

# **Environment and Sustainability Committee**

# Thursday, 28 April 2016 at 10:30

County Hall, County Hall, West Bridgford, Nottingham, NG2 7QP

# **AGENDA**

1	minutes of the last meeting held on 10 March 2016	3 - 6
2	Apologies for Absence	
3	Declarations of Interests by Members and Officers:- (see note below)  (a) Disclosable Pecuniary Interests  (b) Private Interests (pecuniary and non-pecuniary)	
4	Revisions to the Minerals and Waste Development Scheme	7 - 28
5	Minerals Search Income	29 - 32
6	Changes to Recycling Centre Services	33 - 46
7	Work Programme	47 - 50

#### <u>Notes</u>

- (1) Councillors are advised to contact their Research Officer for details of any Group Meetings which are planned for this meeting.
- (2) Members of the public wishing to inspect "Background Papers" referred to in the reports on the agenda or Schedule 12A of the Local Government Act should contact:-

#### Customer Services Centre 0300 500 80 80

- (3) Persons making a declaration of interest should have regard to the Code of Conduct and the Council's Procedure Rules. Those declaring must indicate the nature of their interest and the reasons for the declaration.
  - Councillors or Officers requiring clarification on whether to make a declaration of interest are invited to contact Martin Gately (Tel. 0115 977 2826) or a colleague in Democratic Services prior to the meeting.
- (4) Councillors are reminded that Committee and Sub-Committee papers, with the exception of those which contain Exempt or Confidential Information, may be recycled.
- (5) This agenda and its associated reports are available to view online via an online calendar http://www.nottinghamshire.gov.uk/dms/Meetings.aspx

Meeting Environment and Sustainability Committee

Date Thursday 10 March 2016 (commencing at 10:30 am)

#### Membership

Persons absent are marked with an 'A'

#### **COUNCILLORS**

Jim Creamer (Chairman)
Pamela Skelding (Vice-Chairman)

Richard Butler Bruce Laughton
Steve Calvert Parry Tsimbiridis
Stan Heptinstall MBE John Wilkinson
Roger Jackson

#### **Ex-Officio (non-voting)**

A Alan Rhodes

#### **OFFICERS IN ATTENDANCE**

Tim Gregory - Place Department
Mick Allen - Place Department
Jas Hundal - Place Department
Phil Keynes - Place Department
Suzanne Osborne-James - Place Department
Sean Parks - Place Department
Kevin Sharman - Place Department
Martin Gately - Resources Department

#### **MINUTES OF THE LAST MEETING**

The minutes of the meeting held on 4 January 2016, having been circulated to all Members, were agreed to be a correct record and signed by the Chairman.

#### **APOLOGIES FOR ABSENCE**

None.

#### **DECLARATIONS OF INTEREST**

None.

#### 2016/17 WASTE REDUCTION, RE-USE, RECYCLING AND COMPOSTING PLAN

#### **RESOLVED 2016/004**

That the County Council's Waste Reduction, Re-use, Recycling and Composting Plan for 2016/17 be approved.

#### EU WASTE FRAMEWORK DIRECTIVE – TEEP ASSESSMENT ANNUAL REVIEW

#### **RESOLVED 2016/005**

That the outcome of the review be noted.

#### **ENERGY OPPORTUNITIES UPDATE AND STRATEGY**

#### **RESOLVED 2016/006**

That:

- 1) The contents of the report and the progress which has been made in the development and implementation of suitable energy projects be noted.
- 2) The role of the cross-party energy group in the development of an energy strategy for the council be noted.
- 3) The draft energy strategy be agreed as forming the basis of a consultation with internal stakeholders, and to comments arising being considered by the cross-party sub-group, subject to further comments from the cross-party energy group on the draft Energy Strategy being incorporated into the consultation document.

#### 2016/17 SUPPORTING LOCAL COMMUNITIES CAPITAL PROGRAMME

#### **RESOLVED 2016/007**

That the proposed 2016/17 SLC programme for implementation as contained in the report and detailed in appendix 2 be approved.

# RESPONSES ON PLANNING CONSULTATIONS AND STRATEGIC PLANNING OBSERVATIONS

#### **RESOLVED 2016/008**

That the report be noted.

#### **WORK PROGRAMME**

Tim Gregory explained that the Minerals Local Plan would return to Environment and Sustainability Committee in September, Full Council in November, and would be passed to the Planning Inspectorate before Christmas.

# **RESOLVED 2016/009**

That the work programme be noted.

The meeting concluded at 12:30 pm

# Chairman



# Report to Environment and Sustainability Committee

28th April 2016

Agenda Item: 4

#### REPORT OF THE CORPORATE DIRECTOR FOR PLACE

### REVISIONS TO THE MINERALS AND WASTE DEVELOPMENT SCHEME

## **Purpose of the Report**

1. To seek Committee approval for amendments to the Nottinghamshire Minerals and Waste Development Scheme (MWDS).

#### Information and Advice

- 2. The Planning and Compulsory Purchase Act 2008 (amended) requires the County Council to produce a Development Scheme. The Development Scheme does not form part of the Development Plan, its purpose is to set out the timetable and resources for preparing Minerals and Waste Local Plans.
- 3. The revised Minerals and Waste Development Scheme is attached in Appendix 1 and sets out the County Council's programme for the preparation of Minerals and Waste Local Plans. This revised scheme will replace the current Minerals and Waste Development Scheme which was approved by this Committee in May 2015.
- 4. The two additional consultations on the Sand and Gravel provision element of the Minerals Local Plan have led to delays in the Local Plan preparation process and as such revisions to the timetable contained in the 2015 Development Scheme have been necessary to ensure that it is kept up to date. Small textural changes to the scheme have also been made to ensure consistency with the Government's approach to Local Plans.
- 5. The MWDS has two key objectives:
  - To inform the public and stakeholders of the Council's commitment to producing documents that will make up the development framework for minerals and waste planning in Nottinghamshire and the programme for their preparation; and
  - To reflect the County Councils priorities in terms of producing documents for both the Waste and Minerals Local Plans.

6. The County Council will continue to review the Development Scheme and progress will be reported annually through the relevant Waste and Minerals Annual Monitoring Reports (AMR).

## The Minerals and Waste Development Scheme Timetable

7. The new preparation timetable for the production of the Minerals and Waste Local Plans is set out in the revised Development Scheme and detailed in the tables below:

#### **Minerals Local Plan**

Stage	Dates	Completed
Minerals Safeguarding Consultation	April 2009	Yes
Issues and Options Consultation	27 January – 30 March 2012	Yes
Preferred Approach Consultation	October 2013	Yes
Additional Consultation on Sand and Gravel	May 2014	Yes
Additional Consultation on Sand and Gravel Provision – Shelford West	October 2014	Yes
Submission Draft consultation	February 2016	Yes
Submission	December 2016	No
Pre-hearing meeting	February 2017	No
Hearing Session	March 2017	No
Adoption	September 2017	No

# Waste Local Plan Part 1: Core Strategy:

Stage	Dates	Completed
Issues and Options Consultation	23 October – 8 December 2006	Yes
Further Issues and Options Consultation	3 September – 29 October 2010	Yes
Preferred Approach Consultation	22 July – 16 September 2011	Yes
Proposed Submission Draft	5 March – 30 April 2012	Yes
Submission	January 2013	Yes
Pre-hearing meeting	March 2013	Yes
Hearing Session	May 2013	Yes
Adoption	December 2013	Yes

# Waste Local Plan Part 2: Site Allocations and Development Management Policies:

Stage	Dates	Completed
Site Selection Methodology	May 2015	Yes
Preferred Approach Consultation	November 2016	No
Submission Draft Consultation	June 2017	No
Submission	December 2017	No
Pre-hearing meeting	March 2018	No
Hearing Session	April 2018	No
Adoption	September 2018	No

#### **Other Options Considered**

8. None. It is a statutory requirement for the Council to have up to date Minerals and Waste Development Local Plans.

#### Reason for Recommendation

9. To provide clarity for Members, Officers, members of the public, developers and other interested parties on the timetable for the production of the Minerals Local Plan and a Waste Development Framework in order for the County Council to meet it statutory functions as a Minerals and Waste Planning Authority.

## **Statutory and Policy Implications**

10. This report has been compiled after consideration of implications in respect of finance, the public sector equality duty, human resources, crime and disorder, human rights, the safeguarding of children, sustainability and the environment and those using the service and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

#### **Financial Implications**

11. There is a provision in the financial reserves to cover the preparation, examination and adoption of the two Local Plans.

#### RECOMMENDATION

1) That Committee approve the revised Minerals and Waste Development Scheme.

#### Tim Gregory, Corporate Director, Place

For any enquiries about this report please contact: Lisa Bell, Team Manager – Planning Policy, Tel: 0115 9774547.

#### **Constitutional Comments (CEH 04.03.16)**

12. The recommendation falls within the remit of the Environment and Sustainability Committee by virtue of its terms of reference.

#### Financial Comments (SES 15/03/16)

13. The financial implications are set out in the report.

# **Background Papers and Published Documents**

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

### **Electoral Division(s) and Member(s) Affected**

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# Minerals and Waste Development Scheme April 2016

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#### **Preface**

Nottinghamshire County Council has prepared this Development Scheme in accordance with the requirements of the Town and Country Planning (Local Planning) (England) Regulations 2012. The County Council resolved to bring this scheme into effect on the 28 April 2016 and it replaces the previous scheme brought into effect in May 2015.

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#### 1 Introduction to Local Plans

- 1.1 Nottinghamshire County Council is the minerals and waste planning authority for the county of Nottinghamshire; see Appendix A for a map showing the geographical coverage of the plan area. This means that it is responsible for all matters associated with minerals and waste development, including setting the land use policies and determining planning applications for such development.
- 1.2 The Nottinghamshire Minerals Local Plan (2005), the saved policies contained in the Waste Local Plan (2002) and the Waste Local Plan Part 1: Core Strategy (2013) form part of the statutory development plan along with District and Borough Local Plans and Neighbourhood Plans within Nottinghamshire. Decisions on planning applications should be made on the basis of having an up-to-date statutory development plan. Both the Waste (2002) and Minerals Local Plan (2005) are in the process of being replaced.
- 1.3 The National Planning Policy Framework (NPPF) was published in March 2012 and sets out that each Local Planning Authority should produce a Local Plan for its area and that any additional Development Plan Documents should only be prepared where clearly justified.
- 1.4 Nottinghamshire County Council had significantly advanced the review of the 2002 Waste Local Plan prior to the new requirements set out in the NPPF and as such continued to progress a separate Waste Local Plan, Part 1: Core Strategy which was subsequently adopted in December 2013. This is being followed by a Waste Local Plan, Part 2: Site Specific Allocations and Development Management Policies Document and a Policies Map to illustrate the proposals.
- 1.5 The review of the Minerals Local Plan was in its infancy in March 2012 when the NPPF was published and as such the County Council is progressing the Minerals Local Plan to replace the 2005 Local Plan. This document will contain a vision, strategic objectives, strategic policies, policies identifying the future provision requirements, development management policies and a policies map.
- 1.6 The Waste and Minerals Local Plans are both subject to examination by an independent Planning Inspector.
- 1.7 **Complementary documents** are important related documents which exist alongside the Local Plans, these include:
  - Supplementary Planning Documents, add further detail to the policies of the Local Plan. They can be used to provide further guidance for development on specific sites, or on particular issues, such as design. SPDs are capable of being a material consideration in planning decisions but are not part of the Development Plan.
  - Statement of Community Involvement, specifies how the authority intends to involve communities and stakeholders in the process of

- preparing planning policy documents. The Planning Bill 2008 removed the requirement for future reviews of the Statement of Community Involvement to be subject to examination.
- **Development Scheme** (this document), sets out details of planning policy documents to be produced and the time scales and arrangements for production.
- Annual Monitoring Report, sets out progress in terms of producing planning policy documents and implementing policies.

#### 2 Minerals and Waste Development Scheme

- 2.1 This Minerals and Waste Development Scheme (MWDS) sets out the County Council's programme for the preparation of the Waste and Minerals Local Plans.
- 2.2 The MWDS has two key objectives:
  - To inform the public and stakeholders of the Council's commitment to producing the Waste and Minerals Local Plans in Nottinghamshire and the timetable for their preparation; and
  - To establish the County Council's priorities in terms of producing documents for both the Waste and the Minerals Local Plans.
- 2.3 The County Council will review this MWDS and progress will be reported annually through Annual Monitoring Reports (AMRs). The AMRs are published on the Council's website.

#### 3 Existing Plans and Transitional Arrangements

- 3.1 Following the review of the planning system through the 2004 Planning and Compulsory Purchase Act which altered the way in which statutory development plans were prepared, the Government put in place transitional arrangements that allow existing plans and policies to be 'saved' while the new local plan documents are prepared. These saved policies form part of the development plan until they are replaced under the current planning system. The plans/policies which are currently saved are as follows:
  - The Joint Nottinghamshire and Nottingham Waste Local Plan (2002) (with the exception of policies W2.1, W3.2 and W3.24). A list of policies which have subsequently been replaced by the Waste Core Strategy can be found in Appendix B;
  - The Nottinghamshire Minerals Local Plan (2005) (with the exception of policies M3.2, M3.21, M6.5, M6.9, M6.10, M7.4 and M11.1)

#### 4 The Timetable

4.1 The new development plan will comprise of separate waste development plan documents and a Minerals Local Plan as detailed in Table 1 below:

Table 1: Minerals and Waste Documents to be produced

Minerals Local Plan			
Document	Date for submission	Date for adoption	
Minerals Local Plan	December 2016	September 2017	
Waste Local Plan			
Waste Local Plan Part 1: Core Strategy	ADOPTED DECEMBER 2013		
Waste Local Plan Part 2: Site Allocations and Development Management Policies Document	December 2017	September 2018	

- 4.2 The detailed production stages and key milestones are set out in Appendix C.
- 4.3 All new development plan documents are subject to an on going process of strategic environmental assessment (SEA), combined with the existing practice of sustainability appraisal (SA). This examines the likely environmental, social and economic effects of new policies and proposals and informs the direction and content of each stage of the plan preparation process. The information used and the outcome of the appraisal process is to be set out in a report, which will accompany each document at each stage of its preparation and subject to public consultation.
- 4.4 All development plan documents are also subject to equalities impact assessment (EQIA) which is a management tool that ensures that all new policies do not discriminate against certain groups and that all opportunities to promote equality are sought in plan preparation.
- 4.5 The Minerals Local Plan and Waste Local Plan will be subject to a Habitats Regulations Assessment (HRA). The purpose of the HRA of land use plans is to ensure the protection of the integrity of European sites is a part of the planning process at a regional and local level. A HRA Screening Report (March 2011) has been produced, covering both minerals and waste and concluded that no additional assessment would be necessary at this stage of the process.
- 4.6 Local Plans are also subject to Strategic Flood Risk Assessments (SFRA), a Level 1 SFRA has been carried out which collates and reviews available information on flood risk in Nottinghamshire and individual SFRA's for both the Minerals and Waste Plans will be undertaken at the appropriate stages of Local Plan production.

# 5 Progress to Date

5.1 The table below sets out the progress made to date on the Minerals Local Plan and the Waste Core Strategy.

Table 2: Minerals and Waste development plan progress to date

Minerals Local Plan			
Stage	Date		
Minerals Call for Sites Key Stakeholders Consultation	June-December 2008		
Minerals Safeguarding Key Stakeholders Consultation	April 2009		
Minerals Background Papers Industry Consultation	November-December 2011		
Issues and Options Public Consultation	27 January – 30 March 2012		
Minerals Revised Call for Sites Consultation	May-June 2012		
Preferred Approach Consultation	October – December 2013		
Additional Consultation – Sand and Gravel	May – July 2014		
Additional Consultation on Sand and Gravel Provision – Shelford West	October – December 2014		
Submission Draft Consultation	February – March 2016		
Waste Local Plan Part 1: Core Strategy			
Stage	Date		
Issues and Options Public Consultation	23 October – 8 December 2006		
Further Issues and Options Public Consultation	3 September – 29 October 2010		
Preferred Approach Public Consultation	22 July – 16 September 2011		

Proposed Submission Draft Public Consultation	5 March – 30 April 2012		
Schedule of Proposed Changes Public Consultation	1 October – 12 November 2012		
Submission to Secretary of State for Independent Examination	14 January 2013		
Hearing Session	8 -17 May 2013		
Main Modification Consultation	June 2013		
Adoption	10 December 2013		
Waste Local Plan Part 2: Site Specific and Development Management Policies			
Stage	Date		
Site Selection Methodology Consultation	May 2015		

5.2 A full timetable for the production of the Minerals and Waste Local Plans is contained in Appendix B.

#### 6 Joint Working

- 6.1 The Waste Local Plans (Parts 1 and 2) have been/are being prepared jointly with Nottingham City Council, as was the case with the 2002 Waste Local Plan. The County Council has taken the lead role and financial resources are split proportionately according to the population. The County Council therefore contribute 72% of the costs; and the City Council 28%.
- 6.2 There are no significant mineral issues within the Nottingham City boundary and therefore the new Minerals Local Plan is not being prepared jointly. However a joint Local Aggregates Assessment is prepared annually to consider future apportionments for aggregate minerals within both the City and County Councils boundaries. The City Council are currently preparing their Land and Policies Part 2 Local Plan which, when adopted, accompanies their adopted Core Strategy and contains policies in relation to Minerals development.

#### 7 Risk Assessment

- 7.1 In setting out the proposed timetable for work on the new Local Plans, it is important to ensure that these targets are realistic, achievable and take account of possible problems that may arise. The main areas of risk in terms of implementing the development documents are identified as:
  - Uncertainty as the new documents are being prepared there is a risk that new policy guidance, such as revisions to the National Planning Policy Framework (NPPF), national planning guidance or legislation could impact upon the timetable for plan preparation.
  - Consultation outcomes the consultation process could identify
    additional issues/options to be evaluated and/or the scale of
    objections could significantly increase the workload and delay
    implementation. To minimise the risk, extensive pre-submission
    consultation is to be carried out with stakeholders, statutory
    consultees, local enterprise partnerships and other key consultees,
    including parish councils, local environmental groups and the
    minerals and waste industry.
  - Demand on consultees and the Planning Inspectorate many local authorities are likely to be preparing new development plans documents to a similar timetable. This could lead to delays in consultee responses and in time-tabling independent examinations. To minimise this risk the County Council intends to liaise with the Planning Inspectorate to ensure a realistic timetable for preparing each document is achieved.
  - Soundness of development plan documents if any document
    was declared unsound by an Inspector the County Council would
    have to address the issues of why the document was found unsound,
    therefore additional work would need to be carried out and the
    timetable would slip. This would result in significant budget and
    timetable implications.
  - Joint working uncertainty of decision making could lead to significant issues, in addition both the County Council and City Council have different Committee/Cabinet reporting mechanisms and timetables (this relates to the Waste Local Plan only).
  - Legal Challenge the document could be subject to successful legal challenge which would result in all or part of the plan being quashed, this would mean starting the plan over.

#### 8 Community Involvement

8.1 The Statement of Community Involvement (SCI) sets out the standards to be achieved by the County Council in involving stakeholders and the community in the preparation, alteration and continuing review of planning policy documents and planning applications. It contains the County Council's proposals for fully engaging all sections of the community and stakeholders at an early stage in the preparation of each document.

- 8.2 An independent examination into the County Council's SCI was carried out and found sound. The SCI was formally adopted by the County Council in June 2007.
- 8.3 A review of the adopted SCI took place in 2013 and the updated document was adopted in April 2013.

#### 9 Development Scheme Monitoring and Review

- 9.1 An Annual Monitoring Report (AMR) is prepared each year to assess progress in implementing the Development Scheme, and subsequently to determine whether the aims and objectives are being achieved through the policies and proposals of the planning policy documents. In the event that there have been unavoidable slippages in the LDS timetable, and 'milestones' have not been achieved, the AMR will explain what the reasons are for the delay. It will also set out any amendments to the Development Scheme and the revised timetable for implementation to reflect the delay.
- 9.2 The AMR will also include annual technical monitoring information to provide the context for assessing the success of the policies in the planning policy documents.

#### 10 Further Information

10.1 For further information on this minerals and waste development scheme or any of the documents mentioned please contact the County Council at the address shown below. Information on the existing minerals and waste local plans and the development plan process is also available on the County Council's website.

By Post: Nottinghamshire County Council

Planning Policy County Hall

Loughborough Road

West Bridgford Nottingham NG2 7QP

Email: development.planning@nottscc.gov.uk

Website: www.nottinghamshire.gov.uk

10.2 This information can be made available in alternative formats and languages.

#### **Glossary**

Terms shown in *italics* are defined elsewhere in the glossary.

**Annual Monitoring Report (AMR):** the annual monitoring report will assess the implementation of the Local Development Scheme and whether policies in *Local Development Documents* are being successfully implemented.

**Core Strategy (CS):** a *Development Plan Document* which sets out the long-term spatial vision for the local planning authority area.

**Development Plan (DP):** consists of the relevant Local Plans for the area. In respect of the Waste Development Plan, this incorporates the Waste Local Plan Part 1: Core Strategy and Waste Local Plan Part 2: Site Specific and Development Management Policies. In terms of Minerals provision, this relates to the Minerals Local Plan.

**Development Plan Documents (DPD):** statutory documents which set out the *local planning authority's* formal planning polices for its area. There are different types of document (see also *Core Strategy, Development Management Policies, Site Specific Policies, and <i>Proposals Map*).

**Development Management Policies (DMP):** a suite of criteria-based policies designed to ensure that all development meets the aims and objectives set out in the *Core Strategy*. Can be included in another *Development Plan Document* or may form a stand-alone document.

**Development Scheme:** a document setting out the timescales for the production of development plan documents.

**Equalities Impact Assessment (EQIA):** a management tool that makes sure that policies and working practices do not discriminate against certain groups and that, opportunities are taken to promote equality.

Habitats Regulation Assessment (HRA): required under the European Directive 92/43/EEC on the "conservations of natural habitats and wild fauna and flora for plans" that may have an impact of a European nature conservation site, such as a Special Protection Area. It is an assessment of the impacts of implementing a plan or a policy on a European nature conservation site with the purpose of considering the potential impacts against conservation objectives of the site and to ascertain whether it would adversely affect the integrity of the site.

**Independent Examination:** all *Development Plan Documents* need to be tested for soundness through an independent examination held by an independent inspector appointed by the Secretary of State.

**Issues and Options (IO):** initial, informal consultation stage setting out the main planning issues and a range of possible options. Responses will help to

identify what are the most realistic options, which will then be put forward as *Preferred Options*.

**Local Development Document (LDD):** the collective term for *Development Plan Documents, Supplementary Planning Documents* and the *Statement of Community Involvement*.

**Local Development Framework (LDF):** the name for the portfolio of *Local Development Documents*. It consists of *Development Plan Documents*, Supplementary Planning Documents, a *Statement of Community Involvement*, the *Local Development Scheme* and *Annual Monitoring Reports*. Together these documents will provide the framework for delivering the spatial planning strategy for a local authority area (see also *Waste Development Framework*).

**Local Plan (LP):** a plan setting out the spatial and strategic direction for development within a plan area. For Nottinghamshire this only relates to minerals and waste development.

**Local Strategic Partnership (LSP):** partnerships of stakeholders who develop ways of involving local people in shaping the future of their neighbourhood in how services are provided.

**Waste Development Framework (WDF):** the equivalent of the *Local Development Framework*, produced by County Councils who are responsible for minerals and waste planning.

**Minerals and Waste Development Scheme (MWDS):** the equivalent of the *Local Development Scheme* produced by County Councils who are responsible for minerals and waste planning.

National Planning Policy Framework (NPPF): the NPPF replaces all other national planning polices documents (PPG/PPS) and many circulars, with the exception of Planning Policy Statement 10 'Planning for Sustainable Waste Management', streamlining them into one document. It sets out the Government's planning policies for England and how these are expected to be applied. It provides a framework within which local and neighbourhood plans can be produced reflecting the needs and priorities of the local area.

**Neighbourhood Plan (NP):** A plan prepared by a Parish Council or Neighbourhood Forum for a particular neighbourhood area (made under the Planning and Compulsory Purchase Act 2004).

**Preferred Approach (PA):** Informal consultation stage which will identify the Local Planning Authority's preferred approach(es) to likely development proposals and any alternatives that have been rejected, along with the reasons for this.

**Proposals Map:** the adopted proposals map illustrates on a base map all the policies contained in *Development Plan Documents*, together with any saved policies. It must be revised as each new *Development Plan Document* is

adopted, and it should always reflect the up-to-date planning strategy for the area.

**Saved Policies or Plans:** existing adopted development plans which are to be saved (usually up to 3 years unless otherwise extended by Government direction) until they are replaced by the new style *Development Plan Documents*.

**Site Allocations Document:** *Development Plan Document* which allocates specific sites for development.

**Statement of Community Involvement (SCI):** a document which informs how a council will involve the community on all major planning applications and in the preparation of documents.

**Strategic Environmental Assessment (SEA):** a procedure (set out in the Environmental Assessment of Plan and Programmes Regulations 2004) which requires the formal environmental assessment of certain plans and programmes which are likely to have significant effects on the environment.

**Submission Draft:** Final draft of the Local Plan/Core Strategy, submitted to the Secretary of State and Local Government, subject to independent examination by the Planning Inspectorate, which includes public hearings and an Inspector's Report. Formal representations made at this stage will be considered at the *Independent Examination* 

**Sustainability Appraisal (SA):** a document that examines the social, economic and environmental effects of strategies and policies in a development plan from the outset of its preparation. In the UK this process incorporates the EU requirement for *Strategic Environmental Assessment* of plans or programmes.

**Sustainable Community Strategy (SCS):** local authorities are required to prepare these, with the aim of improving the social, environmental and economic well-being of their areas in conjunction with local public, private, voluntary and community sectors.

Appendix A – Geographical Plan Coverage



#### Appendix B – Waste Local Plan Policies replaced by the Waste Core Strategy

# Appendix 1

### Waste Local Plan policies replaced by the Waste Core Strategy

The following policies within the Nottinghamshire and Nottingham Waste Local Plan (adopted January 2002) have been replaced:

Chapter 3 - Environmental Protection

W3.16 - Bulk Transport of waste

Chapter 5 - Waste Recycling

W5.1 - Household Waste Recycling Centres - Areas of Search

W5.2 – Household Waste Recycling Centres in Disposal Sites

W5.3 - Mini Recycling Centres

W5.4 - Material Recovery Facility - Eastcroft

W5.5 - Material Recovery Facilities - Industrial Estates

W5.6 - Material Recovery Facilities - Waste Disposal Sites

W5.7 - Permanent Aggregate Recycling Centres

W5.8 - Mobile Aggregate Recycling Centres

W5.9 - Recycling Soils

W5.10 - Scrapyards - Areas of Search

W5.11 - Scrapyards - Existing Sites

Chapter 6 - Waste Treatment & Energy Recovery from Waste

W6.1 - Future Provision of Municipal Incinerators

W6.2 - Clinical Incinerators

W6.3 - Other Technologies

W6.4 - Refuse Derived Fuel

W6.5 - Energy Recovery from Incineration - Environmental Impact

W6.6 - Energy Recovery from Incineration - Economic Viability

W6.7 - Energy Recovery from Waste Disposal - Environmental Impact

W6.8 - Energy Recovery from Waste Disposal - Economic Viability

Chapter 7 - Composting & Landspreading

W7.1 – Commercial Composting Sites – Areas of Search

W7.2 – Commercial Composting – Waste Disposal Sites

W7.3 - Small Scale Composting Schemes in Agricultural Areas

Chapter 8 - Waste Water & Sewage Treatment

W8.1 - Future Requirements

Chapter 9 - Waste Transfer Stations

W9.1 - General Waste Transfer Stations - Areas of Search

Chapter 10 - Waste Disposal

W10.1 - Waste Disposal in Mineral sites, other Voids and Colliery Spoil Heaps

W10.2 - Waste Disposal in Derelict or Degraded Land

W10.3 - Waste Disposal in Greenfield Sites

W10.4 - Bentinck Void & Colliery Tip - Allocation

# Appendix C – Minerals and Waste Timetables

# Minerals Local Plan

Stage	Dates	Completed
Minerals Safeguarding Consultation	April 2009	Yes

Stage	Dates	Completed
Issues and Options Consultation	27 January – 30 March 2012	Yes

Stage	Dates	Completed
Preferred Approach Consultation	October 2013	Yes
Additional Consultation on Sand and Gravel	May 2014	Yes
Additional Consultation on Sand and Gravel Provision – Shelford West	October 2014	Yes
Submission Draft consultation	February 2016	Yes
Submission	December 2016	No
Pre-hearing meeting	February 2017	No
Hearing Session	March 2017	No
Adoption	September 2017	No

# **Waste Local Plan Part 1: Core Strategy:**

Stage	Dates	Completed
Issues and Options Consultation	23 October – 8 December 2006	Yes
Further Issues and Options Consultation	3 September – 29 October 2010	Yes
Preferred Approach Consultation	22 July – 16 September 2011	Yes
Proposed Submission Draft	5 March – 30 April 2012	Yes
Submission	January 2013	Yes
Pre-hearing meeting	March 2013	Yes
Hearing Session	May 2013	Yes
Adoption	December 2013	Yes

# **Waste Local Plan Part 2: Site Allocations and Development Management Policies:**

Stage	Dates	Completed
Site Selection Methodology Consultation	May 2015	Yes
Preferred Approach Consultation	November 2016	No
Submission Draft Consultation	June 2017	No
Submission	December 2017	No
Pre-hearing meeting	March 2018	No
Hearing Session	April 2018	No
Adoption	September 2018	No



# Report to Environment and Sustainability Committee

28<sup>th</sup> April 2016

Agenda Item: 5

#### REPORT OF THE CORPORATE DIRECTOR FOR PLACE

### MINERALS SEARCH INCOME

## **Purpose of the Report**

1. To review the fees charged for the provision of information through Mineral Searches.

#### Information and Advice

2. The County Council's Planning Policy Team can provide specific information in relation to minerals extraction about a particular site/property and the surrounding area for buyers and sellers and other interested parties. On request, the team prepares a report to identify if a local area is likely to be affected by existing or future quarrying operations. This service is undertaken as part of 'The Local Authorities (England) (Charges for Property Searches) Regulations 2008'. A charge is made for this service.

#### 3. The report identifies:

- If the property if situated within a mineral consultation area (i.e. an area containing a potentially economic mineral resource);
- Any planning permissions granted for quarrying or related operations on land near to the property, and the status of that site (e.g. active, closed, dormant, not commenced);
- Mineral-related policies of the Local Plan relating to the land surrounding the property which could include details of land identified by the plan for future mineral working;
- Any planning applications submitted to Nottinghamshire County Council for quarrying or related operations near the property.

As the County Council is not responsible for maintaining records on Deep Mined Coal extraction, the searches do not include this information and, if requested, applicants are directed to the Coal Authority to acquire this information.

- 4. Following the changes to planning legislation in 2004, mineral consultation areas were no longer nationally recognised and, as a consequence, the number of requests for mineral searches has decreased.
- 5. In June 2013 this Committee approved an increase in the fee charged for this service from £20.00 to £60.00 (plus VAT) to be consistent with other Mineral Planning Authorities.

- 6. Prior to the economic downturn and changes in planning legislation, the County Council received, on average, approximately 300 search requests per year. In 2012 this significantly decreased to 60 and has decreased again with the total for 2015 being 17.
- 7. The income received between 1st January 2015 and 31st December 2015 was £1,020.
- 8. The current fee of £60.00 covers the costs of the work carried out and given the small number of searches undertaken it is not proposed to increase the fee for 2016/17. The charge is kept under annual review.

#### **Other Options Considered**

9. To amend the current fee, however, the fee is consistent with other Mineral Planning Authorities and reflects the amount of work undertaken.

#### Reason/s for Recommendation/s

10. To ensure the current charge for mineral searches is appropriate.

### **Statutory and Policy Implications**

11. This report has been compiled after consideration of implications in respect of finance, the public sector equality duty, human resources, crime and disorder, human rights, the safeguarding of children, sustainability and the environment and those using the service and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

#### **Financial Implications**

12. The current fee charged is appropriate and will ensure that the County Council continues to receive the appropriate income for the level of work carried out.

#### Implications for Sustainability and the Environment

13. There are no direct implications for Sustainability and the Environment

#### **RECOMMENDATION/S**

1) That the fee for undertaking minerals searches remains at £60.00 for 2016/17.

Tim Gregory Corporate Director, Place

For any enquiries about this report please contact: Lisa Bell, Planning Policy Team Manager, ext 74547

### Constitutional Comments (RHC 03/03/2016)

14. The subject of the report falls within the scope of Environment and Sustainability Committee and this is the appropriate body to consider the report.

### Financial Comments (RWK 04/04/2016)

15. The financial implications are set out in the report.

### **Background Papers and Published Documents**

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

#### Electoral Division(s) and Member(s) Affected

ΑII



# Report to Environment and Sustainability Committee

28th April 2016

Agenda Item: 6

# REPORT OF THE SERVICE DIRECTOR FOR ENVIRONMENT, TRANSPORT AND PROPERTY

#### CHANGES TO RECYCLING CENTRE SERVICES

## **Purpose of the Report**

To inform Members of recent and impending changes to Recycling Centre services.

#### Information and Advice

1. Members will recall 2014/15 and 2015/16 budget proposals which included various changes at the council's network of Recycling Centres. The approved proposals included the implementation of a new recycling centre access scheme for all County residents to protect against cross border use, and a charging structure for disposing of non-household inert materials delivered to site in vans, pick-ups and trailers.

#### Recycling Centre Access Scheme

- 2. It was determined that a new Recycling Centre Access scheme was required as there is significant cross border usage of Nottinghamshire's Recycling Centre sites by residents of other local authorities with research indicating that on average, 15% of the users of the sites were from out of county.
- 3. This is particularly true of Nottingham City due to the proximity of several of Nottinghamshire's sites to their borders. 2014/15 figures showed that the waste per household deposited at Nottinghamshire Recycling Centres was 235kg, compared to 52kg per household at the site in Nottingham City.
- 4. These factors combine to result in a net import of waste into Nottinghamshire which is estimated to be costing the taxpayer over £1m per annum in unnecessary waste disposal costs.
- 5. The new Recycling Centre Access scheme went live on 21 March 2016 and allows Nottinghamshire residents to register on the County Council's new Self Portal, and assign their vehicles for use at the County's Recycling Centres. The

- system is quick, free and easy with registration done either online or via the Customer Service Centre (CSC).
- 6. This new system supersedes the existing van, trailer and pick-up permit scheme and individuals with these existing permits will still need to register their vehicles through the new system, though existing permits will continue to be accepted until the new system is fully implemented. Individuals can register up to 2 vehicles, although only one of these may be a van or pick up type vehicle.
- 7. Registration is only available to Nottinghamshire residents and is done by running a check against a credit agency to return a confidence rating as to whether that individual lives at the address they are registering with. This check is not a credit check and has no bearing on the individual's credit rating, nor will the details be passed on to any other organisations. Individuals who fail the authentication check but who are Nottinghamshire residents (i.e. who have recently moved into a new home but have currently no 'footprint' at that address) can still use the sites by taking some sort of identification confirming Nottinghamshire residency with them until they are fully registered.
- 8. Whilst it is believed that the majority of out of county users will accept the policy and therefore use Recycling Centres within their own local authority area close monitoring of the levels of fly-tipping will be undertaken in partnership with Veolia and the Waste Collection Authorities (WCA).
- 9. The system therefore restricts registrations to individuals within Nottinghamshire (excluding Nottingham City) and is expected to make savings in disposal costs with a net benefit of £200,000 per annum.
- 10. Appendix 1 shows a step-by-step process for registering vehicles on the Council's new Self Portal.
- 11.A Communications Plan around the new scheme is being implemented with materials available on the Recycling Centres for distribution to individuals, posters on site and at county, district and parish buildings, lamppost banners throughout the County along with a variety of press articles and promotion through social media. The website hosts Frequently Asked Questions covering the common questions and concerns, this has also been circulated to the CSC and to the Recycling Centre sites.
- 12. Enforcement of the scheme will come fully into effect from September 2016 in order to allow individuals plenty of time to register although vans, trailers and pick up type vehicles without an existing paper permit will be checked and given information on how to register if they haven't already. Prior to the enforcement a further communications push will be undertaken to drive home the message.

Checking of vehicles will be undertaken by site staff and the County Council's Environmental Compliance Officers using handheld devices.

13. Similar schemes that restrict access to residents within the local authority have been implemented in several other local authority areas including Bradford, Rutland and Bath. These have proved very successful and have made significant savings through disposal costs.

Charging for inert materials and plasterboard delivered in Vans, Trailers and Pick-ups

- 14. The 2015/16 budget approved the implementation of a charging structure for the disposal of construction and demolition waste (including hard-core, bricks, soils, tiles and ceramics) as well as plasterboard (gypsum) delivered to the Recycling Centre network in vans, trailers and pick up type vehicles. This is due to be operational from 1 July 2016.
- 15. Waste of this type is not Household Waste and therefore a charge can be levied for the disposal of these materials.
- 16. Members will recall that a subsequent proposal to introduce charges for these materials when delivered in a car was recently rejected by the County Council following a public consultation.
- 17. Under the charging scheme vans trailers and pick-ups will be restricted to disposing of inert materials and plasterboard at certain times and at specific sites. Bookings will have to be made through the Council's Self Portal at least 24 hours in advance. Bookings can be made from 1 June onwards for dates commencing 1 July 2016. Bookings for vans, trailers and pick-ups will be restricted to 5 sites (Bilsthorpe, Calverton, Giltbrook, Hucknall and Worksop) on the following days and times:
  - Tuesday to Friday only.
  - 08:30 10:00 and 14:00 15:00 plus 18:00 19:00 (during summer hours)
  - No bookings at weekends, on Mondays or on public or bank holidays.
- 18. The above restrictions will allow sites to manage appointments and avoid busy periods such as weekends and bank holidays. Residents will be able to make a booking up to 16:30 the day before the appointment in order to give Veolia and site staff advance notice of bookings.
- 19. The charging structure is based on vehicle type and size as follows;

- Transit type LWB Van £60 + VAT
- Transit type SWB Van or Pick-up £45 + VAT
- Single axle trailer towed by a car £35 + VAT
- Twin/Double axle trailer towed by a car £45 + VAT
- 20. Residents delivering inert waste and plasterboard in a car will be able to continue using any of the 12 Recycling Centres without incurring a charge or booking a time slot.
- 21. It is expected that these measures will save the County Council around £150,000 a year through charges and elimination of trade waste on the sites. Other local authorities have already introduced a charge for inert materials including North Yorkshire, Lancashire, Cornwall and West London.
- 22. Concerns have been expressed that these charges will lead to an increase in fly tipping. Whilst it is believed any increase in fly tipping will be minimal the County Council will be working closely with Veolia and the WCA's to monitor this and prosecute individuals found to be doing this.

## **Other Options Considered**

23. This is an information report, these changes have been approved by Full Council during previous budget setting processes.

#### **Reasons for Recommendations**

24. To make Members aware of the recent and upcoming Recycling Centre changes.

# **Statutory and Policy Implications**

25. This report has been compiled after consideration of implications in respect of finance, equal opportunities, human resources, crime and disorder, human rights, the safeguarding of children, sustainability and the environment and those using the service and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

# **Financial Implications**

26. The proposals set out in the report will result in net savings estimated at £350,000 per annum. These estimated savings will contribute to the budget proposals agreed as part of the 2014/15 and 2015/16 budget setting processes.

# **Legal Implications**

27. None – this report is for noting only.

#### **Implications for Service Users**

- 28. All residents of Nottinghamshire wishing to use the Recycling Centres will now need to register their vehicles either online or via the Customer Service Centre. There is no change to the types of vehicles that residents can access the site in, nor is there any change to the policy around number of visits they can make. The registration process is free, quick and easy and should improve the service at the Recycling Centre sites by restricting access to Nottinghamshire council tax payers only.
- 29. Individuals bringing inert materials and plasterboard into the sites with a van, trailer or pick-up vehicle from 1 July 2016 will be restricted to certain sites at specific times and required to pre-book and pay for these materials to be disposed of. Waste of this type is not considered to be Household Waste and therefore we have no legal obligation to accept it. However, by implementing this charge and restrictions on these vehicle types the County Council can continue to offer this service and other vehicle types that are allowed access to the sites can continue to dispose of these materials without booking and at no charge.

#### Recommendation

30. That Committee:

I. Note the information report in relation to the recent and impending Recycling Centre service changes.

Jas Hundal Service Director, Environment, Transport and Property

For any enquiries about this report please contact: Mick Allen, Group Manager, Waste and Energy Management

Constitutional Comments (31.03.2016 (EP))

This report is for noting only therefore constitutional comments are not required

#### Financial Comments (RWK 12/04/2016)

The financial implications are set in paragraph 26 of the report.

#### **Background Papers**

None.

#### **Electoral Divisions**

All



## **APPENDIX 1**

## Recycling Centre Access Registration Process

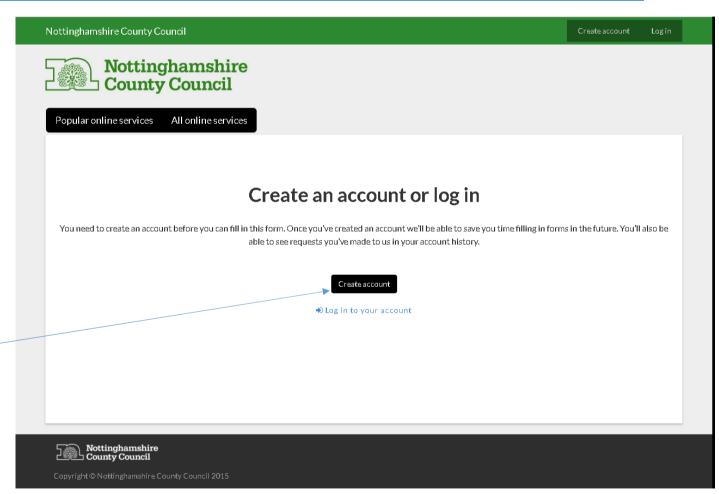
## Follow the link

Create a new

account.



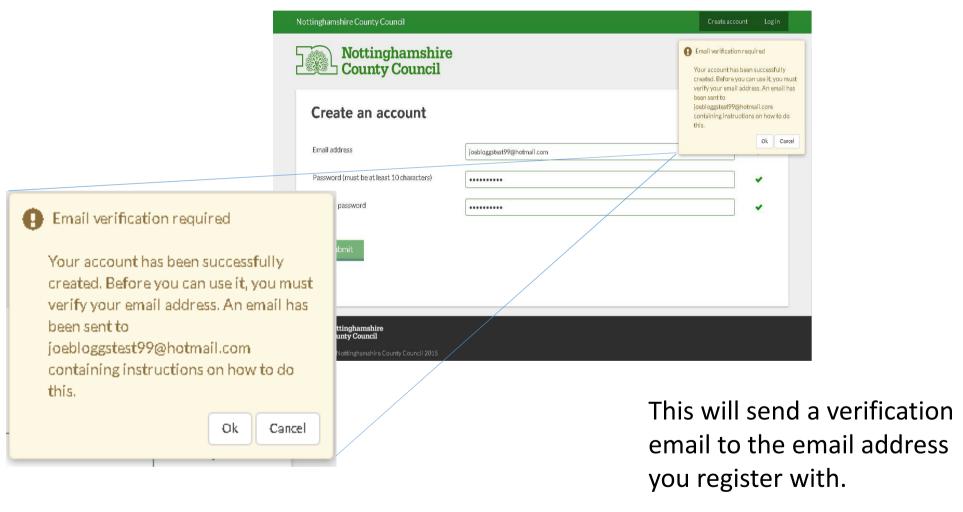
## www.nottinghamshire.gov.uk/registertorecycle



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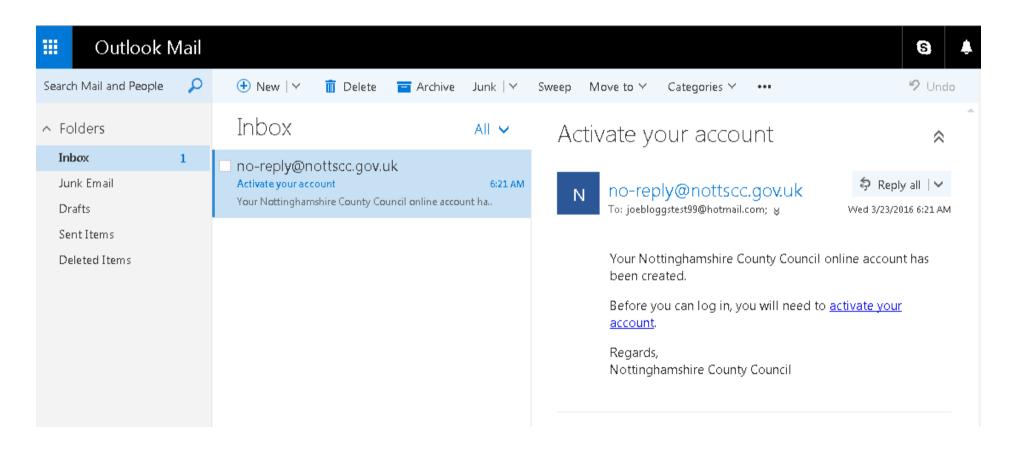
## Register on the new SELF Portal







## Verify your email address.



### Create an account.



Nottinghamshire County Council		å joebloggstest99@hotmail.com ▼			
Nottinghamshire County Council  Popular online services All online services My requests					
		Create account  Basic details Address details Overview			
Create account		•	code, then select your address from the list below.		
Basic details Address details Overview	Postcode *	(	NG2 5LA	•	
Creating an account saves you time with auto-completion of your contact information when completing forms and t your requests. Please note that your account should be for your individual use only. If you share your login details wiusing an email address which others have access to, they may be able to make requests as you and see information the		ess *	135 Blake Road, West Bridgford, Nottingham, NG2 5LA	<b>~</b>	
		outside of Nottinghamshire?	☐ Yes		
Title *	Flat Numbe	ur (			
First name * Joe	House Nam	e/Number *	135	<b>✓</b>	
Last name * Blogg	Street *		Blake Road	✓	
Email address joebloggstest9@hotmail.com	Locality / Vi	llage	WEST BRIDGFORD	✓	
(	—— Town *		West Bridgford	<b>~</b>	
Next >	Postcode *		NG2 5LA	✓	
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## Run the address verification check...

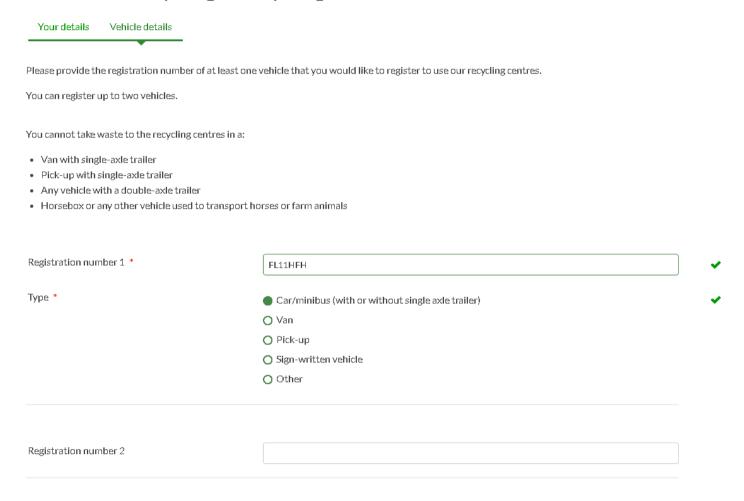


Email address				
Full address	135 Blake Road, West Bridgford, NG2 5LA			
Date of birth *	08 04 1980	<b>√</b> ②		
Our recycling centres are for use by Nottinghamshi	re residents only (excluding Nottingham City).			
By clicking 'check my identity' below we will use the personal information on this form to check that you are a Nottinghamshire resident using our identity verification provider, CallCredit.				
This check will not affect your credit rating but may be recorded on your credit history.				
Check my identity now	Check my identity	•		
	• We're currently checking your details. This may take up to 30 seconds			
We've verified your details. Click Next to continue.				
Next >				

## Add your vehicle/s

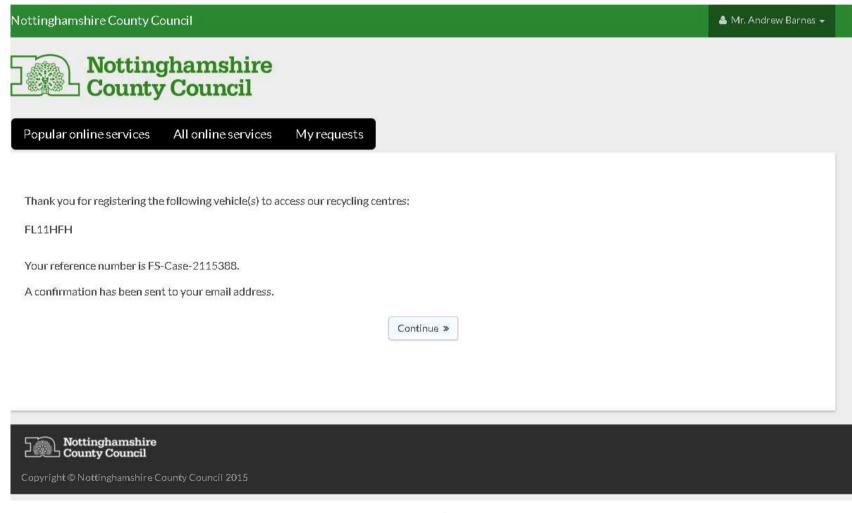


#### Waste and recycling - Recycling centre access



# Your vehicle/s are now registered and ready to use.







#### Report to Environment and Sustainability Committee

28 April 2016

Agenda Item: 7

#### REPORT OF CORPORATE DIRECTOR, RESOURCES

#### **WORK PROGRAMME**

#### **Purpose of the Report**

1. To consider the Committee's work programme for 2015-16

#### Information and Advice

- 2. The County Council requires each committee to maintain a work programme. The work programme will assist the management of the committee's agenda, the scheduling of the committee's business and forward planning. The work programme will be updated and reviewed at each pre-agenda meeting and committee meeting. Any member of the committee is able to suggest items for possible inclusion.
- 3. The attached work programme has been drafted in consultation with the Chairman and Vice-Chairman, and includes items which can be anticipated at the present time. Other items will be added to the programme as they are identified.
- 4. As part of the transparency introduced by the new committee arrangements, each committee is expected to review day to day operational decisions made by officers using their delegated powers. The Committee may wish to commission periodic reports on such decisions where relevant.

#### **Other Options Considered**

5. None.

#### Reason/s for Recommendation/s

6. To assist the committee in preparing its work programme.

#### **Statutory and Policy Implications**

7. This report has been compiled after consideration of implications in respect of finance, public sector equality duty, human resources, crime and disorder, human rights, the safeguarding of children, sustainability and the environment and those using the service and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

#### **RECOMMENDATION/S**

1) That the Committee's work programme be noted, and consideration be given to any changes which the Committee wishes to make.

Jayne Francis-Ward Corporate Director, Resources

For any enquiries about this report please contact: Martin Gately, Democratic Services Officer on 0115 977 2826

#### **Constitutional Comments (HD)**

8. The Committee has authority to consider the matters set out in this report by virtue of its terms of reference.

#### **Financial Comments (PS)**

9. There are no financial implications arising directly from this report.

#### **Background Papers**

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

 New Governance Arrangements report to County Council – 29 March 2012 and minutes of that meeting (published)

#### **Electoral Division(s) and Member(s) Affected**

ΑII

#### **ENVIRONMENT & SUSTAINABILITY COMMITTEE - WORK PROGRAMME**

Report Title	Brief summary of agenda item	For Decision or Information ?	Lead Officer	Report Author
16 June 2016				
Approval of Local	To approve the Local Aggregates Assessment for 2015	Decision	Lisa Bell	
Aggregates Assessment				
Waste Annual Monitoring Report 2014/15	To inform Committee of the performance of the Waste Local Plan	Information	Lisa Bell	
Minerals Annual Monitoring Report 2014/15	To inform Committee of the performance of the Minerals Local Plan	Information	Lisa Bell	
Responses on Planning Consultations and Strategic Planning Observations	To provide a summary of the current status of planning consultations received and being dealt with by the County Council.	Information	Lisa Bell	Nina Wilson
21 July 2016				
Responses on Planning Consultations and Strategic Planning Observations	To provide a summary of the current status of planning consultations received and being dealt with by the County Council.	Information	Lisa Bell	Nina Wilson
22 September 2016				
Minerals Local Plan Submission	To endorse the Minerals Local Plan for submission to the Secretary of State for examination in public.	Decision	Lis Bell	
Responses on Planning Consultations and Strategic Planning Observations	To provide a summary of the current status of planning consultations received and being dealt with by the County Council.	Information	Lisa Bell	Nina Wilson
3 November 2016				
Waste Local Plan Part 2: Preferred Approach Consultation	To approve the document for a six week period of informal consultation	Decision	Lisa Bell	
Responses on Planning Consultations and Strategic Planning Observations	To provide a summary of the current status of planning consultations received and being dealt with by the County Council.	Information	Lisa Bell	Nina Wilson

#### **Further Meetings**

8 December 2016 at 10:30 am, 26 January 2017 at 10:30 am, 9 March 2017 at 10:30 am, 20 April 2017 at 2:00 pm, 8 June 2017 at 10:30 am and 6 July 2017 at 10:30 am