

meeting CABINET

date 27<sup>th</sup> July 2011

agenda item number 5

## **REPORT OF THE CABINET MEMBER FOR ADULT SOCIAL CARE AND HEALTH**

### **NHS SUPPORT FOR SOCIAL CARE**

#### **PURPOSE OF THE REPORT**

1. This report outlines proposals for the investment of 2011/12 NHS support for social care funding from NHS Bassetlaw and NHS Nottinghamshire County.
2. The recommendations in this report constitute a key decision as they involve expenditure/savings to the County of more than £1 million and affect the whole of the County of Nottinghamshire. This key decision was first published in the Forward Plan on 10<sup>th</sup> May 2011.

#### **INFORMATION AND ADVICE**

3. The 2011/12 NHS Operating Framework which sets priorities and targets for the NHS, provided details of non-recurrent Primary Care Trust (PCT) allocations for 2011/12 and 2012/13 to be transferred to local authorities to invest in “social care services to benefit health and to improve overall health gain”. It was stipulated that the funding should be used for social care services. The Comprehensive Spending Review identified continuing NHS support to social care funding for the two years after 2012/13. The Report of the Commission on Funding of Care and Support, led by Sir Andrew Dilnot and published in July 2011, addresses the longer term funding challenges for adult social care services. The Report identifies that national funding under the current system will need to increase from £14.5 billion to £22.8 billion by 2025/26. This translates into increased expenditure in Nottinghamshire estimated at £125 million per annum by 2025/26.
4. Over the next two years, the following amounts will be allocated to the County Council by the Primary Care Trusts:

	2011/12	2012/13
<b>Primary Care Trust</b>	<b>£,000s</b>	<b>£,000s</b>
NHS Nottinghamshire County	£8,253	£7,942
NHS Bassetlaw	£1,371	£1,319
<b>Total</b>	<b>£9,624</b>	<b>£9,262</b>

5. Locally, discussions have taken place with the chief executives of the local primary care trusts about how best to use this funding. The outcome was a broad agreement to use it to provide support for social care recognising the reductions in local authority funding, to stimulate system redesign and to mitigate against budget pressures and reductions.
6. These proposals build on existing joint plans which take a whole systems approach to addressing the challenges of demographic change and other areas of need outlined in the Joint Strategic Needs Assessment and has its foundations in the personalisation agenda. It is aligned with the priorities identified in the following key joint commissioning strategies:
  - Improving Lives in Nottinghamshire, Joint Commissioning Framework - 2009/14
  - Working together to improve assessment, support and rehabilitation services for older people and people with long term conditions in Nottinghamshire - a strategic framework for commissioning Intermediate Care and Reablement Services 2009 - 2014
  - Reablement Plan 2010/11 and 2011/12.
7. Additionally, it draws on a range of strategic initiatives across the health sector including through Productive Notts, a key local vehicle for addressing the Quality, Innovation, Productivity and Prevention (QIPP) agenda.
8. Finally, these proposals seek to address the financial challenges presented to health and social care commissioners by the current financial climate, as anticipated by the Department of Health.

## Investment Plan

9. Proposals for investment are detailed below. They focus on three key areas:

<b>Key Areas</b>	<b>£,000s</b>
a) Increasing numbers requiring social care	4,500
b) Targeted prevention	3,324
c) Mitigating reductions in funding impacting on Health	1,800
<b>TOTAL</b>	<b>9,624</b>

10. A more detailed breakdown of expenditure across the three areas is given below.

- (a) Addressing the rise in the number of adults requiring social care as a consequence of demographic changes:

	£,000s
Learning Disability (Transitions – child to adult services)	500
Direct Payments	1,000
Rushcliffe Homecare capacity issues	100
Occupational Therapy capacity issues	300
InfoCare development	200
Assessment and Care Management Team Pressures (address waiting times for assessment in social work teams)	400
Respite - Dementia	350
Assessment beds to facilitate hospital discharge and avoid long term care	250
Bassetlaw - specific issues (e.g. home care capacity, START service)	108
Older People cost and needs pressures	1,300
<b>TOTAL</b>	<b>4,508</b>
over/(under)	(8)

See **Appendix 1** for details of each service area.

- a) Targeted prevention based on our Joint Commissioning Plans where there is good evidence of effectiveness or where we are exploring efficacy on a trial basis and areas identified through work to reduce hospital admissions, including re-admissions, and avoid delayed transfers of care from hospital to the community:

	£,000s
Outreach Extra Care	324
Homecare service costs	1,500
Developing Alternatives to Long Term Care	730
Discharge Protocols/Services	200
Older People's Floating Support Service (Pilot)	300
Mental Health Reablement service	207
Occupational Therapy Equipment	21
Falls Prevention Support	40
<b>TOTAL</b>	<b>3,322</b>
over/(under)	(2)

See **Appendix 1** for details of each service area.

- b) Mitigating the impact of possible funding reductions where the impact analysis suggest that there is a very high risk of further pressure resulting to the health and social care system. These include temporary investment in Supporting People services (£1,500k) and the development funding to support voluntary sector activity in providing services to people requiring adult social care services (£300k).

11. Once approved it is intended that monitoring the impact of this investment will be undertaken through normal performance monitoring arrangements within the Adult Social Care, Health and Public Protection Department and within the county's PCTs. Additionally, those elements of activity linked to reablement will be monitored through a multi-agency group looking at how this new investment is helping to avoid unnecessary admissions to hospital, ensure timely hospital discharge and ensure people regain as much independence as possible following a stay in hospital to reduce the risk of re-admission.
12. As this investment plan is governed by section 256 of the 2006 National Health Act, an agreement made under the terms of that Act will be required between the County Council and the county's two PCTs. This agreement will prescribe that delivery of this investment plan is overseen by the Nottinghamshire Executive Joint Commissioning Group, chaired by Corporate Director for Adult Social Care, Health and Public Protection and Deputy Chief Executive of Nottinghamshire County Council and also comprising the Joint Chief Executive of NHS Nottingham and NHS Nottinghamshire, and Chief Operating Officer for NHS Bassetlaw. It is the intention that regular reports will be submitted to the Health and Wellbeing Board to provide oversight of the plans, implementation and their impact.

## **STATUTORY AND POLICY IMPLICATIONS**

13. This report has been compiled after consideration of implications in respect of finance, equal opportunities, human resources, crime and disorder and those using the service. Where such implications are material, they have been described in the text of the report. Members' attention is however, drawn to the following:

### Implications for Service Users

14. Much of the funding identified in this report will be focussed on meeting the needs of an increasing number of vulnerable people and seeking to ensure personalised services are available to ensure their health and wellbeing.

## **RECOMMENDATIONS**

15. It is recommended that the approach to spending the 2011/12 allocation of funding from the Primary Care Trusts be approved.

## **COUNCILLOR KEVIN ROSTANCE**

Cabinet Member

Adult Social Care and Health

## **Legal Services' Comments (LMc 29/06/2011)**

16. Cabinet has delegated power under the Scheme of Delegation to approve the recommendations in the report.

## **Financial Comments of the Service Director (Finance) (RWK 15/07/2011)**

17. As part of proposals to promote greater joint working and integration between health and social care services part of the additional funding allocated to the Health Service in the Comprehensive Spending Review is to be transferred to local authorities to be spent on “social care services to benefit health and to improve overall health gain”. Nottinghamshire County Council will receive sums of £9.624 million in 2011/12 and £9.262 million in 2012/13 under these proposals which will be transferred from Nottinghamshire County PCT and Bassetlaw PCT.
18. The sums allocated to the County Council are to be used to meet budget pressures resulting from increased need for social care services; to provide additional preventative services; and to mitigate the impact of some of the budget savings. Details of these proposals are set out in the report. These proposals have been agreed jointly by the County Council and Health partners.
19. The allocations for 2011/12 and 2012/13 have been included in the 2011/12 revenue budget and the Medium Term Financial Strategy. To date there have not been any announcements regarding any allocations of funding for future years beyond 2012/13. Further announcements from the Department of Health are awaited.

## **Background Papers Available for Inspection**

20. 18<sup>th</sup> February 2011 - Extract from the Minutes of the Executive Joint Commissioning Group – re item 7 Department of Health Funding.

## **Electoral Division(s) Affected**

21. Nottinghamshire.

CAB331