# NOTTINGHAMSHIRE POLICE AND CRIME PANEL

Tuesday, 15 January 2013 at 14:00
County Hall, County Hall, West Bridgford, Nottingham NG2
7QP

#### **AGENDA**

1(i)	Minutes of last meeting held on 3 December 2012	3 - 8
1(ii)	Minutes of Confirmation Hearing held on 3 December 2012	9 - 14
2	Apologies for Absence	
3	Declarations of Interests by Members and Officers:- (see note below)  (a) Disclosable Pecuniary Interests (b) Private Interests (pecuniary and non-pecuniary)	
4	Police and Crime Plan	15 - 82
5	Media Communications Protocol	83 - 94
6	Work Programme	95 - 98

#### <u>Notes</u>

(a) Declarations of Interests – Persons making a declaration of interest should

have regard to their own Council's Code of Conduct and the Panel's Procedural Rules.

Members or Officers requiring clarification on whether to make a declaration of interest are invited to contact Keith Ford (Tel. 0115 9772590) or a colleague in Democratic Services at Nottinghamshire County Council prior to the meeting.

(b) Members of the public wishing to inspect "Background Papers" referred to in the reports on the agenda or Schedule 12A of the Local Government Act should contact:-

Customer Services Centre 0300 500 80 80

#### (c) <u>Membership</u>

Chairman - Councillor John Clarke - Gedling Borough Council Vice-Chairman - Mayor Tony Egginton - Mansfield District Council

Councillor Eunice Campbell – Nottingham City Council – TO BE CONFIRMED

Councillor David Challinor - Bassetlaw District Council

Councillor Jon Collins - Nottingham City Council

Councillor Georgina Culley – Nottingham City Council – TO BE CONFIRMED

Councillor Eddie Fearon – Rushcliffe Borough Council

Councillor Eric Kerry – Nottinghamshire County Council

Councillor John Knight – Ashfield District Council

Councillor Pat Lally – Broxtowe Borough Council

Councillor Keith Longdon – Nottinghamshire County Council – TO BE CONFIRMED

Councillor Alex Norris – Nottingham City Council

Councillor Tony Roberts MBE – Newark and Sherwood District Council

<sup>\*</sup> These Councillor co-options are subject to Secretary of State approval.

#### NOTTINGHAMSHIRE POLICE AND CRIME PANEL

## MINUTES OF THE MEETING HELD ON 3 DECEMBER 2012 AT 10 AM AT COUNTY HALL, WEST BRIDGFORD, NOTTINGHAM

#### **MEMBERS PRESENT**

(A denotes absent)

Chairman - Councillor John Clarke – Gedling Borough Council Vice-Chairman - Executive Mayor Tony Egginton – Mansfield District Council

Councillor David Challinor – Bassetlaw District Council

Councillor Eunice Campbell - Nottingham City Council

Councillor Jon Collins – Nottingham City Council

Councillor Georgina Culley - Nottingham City Council - A

Councillor Eddie Fearon – Rushcliffe Borough Council

Councillor Eric Kerry – Nottinghamshire County Council

Councillor John Knight – Ashfield District Council

Councillor Pat Lally - Broxtowe Borough Council - A

Councillor Keith Longdon - Nottinghamshire County Council

Councillor Alex Norris – Nottingham City Council

Councillor Tony Roberts MBE – Newark and Sherwood District Council

Christine Goldstraw – Independent Member (appointed via agenda item 4b) Suma Harding – Independent Member (appointed via agenda item 4b)

#### **OFFICERS PRESENT**

Jayne Francis-Ward – Monitoring Officer ) Nottinghamshire Keith Ford – Senior Democratic Services Officer } County Council Chris Holmes – Team Manager, Democratic Services ) (Host Authority)

#### OTHERS PRESENT

Paddy Tipping – Police and Crime Commissioner Kevin Dennis – Chief Executive, Office of the Police and Crime Commissioner

#### 1. MINUTES OF LAST MEETING HELD ON 19 OCTOBER 2012

The minutes of the last meeting, having been previously circulated, were agreed as a true and correct record and were confirmed and signed by the Chairman.

#### 2. APOLOGIES FOR ABSENCE

An Apology for absence was received from Councillor Pat Lally.

#### 3. DECLARATIONS OF INTERESTS

None.

#### 4. MEMBERSHIP

#### (a) Update on Local Authority Membership

The Chairman reported that verbal confirmation of the Secretary of State's approval of the three Councillor co-options had been received by the Host Authority earlier that morning. Jayne Francis-Ward underlined that the Panel was now politically balanced.

#### **RESOLVED 2012/009**

That the current position on Councillor co-options to the Panel, as reported to the meeting, be noted.

#### (b) Independent Co-optees - recruitment process

The Chairman fed back from the interviews held by the independent member appointment sub-group, underlining the difficult task faced by the sub-group in light of the high calibre of the applicants.

#### **RESOLVED 2012/010**

That Christine Goldstraw (Probation Trust Board) and Suma Harding (Magistrate) be appointed as independent members on the Panel for an initial temporary term of six months.

#### 5. INTRODUCTION TO THE POLICE AND CRIME COMMISSIONER

The Chairman welcomed Paddy Tipping, the newly elected Police and Crime Commissioner, to the meeting.

The Commissioner outlined his priorities and initial proposals for achieving these and highlighted the following main points:-

- as part of his work he would need to hold ongoing discussions with various different groups, one of which was the Panel. He was keen to work closely with the Panel, as well as making individual contact with the Chief Executives and Leaders of each of the Councils involved;
- he highlighted the improvements and differences which Chris Eyre, the Chief Constable had already made and sought the Panel's permission for Mr Eyre to accompany him to future Panel meetings, in order to provide further detailed information when needed. The Commissioner underlined that the Panel's role was to scrutinise the Commissioner rather than the Chief Constable;
- the Police and Crime Plan, which was due to be submitted to the Panel meeting on 15 January 2013, was in draft form at the moment and it was hoped that the final draft could be completed before Christmas. The Plan built

- on some of the work of the Police Authority and the pledges which the Commissioner had made in his election campaign;
- the Chancellor's Autumn Statement was due on 5 December 2012 but the
  provisional grant settlement would not be known until 19 December 2012. The
  Commissioner underlined the work which the Police Authority had done
  around the Medium Term Financial Plan and thanked Councillor Jon Collins
  for his work on this as Chair of the Authority;
- the Commissioner would be meeting the Home Secretary later that day to discuss issues around the fairness of funding, particularly the floors, ceilings and damping mechanism which had significant impacts upon Nottinghamshire. The funding gap in the current financial year was £11m, which could stretch to £13.5m next year;
- he had asked the Chief Constable to prepare an options paper on the mounted section before the end of the current financial year. This would include the cost of reintroduction of this section, the operational value, opportunities for sponsorship and the potential for sharing such a resource with other Forces. The Commissioner underlined that he had made no promises on this issue;
- the Commissioner hoped to be able to talk further in the New Year about the possibility of recruiting new officers to the Force;
- with regard to domestic violence, he underlined his proposal to appoint Chris
  Cutland to the role of Deputy Police and Crime Commissioner to lead on this
  and other issues, including safeguarding and consultation and engagement.
  He stated that this post would be for the equivalent of three days a week and
  that he was confident that the work was achievable on that basis. He
  emphasised his commitment to reflect the Force's budget reductions by also
  making reductions in the costs of his own Office (compared to the previous
  costs of the Police Authority);
- the Commissioner aimed to address the feeling of alienation between Black and Asian communities and the Police, particularly young Black Afro-Caribbean people. He would shortly be announcing a contract open to people from Black and Ethnic Minority communities to produce a report, to include the following key issues:
  - o how the Police talk to Black and Minority Ethnic communities;
  - the under-representation of Black and Minority Ethnic communities (particularly people from an African / Afro-Caribbean background) within the Force. He aimed to build on the work started by Councillor Collins, as Chair of the Police Authority, on this issue;
  - the disproportionality of stop and search activity for Afro-Caribbean and Asian youngsters compared to their white counterparts. He underlined

- that the amount of stop and search activity undertaken in Nottinghamshire was relatively low compared to other Forces;
- the establishment of a scrutiny panel to look at the wider issue of relationships between Black and Asian young people and the Police.

During discussions, Members raised the following issues:-

- Members generally welcomed the Commissioner's proposals, with particular reference made to the issue of under-representation of black and minority ethnic people within the Force;
- with regard to the public having raised queries about the decision to appoint a
  Deputy and how this would be funded, the Commissioner underlined that he
  had made this proposed appointment very clear within his election campaign
  and the related hustings events. He added that he aimed to save
  approximately £100,000 on the Police Authority's operating costs. He also
  planned to move his Office out of County Hall to make savings on
  accommodation and telephone costs;
- with regard to the planned discussions with the Home Secretary about funding issues, the Commissioner would be querying the possibility that the Metropolitan Police Force was taken out of the equation when it came to funding calculations, in light of the exceptional circumstances involved in policing London. He emphasised that both Councillor John Clarke and Councillor Jon Collins had invested a great deal of time in trying to progress this issue during their time as Chair of the Police Authority. The Commissioner also planned to discuss this issue with the new Chief Inspector of Her Majesty's Inspectorate of Constabulary (HMIC);
- Members highlighted the difficulty which the public may face in understanding
  the role of the Police and Crime Panel and underlined the need for the Panel
  to add value by focusing on strategic issues, rather than finer operational
  details, and by being both constructive and critical;
- Members underlined the need for the Commissioner to build up relationships with the local media, particularly in light of the recent change in ownership of The Nottingham Post. The Commissioner recognised the mutual benefits which he and the local media could gain from each other in terms of reporting activity and highlighted his previous working relationship with the local radio station in Mansfield and the local press (including The Chad in Mansfield and The Hucknall and Bulwell Dispatch). He highlighted the readership figures for The Nottingham Post in comparison to the population of Nottinghamshire as a whole and the need to use all available forms of media, including new social media;
- Members underlined the potential for language and terminology used around issues of under-representation and disproportionality to add to the disengagement and alienation which people could feel – for example, terms such as Black British children were more inclusive and engaging than 'Black

and Ethnic Minority children'. The Commissioner agreed with this point and stated that he would welcome any help and input into the difficult and sensitive areas around language;

- Members highlighted the need for the Commissioner to work with Commissioners from neighbouring Force areas in order to effectively address cross-boundary crime. The Commissioner recognised this need and reported that he had recently met with the Commissioners from Derbyshire, Lincolnshire and South Yorkshire;
- Members supported the Commissioner's request for the Chief Constable to attend Panel meetings as part of his wider support team at these meetings.

#### **RESOLVED 2012/011**

That the issues raised by the Commissioner and Members be noted.

#### 6. COMPLAINTS PROCEDURE

Jayne Francis-Ward introduced the report, underlining the need for informal resolution of any complaints that did not require referral to the Independent Police Complaints Commission.

#### **RESOLVED 2012/012**

- 1) That the draft complaints procedure be adopted.
- 2) That the complaints procedure be reviewed after its first six months of operating.

#### 7. WORK PROGRAMME

Jayne Francis- Ward introduced the report on the work programme, highlighting that at this stage the contents were centred largely around the Panel's statutory responsibilities.

During discussions, Members raised the following issues:-

• the need for regular reports on Police performance to each meeting in order to ensure proper accountability was raised. Members recognised that the level of detail involved in such reports would need to be different to those reports previously submitted to the Police Authority, in light of the Panel's different focus (scrutinising performance against the Police and Crime Plan). Members felt that any such reports needed to be short and focussed, with reporting by exception rather than across all Key Performance Indicators. Members also highlighted that the wider performance data was available to Councillors through other routes. The Commissioner suggested that an overview of performance could be covered as part of his standard report to the Panel on his wider activity;

• a mechanism for tracking actions arising out of Panel meetings was requested.

#### **RESOLVED 2012/013**

- 1) That the work programme be noted.
- 2) That a Panel meeting be arranged for mid-April, ahead of the Annual Meeting in June 2013.
- 3) That the issues raised during Members' discussions (performance reporting and action tracking) be progressed.
- 4) That discussions take place with the Chairman and Vice-Chairman to develop the work programme further.

The meeting closed at 10.47 am.

CHAIRMAN M\_3 Dec2012

#### NOTTINGHAMSHIRE POLICE AND CRIME PANEL

## MINUTES OF THE CONFIRMATION HEARING HELD ON 3 DECEMBER 2012 AT 11.05 AM AT COUNTY HALL, WEST BRIDGFORD, NOTTINGHAM

#### **MEMBERS PRESENT**

(A denotes absent)

Chairman - Councillor John Clarke – Gedling Borough Council Vice-Chairman - Executive Mayor Tony Egginton – Mansfield District Council

Councillor David Challinor – Bassetlaw District Council
Councillor Eunice Campbell – Nottingham City Council
Councillor Jon Collins – Nottingham City Council
Councillor Georgina Culley – Nottingham City Council - A
Councillor Eddie Fearon – Rushcliffe Borough Council
Christine Goldstraw – Independent Member
Suma Harding – Independent Member
Councillor Eric Kerry – Nottinghamshire County Council
Councillor John Knight – Ashfield District Council
Councillor Pat Lally – Broxtowe Borough Council - A
Councillor Keith Longdon – Nottinghamshire County Council
Councillor Alex Norris – Nottingham City Council
Councillor Tony Roberts MBE – Newark and Sherwood District Council

#### **OFFICERS PRESENT**

Jayne Francis-Ward – Monitoring Officer	)	Nottinghamshire
Keith Ford – Senior Democratic Services Officer	}	County Council
Chris Holmes – Team Manager, Democratic Services	)	(Host Authority)

#### **OTHERS PRESENT**

Chris Cutland – proposed Deputy Police and Crime Commissioner Paddy Tipping – Police and Crime Commissioner Kevin Dennis – Chief Executive, Office of the Police and Crime Commissioner

#### 1. APOLOGIES FOR ABSENCE

An apology for absence was received from Councillor Pat Lally.

#### 2. DECLARATIONS OF INTERESTS

None.

## 3. PROPOSED APPOINTMENT OF A DEPUTY POLICE AND CRIME COMMISSIONER – QUESTIONS TO THE CANDIDATE

Chris Cutland was welcomed to the meeting. She responded to a series of questions from the Panel, as summarised below:-

- a) What do you see as the main challenges and opportunities in this new role of Deputy Police and Crime Commissioner?
  - Ms Cutland was aware that this was a big job although she would be working as part of a very experienced team of staff inherited from the Police Authority;
  - she felt that opportunities included:
    - o ensuring that victims' views were heard and responded to;
    - creative working, including opportunities for joint working and joint funding with other organisations such as councils and health organisations;
    - further focus on domestic abuse, following the excellent scrutiny work undertaken by the Police Authority;
  - · challenges included:-
    - addressing public misconceptions about the role of the Commissioner and Deputy Commissioner;
    - delivering better policing (including tackling serious and organised crime and protecting vulnerable people) and protecting front line policing in a time of diminishing budgets.
- b) The Commissioner has underlined the importance of treating victims of crime as people rather than cases how have you delivered this approach in your work with Women's Aid and how will you deliver this for all victims of crime?
  - Ms Cutland highlighted that as well as working with women and children during her time with Women's Aid, her previous roles had involved dealing with people from diverse communities. For example, during her work on Nottingham City Council's area committees she had to engage effectively to ensure that local people's views were reflected within the Council's priorities;
  - she felt that women were not always considered in policing business in the way that they should be, highlighting that over 40% (City) and 64% (County) of violent crime was domestic violence related.
- c) What experience do you have of leading change and what are the main issues?
  - Ms Cutland had over twenty years' experience of managing change, for example, with the changing approaches to funding voluntary sector organisations. She had helped to merge organisations in the past and

had been required to make significant decisions in response to budget reductions. She had also been involved in major changes around interagency approaches to domestic violence in the City and the County;

 she felt that the key issues in leading a change programme were being clear about the reasons for change and the needs of the various stakeholders. She underlined that although changes were often required as a result of cuts in funding, they also needed to be viewed as opportunities for finding new ways of working. A lot of change work was about challenging others and Ms Cutland had considerable experience of this in her current and previous roles.

## d) Can you give us some examples of how you have engaged diverse community groups?

- Ms Cutland was very committed to dealing with diverse groups in order for them to have their say. She had experience of working with diverse groups in the Meadows, St. Anns and Sneinton;
- one specific example of such work was her involvement with the Home Office's Safer Cities project in the Meadows. The Home Office wanted to engage black and ethnic minority women's groups and Ms Cutland helped to highlight the different types of groups within these wider categories (for example, age was another defining factor). At all stages within this work, people were asked how they wanted to be involved and their aims in terms of outcomes. These aims included ensuring that the information they provided was respected and acted upon. Specific outcomes from the work included improved meeting room facilities and improved lighting in the Meadows;
- she also highlighted work she had done with people with disabilities in the Meadows which again had resulted in a number of improvements including the lowering of pavements and the installation of a lift in a key public building;
- she realised that she was not always the most appropriate person to get the views of diverse groups and was willing to ask for help where needed.

## e) All crime is down for the City and County – what would you consider to be a reasonable target in your time in office? Should there be separate targets for the City and the County?

- Ms Cutland felt that there should be different targets, in light of the difference between City Centre crime (much of which was alcoholrelated) and crime in more rural areas;
- she did not feel it was possible to give a single answer to the question of crime reduction targets and underlined the need for consideration of the different crime categories.

## f) Will you be set targets in the three areas of work the Commissioner has asked you to lead on?

- Ms Cutland stated that she would have targets in terms of consultation and engagement, although there would be qualitative as well as quantitative elements to judging success in this area;
- there would also be targets relating to public protection and violence
  against women and children (including in specific categories of sexual
  violence, domestic violence, guns and gangs and safeguarding issues).
  However, the first step would be to set benchmarks in this respect. She
  agreed with Members' views about the importance of contextual
  information to assist in the understanding of targets. For example, an
  increase in referrals of domestic violence could be viewed as an
  increase in people's confidence with the Police.

## g) Do you think Councils should adopt the Late Night Levy for policing the Night Time Economy?

 Ms Cutland felt that such a levy could assist in how these issues were controlled.

#### h) In practical terms, how can you give victims more of a voice?

 Ms Cutland felt that this could be achieved in many ways. For example, as well as wider community engagement there needed to be specific engagement of victims. She underlined the need for improved links with the various organisations (including Victim Support) that already worked with victims.

### i) By the end of your time, how will the public know if you've succeeded or not?

- Ms Cutland thought that one mark of success would be if there was a reported difference in Police attitudes, with victims feeling that they were being treated as a victim of crime rather than as a statistic;
- other signs of success would be that people were clear about the role of the Commissioner and Deputy Commissioner, if the number of police officers was retained or increased and if there were improvements in the way the Police were trained to deal with victims.

During further discussions, Ms Cutland agreed with Members' views about the need for:-

- smarter deployment of police officers;
- improved dealings with victims;
- greater consistency around the provision of victim impact statements on court cases;

• clear priorities for the Commissioner and Deputy Commissioner to be communicated to the public.

#### **RESOLVED 2012/014**

That the candidate's answers to the Panel's questions be noted.

#### 4. EXCLUSION OF PUBLIC

#### **RESOLVED 2012/015**

That the public be excluded from the meeting during consideration of the remaining item in accordance with Section 100A(4) of the Local Government Act 1972 on the basis that, having regard to all the circumstances, the public interest in maintaining the exemption outweighed the public interest in disclosing the information, as defined in Paragraph 1 of Part 1 of Schedule 12A to the Act.

## 5. PROPOSED APPOINTMENT OF A DEPUTY POLICE AND CRIME COMMISSIONER – PANEL'S DECISION-MAKING

During discussions, Members raised the following issues:-

- the proposed appointment was supported, with the candidate felt to be articulate and intelligent and able to draw on relevant experience (including working in partnership) in addressing the priority areas required by the Commissioner;
- although the areas of focus for the Deputy Commissioner were recognised as priorities, Members emphasised the need to continue the relentless drive on performance which had helped to achieve the recent reductions in crime;
- the need to find solutions that changed perpetrators' behaviour as well as dealt better with victims was underlined;
- the Commissioner's forthcoming Police and Crime Plan would give the Panel an opportunity to ensure that tangible outcomes could be achieved. Members felt that an Away Day early in the New Year would be helpful to clarify the focus of the Panel (in contrast to the previous focus of the Police Authority) and to agree the best means of adding value. Members highlighted that although the Panel was a scrutiny body it could still influence policy, if working well;
- Members felt that it would be helpful to have a clearer understanding of the Deputy's priorities and objectives over the various milestones of her first year in office.

#### **RESOLVED 2012/016**

That the Commissioner be notified of the Panel's support for the appointment of Chris Cutland as the Deputy Police and Crime Commissioner.

The meeting closed at 11.56 am.

CHAIRMAN
M\_3 Dec2012ConfirmationHearing

## NOTTINGHAMSHIRE POLICE AND CRIME PANEL 15 JANUARY 2013

#### POLICE AND CRIME PLAN 2013-2017

#### **Purpose of the Report**

- 1.1 This report presents the Police and Crime Panel (the Panel) with the Police and Crime Commissioner's (the Commissioner) first Police and Crime Plan (the Plan) for Nottinghamshire.
- 1.2 In accordance with the Police Reform and Social Responsibility (PR&SR) Act 2011 the Plan must be published as soon as practicable after taking office on 22<sup>nd</sup> November 2012 but no later than 31<sup>st</sup> March 2013.
- 1.3 The draft Plan was presented to the final Nottinghamshire Police and Crime Commissioners (PCC) Partnership Transition Programme Board meeting on the 2<sup>nd</sup> November, with an endorsement that the draft Plan would require refinements and further adjustments with the Commissioner shaping the policing and crime vision, priorities and objectives which has been undertaken to finalise the draft Plan to be presented to the Panel for views and comments on 15<sup>th</sup> January 2013.
- 1.4 The Commissioner is due to meet with the Chief Constable on 8 January 2013 to agree the final draft version of the Plan. This will be circulated to Members by 9 January 2013.

#### **Information and Advice**

2.1 The PR&SR Act 2011 places a statutory duty on the Commissioner to publish a Plan for their policing area. Section 7(1) of the Act specifically states the following in relation to the contents of the Plan:

#### Section 7 – Police and Crime Plans

- (1) A Police and Crime Plan is a plan which sets out, in relation to the planning period, the following matters—
- a) the elected local policing body's police and crime objectives;
- b) the policing of the police area which the chief officer of police is to provide;
- c) the financial and other resources which the elected local policing body is to provide to the chief officer of police for the chief officer to exercise the functions of chief officer;
- d) the means by which the chief officer of police will report to the elected local policing body on the chief officer's provision of policing;
- e) the means by which the chief officer of police's performance in providing policing will be measured;
- f) the crime and disorder reduction grants which the elected local policing body is to make, and the conditions (if any) to which such grants are to be made.

- 2.2 Section 5(1) of the PR&SR Act 2011 requires the Commissioner to *'issue a Police and Crime Plan within the financial year in which each ordinary election is held'*. For the first Plan this means no later than 31<sup>st</sup> March 2013.
- 2.3 Prior to publication of the Plan, the Commissioner must consult with the Chief Constable in preparing the Plan; obtain the views of the community and victims of crime on the draft Plan and send the draft Plan to the Panel and have regard to any recommendations made by the Panel.

#### **Development of the Plan**

- 2.4 To ensure that the Commissioner meets the statutory deadline for publishing the Plan, whilst allowing sufficient time to meet the requirements set out in paragraph 2.3 above, it was essential that preparatory work was undertaken as part of the PCC Partnership Transition Programme, which involved partners across policing and community safety. This work was conducted through Project 12, which included the development of the first Joint Partnership Strategic Assessment which was led by the Police Authority and the Force prior to the election.
- 2.5 This was an essential approach to develop the strategic themes with key policing and community safety and criminal justice partners, which included many factors such as intelligence analysis of emerging threats and risks to policing and crime, policing requirements and partnership priorities over the coming year.
- 2.6 In addition, the work on the development of the Plan needed to be carried out in parallel to the preparatory work on the budget, which provides the statement of the resources available to support the Plan and an Equality Assessment to identify equality requirements of delivery of policing and crime services to communities and citizens.
- 2.7 The development and preparation of the Joint Partnership Strategic Assessment to draft the Plan has included the following approaches to obtain an accurate picture of current and future policing and crime needs:
  - A strategic political, economic, social, technological, environmental, legal and organisational (PESTELO) analysis.
  - Joint strategic intelligence analysis, which included Local Police Area context analysis.
  - Community consultation and engagement analysis, informed by Project
     4: Engagement and Consultation of the PCC Partnership Transition
     Programme focussed on communities and victims of crime.
  - Analysis of performance data and progress against the current Force Policing Plan.
  - Analysis of crime and policing grants through the work of Project 5: Commissioning of the PCC Partnership Transition Programme.
- 2.8 These strands of information and analysis assisted with the development of the strategic themes for consideration by the Commissioner, along with the

collective operational expertise of the Chief Constable's Chief Officer Team and the Force Strategic Planning, and have sought to involve partners from Local Authorities and community safety which have included joint meetings between the Safer Notts Board and City Community Safety Partnership, the Chief Constable also consulted with Chief Executives at one of their joint meetings.

- 2.9 There has been work with the Force and community safety and criminal justice partners to consider the contents of the Plan to ensure that it meets legislative requirements as well as reflecting the needs and priorities for Nottingham and Nottinghamshire. In addition, there has been further consultation conducted by the Commissioner and the Nottinghamshire Office of the Police and Crime Commissioner (NOPCC) to obtain the views of partners, communities and victims of crime which has included:
  - Focus groups with representatives from the Women's Groups.
  - Focus group with representatives from Black and Minority Ethnic and Refugee Groups.
  - Focus group with members of the Nottingham City Youth Cabinet.
  - Discussions with Transgender Group.
  - NCC Youth Board, Bassetlaw and Broxtowe NCC Young People Scrutiny Advisory Board.
  - Work with the agencies that the Commissioner has signed pledges, charters or support, including:
    - Victims Support Pledges
    - Youth Charter
    - Nottingham Citizen
    - Rural issues Nottinghamshire's Farmers Union and Nottinghamshire Wildlife Trust
    - Violence against women and girls
    - RSPCA Animal Welfare Charter

Further opportunities for engagement and consultation have been developed with the Commissioner's draft Community Engagement and Consultation Strategy, together with drafting in parallel with the production of the Plan an Equality Assessment that has emphasis on protected characteristics.

- 2.10 There has been a further exercise, working with the Force and partners to identify and agree the Strategic Framework, which outlines the Commissioner's Vision, pledges and aligns priorities, key activities and performance measures to the partnerships agreed strategic themes. This has been conducted to ensure that the Plan has a clear Delivery Programme which will be managed throughout the duration of the Plan.
- 2.11 The Panel's comments on the draft Plan will be taken into account in developing the final iteration to be published, in line with the final budget for 2013/14 and will incorporate appropriate budgetary provision to deliver the Plan which will be presented to the Panel for formal review at its meeting on 6<sup>th</sup> February 2013. In accordance with the PR&SR Act 2011 the Panel is required to make a report or recommendations on the draft plan.

#### **Delivering the Plan**

- 2.12 The actual delivery of the strategic themes and key activities will be delivered through the Delivery Programme contained in the Plan, which will be supported by partner agencies' own annual service delivery plans, including the Force's Policing Plan. The Commissioner's first annual report will be produced after the first 100 days in office, and further annual reports will provide evidence of delivery of the objectives of the Plan outlined in the Delivery Programme.
- 2.13 Drawing on the analysis to date and the themes identified within the draft Plan, the Force has already begun work on its draft Policing Plan in respect of 2013/14.

#### **Other Options Considered**

3.1 None.

#### **Reasons for Recommendations**

4.1 The Commissioner is required to publish the first Police and Crime Plan as soon as practicable after taking office on 22<sup>nd</sup> November 2012 but no later than 31<sup>st</sup> March 2013.

#### **RECOMMENDATIONS**

5.1 In view of the pressing timescales essential preparatory work on the draft Plan commenced throughout the summer of 2012 as part of the PCC Partnership Transition Programme. The Panel's comments are now invited and, where appropriate, will be incorporated into the final iteration of the Plan which will be published by the 31<sup>st</sup> March 2013.

#### **Background Papers and Published Documents**

- Draft Police and Crime Plan 2013-2017
- Equality Assessment for the Police and Crime Plan 2013-2017

#### For any enquiries about this report please contact:

Kevin Dennis, Chief Executive of the Nottinghamshire Office of the Police and Crime Commissioner

Kevin.dennis@nottinghamshire.pnn.police.uk

Tel: 0115 9670999 ext 8012001



### **Draft Police and Crime Plan**

2013-2018

1



#### **Foreword**

Welcome to Nottinghamshire's first Police and Crime Plan, which explains the key strategic priorities for action over the next five years for policing and crime in Nottingham and Nottinghamshire.

On 15 November 2012, Nottinghamshire had its election for the first Police and Crime Commissioner. The Deputy Commissioner and I are absolutely determined, to speak up for you with a strong voice through working with partners across community safety and criminal justice services, to address the policing and crime issues facing victims and citizens of Nottingham and Nottinghamshire, my pledges are to:

- Campaign against Government funding cuts to Nottinghamshire's Police budget.
- Improve Community Policing across Nottinghamshire by taking on 150 extra Police Officers and 100 Police Community Support Officer's.
- Work in partnership to reduce anti-social behavior by 50%.
- Give extra priority and resources to domestic violence and crimes against girls and women.
- Ensure that the victims of crime are treated as people, not cases, and will properly fund Victim Support.
- Be fair, honest and will protect tax-payers money.

We will be work with the Chief Constable and other partners, and particularly the Police and Crime Panel to deliver and improve the performance of policing Nottinghamshire, to cut crime and anti-social behaviour and to continue to build trust and confidence in policing.

The introduction of the Police Reform and Social Responsibility Act 2011 brought with it a fundamental change to the policing landscape of England and Wales. At the same time Nottinghamshire Police faces unprecedented cuts of £42 million, equivalent to a 20% budget reduction and being underfunded each year by £10.5 million. Already almost 300 Police Officers and 450 support staff have lost their jobs. We will be campaigning for extra resources and we will be ensuring that we have more Police Officers back on the front line together with more Police Community Support Officers (PCSOs) so that we can concentrate on reducing crime and anti-social behaviour and making Nottinghamshire a safer place to live, work and visit. Put bluntly, you can't cut crime by cutting Police Officers.

As the Police and Crime Commissioner, I want to be known as "The Peoples' Commissioner". We police by consent in this country and I will serve by consent. We want your support to make this happen.

Nottinghamshire's Police and Crime Commissioner: Paddy Tipping

Nottinghamshire's Deputy Police and Crime Commissioner: Chris Cutland

Cleris Cutland.

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#### Glossary

#### Part A: Setting the Scene

#### 1. Introduction

#### **Background**

This is the first Police and Crime Plan (the Plan) published by the Nottinghamshire Police and Crime Commissioner (the Commissioner). The Plan covers a period of five years from April 2013 to March 2018 and has been developed though partnership working and involvement from local communities, victims of crime and local citizens to outline the vision, core values and strategic priorities for policing. The Commissioner's vision is simply to be "The Peoples' Commissioner", by giving victims and citizens a bigger voice in policing to achieve a safer Nottingham and Nottinghamshire".

The Plan sets out the intentions for people and communities to feel safe, have trust and confidence in high quality policing services, community safety and criminal justice services. These outcomes will be achieved through reducing crime and anti-social behaviour, ensuring fairer treatment of victims and citizens and using public resources wisely.

This Plan has brought together for the first time, the priority themes for the Commissioner and strategic partners. There is also a signed up common way forward for policing which will make a safer Nottingham and Nottinghamshire. There are clear activities which will be led by the Commissioner, the Deputy Commissioner, the Force and community safety and criminal justice partners. These activities have been developed through the Commissioner's planning and commissioning cycle and will be refreshed annually to take account of consultation and engagement with victims and local citizens, the Chief Constable's Policing Plan and partners' strategic assessments and business plans.

The Commissioner will publish an Annual Report on the progress of delivery against the Plan after the first 100 days in office, and each year thereafter.1

#### Purpose, Functions and Responsibilities of the Commissioner

**The Police Reform and Social Responsibility Act**<sup>2</sup> received Royal Assent in September 2011. This Act abolished Police Authorities and replaced them with elected Police and Crime Commissioners. The first elections took place on 15<sup>th</sup> November 2012, with the Commissioner taking up office for policing and crime for Nottinghamshire from the 22<sup>nd</sup> November 2012.

The Commissioner<sup>3</sup> will build on a strong position in Nottingham and Nottinghamshire through the work of the Force, the previous Police Authority and community safety and criminal justice partners, to further develop joined up approaches to the prevention and reduction of crime and providing the public with a voice in the quality of services they need by:

- Securing an efficient and effective police force.
- Appointing the Chief Constable, holding him to account for the running of the Force and if necessary dismissing him.
- Setting the police and crime objectives for Nottingham and Nottinghamshire by producing a five year Police and Crime Plan (in consultation with the Chief Constable).

<sup>1</sup> Specific Information Order 2011

<sup>2</sup> The Police Reform and Social Responsibility Act 2011

<sup>3</sup> The Policing Protocol

- Setting the annual Force budget and police precept, producing an Annual Report setting out the progress against the objectives in the Police and Crime Plan.
- Contributing to the national and international policing capabilities set out by the Home Secretary in the Strategic Policing Requirement (SPR).<sup>5</sup>
- Appointing a Deputy Commissioner.
- Co-operating with partners and providing an efficient and effective criminal justice system.
- Working with partners and funding community safety activity to tackle crime and disorder.
- Making grants to relevant organisations through commissioning.

#### **Strategic Framework**

This Plan sets out the overall strategic direction and long term vision for delivering high quality sustainable policing services across Nottingham and Nottinghamshire. The Commissioner has developed the Strategic Framework for delivery of the Plan, which identifies the vision, outcomes, objectives, pledges and values. The Strategic Framework also identifies the strategic priorities and activities which have been developed through the Joint Partnership Strategic Assessment. There will be continuing development of the performance measures and targets to ensure that the outcomes are being delivered. The key strategic planning diagram is provided over the page, with the full Strategic Framework referenced as Appendix 1.

The Strategic Framework has been developed from:

- The Commissioner's Manifesto commitments.
- Strategic futures scanning on national, regional and local issues utilising political, economic, social, technological, environmental, legal and organizational (PESTELO) analysis.
- Community consultation and engagement analysis covering victim and community consultation, surveys, forums, focus groups and neighbourhood meetings.
- Joint Partnership Strategic Assessment from the Force and community safety and criminal justice partnerships' analysis of current and emerging intelligence and performance threats and opportunities.
- Analysis from inspections, audits and reviews.
- Analysis of performance data and progress against the current Chief Constable's Policing Plan.
- Analysis of Force resources, budgets and crime and policing grants.

<sup>4</sup> Financial Code of Practice (FMCOP)

<sup>5</sup> Strategic Policing Requirement (SPR)

To be measured by demonstrating: Vision To achieve outcomes of: To achieve objectives of: ...giving victims and citizens a bigger Ranked in the top 10 police forces for reducing crime Reduced crime and anti-social behaviour Safer communities Ranked in the top 5 forces for victims satisfaction VOICE in policing to achieve a safer Improved trust and confidence in policing · Fairer treatment of victims and citizens 'The Peoples' Efficient and effective use of budget and resources Delivering value for money policing services Better use of resources Commissioner Nottingham and Nottinghamshire... Increased representation of BME through recruitment Reducing crime and anti-social behaviour by working with communities, businesses, partners, voluntary and third sector. Campaign against Government funding cuts to Nottinghamshire's Police budget. . Give extra priority and resources to domestic violence and crimes against girls and women. Improve Community Policing across Nottinghamshire by taking on 150 extra Police Officers and 100 Police Ensure that the victims of crime are treated as people, not cases, and will properly fund Victim Support. Pledaes Community Support Officer's. Be fair, honest and will protect tax-payers money. Work in partnership to reduce anti-social behavior by 50%. **Community Engagement and Consultation** Victims - by listening and Openness - by putting victims and the Communities - by ensuring fairness, Empowering - by engaging with victims Inclusiveness - by working effectively taking action to protect and public at the heart of open and transparent working with communities and businesses respect and accountability to victims and and communities to help shape policing We Value to tackle crime and anti-social behaviour safeguard vulnerable people decision making services and build stronger partnerships Strategic Themes and Key activities for the Delivery Plan Protect, support and respond to Improve the efficiency. Focus on those local areas that Reduce the impact of drugs and Reduce the threat from organised Prevention, early intervention and | Spending your money wisely victims, witnesses and vulnerable accessibility and effectiveness of are most affected by crime and alcohol on levels of crime and crime reduction in re-offending the criminal justice process anti-social behaviour anti-social behaviour The Commissioner will work with C Develop a Victims Strategy' and Combat crime and create safe public Better alignment of partnership C Work in partnership to manage the C Work in partnership to address the C Create a partnership fund and provide Commissioning Framework based Criminal Justice Partners to agree budgets to reduce alcohol and drug mental health needs of offenders and resources to local communities to onen spaces, such as the Forest national threat assessment and meet ways in which the Criminal Justice upon evidence of need Recreation in the City misuse the Strategic Policing Requirement the impact of substance misuse and help resolve local problems and System can be more accessible to all C Work with 'Victim Support' to secure Explore the benefits and evidence for Work to ensure that alcohol is a (cyber crime, terrorism, public order, alcohol concerns. communities. funding for Anti-Social Behaviour creating safer school routes. strategic and resource priority for all and civil emergencies). C Provide positive activities for young Build resource allocation for policing Monitor the effectiveness of the Case Workers. Improve public transport safety and Encourage greater regional people at most risk of getting involved from zero based budgets to improve Youth Justice and Criminal Justice C Improve support to young victims of introduce with partners a safer Cab Work with local authorities to create collaboration between Forces for in offending and anti-social value for money System, including timeliness and Scheme. safer night time economy crime, criminal justice and behaviour Achieve greater financial savings from compliance with national standards C Through better understanding, Continue to support partnership operational support. existing regional collaboration. on sentencing decisions Support the Ending Gang Partnership protect and reduce violence to young Continue to provide drug testing, F Reduce re-offending and deter the Review the policing estate and working on high impact women and girls in gangs. neighbourhoods across the City and assessment and wrap around support programme and enhance community number of persistent and problematic custody arrangements in Workson Improve the timeliness and quality of C. Protect, support and respond to partnership priority areas across the for drug misusing offenders involvement. offenders through robust offender and the north of the county. case files. repeat victims of domestic abuse. Promote activities to build active management (statutory and non-Build sustainability into policing and County. Digitalise the way case files are especially high and medium risk. Work with partners to protect local Improve drug and alcohol treatment communities to improve relationships statutory), in addition to proactively reduce the carbon footprint and produced and transferred C Protect and support victims of sexual natural environments from issues of and assessment in custody, prisons and community cohesion. managing dangerous offenders, improve energy management. Recruit more volunteers, including trespass and damage and reduce and the community. perpetrators of domestic abuse and violence. C Improve BME experience of policing Increase the use of Civil and Criminal rural crime of theft and improve cross Co-operate and share information individuals involved in shoplifting. cadets, Parish Constables, Specials, Improve the effectiveness and through better engagement and being border working. Enforcement remedies to manage the across force boundaries to manage Neighbourhood Watch and 'Mystery more responsive to needs support of victims and witnesses impact of excessive drinking. risks and threats Actively manage through MAPPA Shoppers' to support of the work of going through the Criminal Justice Develop interventions to prevent and Pursue criminals through the courts the Commissioner Zero tolerance to violence dangerous sex and violent offenders F Working in partnership with other tackle 'illegal highs' to address the Work with partners to achieve a safe to confiscate and seize assets to to reduce the threat to communities Ensure that all agencies deal fairly organisations to focus on hate crime. and secure night time economy for impact on violent crime ensure no one profits from crime Expand the use of restorative justice Invest in police leadership and the with offenders from all backgrounds. Ensure Stop and Search the City and other towns. Ensure the robust enforcement of Ensure neighbourhoods are free from by partners and roll out the new development of sergeants and Promote and align community transparency and proportionality. Work with social landlords, private licensing conditions of pubs and organised crime. conditional Youth Caution Scheme. inspectors. payback with local neighbourhood Ensure the police workforce landlords and other partners in clubs causing the most concerns. Proactively investigate and manage Intervene early and provide support Improve the recruitment, retention and priorities to improve the local progression of for BME and other continues to respect and represents combating anti-social behaviour. Consider and explore the benefits of individuals involved in the sexual to complex and priority troubled environment the communities it serves. exploitation of women and children. families. officers and staff to reflect the local Reduce crime by designing out family drug and alcohol courts. Develop opportunities to involve opportunities in residential, business Deter and prevent the use of the Save resources through co-location community victims of anti-social behaviour and roads by criminals through ANPR and Improve attendance by reducing and commercial developments and shared services such as: crime in neighbourhood justice. P Promote and develop opportunities Improve the continuity of police reduce the number of people who are AURORA, Targeted Youth Support. sickness and stress related absence Providing public information on the for local communities, individuals and officers to achieve sustainable seriously injured or killed on the MASH. Local anti-social behaviour of police officers and police staff sentencing and names of offenders. businesses to work together to workforce planning for roads. and Offender Management Teams. Redesign the Police workforce and reduce crime. neighbourhood policing and other expand the use of civilian Improve witnesses and victims specialist policing services. investigators. experience and participation levels in the Criminal Justice system by removing barriers. Balanced Scorecard / MTFP (Savings Programme) Improve file quality and timeliness. Reduction in All Crime across the Reduction in theft and violence where A continued reduction in First Time Confirmed efficiencies. Satisfaction of victims with the Reduction of Killed or Seriously Improve the effectiveness of trials. substance misuse is a contributing Entrants (FTEs) into the Youth Overall spend v budget. Injured (KSIs) on Nottinghamshire's service they have received. A 50 per cent reduction in anti-social Justice System. Sickness data for all staff. factor roads Percentage of people who agree that behaviour incidents across the Force. Successful treatment outcomes for Reduce the number of prolific BME recruitment, retention and Increase in the number of Proceeds the Police and Council are dealing Increase in positive outcomes of IOM (Integrated Offender progression for BME officers and staff offenders from re-offending. of Crime Act (POCA) confiscation with local anti-social behaviour and

Key for activities: C for the Commissioner, F for the Force, P for Partners

Management) offenders

recorded offences.

other crime issues

Reduce the number of repeat victims

of domestic violence, anti-social

behaviour and hate crime.

Reduce the Force threat, harm and

and forfeiture orders

risk assessment

to reflect the local community.

#### The Vision:

"The Peoples Commissioner" – by giving victims and citizens a bigger voice in policing to achieve a safer Nottingham and Nottinghamshire.

#### To achieve **outcomes** of:

- Safer communities.
- Improved trust and confidence in policing.
- Delivering value for money policing services.

#### To achieve **objectives** of:

- · Reduced crime and anti-social behaviour.
- Fairer treatment of victims and citizens.
- Better use of resources.

#### To be **measured** by demonstrating being:

- Ranked in the top ten police forces for reducing crime.
- Ranked in the top five forces for victim satisfaction.
- Efficient and effective use of budgets and resources.
- Increased representation of black and ethnic minorities (BME) through recruitment.

#### **Pledges** from the Commissioner's Manifesto:

- Campaign against Government funding cuts to Nottinghamshire's Police budget.
- Improve Community Policing across Nottinghamshire by taking on 150 extra Police Officers and 100 Police Community Support Officer's.
- Work in partnership to reduce anti-social behaviour by 50%.
- Give extra priority and resources to domestic violence and crimes against girls and women.
- Ensure that the victims of crime are treated as people, not cases, and properly fund Victim Support.
- Be fair, honest and protect tax-payers money.

The Commissioner has also signed up to the key partnership pledges, charters and priorities which include:

- Victims Support Pledges.
- Youth Charter.
- RSPCA Animal Welfare Charter.

The Commissioner has developed **core values** to help define the things that are important in the way we will work and the way we will interact to deliver this Plan. The vision is about 'what we do' and the values are about 'how we do it', which the Commissioner is clear through providing a bigger **VOICe** in policing through:

Victims by listening and taking action to protect and safeguard vulnerable

people.

Openness by putting victims and the public at the heart of open and transparent

decision-making.

nclusiveness by working effectively with communities and businesses to tackle

crime and anti-social behaviour.

Communities by ensuring fairness, respect and accountability to victims and

communities.

Empowering by engaging with victims and communities to help shape policing

services and build stronger partnerships.

#### **Requirements of the Police and Crime Plan**

The Commissioner, together with the Chief Constable has a leading role in delivering the vision, and will continue to work collaboratively with partners, colleagues and citizens. We are committed to providing first class policing services for Nottingham and Nottinghamshire. The core values underpin our approach and we are developing a framework that describes the behaviours and standards which include:

- Working and co-operating with partner organisations in developing and implementing local crime and disorder strategies.
- Engaging and consulting with the public, victims of crime and businesses.
- Ensuring resources to support the Strategic Policing Requirement to address national risks, harm and threats.
- Having regard to the safeguarding of children and vulnerable adults, promoting the welfare of children and equality and diversity.
- Co-operating with local criminal justice bodies to provide efficient and effective criminal justice services.
- Developing a corporate social responsibility approach to environmental sustainability.

**Appendix 2** provides and overview of the standards which underpin the Plan.

#### 2. National Overview

The introduction of the Commissioner is part of a wider programme of police reforms to fight crime locally which include:

- Changing local accountability with the introduction of Police and Crime Commissioners.
- The creation of the National Crime Agency (NCA) which is an operational crime fighting agency set up to tackle organised crime, strengthen our borders, fight fraud and cyber crime, protect adults and young children.
- Continuing to build the professionalism of the police service with the New College
  of Policing to assist with the transformational change challenges, delivering savings
  and reducing crime to the increasing complexity of threats to national security, public
  safety and public order.
- Opening up public services to be delivered by private and third sector organisations.
- Maximising opportunities at a national level to procure services and goods cheaper and more efficiently.
- Reducing bureaucracy to increase the visibility of police officers.
- Supporting the service through change.
- Winsor review of police pay and conditions.
- Pension reform.

#### **Strategic Policing Requirement**

The Home Secretary has published the 'Strategic Policing Requirement' which the Commissioner and Chief Constable are required to have due regard in exercising their respective roles and the allocation of resources. It focuses on those areas where the Government has a responsibility for ensuring that sufficient capabilities are in place to respond to serious and cross-boundary criminality and support the work of national agencies such as the National Crime Agency. It does not cover areas where the Commissioner and Chief Constable are able to make effective local risk assessments. **Appendix 3** provides an overview of the requirement.

#### **Emerging Issues**

Key national emerging strategies, plans and reviews were assessed as part of the consideration for developing this Plan, which have included:

- Cyber Crime and Security 'UK Cyber Security Strategy'.
- Domestic Violence -'Call to End Violence against Women and Girls: Taking Action'.
- Gang and Youth Violence 'Ending gang and youth violence'.
- New Localism Bill community budgets.
- Alcohol and drug-related crime and disorder 'Alcohol Strategy' and 'Drug Strategy'.
- Anti-social behaviour and criminal damage Governments White Paper: Putting Victims First: More Effective Responses to Anti-Social Behaviour.
- Hate Crime 'Tackle Hate Crime'.
- Criminal Justice Reform.
- Police Reform 'Police Reform and Social Responsibility Act 2011'.
- Social Justice Reform 'Social Justice: Transforming Lives Strategy'.
- Open Public Services 'White Paper: Open Public Services'.
- Time to Wake Up Tackling gangs one year after the riots<sup>6</sup>

<sup>&</sup>lt;sup>6</sup> Centre for Social Justice October 2012

#### 3. Regional Overview

#### **East Midlands Police Collaboration**

Every force in the country is facing severe financial challenges. The Commissioner will lead collaboration for Nottinghamshire to maximise the results that will enhance the capacity of the police service in the region and to help protect local front line Neighbourhood services.

Derbyshire, Leicestershire, Lincolnshire, Northamptonshire and Nottinghamshire's police forces have been exploring opportunities to increase operational resilience and improve efficiency through collaboration for over a decade.

The Regional Team has a combined budget of £32.8m for 2013/14, of which Nottinghamshire contributes £9.7m. The collaboration has realised cashable savings of £9.4m (split amongst the five forces) from the following regional collaborative projects:

- Forensic Services
- Major Crime
- Counter Terrorism
- Serious Organised Crime
- Legal Services
- Human Resources Services
- Learning & Development
- Occupational Health
- Vehicle Fleet Management

The Commissioner will ensure that existing collaboration projects achieve further financial savings over the medium to long-term.

As a result of collaboration, a growing number of services are now delivered by collaborative units, including the five force East Midlands Special Operations Unit (EMSOU), which now incorporates:

- A Serious Organised Crime unit (EMSOU SOC): Tackles Organised Crime Groups
  who are involved in offences such as drugs importation and distribution, armed
  robbery, money laundering and people trafficking. Officers working within EMSOU
  SOC work closely with partners such as the Serious and Organised Crime Agency,
  HM Revenue and Customs and the UK Borders Agency.
- A Regional Intelligence Unit (RIU): Examines the serious and organised crime intelligence picture across the region.
- A Regional Asset Recovery Team (EMRART): One of nine national teams that use specialist money laundering investigation techniques and asset recovery tools to tackle serious and organised crime.
- A Major Crime Unit (EMSOU MC): The largest collaboration of its kind in the country, and investigates murder, manslaughter and kidnap across the East Midlands together with taking on other investigations through a central tasking process.
- A Regional Review Unit (RRU): Examines undetected homicides, domestic murders, murders of vulnerable people, stranger rapes, non-stop fatal road traffic collisions, cold case rapes and cold case murders.

The East Midlands Counter Terrorism Intelligence Unit (EMCTIU): A regional five
force collaboration which works against terrorist and domestic extremist threat and as
part of the national Counter Terrorism network – the unit has increased resilience for
all five forces in managing and responding to operational Counter Terrorism and
Domestic Extremism threats, including the creation of a single policing system
managed and resourced at the centre – the first of its kind in this area of work and
now recognised as best practice nationally.

The Commissioner expects EMSOU to achieve these actions by maximising its effectiveness within existing funding.

#### 4. Local Overview

#### **Overview of Nottingham and Nottinghamshire**

Nottinghamshire is situated in the heart of England, within the East Midlands Region. The 2011 Census<sup>7</sup> identified that the County covers an area of 215,938 hectares (834 square miles), with the City of Nottingham being the regional capital of the East Midlands situated to the south of the County; it is one of eight core cities<sup>8</sup> recognised by Government.

#### **Population**

Evidence from the 2011 Census reveals that the East Midlands Region as a whole has experienced some of the highest population growth in England and Wales since the last Census in 2001. Nottinghamshire now has a population of 1,091,482 people, which is distributed as:

•	Nottinghamshire County	785,802
•	Nottingham City	305,680.

There are seven districts within the County, with the following population figures:

1.	Ashfield	119,497
2.	Bassetlaw	112,863
3.	Broxtowe	109,487
4.	Gedling	113,543
5.	Mansfield	104,466
6.	Newark and Sherwood	114,817
7.	Rushcliffe	111,129

#### **Diversity**

The City has a very young population with a high proportion (30%) of people aged between 18 and 29, due largely, but not entirely, to the presence of two universities. Students account for approximately 1 in 8 of the population.

The majority of those living in the City are white British, although 24% describe themselves as being from BME groups. The proportion of the dual heritage and Chinese or Other populations is on a par with the national average, while the proportion of Asian and Black populations is well below the national average.

Ashfield, Broxtowe, Mansfield and Rushcliffe have a greater proportion of younger people compared to Bassetlaw, Gedling, and Newark and Sherwood which have a higher proportion of older people.

#### **Economy**

The Nottingham and Nottinghamshire Local Economic Assessment<sup>9</sup> and Strategic Economic Opportunities for Nottingham and Nottinghamshire (Nov 2010) identified that there are

http://www.ons.gov.uk/ons/rel/census/2011-census/population-and-household-estimates-for-the-united-kingdom/rft-table-2-census-2011.xls

<sup>&</sup>lt;sup>8</sup> The other Core Cities are: Birmingham, Bristol, Leeds, Liverpool, Manchester, Newcastle and Sheffield http://www.nottinghaminsight.org.uk/insight/framework/local-economic-assessment/home.aspx

463,000 jobs across Nottinghamshire, largely concentrated in and around the main urban areas and a small but thriving rural economy. The area has a wide range of functioning economic relationships and interdependencies within and across the respective administrative boundaries. Evidence from across the assessment has led to the establishment of nine Strategic Economic Opportunities (SEOs) for Nottingham and Nottinghamshire.

The local economy in Nottingham and Nottinghamshire features world-renowned companies in the fields of healthcare, pharmaceuticals, precision engineering, textiles and clothing and professional services. Boots, Experian, Capital One, Raleigh and Imperial Tobacco have headquarters here, as do Government bodies, including Revenue and Customs and the Driving Standards Agency.

#### Education

The area has two universities: the University of Nottingham and Nottingham Trent University offering courses to over 45,000 full and part-time students. In addition, New College in Nottingham is the second largest college in Europe with more than 50,000 full and part-time students.

#### Leisure

The area is known throughout the world as home to the Major Oak in Sherwood Forest and the legendary outlaw Robin Hood. It also boasts a number of world-famous sporting arenas including: Trent Bridge Cricket Ground; the Capital FM National Ice Arena; Meadow Lane, home to the world's oldest football league club, Notts County; and the City Ground, home to double European Cup winners Nottingham Forest.

#### Deprivation

According to the Indices of Multiple Deprivation published by Department for Communities and Local Government, the City of Nottingham ranks as the 17<sup>th</sup> most deprived local authority area in England (of 326 areas) according to average deprivation indicators. Deprivation within the City area is concentrated around the central eastern and north western areas which include Aspley, Bilborough, Bulwell, Sneinton and Dales and Bestwood. A disproportionate number of young and disabled people are known to live in the more deprived areas of the City.

In the County other deprived areas include Mansfield (36<sup>th</sup>) and Ashfield (54<sup>th</sup>), with Rushcliffe (318<sup>th</sup>) being one of the least deprived areas.

#### Health

Nottingham City, Ashfield and Mansfield towns all have higher levels of drug use than the national average, and problematic substance misuse amongst young people. The Commissioner will work with the Force and community safety and criminal justice partners to address links between drug and alcohol misuse and re-offending, alcohol-related violence and disorder, and drug dealing which are major concerns for local people particularly in the City. 11

The demographic profile of Nottingham and Nottinghamshire presents a variety of challenges and opportunities for policing. The Commissioner will work with partners to

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<sup>&</sup>lt;sup>10</sup> 2010 figures from the Indices of Multiple Deprivation

<sup>&</sup>lt;sup>11</sup> The Nottingham Growth Plan

protect, support and respond to the needs of vulnerable people, victims and witnesses, with a focus on addressing crime and the fear of crime in those neighbourhoods where it is most concentrated and affecting particular sections of communities: women and girls, young people, older people, BME communities, people with mental health issues and learning disabilities.

#### **Environment**

The Commissioner will be developing environmental performance management into a framework with other existing plans, programmes and activities across policing. Key partners will be included in the development of plans to tackle rural and environmental crime issues, which will include:

- The Nottinghamshire Wildlife Trust are a leading wildlife conservation charity with 10,000 members working to protect and enhance the wildlife and habitats of Nottinghamshire, by managing nature reserves, protecting species and habitats for present and future generations. The particular concerns for policing include badger digging, disturbance of nesting birds, destruction of bat roosts, poaching and killing of protected species trespass and damage to reserves by off-road motorbikes and 4x4s.
- In November 2012, The National Farmers Union (NFU), commissioned a survey of 153 members running farm businesses in the rural area of Nottinghamshire (represents 26% of county NFU membership) to gain an understanding of the perceptions of rural crime and policing in the County; identify types of crime and the reporting of crime; and provide an evidence base for the priorities for policing to be more responsive to tackling rural crime. Priorities identified are: Farm Watch development; metal, vehicle, machinery and fuel theft; and prioritise cross border working.

#### Giving a Voice to Victims and Public

The Commissioner has a statutory duty to consult with the public and victims of crime about policing concerns and their views on this Plan, together with the Police and Crime budget and proposed precept. The Community Engagement and Consultation Strategy defines how the Commissioner will engage and consult with victims and the police.

The Commissioner will identify ways to improve services in policing across Nottingham and Nottinghamshire by:

- Addressing individual needs and expectations.
- Improving community perceptions of the quality of policing. 13
- Focusing on community priorities.
- Encouraging individuals to get involved in shaping policing in their area.
- Ensuring transparency and availability of information.
- Feeding back on actions taken.

The Community Engagement and Consultation Strategy focuses on three main themes, communication, consultation and engagement to deliver the following outcomes:

<sup>&</sup>lt;sup>12</sup> Listening and Learning: Improving Support for Victims in Nottinghamshire

<sup>&</sup>lt;sup>13</sup> It's a fair cop? Police legitimacy, public cooperation, and crime reduction: An interpretative evidence commentary the National Policing Improvement Agency and London School of Economics

National Policing Improvement Agency and London School of Economics

14 'After the riots' – The final report of the Riots Communities and Victims Panel

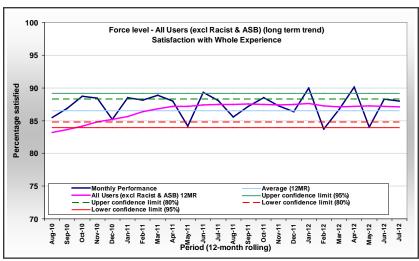
- Local people feel more informed and motivated to influence decisions on policing and crime services.
- All sections of the community have opportunities to influence decisions, particularly victims and vulnerable individuals.
- Demonstrating new and innovative ways of ensuring communities have a voice.
- Coordinated use of existing resources for engagement and consultation with partners.

#### What are victims and citizens of Nottingham and Nottinghamshire saying about policing?

To achieve the vision, the Commissioner will build on existing mechanisms to give victims and citizens a voice in the way in which services are delivered locally. There will be a focus on translating this information into action and transforming services to improve performance.

#### **Victim of Crime Surveys**

Victims of crime are routinely surveyed by the Force to build a picture of the perception of service that they have received. Part of this practice is mandated by the Home Office and part is local policy. Surveys are carried out on a monthly basis and cover: victims of burglary of a dwelling, racist incidents, theft of and theft from a motor vehicle, violent crime and antisocial behaviour (ASB).<sup>15</sup>



Just under 9 in 10 of those surveyed are satisfied with the service they received from the police. 16 disparity between **BME** and white respondent's levels satisfaction reduced from 6.7 to 4.1 percentage points over the last year. This compares with being 13th in the previous year.

Figure 1: Victims of Crime Survey

Anti-social behaviour satisfaction remains lower than that for all other surveyed user groups. However, there has been a steady increase in satisfaction over the last year which has been linked to an increased focus on targeted activity to reduce anti-social behaviour. Currently the Force is performing 7<sup>th</sup> out of 43 forces nationally.

#### **Victim Services Advocate (VSA)**

A report by the Victim Services Advocate<sup>17</sup> (VSA) project in Nottinghamshire, commissioned for the arrival of the Commissioner found the following:

There is comprehensive cross county provision of domestic and sexual violence services from a range of local statutory, voluntary and private organisations.

<sup>&</sup>lt;sup>15</sup> Performance and Insight Report (Priority 3 – To earn your trust and confidence), September 2012, Nottinghamshire Police. <sup>16</sup> Based on twelve month rolling average to July 2012 of 87.1%— Performance and Insight Report (Priority 3 – To earn your

trust and confidence), September 2012, Nottinghamshire Police.

17 Listening and Learning: Improving Support for Victims in Nottinghamshire

- However, inconsistencies arose across other crime categories, for example antisocial behaviour, where strategic planning was in development, and there was a lack of rounded provision of services to young victims and hate crime victims except for a reporting helpline.
- Victims said they were getting an inconsistent service from the police and criminal justice agencies, and also that they wanted to be supported by people who have empathy, knowledge and understanding of their needs and situation.
- Overwhelmingly victims wanted services to respond to them as individuals rather than assuming their needs and vulnerability. There were concerns that limited definitions would mean some victims would not get a service.
- Additionally, it was clear that some vulnerable groups are less likely to access any services and are more likely to experience harassment and discrimination.
- Over two thirds of Nottinghamshire victims had never heard of the 'Victims' Code of Practice'.
- The distinction between criminal and non-criminal anti-social behaviour is of no importance to victims who simply want their concerns to be taken seriously, to be supported, better communication when they report, and clear actions to be taken.
- The needs of the victims and not the agency needs to drive the response and the services provided by the police, criminal justice agencies services and commissioning of support agency provision.
- There appears to be a good consistent level of service being provided for cases of murder or manslaughter, with the combined services provided by the police in Nottinghamshire, the family liaison officers and the Victim Support homicide workers providing a good example of best practice inter-agency service and support, and is a valuable service.
- Young people said that they want the police and other services to develop a deeper understanding of their needs, to communicate with them in a more age appropriate and empathetic way, not to view them universally as offenders.

#### **Crime Survey for England and Wales (CSEW)**

The Crime Survey for England and Wales (CSEW) is a systematic victim study, carried out on behalf of the Home Office, which seeks to measure the amount of crime the public have experienced in England and Wales in the last year. Around 6 in 10 of Nottinghamshire's respondents agreed that the police and local council are dealing with the crime and ASB issues that matter in their area 18. Figure 3 shows how this measure of public confidence has improved, particularly in the last 12 months.

<sup>18</sup> Performance and Insight Report (Priority 3 – To earn your trust and confidence), September 2012, Nottinghamshire Police.

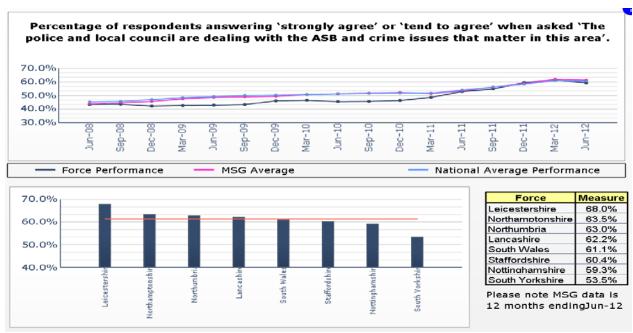


Figure 2: Crime Survey for England and Wales

#### **Neighbourhood Surveys**

The Police Reform and Social Responsibility Act 2011 requires the Chief Constable to make arrangements for obtaining the views of people within each neighbourhood about local crime and disorder, together with providing people within each neighbourhood with:

- Information about policing.
- Information about how policing is aimed at reducing crime and disorder.
- Setting regular meetings with communities.

Understanding and communicating with existing, emerging and vulnerable communities is an essential aid to intelligence, crime prevention and partnership interventions. Local priority surveys carried out by Neighbourhood Policing Teams (as of August 2011) identified:

- Anti-social behaviour and criminal damage accounted for approximately 65% of all local community priorities.
- Of the other priorities identified, road safety and speeding made up almost 10%, drug dealing or use 8%, burglary 7%, theft 5% and vehicle crime 4%.

In the latest Neighbourhood Survey, responses showed that over a quarter of all completed surveys identified that there were no problems in their local neighbourhood. Last quarter with a respondent rate equal to approximately 1% of all Nottinghamshire households it was found that:

- 93.5% of neighbourhoods rate vehicle related nuisance behaviour like illegal parking, speeding, off-road motorbikes and mini motos in the top three priorities for their area.
- 89.1% of neighbourhoods rate rowdy, nuisance behaviour in the top three priorities for their area.
- 58.7% of neighbourhoods rate environmental issues like dog fouling, littering and fly tipping in the top three priorities for their area.

#### **Respect for Nottingham**

The Respect for Nottingham Survey (2011) commissioned by Nottingham City Council asked a representative sample of 2,000 City residents what they were most concerned about in terms of crime and community safety. Additionally, young people were specifically consulted regarding their views through a Youth Council event. The results of the survey highlighted that:

- Despite massive reductions, the number one concern is burglary (identified by a third
  of people as their first choice).
- Alcohol related-violence and disorder, anti-social behaviour and drug dealing were the other most commonly identified issues across the City.
- The Youth Council consultation highlighted weapon and gang related violence and drug dealing as the most important issues.

#### **Nottinghamshire Listens**

The Nottinghamshire County Council, with support from the district and borough councils, Nottingham City and other public sector partners, consults a Citizen's Panel, under the name Nottinghamshire Listens.

The panel is made up of a representative selection of 8,000 (1,000 in each district) people of different ages and backgrounds who volunteer to fill in surveys and give their opinion about services, plans and policies of borough and district councils, Nottingham City Council, police, Fire and Rescue Service and Nottinghamshire NHS. The surveys identified:

- That burglaries should be a priority for the Force. 19
- The vast majority of panelists, 8 in 10 are satisfied with their area as a place to live.
- The majority of panelists still do not believe they can influence decisions affecting their local area (55%).
- 74% of Nottinghamshire residents replied that they feel safe when outside in their local area after dark and 95% respondents stated they feel safe when outside in their local area during the day. A further 90% of Nottinghamshire residents added that they feel safe when alone in their home at night.

#### Addition information:

The survey also asked questions regarding how much certain types of anti-social behaviour are a problem in the respondent's local area. The most commonly cited forms of anti-social behaviour as either a very big or fairly big problem were:

- Rubbish or litter lying around (19%).
- Groups hanging around the streets (16%).
- People being drunk or rowdy in public places (14%).
- People using or dealing drugs (14%).

#### **Priorities and Precept Survey**

In preparation for the election of the Commissioner, consultation was conducted by the Police Authority between May and September 2012, through eight partner events to gather

<sup>&</sup>lt;sup>19</sup> Source is latest website/newsletter for members of the panel - http://www.nottinghamshire.gov.uk/thecouncil/democracy/have-your-say/citizens-panel/#

public information on priorities for policing and crime. There were 550 surveys completed, which were collected and used by the Force as part of the Joint Partnership Strategic Assessment and contributed towards the identification of the priority themes.

The Commissioner identified the need to undertake additional consultation with residents from across Nottingham and Nottinghamshire to gather their views on the draft strategic priorities. A specialist company for social research were commissioned to conduct the consultation using two methods; a telephone survey of 400 people and three focus groups to provide more depth and understanding. The key findings were:

- Preferred methods of communication by the Commissioner were identified as: email and face to face contact through dedicated meetings and surgeries.
- General support for the strategic themes.
- Greatest drivers of perception were said to be increased visibility, improved local policing, improved response times and more visible policing.
- Victims, witnesses and vulnerable people were overall considered to be the most important.
- A willingness to pay more towards policing.

# **Focus groups**

The Commissioner and Deputy Commissioner led two focus groups in December 2012 to enhance their understanding of concerns from specific communities.

Women's Focus Group key findings were:

- Women are quite invisible in the Criminal Justice System.
- Students who reported assaults to the police had various experiences of treatment, ranging from good to bad and wanted the police to be more understanding of the impact on the individual.
- Police Officers need greater understanding of women's concerns and issues.
- People trafficking is a key concern.

BME Focus Group Meeting key findings were:

- Need to attract people from the community to be more representative in the police workforce.
- Important to gain respect and address language barriers.
- Need to consider the impacts of poverty locally on policing and crime.
- Need to address violence and sexual crimes in priorities, particularly domestic violence.
- Expand the use of restorative justice to avoid criminalising the young.

It is the intention of the Commissioner to consult with young people from across the City and the County through Youth Councils to gain their views on the Plan. Both the Commissioner and the Deputy Commissioner will be maximising the potential of social media as part of their commitment to encouraging views of young people.

## **Identified Vulnerable Groups for Nottingham and Nottinghamshire**

The following are vulnerable groups which the Commissioner and partners will be focusing targeted joint working:

#### Domestic Violence

The most vulnerable age group (males and females combined) is 18-25, which accounts for nearly 30% of all domestic violence offences and incidents. The most vulnerable age group for females is 18-25, and for males is 41-50, although domestic violence is gender specific, i.e. most commonly experienced by women and perpetrated by men.

#### Hate Crime

There is a known issue with under reporting of hate crime which is in line with the national picture. In Nottingham City hate crime incident and crime levels are almost half of those for the City and County combined. Of these racist hate crime accounts for almost 74% of the City's hate crime incidents total. In the County the most recent data shows the highest levels of reported hate crime are in Ashfield and Mansfield, with the highest number reported from the 41-48 age group.

# Disability Hate Crime

A recent joint survey by the Safer Communities and Safeguarding Adults and Mental Capacity Act Teams (Nottinghamshire County Council) found that almost three quarters of disabled people (73%) had been hurt physically, mentally or verbally as a result of their disability. It also indicated that hate crime against disabled people is widely under reported and that for many disabled people ongoing harassment is part of their everyday lives. The Nottingham Crime and Drugs Partnership's Hate Crime Strategy outlines how partners within Nottingham and Nottinghamshire will co-operate to deliver the required reductions in Hate Crime. The Strategy highlights approaches to support disabled people, specifically such as those with learning disability.

# Young People

Bassetlaw, Newark and Sherwood and Mansfield have the highest youth crime rate in the County. The three highest wards for youth crime are Worksop South East (Bassetlaw), Worksop North West (Bassetlaw) and Eastwood South (Broxtowe). There have been 384 First-Time Entrants (FTEs) this year. This is a reduction of 40.9% (266 FTEs) compared to last year. Since 2009 the number of young people entering the youth justice system in the County area has decreased by 40% although remains above the national average. The rates at which young people re-offend in the County is below the national average and violent crime committed by youths has reduced by over 20% since 2009. Across the City youth related crime and disorder continues to fall across almost all offence types. Youth victimisation has reduced by 34% (752 less victims) and youth offending (based on detections) have reduced by 21%. Violence is the most common issue faced by people with 53% of all youth victims being victims of a violent offence. <sup>20</sup>

# Child Poverty

Nottinghamshire has average levels of child poverty. Ravensdale Ward (2003 boundaries) had 42.7% of all children under 20 living in poverty which is the highest level in the County. In districts, there is wide variation in the percentage of children living in poverty. In 2008, districts are ranked as follows: Mansfield (22.7%), Ashfield (21.7%), Bassetlaw (18.3%), Newark and Sherwood (16.8%), Gedling (15.0%), Broxtowe (14.2%), and Rushcliffe (7.9%). In Nottinghamshire in 2008, there were 20,605 children living in

<sup>&</sup>lt;sup>20</sup> Nottingham Crime & Drugs Partnership Strategic Assessment 2011/2012

households reliant on Income Support or Job Seekers Allowance, of which 15,205 were in lone parent households. When broken down at district level there is a marked difference in the numbers reliant on Income Support and Job Seekers Allowance Ashfield (4,305), Mansfield (3,970), Bassetlaw (3,240), Newark and Sherwood (3,100), Gedling (2,530), Broxtowe (2,230), and Rushcliffe (1,230) (HMSO 2010). Nottingham City has 34.5% of children in poverty, over 21,000 children (9th highest rate in England) compared with the national average of 20%. Nottingham has 23% of children in severe poverty (6th highest in England). Nottingham has a further 21,800 children living in 'low income' households.21

# **Drugs and Alcohol**

Trends in hospital admission rates related to alcohol (in Nottinghamshire) are worse than regional or national increases, with the highest increase in Gedling and Newark and Sherwood. The number of clients, particularly opiate users, presenting to treatment, is increasing above the national average, and these clients appear to be largely criminal justice clients. Crime and drug related offending in Nottingham has dropped significantly over recent years. Since 2002 crime in the City has reduced by over 52% (representing over 37,000 less crimes) and the gap between Nottingham's crime rate and that of the average amongst other similar cities has reduced by 76%. Furthermore, the number of offenders testing positive for heroin/cocaine under 'test on arrest' has reduced by 50%.<sup>22</sup>

# Safeguarding children and adults

A Multi-Agency Safeguarding Hub (MASH) was launched on 26 November to improve adult and children safeguarding. It is the first point of contact for safeguarding enquiries within the County and will see staff within the Force working with Children's Social Care, Adult Safeguarding and Health, co-located at Mercury House in Annesley. The MASH received safeguarding concerns or enquiries and gathers information from different agencies to build up a full picture of the circumstances of a case, enabling swift, coordinated and consistent decisions on the most appropriate action needed to ensure that vulnerable children and adults are kept safe.

In the City, the Domestic Abuse Referral Team (DART) was launched in June 2012 as part of a pilot programme of work to improve services for children, young people and vulnerable adults at risk from domestic violence, which includes early identification, prevention and new commissioning strategies. The DART prioritises children living in domestic violence families. Like the MASH it receives safeguarding referrals and gathers information from different agencies and staff which are co-located at Oxclose Police Station. Nottingham City will consider whether to develop this into a MASH. Agencies at present consist of Children's and Families, Adult Social Care, Police and Health. The DART enhances and speeds up early joint decision making and intervention for survivors and their children. Partner agencies are able to refer survivors to the DART for consideration of the Multi Agency Risk Assessment Conference (MARAC) and the City Domestic Abuse Panel (CDAP) for medium risk repeat victims. Agencies within the DART are able to share up to date information to ensure informed decision making.

http://open.nottinghamcity.gov.uk/comm/download3.asp?dltype=inline&filename=54546/ChildPovertyinNottingham.pdf

22 Nottingham Crime and Drugs Partnership Plan 2014 14 Nottingham Crime and Drugs Partnership Plan 2011-14

# Part B: Delivering the Vision

# **5. Strategic Priority Themes**

# **Joint Partnership Strategic Assessment**

In drafting this Plan, the views and priorities of communities, victims of crime, the police, community safety and criminal justice partners have been considered, together with intelligence and performance analysis by the Joint Partnership Strategic Assessment. This Assessment identifies current and emerging concerns and challenges facing policing and crime which provides the outcomes evidence based approach for actions to be taken in this Plan to meet local, regional and national priorities. Key partnerships are identified in **Appendix 4.** 

The Assessment was prepared in collaboration with analysts and officers from Nottinghamshire Police, Nottingham Crime and Drugs Partnership (CDP), the Safer Nottinghamshire Board (SNB), District Community Safety Partnerships (CSPs), Nottinghamshire Local Criminal Justice Board (LCJB) and City and County Health and Wellbeing Boards and the East Midlands Police Collaboration Programme (EMPCP).

This Assessment drew upon key local, regional and national information which included:

- The Home Secretary's Shadow Strategic Policing Requirement (SPR).
- Community Safety Partnership's (CSP) Strategic Assessments.
- Local Criminal Justice Board (LCJB) reports.
- Nottinghamshire Police performance reports.
- Government policies, strategies and plans.
- Her Majesty's Inspectorate of Constabulary (HMIC) and Criminal Justice Joint Inspection (CJJI) reports.
- Independent Police Complaints Commission (IPCC) reports.
- The Crime Survey of England and Wales (CSEW).
- Local public consultation and engagement.
- Joint Strategic Needs Assessments (JSNAs) of Nottingham and Nottinghamshire.
- The Index of Multiple Deprivation (IMD) 2010.

## **Strategic Priority Themes**

In deciding the priorities for policing and crime the Commissioner has taken account of the findings of the national, regional, local landscape, consultation with victims and communities and the Joint Partnership Strategic Assessment, which together have identified the following seven strategic priority themes:

- Protect support and respond to victims, witnesses and vulnerable people.
- Improve the efficiency, accessibility and effectiveness of the criminal justice process.
- Focus on those local areas that are most affected by crime and anti-social behaviour.
- Reduce the impact of drugs and alcohol on levels of crime and anti-social behaviour.
- Reduce the threat from organised crime.
- Prevention, early intervention and reduction in re-offending.
- Spending your money wisely.

The threat of an increase in organised crime is highlighted as a national risk and under the Strategic Policing Requirement the Commissioner, together with the Chief Constable, will

ensure that the Force maintains sufficient capacity and capability to support the national requirement.

There are identified activities to deliver each of the strategic priority themes, which have been developed with partners. A delivery programme for the Commissioner identifies the milestones to be achieved throughout the lifecycle of the Plan and progress will be reported on every six months, and annually in the Commissioner's Annual Plan.

# Protect support and respond to victims, witnesses and vulnerable people.

- Develop a Victims' Strategy and Commissioning Framework based upon evidence of need.
- Work with 'Victim Support' to secure funding for Anti-Social Behaviour Case Workers.
- Improve support to young victims of crime.
- Through a better understanding, protect and reduce violence to young women and girls in gangs.
- Protect, support and respond to repeat victims of domestic abuse, especially high and medium risk and sexual violence.
- Improve BME experience of policing through better engagement and being more responsive to needs.
- Working in partnership with other organisations to focus on hate crime.
- Ensure Stop and Search transparency and proportionality.
- Ensure the police workforce continues to respect and represents the communities it serves.
- Promote and develop opportunities for local communities, individuals and businesses to work together to reduce crime.
- Improve witnesses and victims experience and participation levels in the Criminal Justice system by removing barriers

## Improve the efficiency, accessibility and effectiveness of the criminal justice process.

- The Commissioner will work with Criminal Justice Partners to agree ways in which the Criminal Justice System can be more accessible to all communities.
- Monitor the effectiveness of the Youth Justice and Criminal Justice System, including timeliness and compliance with national standards on sentencing decisions.
- Improve the timeliness and quality of case files.
- Digitalise the way case files are produced and transferred.
- Improve the effectiveness and support of victims and witnesses going through the Criminal Justice System.
- Ensure that all agencies deal fairly with offenders from all backgrounds.
- Promote and align community payback with local neighbourhood priorities to improve the local environment.
- Develop opportunities to involve victims of anti-social behaviour and crime in neighbourhood justice.
- Providing public information on the sentencing and names of offenders.

# Focus on those local areas that are most affected by crime and anti-social behaviour.

- Combat crime and create safe public open spaces, such as the Forest Recreation in the City.
- Explore the benefits and evidence for creating safer school routes.
- Improve public transport safety and introduce with partners a safer Cab Scheme.
- Continue to support partnership working on high impact neighbourhoods across the City and partnership priority areas across the County.
- Work with partners to protect local natural environments from issues of trespass and damage and reduce rural crime of theft and improve cross border working.

- Zero tolerance to violence.
- Work with partners to achieve a safe and secure night time economy for the City and other towns.
- Work with social landlords, private landlords and other partners in combating antisocial behaviour.
- Reduce crime by designing out opportunities in residential, business and commercial developments.
- Improve the continuity of police officers to achieve sustainable workforce planning for neighbourhood policing and other specialist policing services.

# Reduce the impact of drugs and alcohol on levels of crime and anti-social behaviour.

- Better alignment of partnership budgets to reduce alcohol and drug misuse.
- Work to ensure that alcohol is a strategic and resource priority for all partners.
- Encourage local authorities to implement the late night levy.
- Continue to provide drug testing, assessment and wrap around support for drug misusing offenders.
- Improve drug and alcohol treatment and assessment in custody, prisons and the community.
- Increase the use of Civil and Criminal Enforcement remedies to manage the impact of excessive drinking.
- Develop interventions to prevent and tackle 'illegal highs' to address the impact on violent crime.
- Ensure the robust enforcement of licensing conditions of pubs and clubs causing the most concerns.
- Consider and explore the benefits of family drug and alcohol courts.

# Reduce the threat from organised crime.

- Work in partnership to manage the national threat assessment and meet the Strategic Policing Requirement (cyber crime, terrorism, public order, and civil emergencies).
- Encourage greater regional collaboration between Forces for crime, criminal justice and operational support.
- Support the Ending Gang Partnership programme and enhance community involvement.
- Promote activities to build active communities to improve relationships and community cohesion.
- Co-operate and share information across force boundaries to manage risks and threats.
- Pursue criminals through the courts to confiscate and seize assets to ensure no one profits from crime.
- Ensure neighbourhoods are free from organised crime.
- Proactively investigate and manage individuals involved in the sexual exploitation of women and children.
- Deter and prevent the use of the roads by criminals through ANPR and reduce the number of people who are seriously injured or killed on the roads.

## Prevention, early intervention and reduction in re-offending.

- Work in partnership to address the mental health needs of offenders and the impact of substance misuse and alcohol.
- Provide positive activities for young people at most risk of getting involved in offending and anti-social behaviour.
- Reduce re-offending and deter the number of persistent and problematic offenders through robust offender management (statutory and non-statutory), in addition to

- proactively managing dangerous offenders, perpetrators of domestic abuse and individuals involved in shoplifting.
- Actively manage through MAPPA dangerous sex and violent offenders to reduce the threat to communities.
- Expand the use of restorative justice by partners and roll out the new conditional Youth Caution Scheme.
- Intervene early and provide support to complex and priority troubled families.
- Save resources through co-location and shared services such as; AURORA, Targeted Youth Support, MASH, Local anti-social behaviour and Offender Management Teams.

# Spending your money wisely.

- Create a partnership fund and provide resources to local communities to help resolve local problems and concerns.
- Build resource allocation for policing from zero based budgets to improve value for money.
- Achieve greater financial savings from regional collaboration
- Review the policing estate and custody arrangements in Worksop and the north of the county.
- Build sustainability into policing and reduce the carbon footprint and improve energy management.
- Recruit more volunteers, including cadets, Parish Constables, Specials, Neighbourhood Watch and 'Mystery Shoppers' to support of the work of the Commissioner.
- Invest in police leadership and the development of sergeants and inspectors.
- Improve the recruitment, retention and progression of for BME and other officers and staff to reflect the local community.
- Improve attendance by reducing sickness and stress related absence of police officers and police staff.
- Redesign the Police workforce and expand the use of civilian investigators.

# 6. Governance

#### **Governance Framework**

The establishment of this first Plan sets out an ambitious agenda. Each strategic priority theme and target will be owned by the Force and partners. They will be responsible individually and collectively for delivering the priority actions as set out in this Plan. The Commissioner and Deputy Commissioner will take a personal leadership role to work with partners to achieve the pledges and activities.

The Force and partners will submit a single monthly Performance and Insight Report to the Commissioner. This will enable performance across all activities to be monitored through a single arrangement.

Each week the Commissioner will hold a bi-lateral meeting with the Chief Constable to monitor crime performance and hold the Chief Constable to account for delivery. Each month these meetings will be extended to enable the Commissioner and Deputy Commissioner to consider and review performance across all seven strategic themes. The Commissioner is intending to hold quarterly meetings with Chairs of Community Safety Partnerships, the Criminal Justice Board and other partnership boards to ensure that there is a clear partnership focus on performance and the delivery of this Plan's priorities.

The Commissioner is committed to the 'Good Governance' principles of openness, transparency and accountability. Over the next few months the Commissioner will be exploring a range of options for actively involving the public and stakeholders in the work and decision-making process of the Commissioner. Consideration is being given to creating Stakeholder Boards for Nottingham and Nottinghamshire to give the community and victims of crime a 'bigger' voice and to enable the Commissioner to keep people informed.

There is a variety of methods the Commissioner has at his disposal for assessing the effectiveness and quality of how policing services are delivered. They will include:

- The Commissioner identifying specific areas to be inspected by Her Majesty's Inspectorate of Constabulary (HMIC).
- A rigorous schedule of inspections by the internal auditors from RSM Tenon.
- Establishment of a local programme of scrutiny.
- Development of a volunteer 'Mystery Shoppers' programme.
- Research and feedback from the public and victims of crime.

HMIC also inspects the Force's performance and activity. HMIC is independent of the Commissioner, the Police and the Government. It assesses the work of police forces in different areas of business, including neighbourhood policing, serious and organised crime, anti-social behavior and tackling major threats such as terrorism. Work will be completed to ensure that there is close co-ordination between the HMIC inspection programme, internal audit and any local scrutiny programme.

Significant resources are committed to regional collaboration to deliver a range of front line policing and back office support services. Collaborating with other Forces across the region is providing greater resilience and efficiencies in responding to serious and organised crime, murder investigation, forensics, legal and Human Resources transactional services. All five Commissioners covering the five Forces in the region have agreed to establish a board to:

- Consider regional policing requirements.
- Performance monitor collaboration contracts.

- Take forward joint action on mutual priorities.
- Consider new business cases.

The work of the Commissioner is overseen and will be reviewed by the Nottinghamshire Police and Crime Panel. It will meet a minimum of six times per year. It is made up of thirteen elected member representatives from Nottinghamshire County Council, Nottingham City Council and District Councils. Two co-opted independent members have been agreed with the Secretary of State to be part of the panel to represent the interests of the Nottinghamshire Probation Board and Magistrates.

Policing accountability operates at different levels and through different mechanisms. **Appendix 5.** 

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# 8. Resourcing our Priorities

#### Introduction

The Commissioner will have responsibility for managing the combined budgets of the Police and the Crime reduction grants. For the financial year 2012/13, these budgets were set by the previous governing bodies. From 2013/14 onwards the budgets will be set for the full year by the Commissioner.

Overview of the Police's Medium Term Financial Plan (MTFP) (inc. core strategies – Estates, ICT etc)

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{TH}$  FEBRUARY 2013 MEETING.

The Medium Term Financial Plan (MTFP) is key part of the Commissioner's planning process which links operational, financial and resource planning, ensuring all resources are directed towards policing and crime priorities. The Medium Term Financial Plan describes the financial direction of the Commissioner and outlines the financial pressures and savings to be achieved over the next three years. It sets out how the Commissioner can provide the Chief Constable with the resources to deliver the priorities in the Police and Crime Plan.

# **Revenue and Capital Budgets and Core Assets**

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{TH}$  FEBRUARY 2013 MEETING.

In preparing the annual revenue and capital budgets the Commissioner considers:

- The key principles of the Medium Term Financial Plan (MTFP).
- Local Government Finance Settlement.
- Revenue and Capital estimated outturn positions for the current financial year.
- Budget pressures facing the Commissioner.
- Value for money and budget savings.
- Reserves and risk assessment.
- The Prudential Code for Finance in Local Authorities.

# **Revenue Expenditure**

The full year revenue budget set for 2012-13 is £198.8m.

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{\rm th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{\rm TH}$  FEBRUARY 2013 MEETING.

## **Savings 2012-13**

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{TH}$  FEBRUARY 2013 MEETING.

# **Capital Budgets**

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{\rm th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{\rm TH}$  FEBRUARY 2013 MEETING.

# **Estates Strategy**

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{TH}$  FEBRUARY 2013 MEETING.

# **ICT Strategy**

The ICT strategy aims to provide ICT services that enable the Force to conduct its business effectively improve productivity and provide value for money. Key to this is the provision of technological solutions that make it easy for members of the public to communicate and access policing services. This will be achieved by:

- Working collaboratively with Derbyshire Constabulary and other forces.
- Taking part in national initiatives such as the Athena framework.
- Simplifying Force ICT systems.

# **Workforce/Service Strength**

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{TH}$  FEBRUARY 2013 MEETING.

Nottinghamshire Police is made up of uniformed and plain clothed police officers, police staff, Police Community Support Officers (PCSOs), Agency staff, Special Constables and other volunteers. The table below details the number of posts and their full time equivalent (FTE).

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{TH}$  FEBRUARY 2013 MEETING.

## **Breakdown of Staff by Employee Type – Percentage**

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{TH}$  FEBRUARY 2013 MEETING.

Police Officers perform the full range of duties expected of a modern police service. These range from responding to 999 calls to meeting a class of schoolchildren or a community group to talk about police work or crime prevention.

Police staff provide support for front-line policing operations and other areas of business. Like every large organisation or business, we employ specialists to help manage our finances, IT systems, human resources, buildings and other corporate services.

# **Commissioning**

The Commissioner's role includes a broader crime role that extends beyond the governance and accountability of the Force. This is a new role and will need developing through and beyond the period of the programme. The Commissioner will make *crime and disorder grants* to relevant organisations or person in their Force area.

Various Home Office programmes have finished at the end of 2012/13 and funding has been provided and a new Community Safety Fund has been provide to the Commissioner.

Further detail on the commissioning arrangements and overview of community safety partners allocation of partnership grants will to be submitted to the Police and Crime Panel at the end of January.

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{TH}$  FEBRUARY 2013 MEETING.

From the publication of this Plan in 2013/14 onwards the Community Safety Fund will be the responsibility of the Commissioner. Victim Support funding is not expected to transfer to the Commissioner until April 2014 at the earliest.

#### **INSERT MODEL**

#### **Crime Reduction Grants**

The Commissioner will be able to make crime and disorder grants to relevant organisations or persons in their Force area.

TO BE CONFIRMED FROM THE BUDGET AND PRECEPT REPORT TO BE SENT TO THE POLICE AND CRIME PANEL BY THE  $30^{th}$  JANUARY 2013 FOR CONSIDRATION AT THE  $6^{TH}$  FEBRUARY 2013 MEETING.

# **Value for Money**

HMIC produces an annual Value for Money (VFM) Profile to help Commissioners make the right decisions about improving value for money to ensure that citizens' money is spent wisely.

By producing comparative information the Commissioner is able to identify and explore differences in performance. For example, the 2012 Profile provides benchmarking information on:

- What the police are spending their budgets on.
- Staffing levels by grade and function.
- Outputs and inputs in a comparable format.

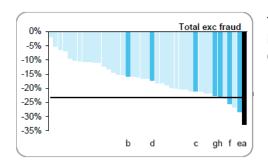
The forces in the most similar group (MSG) can be identified in the charts in this section by using the key:

- a) Nottinghamshire
- b) Lancashire
- c) Leicestershire
- d) Northamptonshire
- e) Northumbria

- f) South Wales
- g) South Yorkshire
- h) Staffordshire

The following extracts from the HMIC VFM Profile 2012 illustrates how the Commissioner is able to compare spend across a number of policing functions.

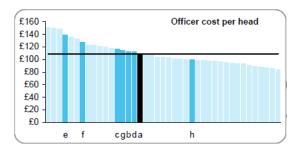
# Changes in Crime - 2008-09 to 2011-12



This chart identifies that crime in Nottinghamshire has reduced the most nationally (-34%) since 2008-09.

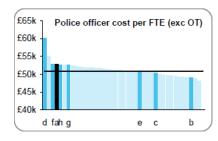
There is much more comparative data in the HMIC VFM Profiles which will be used by the Commissioner as a tool to assess whether the Force is delivering value for money.

# Officer Cost per Head of Population



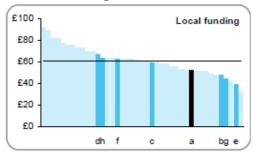
This chart illustrates that Police Officer costs per head of population although is average nationally, is second lowest in its MSG.

# Police Officer cost per Full Time Equivalent (FTE)



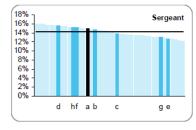
This chart illustrates that the cost of each FTE post is higher than the national average. This may be affected by the workforce mix in terms of the number of sergeants, inspectors and above compared to the number of constables.

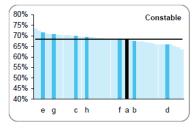
# **Local Funding**

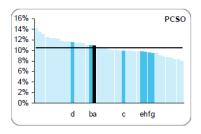


This chart illustrates that funding provided locally from Council Tax and reserves is less than the national average i.e. £51 per head of population compared to £60 nationally.

# Police Officer/PCSOs % of Total Officers

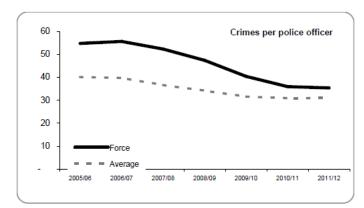






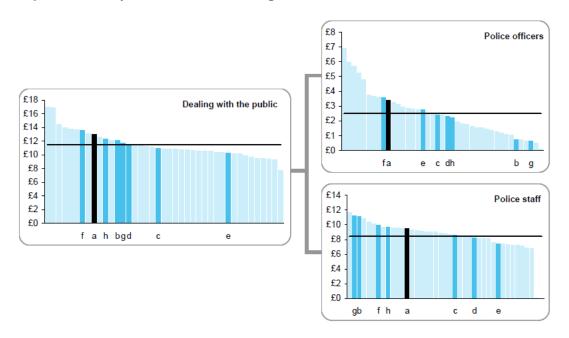
The above charts show that the workforce mix for frontline officers is broadly the same as the national average with slightly higher levels in sergeants and PCSOs. Additional charts reveal that there are lower levels of inspectors and above suggesting that sergeants in Nottinghamshire take more of a leading role than other forces.

## **Crimes Per Officer**



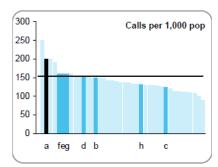
This charts shows that the workload per officer has consistently been higher than the national average since 2005-06. Although the gap has decreased, this is due to the significant crime decrease in Nottinghamshire compared to other forces.

# **Expenditure by Function – Dealing with the Public**



The above chart shows that Nottinghamshire Police allocated more resources (Police officers and Police staff) to deal with the public than the national average.

# 999 Calls per 1000 Population



This chart shows that Nottinghamshire Police receives more emergency calls per 1000 population than almost any other force nationally. This is not necessarily a reflection of crime or antisocial behaviour and maybe due to other factors.

# 9. Measuring How Well We Are Doing

## Introduction

The creation of this Plan with partners and the development of the vision, outcomes, pledges, core values and strategic priority themes have given the clear direction and focus for the Commissioner to work with partners on the activities and performance measures that will demonstrate delivery of the Plan.

Strategic Priority Theme 1: Protect support and respond to	victims, witnesses and vulneral	ole people.
Proposed Measure Satisfaction of victims with the service they have received.	Target To be in the top five forces nationally – around 90 per cent.	Rationale  Continued improvement in performance will place the Force in the top five police forces nationally and second in its Most Similar Group (MSG).
Percentage of people who agree that the Police and Council are dealing with local anti-social behaviour and other crime issues.	60 per cent by 2015.	This is the current Policing Plan confidence target, it is realistic and progress should be maintained.
Reduce the number of repeat victims of domestic violence, anti-social behaviour and hate crime.	<ul> <li>Reduce the number of repeat victims of Domestic Violence.</li> <li>Reduce the number of repeat victims of Hate Crime.</li> <li>Reduce the number of repeat victims of Anti-Social Behaviour.</li> </ul>	Increasing number of reports of Domestic Violence and Hate Crime can be perceived as positive in terms of victims' confidence in the police, however, effective processes and performance management should result in reduced numbers of repeat victims.

- Public consultation has identified that the visibility of the police in local communities remains a priority for many people.
- HMIC has reported on inconsistencies in the ability of the police both locally and nationally to identify and respond to vulnerable and repeat victims of anti-social behaviour.
- Victim of crime surveys identifies that being kept informed is a priority, currently this is a key area to improve satisfaction.

# Strategic Priority Theme 2: Improve the efficiency, accessibility and effectiveness of the criminal justice process.

Proposed Measure	Target	Rationale
Improve file quality and timeliness.	<ul> <li>75 per cent of Crown Court files to be submitted in time and without deficiencies.</li> <li>A process for monitoring the quality and timeliness of Magistrates Court files to be implemented.</li> <li>Attrition and discontinuance in Magistrates and Crown Courts to be better than the national averages.</li> </ul>	Training package for all officers will be rolled out at the beginning of this calendar year, with a focus on file preparation and timeliness. Improvements should be seen in both quality and timeliness.
Improve the effectiveness of trials.	A reduction in the proportion (%) of ineffective and cracked trials in the Magistrates and Crown Courts due to prosecution team reasons.	The Force currently shows an effective trial rate of just over 40 per cent at Magistrates Courts, and over 50 per cent at Crown Court. An effective trial rate of over 45 per cent is considered good performance, and this would be achieved through reducing ineffective and cracked trials.

- The Commissioner will be co-operating with partners to provide an efficient and effective criminal justice system.
- Improving efficiency and effectiveness in the criminal justice system is a priority for central Government.
- The Commissioner has a duty to take into account the views of victims of crime.
- Substantial reductions in budgets under the current Comprehensive Spending Review (CSR).
- Speeding up the Criminal Justice System for positive outcomes for victims and witnesses.

# Strategic Priority Theme 3: Focus on those local areas that are most affected by crime and anti-social behaviour.

Proposed Measure	Target	Rationale
Reduction in 'All Crime' across the Force.	8 per cent reduction	Performance at this level has been maintained over the previous two financial years, and for the coming year would constitute a statistically significant reduction.
A 50 per cent reduction in antisocial behaviour incidents across the Force.	8 per cent reduction year on year from 2011/12 to 2015/16.	A year on year reduction of 8 per cent would satisfy the local partnership target of reducing anti-social behaviour by 50 per cent by 2015/16.
Increase in positive outcomes of recorded offences.	37 per cent (positive outcomes) rate for all crime.	Increasing the detection rate to 37 per cent would place the Force in the top ten nationally and would constitute a statistically significant increase.  Community resolution is not classed as a 'detection', however it is important to understand the needs of the victims.

- Local crime and disorder profiles are changing, with offending now spread more evenly across a
  much wider number of offence types, meaning that a focus on specific crime types is no longer
  likely to result in the desired reductions in crime.
- Many areas experience substantial alcohol and drug-related problems, domestic violence and anti-social behaviour, with high levels of deprivation and complex social issues.
- Street Gangs and a number of Organised Crime Groups (OCGs) are based within the most deprived areas.
- Resource management projects are currently being developed to ensure that the right people are
  in the right places in the right numbers, to facilitate managing resources in line with operational
  capability requirements and substantial budget reductions for the Force.

# Strategic Priority Theme 4: Reduce the impact of drugs and alcohol on levels of crime and anti-social behaviour.

Proposed Measure	Target	Rationale
Reduction in theft and violence where substance misuse is a contributing factor.	Set a baseline for substance related violence against the person and stealing offences with a view to driving down performance through correct monitoring.	Evidence suggests that a far higher proportion of substance related crime, particularly violence and theft, are committed than is recorded on Force systems. It is imperative to have accurate recording processes in place to enable effective performance management.
Successful treatment outcomes for IOM (Integrated Offender Management) offenders.	At the start of the financial year take a snapshot of all IOMs and performance monitor reoffending of those tagged as using drugs.	The Probation Service are currently in the process of defining their reporting mechanisms through the Reducing Re-offending Board (RRB), and it is therefore suggested that this be used as an interim measure until such time as there is a performance management framework around this area.

- Alcohol misuse has been linked to more that 1 million crimes in the UK each year, particularly violent crime and disorder.
- It is estimated that 1 in every 100 people in the UK will be a victim of alcohol-related violence each year.
- Clear links between drug and alcohol misuse and re-offending.
- Alcohol related violence and disorder, and drug dealing are major concerns for local people.

# Strategic Priority Theme 5: Reduce the threat from organised crime.

Proposed Measure	Target	Rationale
Reduction of Killed or Seriously Injured (KSIs) on Nottinghamshire's roads.	The Force is to reduce the number of KSI's from 586 per year to demonstrate a 50 per cent reduction by 2020.	Most forces have opted to retain the 50 per cent reduction target by 2020, which for Nottinghamshire would equate to no more than 586 KSIs in 2013.
Increase in the number of Proceeds of Crime Act (POCA) confiscation and forfeiture orders.	10 per cent increase in numbers of confiscation and forfeiture orders.	Focusing on the number of confiscation and forfeiture orders as opposed to the average value places emphasis on activity meaning that more offenders will have their assets seized over the coming performance year.
Reduce the Force threat, harm and risk assessment.	To reduce below the 2011/12 figures.	Through the National Intelligence Model (NIM) framework the Force will monitor the threat, harm and risk assessments associated with Organised Crime Groups (OCGs), with the aim of reducing the numerical score over the coming performance year.

- Number of people killed or seriously injured on Nottinghamshire's roads is increasing.
- Organised crime has been linked to numerous areas of criminality.
- Organised Crime Groups are increasingly involved in cyber-crime.
- Opportunities to generate income from those involved in organised crime under the Proceeds of Crime Act.
- The threat of an increase in organised crime is highlighted as a national risk, and under the Strategic Policing Requirement (SPR) the Commissioner and the Force are required to maintain sufficient capacity and capability to support the national Organised Crime Strategy.

Strategic Priority Theme 6:	
Prevention, early intervention and reduction in re-offending.	

Proposed Measure	Target	Rationale
A continued reduction in First Time Entrants (FTEs) into the Youth Justice System.	10 per cent reduction	The use of Restorative Justice disposals and Community Resolutions only really came into force at the beginning of 2012/13 and it was expected that this would greatly reduce the numbers of FTEs into the Youth Justice System.
Reduce the number of prolific offenders from re-offending.	Reduce re-offending through an effective performance management framework.	It is widely reported that over 40 per cent of volume crime is committed by prolific offenders therefore any reduction in re offending will have a considerable impact on the Force achieving the 'All Crime' reduction target.

- Current figures for proven re-offending show that the percentage of offenders who go on to commit a further offence within 12 months needs improving.
- Commentators believe that rising youth unemployment and unstable accommodation may be contributing to increased rates of re-offending.
- Likely to be significant opportunities for funding through the Government's "Troubled Families" programme to improve performance.
- The Ministry of Justice intends to reform the process for managing offenders, including plans to introduce payment by results schemes by 2016.

# Strategic Priority Theme 7: Spending your money wisely.

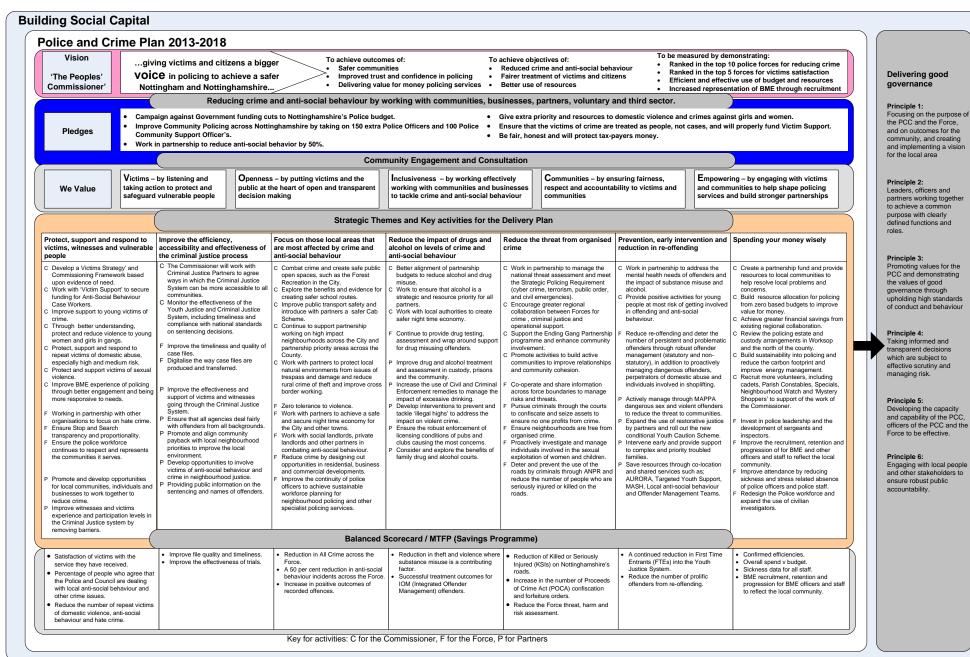
Proposed Measure	Target	Rationale
Confirmed efficiencies.	In line with current Force targets.	Overall the Force is currently forecasted to save £10.395m by financial year end against a target of £10.300m.  Confirmed efficiencies will be made through staff savings and savings from Fleet, Estates and Collaboration.
Overall spend v budget.	In line with current force targets.	Currently performance: Force spend YTD Nov 2012 £125.874m against a budget of £126.365m.
Sickness data for all staff.	Current target: 3.7 per cent for officers and staff (8.2 days).	The Absence Management Policy, Procedure and Management Guide were launched in October 2012. The aim is to continue to reduce levels of sickness of both officers and staff through effective management.
BME recruitment, retention and progression for BME officers and staff to reflect the local community.	Monitor BME recruitment, retention and progression against representation in the local community and the Force as a whole with a view to improving levels.	The Force launched its Positive Action programme towards the end of last summer, and a number of events are planned to encourage under-represented groups to apply for positions within the organisation. The Commissioner and Force are committed to having a workforce that reflects the diverse community that it serves will improve levels of BME recruitment, ensuring the Force reflects and respects the communities it serves.

- Focus on the Commissioners legal requirement to provide a balanced budget and monitor spend against budget for police and crime.
- Commissioner to demonstrate efficient and effective police and crime services to deliver value for money policing.
- Building resource allocation for policing from zero based budgets to improve value for money.
- Overall spend v budget is important to show the responsible spend of public funds, prioritising into key areas, being prepared for anticipated trends and finding alternative and innovative methods of policing in partnership.
- Sickness needs to be managed through robust attendance management processes to provide an effective and efficient workforce.

•	Ensure that Nottinghamshire police is an employer that reflects the communities in which it serves and demonstrates that it is both diverse and respectful of the demographic profile of Nottinghamshire.

# **Appendices**

**Appendix 1: Strategic Framework** 



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# Appendix 2: Standards

The Commissioner will be responsible for setting out the local arrangements to exercise duties to meet specific standards which will be incorporated into the core values and the performance management of the delivery of the Plan, they include:

The Police Reform and Social Responsibility Act 2011 - amends the Police Act 1996 and specifies consultation for improving victim satisfaction, identifying and setting local policing priorities, producing the Police and Crime Plan and Annual Report, and setting the budget and precept for delivering quality policing in consultation with the Chief Constable.

The Crime and Disorder Act 1998 – which requires Community Safety Partnerships (CSPs) to involve the community in drawing up and implementing strategy for reducing crime and disorder in their area.<sup>23</sup>

The Children's Act 2004<sup>24</sup> - places a duty on the Commissioner and the Chief Constable must make sure that they safeguarding and promote the welfare of children. This means that, while officers from the child abuse investigation unit (CAIU) have a critical role to play in child safeguarding, it is a core duty of all police officers and partners. The Commissioner is also committed to working in partnership to ensuring the safe guarding needs of adults are met and the vulnerable are protected.

The Equality Act 2010<sup>25</sup> places a legal duty on public authorities and the Commissioner to address unlawful discrimination, harassment and victimisation, promote equal opportunities and obtain views from the community and victims of crime on policing. By law, in carrying out all these functions, the Commissioner will also need to have due regard to:

- Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; and to
- Foster good relations between such groups.

The Human Rights Act 1998<sup>26</sup> gives everyone rights, which the Commissioner needs to ensure are protected. The Commissioner has a duty to oversee human rights compliance in the functions, activities and duties carried out by the police service and/or other partners that the Commissioner has commissioned services from or where arrangements for collaborative working have been set up. The responsibilities created by the Act also apply to the Commissioner's own functions.

The Corporate Social Responsibility Strategy<sup>27</sup> will be developed for the Commissioner that supports the Equality Act commitments to delivering fair and responsive policing services alongside a diverse working culture, together with building in the Governments 'Greening Government Policy', thus bringing environmental performance management into a framework with other existing plans, programmes and activities across the policing.

<sup>26</sup> The Human Rights Act 1998

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<sup>&</sup>lt;sup>23</sup> The Police and Commissioner are two of the responsible authorities along with Local Authorities to sit on Community Safety Partnerships (CSPs)

<sup>&</sup>lt;sup>24</sup> Section 11 of the Children's Act 2004

<sup>&</sup>lt;sup>25</sup> The Equality Act 2010

<sup>&</sup>lt;sup>27</sup> Public Sector Annual Reports: Sustainability Reporting

Integrity and Professional Standards in England and Wales, members of the public can make a complaint about the police directly to the police or to the Independent Police Complaints Commission (IPCC). The law requires all complaints to be considered by the 'appropriate authority', which is usually the relevant police force. The Commissioner will be the appropriate authority for complaints and conduct matters relating to the Chief Constable. The Commissioner will also publish a statement about their own policies and conduct.

**Value for Money** - the Commissioner is legally required to ensure that all activities commissioned, or directly provided by the police, are effective and deliver not only increased satisfaction and confidence in all communities but that they are equitable and deliver real financial savings to ensure that public money is being used in the most efficient and prudent manner.

## STRATEGIC POLICING REQUIREMENT

What is the Strategic Policing Requirement (SPR)?

The SPR is set out by the Home Office to identify issues of national importance for Police and Crime Commissioners and chief constables to consider. It sets out national threats and specific requirements of the police service.

#### **National Threats**

# **National Policing Requirement**

#### **Capacity and Contribution**

The appropriate capacity to contribute to the CONTEST strategy including:

- Identifying, disrupting and investigating terrorist activity and prosecuting suspects.
  Identifying and diverting those
- vulnerable to radicalism
- Protecting the UK border and critical infrastructure.
- Leading the response after a terrorist attack.

The appropriate capacity to contribute to the organised crime strategy including:

- Preventing people being drawn into organised crime.
- Strengthening enforcement.
- Raising awareness within the private and civil sectors.

The appropriate capacity to respond to a spontaneous or planned event that requires a mobilised response to keep the peace, protect people and property.

The appropriate capacity to respond to civil emergencies as set out in the National Resilience Planning Assumptions and defined by the Civil Contingencies Act 2004.

The capacity to respond to a major cybercrime incident.

#### Capability

- Ability to identify and understand threats, risks and harms and ensure appropriate responses
- Ability to gather, assess and report intelligence
- Ability to conduct complex investigations
- Ability to respond to critical incidents, emergencies and other high impact threats
- Ability to provide trained and competent command and control of major operations
- Ability to protect covert tactics, witnesses and
- Ability to provide armed support

#### Connectivity

- Operate with due regard to the role of the Security Service
- Co-operate with the national tasking and coordinating function of the National Crime Agency
- Enable cross-boundary mobilisation in response to incidents of large-scale public disorder
- Be able to inter-operate with other Category 1 responders

## Consistency

- Public order
- Police use of firearms
- Surveillance
- Technical surveillance
- Response to Chemical, Biological, Radioactive and Nuclear incidents

# **Appendix 4: Partnership Working**

In delivering against the priorities the Commissioner will collaborate and work in partnership with a range of organisations locally, regionally and nationally. Currently, there are many services already delivered in partnership with local authorities, community safety, criminal justice agencies, voluntary, third sector, business and community groups.

# **Nottinghamshire Criminal Justice Board, (NCJB)**

This is the Local Criminal Justice Board (LCJB) for both Nottinghamshire and Nottingham City. The purpose is to work in partnership across agencies to improve the efficiency and effectiveness of the Criminal Justice System and to improve the experience of victims of and witnesses of crime.

# The Safer Nottinghamshire Board (SNB)

This is a countywide strategic group that is required under the Crime and Disorder Regulations 2007 to ensure the delivery of shared priorities and a Community Safety Agreement. It supports local Community Safety Partnerships (CSPs) and aims to bring together agencies and communities to tackle crime and anti-social behaviour in local areas.

# **Community Safety Partnerships (CSPs)**

These were set up as statutory bodies under sections of the Crime and Disorder Act 1998. The premise was that as causes of crime and anti-social behaviour were complex, no single agency held the key to reducing crime and its impact on society. CSPs therefore were aimed to bring representatives from locally based statutory and voluntary organisations together to tackle crime and anti-social behaviour in the local community.

# The Nottingham Crime and Drugs Partnership<sup>28</sup> (CDP)

The Nottingham Crime and Drugs Partnership<sup>29</sup> structure represents the formal merger of the City's CSP with its Drug and Alcohol Action Team (DAAT). The Partnership Team undertakes Needs Assessments and commissions services to treat substance misuse, a key driver of crime. Built on the understanding of the critical role of substance misuse in driving offending, the Team delivers a best practice model commissioning service informed by a comprehensive evidence base to ensure drug treatment services are in place in Nottingham City and Nottingham Prison. The Team works closely with providers and the third sector to ensure that the outcome of delivering sustainable recovery is achieved.

## **Health and Wellbeing Boards**

These were established by The Health and Social Care Act 2012, as a forum for key leaders from the health and care system to work together to improve the health and wellbeing of their local population and reduce health inequalities. Nottinghamshire and Nottingham City both have their own boards. Board members collaborate to understand their local community's needs, agree priorities and encourage commissioners to work in a more joined up way. These are:

- Nottinghamshire Health and Wellbeing Board.
- Nottingham City Health and Wellbeing Board.

## **Nottinghamshire Safeguarding Children Board (NSCB)**

This was established by the Children Act 2004 and covers Nottinghamshire County, excluding the City of Nottingham. The Board is the key statutory mechanism for agreeing how relevant organisations co-operate to safeguard and promote the welfare of children and

<sup>&</sup>lt;sup>28</sup> The Nottingham CDP

<sup>&</sup>lt;sup>29</sup> The Nottingham CDP

ensure the effectiveness of what they do. It also provides inter-agency training for colleagues working with children, young people, adults and families.

# **Nottinghamshire Safeguarding Adults Board (NSAB)**

This was set up in 2008 to work together to help vulnerable adults who may have been abused and also to help stop vulnerable adults being abused. The Board is the 'strategic lead' for safeguarding in Nottinghamshire for policy, procedure and guidance, training, commissioning Serious Case Reviews to look at where things have gone wrong, and produce an Annual Report to keep everyone informed on how they are performing.

In addition to the main partners, the Board also works with a wide number of agencies as part of the NSAB Partnership who are involved in safeguarding adults in Nottinghamshire.

# **Nottingham City Safeguarding Children Board (NCSCB)**

This is the forum for agreeing how services, agencies, organisations and the community safeguard children and improve their well being. The Mission Statement being: "We will ensure that safeguarding practice, strategic planning and commissioning across all partner agencies continuously improves as a result of NCSCB activity, with the aim of improving outcomes for children, young people and families." The NCSCB is a multi-agency Strategic Partnership with an Advisory Board.

# **Nottingham City Adult Safeguarding Partnership Board (NCASPB)**

This Board leads the development of Safeguarding work at a local level. A strong partnership, with an agreed policy and strategy will underpin multi agency working.

# **Appendix 5: Accountability**

# POLICING ACCOUNTABILITY

The Police Are The Public And The Public Are The Police

Public Election of Police and Crime Commissioner		Pirst election on 15 <sup>th</sup> November 2012  4 year term of office  Democratic accountability to local electorate  Legitimacy to take forward and champion local priorities		Democratic Mandate
Strategic Planning And Setting Priorities	<b>-</b>	*Understand and analyse local needs     *Consider Chief Constable's draft strategic business plan requirements and recommendations     *Consult and consider partners priorities and plans     *Determine policing priorities and outcomes     *Set stretching Force targets     *Produce and publish Police and Crime Plan	<b>-</b>	Victim and Citizen Focused Policing
Commissioning and Allocation of Resources	<b>-</b>	Consider Chief Constable's resource requirements     Agree priorities and outcomes for funding     Align budgets with partners and maximise opportunities for joint working     Allocate resources based upon evidence of need and effectiveness     Provide confirmation and ratification letter to Chief Constable     Monitor delivery against outcomes	<b>-</b>	Targeted and Alignment of Resources
Performance Management and Monitoring	$\rightarrow$	Frequent performance reporting to PCC     Bench mark with other Forces and organisations     Monitor budgets and track activity against savings targets     Ensures Chief Constable has plans and control measures to improve performance	$\Rightarrow$	Improved Performance

Engaging Communities and Victims	$\rightarrow$	Undertake focused on going consultation with public and victims     Ensure all communities have an opportunity to engage and give their views     Act upon consultation findings quickly and feedback on actions     Prioritise resources to public and victim priorities	$\Rightarrow$	Active Listening and Responding to Communities and Victims
		Report on progress against the delivery of manifesto pledges and performance through annual report		
Audit, Scrutiny and Inspection	<b>-</b>	Commission an annual programme of scrutiny, audit and inspection Active monitoring of HMIC, audit and IPCC findings to ensure lessons are learnt and embedded Ensure compliance with policies and procedures Annual programme to focus on public priorities, threat, risk and harm to policing	<b></b>	Learning Lessons to Improve Policing
Linking Individual Action with Priorities	<b>-</b>	Selection and appointment of Chief Constable Annual appraisal and objective setting linked to priorities Monthly meetings between Police and Crime Commissioner and Chief Constable to review and discuss performance.  Regular one to one meetings with PCC to hold Chief Constable to account for delivery and performance	$\Rightarrow$	Individual Accountable
Scrutiny of the Police and Crime Commissioner	<b>-</b>	Consultation on Police and Crime Plan, precept level (Council Tax) and annual report Proposed appointment of Chief Constable, Deputy Police and Crime Commissioner, Chief Executive and Chief Finance Officer.  Reviewing and scrutinising the Commissioner's decisions. Investigation and resolution of non-criminal complaints against the Commissioner. Provide support to the Commissioner to enable them to carry out their role. Request information, making reports and recommendations relating to commissioner.		Public and Democratic accountability
		responsibilities.		

Glossary	
APAC	Ashfield Partnership Against Crime
APAC	Ashfield Partnership Against Crime
ASB	Anti Social Behaviour
BCS	British Crime Survey
BME	Black and Minority Ethnic
CAIU	Child Abuse Investigation Unit
CDP	Crime and Drugs Partnership
CJJI	Criminal Justice Joint Inspection
CJJI	Criminal Justice Joint Inspection
CJJI	Criminal Justice Joint Inspection
CJS	Criminal Justice System
CJS	Criminal Justice System
CJS	Criminal Justice System
CPS	Crown Prosecution Service
CSEW	Crime Survey for England and Wales
CSP	Community Safety Partnership
CSR	Comprehensive Spending Review
CSR	Comprehensive Spending Review
CT	Counter Terrorism
DIP	Drug Intervention Programme
DV	Domestic Violence
EMCTIU	The East Midlands Counter Terrorism Intelligence Unit
EMPCP	East Midlands Police Collaboration Programme
EMRART	East Midlands Region Asset Recovery Team
EMSOU	East Midlands Special Operations Unit
EMSOU MC	East Midlands Special Operations Unit - Major Crime
EMSOU SOC	East Midlands Special Operations Unit - Major Crime  East Midlands Special Operations Unit - Serious Organised Crime
FTE	Full Time Equivalent
HC	Hate Crime
HMIC	Her Majesty's Inspectorate of Constabulary
HMIC	Her Majesty's Inspectorate of Constabulary
HMSO	Her Majesty's Stationary Office
ICT	
IMD	Information Communications Technology The Index of Multiple Deprivation
IOM	Integrated Offender Management
IPCC	Independent Police Complaints Commission
	Joint Strategic Needs Assessment
JSNA JSNA	
	Joint Strategic Needs Assessment
JSNA LCJB	Joint Strategic Needs Assessment Local Criminal Justice Board
LCJB	Local Criminal Justice Board
LCJB	Local Criminal Justice Board
LSP	Local Strategic Partnership
MARAC	Multi Agency Risk Assessment Conference
MASH	Multi Agency Safeguarding Hub
MCU	Major Crime Unit
MoJ MPAC	Ministry of Justice
	Mansfield Partnership Against Crime
MPAC	Mansfield Partnership Against Crime
MTFP	Medium Term Financial Plan
NCA NCC	National Crime Agency
	Nottinghamshire County Council
NCDP	Nottingham Crime and Drugs Partnership
NCDP	Nottingham Crime and Drugs Partnership
NCJB	Nottinghamshire Criminal Justice Board
NLCJB	Nottinghamshire Local Criminal Justice Board
NLCJB	Nottinghamshire Local Criminal Justice Board
NPT	Neighbourhood Policing Team
NPT	INICIANDO URBO O A DOLO DO A LOOM
INITE	Neighbourhood Policing Team
NTE	Night Time Economy
OCG	Night Time Economy Organised Crime Group
	Night Time Economy

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You can find further information about the Commissioners work and intended plans online at: <a href="http://www.nottinghamshire.pcc.police.uk/Home.aspx">http://www.nottinghamshire.pcc.police.uk/Home.aspx</a>

# **Building Social Capital** 'The Peoples' Commissioner'

# Police and Crime Plan 2013-2018

...giving victims and citizens a bigger

**VOICE** in policing to achieve a safer Nottingham and Nottinghamshire...

#### To achieve outcomes of:

- Improved trust and confidence in policing

#### To achieve objectives of:

- To be measured by demonstrating: Reduced crime and anti-social behaviour
  - Ranked in the top 10 police forces for reducing crime
  - Ranked in the top 5 forces for victims satisfaction
  - Efficient and effective use of budget and resources
  - Increased representation of BME through recruitment

# Reducing crime and anti-social behaviour by working with communities, businesses, partners, voluntary and third sector.

# **Pledges**

- Campaign against Government funding cuts to Nottinghamshire's Police budget.
- Improve Community Policing across Nottinghamshire by taking on 150 extra Police Officers and 100 Police Ensure that the victims of crime are treated as people, not cases, and will properly fund Victim Support. Community Support Officer's.
- Work in partnership to reduce anti-social behavior by 50%.

- Give extra priority and resources to domestic violence and crimes against girls and women.
  - Be fair, honest and will protect tax-payers money.

Fairer treatment of victims and citizens

# **Community Engagement and Consultation**

# We Value

Victims – by listening and taking action to protect and safeguard vulnerable people

Openness - by putting victims and the public at the heart of open and transparent decision making

Inclusiveness - by working effectively working with communities and businesses to tackle crime and anti-social behaviour

Communities – by ensuring fairness, respect and accountability to victims and

Empowering – by engaging with victims and communities to help shape policing services and build stronger partnerships

# Strategic Themes and Key activities for the Delivery Plan

#### Protect, support and respond to victims, witnesses and vulnerable people

- C Develop a Victims Strategy' and Commissioning Framework based upon evidence of need.
- C Work with 'Victim Support' to secure funding for Anti-Social Behaviour Case Workers.
- C Improve support to young victims of C Through better understanding,
- protect and reduce violence to young women and girls in gangs. C Protect, support and respond to
- repeat victims of domestic abuse. especially high and medium risk. C Protect and support victims of sexual
- C Improve BME experience of policing through better engagement and being
- F Working in partnership with other

more responsive to needs

- organisations to focus on hate crime F Ensure Stop and Search
- transparency and proportionality. Ensure the police workforce continues to respect and represents the communities it serves.
- P Promote and develop opportunities for local communities, individuals and businesses to work together to reduce crime.
- Improve witnesses and victims experience and participation levels in the Criminal Justice system by removing barriers

#### Improve the efficiency, accessibility and effectiveness of the criminal justice process

- C. The Commissioner will work with Criminal Justice Partners to agree ways in which the Criminal Justice System can be more accessible to all communities.
- Monitor the effectiveness of the Youth Justice and Criminal Justice System, including timeliness and compliance with national standards on sentencing decisions.
- Improve the timeliness and quality of case files
- Digitalise the way case files are produced and transferred
- Improve the effectiveness and support of victims and witnesses going through the Criminal Justice
- Ensure that all agencies deal fairly with offenders from all backgrounds.
- Promote and align community payback with local neighbourhood priorities to improve the local
- Develop opportunities to involve victims of anti-social behaviour and crime in neighbourhood justice.
- Providing public information on the sentencing and names of offenders.

#### Focus on those local areas that are most affected by crime and anti-social behaviour

- C Combat crime and create safe public open spaces, such as the Forest Recreation in the City.
- Explore the benefits and evidence for creating safer school routes. Improve public transport safety and
- introduce with partners a safer Cab Scheme Continue to support partnership working on high impact neighbourhoods across the City and partnership priority areas across the
- County. Work with partners to protect local natural environments from issues of trespass and damage and reduce rural crime of theft and improve cross border working.
- Zero tolerance to violence. Work with partners to achieve a safe and secure night time economy for the City and other towns.
- Work with social landlords, private landlords and other partners in combating anti-social behaviour Reduce crime by designing out opportunities in residential, business
- and commercial developments. Improve the continuity of police officers to achieve sustainable workforce planning for neighbourhood policing and other specialist policing services

#### Reduce the impact of drugs and alcohol on levels of crime and anti-social behaviour

- Better alignment of partnership budgets to reduce alcohol and drug misuse. Work to ensure that alcohol is a
- strategic and resource priority for all Work with local authorities to create

safer night time economy.

- Continue to provide drug testing, assessment and wrap around support for drug misusing offenders.
- Improve drug and alcohol treatment and assessment in custody, prisons and the community
- Increase the use of Civil and Criminal Enforcement remedies to manage the impact of excessive drinking. Develop interventions to prevent and tackle 'illegal highs' to address the
- impact on violent crime. Ensure the robust enforcement of licensing conditions of pubs and clubs causing the most concerns.
- Consider and explore the benefits of family drug and alcohol courts.

# Reduce the threat from organised | Prevention, early intervention and | Spending your money wisely

- C Work in partnership to manage the national threat assessment and meet the Strategic Policing Requirement (cyber crime, terrorism, public order,
- and civil emergencies). Encourage greater regional collaboration between Forces for crime, criminal justice and operational support Support the Ending Gang Partnership
- programme and enhance community involvement. Promote activities to build active
- communities to improve relationships and community cohesion
- Co-operate and share information across force boundaries to manage risks and threats.
- Pursue criminals through the courts to confiscate and seize assets to ensure no one profits from crime Ensure neighbourhoods are free from organised crime.
- Proactively investigate and manage individuals involved in the sexual exploitation of women and children.
- Deter and prevent the use of the roads by criminals through ANPR and reduce the number of people who are seriously injured or killed on the

# reduction in re-offending

the impact of substance misuse and alcohol Provide positive activities for young people at most risk of getting involved

Work in partnership to address the

mental health needs of offenders and

- in offending and anti-social behaviour Reduce re-offending and deter the
- number of persistent and problematic offenders through robust offender management (statutory and nonstatutory), in addition to proactively managing dangerous offenders, perpetrators of domestic abuse and individuals involved in shoplifting.
- Actively manage through MAPPA dangerous sex and violent offenders to reduce the threat to communities. Expand the use of restorative justice
- by partners and roll out the new conditional Youth Caution Scheme Intervene early and provide support to complex and priority troubled
- families. Save resources through co-location and shared services such as: AURORA, Targeted Youth Support, MASH, Local anti-social behaviour and Offender Management Teams.

- C Create a partnership fund and provide resources to local communities to help resolve local problems and
- concerns. Build resource allocation for policing from zero based budgets to improve value for money
- Achieve greater financial savings from existing regional collaboration. Review the policing estate and custody arrangements in Worksop and the north of the county.
- Build sustainability into policing and reduce the carbon footprint and improve energy management.
- Recruit more volunteers, including cadets, Parish Constables, Specials Neighbourhood Watch and 'Mystery Shoppers' to support of the work of the Commissioner.
- Invest in police leadership and the development of sergeants and inspectors.
- Improve the recruitment, retention and progression of for BME and other officers and staff to reflect the local community. Improve attendance by reducing
- sickness and stress related absence of police officers and police staff. Redesign the Police workforce and
- expand the use of civilian investigators

# **Balanced Scorecard / MTFP (Savings Programme)**

- · Satisfaction of victims with the service they have received.
- · Percentage of people who agree that the Police and Council are dealing with local anti-social behaviour and
- Reduce the number of repeat victims of domestic violence, anti-social behaviour and hate crime
- Improve file quality and timeliness. Improve the effectiveness of trials.
- Reduction in All Crime across the
  - Force. A 50 per cent reduction in anti-social
  - behaviour incidents across the Force. Increase in positive outcomes of recorded offences.
- Reduction in theft and violence where substance misuse is a contributing factor
- Successful treatment outcomes for IOM (Integrated Offender

- · Reduction of Killed or Seriously Injured (KSIs) on Nottinghamshire's
- Increase in the number of Proceeds of Crime Act (POCA) confiscation and forfeiture orders
- Reduce the Force threat, harm and risk assessment
- A continued reduction in First Time Entrants (FTEs) into the Youth Justice System
- Reduce the number of prolific offenders from re-offending.
- Confirmed efficiencies.
- Overall spend v budget. Sickness data for all staff.
- BME recruitment, retention and progression for BME officers and staff to reflect the local community.

Key for activities: C for the Commissioner, F for the Force, P for Partners

# **Delivering good** governance

#### Principle 1:

Focusing on the purpose of the PCC and the Force. and on outcomes for the community, and creating and implementing a vision for the local area

#### Principle 2:

Leaders, officers and partners working together to achieve a common purpose with clearly defined functions and roles.

#### Principle 3:

Promoting values for the PCC and demonstrating the values of good governance through upholding high standards of conduct and behaviour

#### Principle 4:

Taking informed and transparent decisions which are subject to effective scrutiny and managing risk.

#### Principle 5:

Developing the capacity and capability of the PCC, officers of the PCC and the Force to be effective.

#### Principle 6:

Engaging with local people and other stakeholders to ensure robust public accountability.



#### **GENERAL EQUALITY DUTY ASSESSMENT**

Overview of the management of the Equality Assessment for the Draft Nottinghamshire Police and Crime Plan 2013 - 2018

The primary function of the Nottinghamshire Police and Crime Commissioner is to secure the maintenance of an efficient and effective Police Force for the communities of Nottingham and Nottinghamshire and to hold the Chief Constable to account for the exercise of their functions and those of persons under their direction and control.<sup>1</sup>

The Commissioner is responsible for the totality of policing in his area, including setting local policing and crime priorities, setting the police force budget and precept, and disbursing community safety funding. He also has responsibilities to co-operate with partners to:

- provide an efficient and effective criminal justice system;
- to co-operate with community safety partners and have regard to their priorities;
- to obtain views from the community and victims of crime on policing; and
- to exercise duties in relation to safeguarding children and the promotion of child welfare.

As public bodies, the Office of Police and Crime Commissioner and Chief Constable are subject to the general equality duty. The broad purpose of this duty is to integrate equality and good relations into day-to-day business and for consideration to be given to how the Commissioner can positively contribute to the advancement of equality and good community relations, by having due regard to:

- eliminate discrimination, harassment, victimisation and any other conduct prohibited under the Equality Act 2010;
- advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; and
- to foster good relations between such groups.

These are sometimes referred to as the three aims or arms of the general equality duty which involves:

- Removing or minimising disadvantages suffered by people due to their protected characteristics.
- Taking steps to meet the needs of people from protected groups where these are different from the needs of other people.
- Encouraging people from protected groups to participate in public life or in other activities where their participation is disproportionately low.

The Act states that meeting different needs involves taking steps to take account of people's different needs. It describes fostering good relations as tackling prejudice and promoting

<sup>&</sup>lt;sup>1</sup> Police Reform and Social Responsibility Act

understanding between people from different groups. It states that compliance with the duty may involve taking positive action to meet the needs of some people.

This document, whilst not a Legal requirement itself, has been used to record how the drafting of the Police and Crime Plan has given due regard to the General Equality Act, which is a Legal requirement.

1. Subject area of plan, strategy, policy, project or procedure	
Name of	Draft Nottinghamshire Police and Crime Plan 2013 - 2018
document	
Related policy	Police Reform and Social Responsibility Act 2011
Description of	This Equality Assessment has been produced in support of the
the intention of	development of the first Draft Police and Crime Plan 2013-2018.
the document	
	The assessment process has been used to inform the objectives,
	priorities, activities and performance measures identified in the Plan, and will continue to form part of the Commissioner's Strategic Planning Cycle.
	J g - ,
	In accordance with the Police Reform and Social Responsibility Act 2011
	the Plan must be published as soon as practicable after taking office on
	22 <sup>nd</sup> November 2012 but no later than 31 <sup>st</sup> March 2013.
Author	Programme, Research and Information Manager: Karen Sleigh
Owner	Nottinghamshire Police and Crime Commissioner: Paddy Tipping
Control	Version 1
	7 January 2013

2. Relevant Equality Activity	
Promote	The development of the Police and Crime Plan embraced the General
equality of	and Specific Equality Duties as defined by the Equality Act 2010 and has
opportunity	focused on:
	Effective communication on the development of the Plan, which
Eliminate	was managed through the PCC Partnership Transition Programme
discrimination	until handover to the Commissioner.
that is	<ul> <li>Ensuring the communities, partners and key stakeholders across</li> </ul>
unlawful	policing and crime were involved in the development of the Plan.
	<ul> <li>Ensuring the identification of gaps and risks to manage throughout</li> </ul>
Eliminate	the programme of activity.
harassment	
	The Draft Police and Crime Plan refers to the Equality Act as a standard,
Promote	which the Commissioner will deliver through his Pledges, core values and
positive	activities to support the strategic priority themes.
attitudes	
	Gathering information for the Equality Assessment began as part of the
Encourage	PCC Partnership Transition Programme through the work of:
participation	<ul> <li>Project 4: Consultation and Engagement Strategy.</li> </ul>
	Project 12: Police and Crime Plan – drafting of the Joint Strategic
Take steps to	Assessment.
meet people's	
needs, even if	The Community and Engagement activities included:
this requires	Victims of Crime Surveys
more	Crime Survey for England and Wales
favourable	

#### treatment

Provide an opportunity for people to highlight the barriers presented by this activity

- Neighbourhood Surveys
- Respect for Nottingham Survey
- Nottinghamshire Listens
- Priorities and Precept Survey

Additional work conducted since the Commissioner and Deputy Commissioner have taken up office include:

- Commissioned social market research.
- Dedicated focus groups with Women and BME groups.
- Web Survey on the proposed priorities.
- NCC Youth Board, Bassetlaw and Broxtowe NCC Young People Scrutiny Advisory Board.
- Public Survey through summer events.

There have been various forums and meetings to discuss opportunities for participation, with the Commissioner and Deputy Commissioner.

The Joint Partnership Strategic Assessment conducted analysis of issues and challenges for policing and crime to identify the strategic priority themes and vulnerable groups. The Assessment was prepared in collaboration with analysts and officers from Nottinghamshire Police, Nottingham Crime and Drugs Partnership (CDP), the Safer Nottinghamshire Board (SNB), District Community Safety Partnerships (CSPs), Nottinghamshire Local Criminal Justice Board (LCJB) and City and County Health and Wellbeing Boards and the East Midlands Police Collaboration Programme (EMPCP). The following vulnerable groups were identified:

- Domestic Violence
- Hate Crime
- Disability Hate Crime
- Young People
- Child Poverty
- Drugs and Alcohol
- Safeguarding Children and Adults

Other key data sources have been reviewed covering:

- Political landscape nationally policy and strategy
- Economy
- Social data covering

Demographic data

Population

Diversity

Education

Leisure

Deprivation

Health

- Technology
- Environment
- Legal
- Organisational

Key national stakeholders were asked to identify areas of policing activity that Police and Crime Commissioners should focus on, with

regards to Equality Diversity and Human Rights (EDHR), particularly activities that impact on under-represented, vulnerable marginalised groups, which included:<sup>2</sup>

- Anti Social Behaviour
- Child Abuse
- Child Sexual
- Exploitation and Grooming
- Countering Terrorism
- Custody
- Data Sharing
- Domestic Abuse
- Female Genital Mutilation
- Hate Crime
- Honour Based Violence and Forced Marriage
- Human Trafficking
- Missing From Home
- Perpetrators
- Rape
- Recruitment, Retention and Progression
- Safeguarding Vulnerable Adults
- Sexual Exploitation
- Stop and Search
- Use of Regulation of Investigatory Powers Act
- Victims
- Witnesses

There is planned work to ensure further consultation with citizens across the City and County on the draft Plan and further assessments of equality and impact will be undertaken. Together with continuing work throughout the consultation of the Draft Plan to identify action and information in relation

#### 3. Risk Assessment

Risk scoring

There will also be a continuous monitoring of risks areas throughout the development and delivery of the Plan, which will be escalated through the governance and risk management process and logged in the Risk Register of the Office of Police and Crime Commissioner.

4. Impact on Protected Characteristics		
Diversity /	Impact	Reasons / Comments
Group	H/M/L	
Race	Н	The Force's Police User Satisfaction Survey, 12 month rolling to
		Sept 12 .key findings:
		<ul> <li>Overall satisfaction with service – 87.4%</li> </ul>
		<ul> <li>Overall satisfaction with service – White Ethnicity – 87.2%</li> </ul>

<sup>&</sup>lt;sup>2</sup> EDHR Framework APCC: Police and Crime Commissioners: Equality, Diversity and Human Rights (2012).

Overall satisfaction with service – BME Ethnicity – 82.3% • Overall satisfaction with service – Disparity – 4.9% The Force's public confidence surveys carried out between September 2009 and May 2010 revealed no statistical difference responses between white and BME respondents. It did show that females (70.3%) were significantly more confident in the police than males (63.1%). Results of the regular victim of crime surveys carried out by the Force show that, as of the first Quarter of 2010-11, there was a 4.3% disparity between white (84%) and BME (79.7%) respondents in terms of satisfaction with the overall service provided by the police. 81% of those who were victims of racist incidents were satisfied with the overall service. Hate crime There is a known issue with under-reporting of hate crime which is in line with the national picture. In Nottingham City hate crime incidents and crime levels are almost half of those for the City and County combined. Of these racist hate crime accounts for almost 74% of the City's hate crime incidents total. In the County the most recent data shows the highest levels of reported hate crime are in Ashfield and Mansfield, with the highest number reported from the 41-48 age group. Focus groups have been conducted with representatives from the BME and Refugee Groups. There has also been information gathered from the Force which has formed part of the setting of the Pledges and priorities for the Commissioner. Gender Н **Domestic Violence** The most vulnerable age group (males and females combined) is 18-25, which accounts for nearly 30% of all domestic violence offences and incidents. The most vulnerable age group for females is 18-25, and for males is 41-50, although domestic violence is gender specific, i.e. most commonly experienced by women and perpetrated by men. There have been dedicated focus groups with representatives from the Women's Groups. There has also been information gathered from the Force's workforce which has formed part of the setting of the Pledges and priorities for the Commissioner. **Disability** Н Disability hate crime is an emerging trend for this year A recent joint survey by the Safer Communities and Safeguarding Adults and Mental Capacity Act Teams (Nottinghamshire County Council) found that almost three quarters of disabled people (73%) had been hurt physically, mentally or verbally as a result of their disability. It also indicated that hate crime against disabled people is widely under reported and that for many disabled people ongoing harassment is part of their everyday lives. The Nottingham Crime and Drugs Partnership's Hate Crime Strategy outlines how partners within Nottingham and Nottinghamshire will co-operate to deliver the required reductions in Hate Crime. The Strategy highlights approaches to support disabled people, specifically such as those with learning disability.

There has also been information gathered from the Force's workforce which has formed part of the setting of the Pledges and priorities for the Commissioner.

#### Age

Н

Safeguarding children and adults

A Multi-Agency Safeguarding Hub (MASH) was launched on 26 November to improve adult and children safeguarding. It is the first point of contact for safeguarding enquiries within the County and will see staff within the Force working with Children's Social Care, Adult Safeguarding and Health, co-located at Mercury House in Annesley. The MASH received safeguarding concerns or enquiries and gathers information from different agencies to build up a full picture of the circumstances of a case, enabling swift, co-ordinated and consistent decisions on the most appropriate action needed to ensure that vulnerable children and adults are kept safe.

In the City, the Domestic Abuse Referral Team (DART) was launched in June 2012 as part of a pilot programme of work to improve services for children, young people and vulnerable adults at risk from domestic violence, which includes early identification, prevention and new commissioning strategies. The DART prioritises children living in domestic violence families. Like the MASH it receives safeguarding referrals and gathers information from different agencies and staff which are co-located at Oxclose Police Station. Nottingham City will consider whether to develop this into a MASH. Agencies at present consist of Children's and Families, Adult Social Care, Police and Health. The DART enhances and speeds up early joint decision making and intervention for survivors and their children. Partner agencies are able to refer survivors to the DART for consideration of the Multi Agency Risk Assessment Conference (MARAC) and the City Domestic Abuse Panel (CDAP) for medium risk repeat victims. Agencies within the DART are able to share up to date information to ensure informed decision making.

### **Child Poverty**

Nottinghamshire has average levels of child poverty. Ravensdale Ward (2003 boundaries) had 42.7% of all children under 20 living in poverty which is the highest level in the County. In districts, there is wide variation in the percentage of children living in poverty. In 2008, districts are ranked as follows: Mansfield (22.7%), Ashfield (21.7%), Bassetlaw (18.3%), Newark and Sherwood (16.8%), Gedling (15.0%), Broxtowe (14.2%), and Rushcliffe (7.9%). In Nottinghamshire in 2008, there were 20,605 children living in households reliant on Income Support or Job Seekers Allowance, of which 15,205 were in lone parent households. When broken down at district level there is a marked difference in the numbers reliant on Income Support and Job Seekers Allowance Ashfield (4,305), Mansfield (3,970), Bassetlaw

		(3,240), Newark and Sherwood (3,100), Gedling (2,530), Broxtowe (2,230), and Rushcliffe (1,230) (HMSO 2010).
		Young People Bassetlaw, Newark and Sherwood and Mansfield have the highest youth crime rate in the County. The three highest wards for youth crime are Worksop South East (Bassetlaw), Worksop North West (Bassetlaw) and Eastwood South (Broxtowe). There have been 384 First-Time Entrants (FTEs) this year. This is a reduction of 40.9% (266 FTEs) compared to last year. Since 2009 the number of young people entering the youth justice system in the County area has decreased by 40% although remains above the national average. The rates at which young people re-offend in the County is below the national average and violent crime committed by youths has reduced by over 20% since 2009.
		There are activities within the Plan to work with Women and girls suffering from domestic violence, and other forms of violence.
		There has also been information gathered from the Force's workforce which has formed part of the setting of the Pledges and priorities for the Commissioner.
Sexual orientation	L	There are activities conducted and planned to continue to talk to groups and individuals to address issues around sexual orientation. There have been identified issues through Partners Strategic Assessments that cover Hate Crime issues for communities.
		There has also been information gathered from the Force's workforce which has formed part of the setting of the Pledges and priorities for the Commissioner.
Religious belief	L	Faith communities have been included in consultation exercises.  There has also been information gathered from the Force's workforce which has formed part of the setting of the Pledges and priorities for the Commissioner.
Transgender or transsexual individuals	L	There is regular consultation and engagement with Transgender and Transsexual communities to inform policing priorities, which will form a continuous part of the planning cycle and the Community Engagement and Consultation Strategy.
		There has also been information gathered from the Force's

#### 5. Governance

A draft Police and Crime Plan was presented to the final Nottinghamshire Police and Crime Commissioners (PCC) Partnership Transition Programme Board meeting on the 2<sup>nd</sup> November, with an endorsement that the draft Plan would require refinements and further adjustments once the Commissioner took up office. The Commissioner, in shaping the policing and crime vision, priorities and performance measures has undertaken further work to engage with partners and communities to finalise the draft Plan to be presented to the Police and Crime Panel for views and comments on 15<sup>th</sup> January 2013.

The Plan has continually been developed with strategic partners, and ongoing surveys,

focus groups and forums with victims and citizens of Nottingham and Nottinghamshire which have been led by the Commissioner and the Deputy Commissioner.

There will be formal presentation to the Police and Crime Plan on the 15<sup>th</sup> January.

There will be further Community Launch events for consultation around the priorities in the Draft Plan in the County and the City:

- Thursday 17<sup>th</sup> January at 6:30pm Pleasley Landmark Centre, Mansfield.
- Thursday 24<sup>th</sup> January at 6:00pm Nottinghamshire Deaf Society, Forest Road.

The Commissioner will report on progress against the Plan to the Police and Crime Panel on a six monthly basis, there will be an Annual Report produced, with the Commissioner producing the first Annual Report on the 100 days in office.

There will also be ongoing work with the Force to ensure meeting the equality requirements of staffing, particularly around recruitment selection and retention of BME Officers.

### 6. Key areas of consideration

The Plan sets the strategic direction for the Commissioner and the Equality Assessment will be an ongoing process throughout the development and delivery of the Plan to support the evidence base for the priorities actions and deliverables.

Communication strategy covering internal and external communication of the Plan, activities and deliverables.

There will be annual Joint Strategic Assessments conducted which will build on the information generated for the draft Plan, and will inform future activities required to be delivered to achieve the ambitions of the Plan.

Key	Opportunities
Governance	
Areas	
Horizon	There will be an ongoing process of scanning for future considerations of
Scanning	equality and diversity to support the monitoring of the Plan. This will form part of the Horizon Scanning of the Commissioner's Office.
Training and	The Commissioner and the Office of the Police and Crime Commissioner
Development	should be sufficiently competent in issues to monitor and inform the Plan.
	There will be a Service Level Agreement with the Force to deliver
	specialised training for the Force and the Commissioner's Office.
Equality and	The Commissioner will ensure that there is continuous profiling of to
Diversity	area's socio-demographics to inform the monitoring of the Plan and
Profiling	impacts of equality activity which will inform the risk management process
	and the Joint Partnership Strategic Assessment. This should include the
	latest performance management information from the Force, together with
	other available data from partners, nationally, regionally and locally.
Equality and	The Commissioner will monitor equality and diversity over the lifecycle of
Diversity	the Plan as part of the governance arrangements. The monitoring will
Performance	form part of the Annual Report and 6 monthly updates on the Plan to the
Monitoring	Police and Crime Panel.
	The Force will provide information to continually support the information
	gathering for scrutiny of the Force's performance to deliver quality policing
	services, together with the Plan's identified activities with partners to

	deliver services and monitor and manage equality and diversity issues to inform decision making.
Engagement	The Community Engagement and Consultation Strategy identifies the
and	approaches the Commissioner will take to ensure being the 'Voice' for
Consultation	hard to hear communities. This will be monitored through the Governance
	arrangements of the Plan. There will be ongoing analysis of the
	engagement and consultation feedback to identify risks and opportunities
	to address issues in line with the needs of individuals and communities,
	together with meeting the duties of the Equality Act.

## MEDIA COMMUNICATIONS PROTOCOL

#### **Purpose of the Report**

1. To consider the draft Media Protocol between the Panel and the Office of the Police and Crime Commissioner.

#### Information and Advice

- 2. The Commissioner's Office has drafted a Media Communications Protocol which is designed to ensure:
  - a. effectiveness, clarity and timeliness of actions around matters of potential public / media interest;
  - b. clarity around areas of responsibility and working practices;
  - c. good working relationships between the two parties.
- 3. The protocol includes details of its context, principles, purpose, scope and objectives.
- 4. Members' views on the proposed protocol are sought prior to finalisation and signoff.
- 5. Members' views are also requested on a proposal to develop a wider informationsharing protocol to clearly define how requests for information between the two parties will be handled in order to achieve timely, transparent and appropriate responses.

#### **Other Options Considered**

6. To not have a formal media communications protocol but this would prevent the benefits of such an agreement from being achieved.

#### Reasons for Recommendation/s

- 7. To provide greater clarity and maximise opportunities around media communications arising from the Panel and the Commissioner's Office.
- 8. To provide greater clarity around wider information-sharing principles.

#### **RECOMMENDATION/S**

- 1) That the Panel considers the draft Media Communications Protocol.
- 2) That a wider Information-Sharing Protocol between the Panel and the Commissioner be developed.

## **Background Papers and Published Documents**

None

For any enquiries about this report please contact:-

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# **Media Protocol**

## **Between**

# The Police and Crime Panel for Nottinghamshire

# And

The Nottinghamshire Office of the Police and Crime Commissioner

**Date of Agreement: November 2012** 

Date of Review: November 2013

## **Media Communications Protocol**

Media communications protocol between the Nottinghamshire Office of the Police and Crime Commissioner and the Nottinghamshire Police and Crime Panel (PCP).

- 1. Context
- 2. Principles
- 3. Purpose
- 4. Scope
- 5. Objectives
- 6. Operation
- 7. Review
- 8. Key contacts

## 1. Context

It is expected that a constructive working relationship between the Commissioner and the PCP will develop and it is therefore recognised that their respective media advisers must work together to ensure an informed approach to media and public relations activity.

To prevent any potential confusion on areas of responsibility it is necessary to consider the key roles of the respective parties.

It is also necessary to acknowledge that these are new roles, without earlier templates to follow. Therefore, it is sensible to anticipate a necessary degree of flexibility in relation to this protocol and put in place measures to facilitate exception.

## The Police and Crime Panel (PCP)

The Commissioner's work will be scrutinised by a Police and Crime Panel (PCP) made up of local authority representatives plus two additional co-opted members.

The Panel forms a key part of the checks and balances within the new policing landscape. Its role is not to scrutinise the performance of the Force; that is the role of the Police and Crime Commissioner. Rather, the Panel will scrutinise the actions and decisions of the Commissioner.

As part of this role, the Panel:

- will review the police and crime plan and annual report;
- has the power to veto the Commissioner's proposed council tax precept for policing;
- can demand that the Commissioner attends its meetings to explain his actions;
- may invite the Chief Constable to appear before them;
- may refuse to sanction the Commissioner's proposed appointment of a Chief Constable.

The Panel is hosted by Nottinghamshire County Council, with all governance, communications and administrative functions carried out by Council officers.

#### **Police and Crime Commissioner**

The Police and Crime Commissioner will have a wide range of responsibilities which will include local community safety issues and crime reduction as well as policing. To achieve this, the Commissioner will commission services from organisations such as community safety partnerships and criminal justice agencies.

Other key duties include:

- Control of the local budget for policing and community safety;
- Setting the amount of locally-raised council tax that goes towards policing;
- Producing a Police and Crime Plan which includes local and national priorities;
- Promoting joint working between police and community safety partners;
- Holding the Chief Constable to account for performance on behalf of local people;
- Appointing (and if required dismissing) the Chief Constable;
- Publishing an annual report to keep people informed;
- Ensuring that public priorities are acted upon, victims are consulted and that the most vulnerable individuals are not overlooked;
- Addressing national issues as well as local concerns.

#### The relationship between the PCP and the Commissioner

The panel will scrutinise the Commissioner's work and it is expected that there will be a minimum of four key meetings per annum.

The PCP's role is to hold the Commissioner to account and as such it will be required to review, and on occasions challenge, the Commissioner's decisions, performance and crime strategies.

However, fundamentally the relationship between the PCP and the Commissioner is expected to be one of mutual support as both parties share the same long-term goals; to cut crime and to improve the safety of the public.

Therefore, there is an opportunity for proactive, confidence-raising, PR activity to be co-ordinated between the parties in order to improve public confidence and provide reassurance.

## 2. Principles

It is important to recognise that the PCP and the Commissioner are independent of each other and have their own distinct functions, services and priorities. The Commissioner, in particular, will reasonably seek to establish a specific public profile via their media communications.

The PCP, on the other hand, has a specific responsibility to oversee the work of the Commissioner on behalf of communities and will be governed to some extent by the opinions and concerns of the public.

The public, and the media, have a right to information about the areas of responsibility for each organisation and their aims, views and priorities. This is a right extended by the Freedom of Information Act and a full publication scheme is available on the OPCC's and the PCP's respective websites.

Working together – and being seen to work together – can enhance the quality, consistency and reliability of information released to the media, and enhance the reputation of each organisation. A co-ordinated approach with regards to media communications will benefit both parties and most critically, the public, even in circumstances where the two parties are not in agreement.

There will be occasions when each organisation will have different views and direction or when a statement or message contains potentially conflicting information. In such circumstances both communications teams will keep each other informed in advance, if possible, to allow preparation of a balancing comment or response.

Similarly, there may also be occasions when comments are made to the press that cause surprise or consternation in one or both organisations by third parties. In such circumstances, it is agreed the media representatives will keep each other informed of both comment and response.

## 3. Purpose

This protocol is designed to

- ensure effectiveness, clarity and timeliness of action when matters concerning one or both parties are, or are deemed likely to be, of public/media interest.
- ensure that the areas of responsibility and related working practices across both parties are clearly defined to enable a coherent and informed response to public/press interest.
- ensure a good working relationships between the two parties, with particular emphasis on the respective communications leads.

It does not, under any circumstances, seek to place restrictions on, or influence the message of, either party.

## 4. Scope

This protocol is intended to cover both proactive and reactive media communications activity by the PCP and Commissioner.

All varieties of media communications activity from traditional printed and broadcast vehicles, including interviews and opinion pieces; to social and new media, can have an impact in terms of reputation and the public's feelings of safety. Thus, the full range of channels and techniques will need to be assessed for suitability against any particular communication challenge.

This protocol defines media communications as:

- Press releases and written statements given to the print and broadcast media.
- Interviews and opinion pieces given to the print and broadcast media.
- Briefings, interviews, verbal statements and press conferences.
- Publicity material, including posters, brochures, leaflets, newsletters and reports.
- Media information, blogs and commentary released across each organisation's social media websites.
- Broadcast interviews, documentaries and public interest programmes.
- Information published on each organisation's website.

## 5. Objectives

## Specific objectives are

- To enable the selection and implementation of effective media/PR activity in support of the responsibilities of the PCP and the Commissioner and, where appropriate, to facilitate a joint approach to managing these activities.
- To enhance the quality, accuracy and timeliness of public information.
- To promote and enhance awareness of shared messages on crime reduction and community reassurance.
- To promote a positive image of the PCP and the Commissioner, increasing public confidence in policing and community safety.
- To promote a close working relationship between the PCP and the Commissioner, sharing information on matters that have a significant impact on the image and reputation of either organisation.
- To minimise the possibility of conflicting messages being issued due to lack of advance communication between the parties.
- To ensure that where there are matters of sensitivity both parties are aware of any conflicting or potentially damaging views.

It is accepted that the priority area of activity for the PCP will be highlighting the consideration and scrutiny given to the decisions of the Commissioner on behalf of the public.

The Commissioner's priorities will be promoting issues relating to priorities, performance, budget accountability to the public and matters relating to the overall effectiveness and the efficiency of the Force.

## 6. Operation

A number of operational commitments are necessary to enable effective implementation of the media/PR activity discussed in this protocol:

- Communications professionals in each organisation shall undertake to inform each other at the earliest opportunity of likely or actual relevant media communications activity, as defined in this protocol.
- Communications professionals in each organisation shall manage the activity in the most appropriate way, being mindful of issues of confidentiality. This could include (1) sharing key messages or deciding on a joint statement, briefing or press conference, (2) an agreement that one organisation is the

lead partner, (3) separate activity, reflecting that one organisation may disagree with the other's position or proposed course of action.

- Material issued by either party, which relates to the activities or work of the other party, will be shared, in advance where possible, with the relevant communications team.
- Material issued by both parties will be placed on their respective websites, and shared electronically with a named individual in the respective communications teams.
- An archive of material issued will be maintained.
- A record of press enquiries, where the enquiries potentially impinge on the activity of the other party, will be kept and shared in a timely fashion.
- Communications professionals in each organisation shall meet regularly to discuss strategies to achieve the long-term aim of reassuring the public, to develop joint key messages and to discuss challenges facing the parties, thereby ensuring early consideration of any important issues.
- In instances of sensitive, or conflicting, positions communications
  professionals representing each organisation undertake to keep each other
  informed on a 'no surprises' basis. Any confidentiality or embargo relating to
  this information will naturally be upheld.
- Communications professionals in both organisations agree to respond to requests for information or other support in a timely fashion, with the minimum response being an acknowledgment of any request within one working day.
- Contact details will be provided for requirements outside normal working hours.

### 7. Review

This protocol should be reviewed six months after its implementation date.

#### 8. Key Contacts

#### **Nottinghamshire Police and Crime Panel**

Communications Lead:

- Name
- Tel
- Email

<ul><li>Name</li><li>Tel</li><li>Email</li></ul>
Chairman:  • Name  • Tel  • Email
Other useful contacts
Nottinghamshire Police and Crime Commissioner
Communications Lead:  • Name  • Tel  • Email
Chief Executive:  Name Tel Email
Police and Crime Commissioner for Nottinghamshire.  • Name  • Tel  • Email
Other useful contacts
Signed on Behalf of the Police and Crime Panel for Nottinghamshire
Signature
Print
Position
Date
Signed on Behalf of the Police and Crime Commissioner for Nottinghamshire
Signature

Chief Governance Officer:

Print

Position

Date

# NOTTINGHAMSHIRE POLICE AND CRIME PANEL 15 JANUARY 2013

## **WORK PROGRAMME**

### **Purpose of the Report**

1. To give Members an opportunity to consider the work programme for the Panel and to suggest further topics for inclusion (see appendix).

#### Information and Advice

- 2. The work programme is intended to assist with the Panel's agenda management and forward planning. The draft programme will be updated and reviewed regularly in conjunction with the Chairman and Vice-Chairman of the Panel.
- 3. Following discussions at the 3 December 2012 meeting, regular performance overview updates have been added to the work programme as part of the Commissioner's overall update report, commencing in February 2013.

## **Other Options Considered**

- 4. All Members of the Panel are able to suggest items for possible inclusion in the work programme.
- 5. As discussed at the end of the initial induction session held on 3 December 2012, a Panel Away Day is being arranged to enable Members to discuss the key aims and areas of focus of the Panel. The date for this Away Day is currently being finalised and will be confirmed at this Panel meeting.

#### Reasons for Recommendation/s

6. To enable the work programme to be developed further.

#### **RECOMMENDATION/S**

- 1) That the work programme be noted.
- 2) That Members suggest any further topics for possible inclusion in the work programme.

#### Background Papers and Published Documents

1) None

# For any enquiries about this report please contact:-

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Tel: 0115 9772590

# **Nottinghamshire Police and Crime Panel**

## **Draft Work Programme (as at 13 December 2012)**

Agenda Item	Brief Summary
6 February 2013	
Police Precept	The Panel is required to review and submit a report and recommendation as necessary on the Commissioner's proposed precept by 8 <sup>th</sup> February 2013.  N.B. If the proposed precept is vetoed a further meeting of the Panel will be needed before 22 <sup>nd</sup> February 2013 in order to respond to the revised precept from the Commissioner.
Police and Crime Commissioner's update (including details of decisions taken and overview of Force Performance).	The Panel will review and scrutinise any decisions and other actions taken by the Commissioner on an ongoing basis. The Panel will also consider the Commissioner's response to the key performance issues within the Force.
Police and Crime Commissioner's Governance Framework.	To consider the Commissioner's Governance Framework.
April 2013 (date TBC)	
Police and Crime Commissioner's Annual Report	The Panel is required to review the Commissioner's annual report about the exercise of his functions in the financial year and progress in meeting police and crime objectives. It is proposed that this initial annual report will cover the Commissioner's first 100 days in office.
Police and Crime Commissioner's update (including details of decisions taken and overview of Force Performance).	The Panel will review and scrutinise any decisions and other actions taken by the Commissioner on an ongoing basis. The Panel will also consider the Commissioner's response to the key performance issues within the Force.
Police and Crime Plan	Update on progress against objectives.
Complaints update	Regular update on any complaints received against the Police and Crime Commissioner or Deputy Police and Crime Commissioner.
June 2013 - Annual Meeting (d	,
Review of Balanced Appointment Objective.	The Panel will review its membership to see whether any actions are required in order to meet the requirements for:-  • the membership to represent all parts of the

Agenda Item	Brief Summary
	police force area and be politically balanced; and  members to have the skills, knowledge and experience necessary.
Police and Crime Commissioner's update (including details of decisions taken and overview of Force Performance).	The Panel will review and scrutinise any decisions and other actions taken by the Commissioner on an ongoing basis. The Panel will also consider the Commissioner's response to the key performance issues within the Force.
Complaints Procedure	Review of complaints procedure following first six months of operation.