users and carers whilst at the same time delivering annual savings and efficiencies of £865,000.

## **Equalities Implications**

- 29. The home based support services to be commissioned through the proposed tender process will seek to meet the needs of the most vulnerable adults and older people in Nottinghamshire. The Council is seeking to ensure that people who require a managed service have the same opportunities to access personalised services as those people to arrange their own care and support services.
- 30. The revised service specification will enable the Council to change the way in which individual services are commissioned so that they are not based on fixed tasks but are flexible and are tailored to meet the outcomes identified by service users themselves and by their carers.
- 31. As well as undertaking consultation with service users and carers, an Equality Impact Assessment has been completed. This will be reviewed following the tender process and in advance of the implementation of the new contracts.

#### Human Resources Implications

- 32. As outlined in paragraph 16 above, by reducing the number of contracted providers, the Council will be able to reduce the numbers of staff that are required to arrange and oversee the services and to monitor the providers, thereby delivering savings and efficiencies through reduced internal costs. The reduction in posts will be phased over a 12-18 month period to enable full implementation of the new contracts as of April 2014. Post reductions will be managed through existing vacancies and voluntary redundancies or through redeployment opportunities wherever possible.
- 33. The Trade Unions have been consulted and have raised some concerns about the implications for employees; these will be discussed with them further as the full details are established.

# **RECOMMENDATION/S**

It is recommended that:

- 1) Members note the work undertaken to review existing home based care and support services and to plan for the re-tender of these services.
- 2) Members approve the commencement of the tender for home based care and support services and for new contracts to be awarded for commencement in April 2014 as set out in the report.

# COUNCILLOR MURIEL WEISZ CHAIRMAN OF THE ADULT SOCIAL CARE AND HEALTH COMMITTEE

#### For any enquiries about this report please contact: Caroline Baria Service Director for Joint Commissioning, Quality and Business Change Email: Caroline.baria@nottscc.gov.uk

# Constitutional Comments (LM 12/09/13)

34. The recommendations in this report fall within the remit of Full Council

# Financial Comments (CLK 17/09/13)

35. There are no financial implications contained in this report.

# **Background Papers**

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

- a. Report to Adult Social Care and Health Committee 9 September 2013
- b. Where the heart is: a review of the older people's home care market in England, October 2012.
- c. Close to home: an inquiry into older people and human rights in home care.

# Electoral Division(s) and Member(s) Affected

All.



**Report to Full Council** 

26 September 2013

Agenda Item: 10

# **REPORT OF THE LEADER OF THE COUNCIL**

# **REVIEW OF THE COMMITTEE SYSTEM**

# Purpose of the Report

1. To seek approval for proposed amendments to the Council's Constitution following a review of the performance of the committee system.

# **Information and Advice**

- 2. Nottinghamshire County Council has operated under the committee system form of governance since May 2012. A first review of the system was carried out in December 2012 and some minor amendments to the Constitution were made as a result. Some further amendments were made in May 2013 with the aim of better managing the business of the Council.
- 3. Some further amendments are now proposed, and details are set out in this report.

#### Committees

- 4. The Public Health Sub-Committee was established in December 2012. In order to recognise the importance of the Council's public health function, it is now proposed to make it a full committee rather than a sub-committee of Policy Committee. This will not affect the costs of running the Committee because the Deputy Leader is the Committee Chairman so no additional special responsibility allowance is payable. The Committee's terms of reference will remain unchanged.
- 5. Policy Committee currently has responsibility for all statutory overview and scrutiny powers except those delegated to a health scrutiny committee. It is now considered that some statutory scrutiny would be more effectively undertaken by the Community Safety Committee. It is therefore proposed that crime and disorder scrutiny and scrutiny of flood risk management be delegated to Community Safety Committee.
- 6. All committees have responsibility for approval of consultation responses in relation to their work areas. This is considered important as, even if a consultation is technical rather than policy-related, committee members should decide the stance the Council intends to take. However in practical terms there is often not enough time to bring a report to committee before the consultation deadline. It is therefore proposed to amend the wording of the terms of reference for each committee to state 'Approval of consultation responses except for

responses to day-to-day technical consultations which will be agreed with the Chairman and reported to the next available Committee.

## **Committee Procedure**

7. In light of recent Government guidance encouraging local authorities to allow filming of meetings, the relevant provisions set out in the Council's meeting procedure rules have been reviewed. At present filming is allowed with the consent of the Chairman; the rules allow a vote to be taken in the event of objection by committee members. To ensure the Council has time to make practical arrangements for anybody wishing to record a meeting, it is proposed to add the wording, 'subject to sufficient notice'. A note to this effect will also be included with committee agendas. No further amendments are considered necessary.

## Work Programmes

8. The December 2012 review concluded that further work was needed to ensure all committees receive sufficient reports on operational decisions by staff, the work of outside bodies and performance of services. Each committee has a work programme, and the most effective way to ensure sufficient reporting is for committees and senior officers to work together to ensure their programme is comprehensive. It is considered that improvements can still be made in this area and chairmen are encouraged to review their committee's programme.

#### **Frequency of Meetings**

- 9. Members will be well aware of the current financial situation affecting public bodies. When the committee system was introduced it was stated that the workload and frequency of meetings would be kept under review. It is proposed to pilot a reduction in the number of meetings for the following committees over the next 6 months with a view to monitoring the effect on democratic decision making by such a reduction :-
  - Community Safety Committee;
  - Culture Committee
  - Environment and Sustainability Committee;
  - Rights of Way Committee.
- 10. If the pilot proves successful the reduced meeting schedule will be confirmed in the next diary. Members will be notified of the relevant changes as soon as possible.

#### **Co-opted Members of the Nottinghamshire Police and Crime Panel**

11. We have been requested by the Police and Crime Panel to consider treating the current 2 but rising to 4 Independent Members of the Police and Crime Panel in the same category as statutory co-optees. This would entitle them to an annual allowance of £582 as set out in the current scheme of allowances.

12. Members should be aware there is no obligation on the County Council in its role as host authority to pay such allowances. The County Council receives the sum of £67,100 to assist in the running of the Panel. This sum can be used to pay expenses but not allowances. If the Council did not agree to pay an allowance the Independent Members would only be able to claim such things as travelling expenses. There is a considerable time commitment to fully participate in the Panel and the payment of an allowance would assist in the recruitment of high calibre candidates. Aside from the independent members, the other members of the Panel are all Councillors, all of whom are entitled to some form of allowance from their own authority. The maximum total cost to the Council in a full year of membership would be £2328 (£1746 in 2013/14) but this would be offset against the income which the Council receives as host authority.

#### **Financial Regulations**

13. A review of the Council's Financial Regulations is underway and a further report will be brought to Full Council in due course. Some consequential amendments to other parts of the Constitution will be proposed at that time.

## **Other Options Considered**

14. Full Council could decide that no amendments to the Constitution are required at this time.

## **Reason/s for Recommendation/s**

15. To enable the committee system to operate as effectively as possible and to recognise the importance of public health as a function of the County Council.

# **Statutory and Policy Implications**

16. This report has been compiled after consideration of implications in respect of finance, the public sector equality duty, human resources, crime and disorder, human rights, the safeguarding of children, sustainability and the environment and those using the service and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

# **RECOMMENDATION/S**

- 1) That the Public Health Sub-Committee be re-classified at the Public Health Committee
- 2) That responsibility for statutory crime and disorder and flood risk management scrutiny be allocated to the Community Safety Committee
- 3) That the terms of reference for each committee that currently has responsibility for consultation responses be amended to state, 'Approval of consultation responses except for responses to day-to-day technical consultations which will be agreed with the Chairman and reported to the next available Committee following their submission.
- 4) That the procedure rules for Full Council and committees regarding the use of recording devices and cameras be amended to include the words 'subject to sufficient notice'

- 5) That the proposed pilot changes to the frequency of specified Committees be noted.
- 6) That the County Council, as host authority to the Nottinghamshire Police and Crime Panel, agrees whether to include the Independent Members of the Police and Crime Panel as equivalent to the statutory co-optees within the current scheme of allowances and pay such allowances accordingly.

#### Councillor Alan Rhodes Leader of the Council

#### For any enquiries about this report please contact: Jayne Francis-Ward

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# Constitutional Comments (SLB 13/09/2013)

17. Full Council is responsible for approving any changes to the Constitution and is the appropriate body to consider the content of this report.

## Financial Comments (SEM 13/09/2013)

18. The financial implications are set out in the report

# Background Papers and Published Documents

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

- Report to Full Council dated 20 December 2012
- Report to Full Council dated 16 May 2013
- The Council's Constitution
- Guidance issued by the Department of Communities and Local Government is published - <u>https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/207528/You</u> <u>r councils\_cabinet - going\_to\_its\_meetings\_seeing\_how\_it\_works.pdf</u>

# Electoral Division(s) and Member(s) Affected

All