

For Consideration	
Public/Non Public*	Public
Report to:	Police and Crime Panel
Date of Meeting:	20th April 2015
Report of:	Paddy Tipping Police and Crime Commissioner
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Agenda Item:	6

POLICE AND CRIME COMMISSIONER'S UPDATE REPORT

1. PURPOSE OF THE REPORT

- 1.1 This report presents the Police and Crime Panel (Panel) with the Police and Crime Commissioner's (Commissioner) update report.
- 1.2 In accordance with section 13 of the Police Reform and Social Responsibility (PR&SR) Act 2011 and subject to certain restrictions, the Commissioner must provide the Panel with any information which the Panel may reasonably require in order to carry out its functions. The Commissioner may also provide the Panel with any other information which he thinks appropriate.
- 1.3 This report provides the Panel with an overview of current performance, key decisions made and his activities since the last report in January 2014.^a

2. RECOMMENDATIONS

- 2.1 The Panel to note the contents of this update report consider and discuss the issues and seek assurances from the Commissioner on any issues you have concerns with.

3. REASONS FOR RECOMMENDATIONS

- 3.1 To provide the Panel with information so that they can review the steps the Commissioner is taking to fulfil his pledges and provide sufficient information to enable the Panel to fulfil its statutory role.

^a In order to ensure adequate time for consultation this draft was circulated on 18th February 2015.

4. Summary of Key Points

POLICING AND CRIME PLAN – (2014-18)

- 4.1 Performance against targets across all seven themes is contained in the tables at **Appendix A** up to January 2015.
- 4.2 The Commissioner's report has been simplified to focus on reporting by exception. In this respect, this section of the report relates exclusively to some performance currently rated red i.e. significantly worse than the target (>5% difference) or blue, significantly better than the target (>5% difference).
- 4.3 The table below shows a breakdown of the RAGB status the Force has assigned to the 41 sub-measures reported in **Appendix A**. It can be seen that 33 (80%) of these measures are Amber, Green or Blue indicating that a majority of measures are close, better or significantly better than the target. Only 20% of measures reported are Red and significantly worse than target. In the last Panel report, 17% were red so there is a slight fall in overall performance.

KEY to Performance Comparators			
Performance Against Target		Jan-15	% of Total
1	Significantly better than Target >5% difference	4	10%
1	Better than Target	10	24%
1	Close to achieving Target (within 5%)	19	46%
1	Significantly worse than Target >5% difference	8	20%
		41	100%

- 4.4 In summary, total crime is higher than last year (+6.2%, Red) and so is antisocial behaviour (ASB) (+9.61%, Red). In the last Panel report crime was +5.4% and ASB was +9.6% so there has been an increase in crime and a slight increase in ASB. Violence continues to be the key driver to the overall increase in Total crime and follows the recent HMIC inspection into crime recording and continued higher compliance to the national crime recording standards.
- 4.5 Blue Rating (1 significantly better than Target >5% difference)

The Number of people killed or seriously injured (KSIs) on Nottinghamshire's roads

- 4.5.1 Between January and June this year, there has been a 16.8% reduction in this measure. This equates to 38 less KSIs in number terms, although there were three more fatalities against 41 less serious casualties.^b
- 4.5.2 On a positive note, there have been six fewer KSIs for 0-15 year olds, which due to low numbers equates to 28.6% less than in the previous period. Child casualties have reduced across all type with no fatalities recorded in the current period, a quarter less serious casualties and 9.5% less slight casualties.

^b

This data is the same data as reported in the last Panel report due to quarterly reporting.

- 4.5.3 Operation Drosomter 4 was completed in December 2014 and saw in excess of 6000 fatal 4 (speeding, mobile phone use, drink/drug driving and not wearing seatbelts) offences detected.^c The Christmas drink drive figures suggest that the Force's ability to impact on anti-drink drive activity is reducing – the number of tests and arrests was down on 2013.

Reduce the number of non-crime related mental health patients detained in custody suites

- 4.5.4 Current data shows that there has been a 53.1% reduction in the numbers of non-crime related mental health patients detained in the Forces Custody Suites. Previously it was 43.8% so this is an improving picture. This includes those patients referred to Custody Suites from other agencies i.e. hospital Section 136 suites. This suggests that Street Triage continues to be successful.
- 4.5.5 There are a number of reasons for custody suites being the first place of safety.^d

To significantly reduce levels of: Burglary Dwelling

- 4.5.6 Currently, year to date, the Force is recording an 8.3% reduction in burglary dwelling and is thus coded Blue which is better than the previously reported when it was -5.9%. Year-to-date performance continues to be driven by strong improvements in the County Division (-15.4%), while the City Division recorded a stable volume with a reduction of two offences (-0.1%). County Division's performance hides a continued rise in Mansfield (+15.5%) which is offset by reduction in the other operational areas.

The number of Proceeds of Crime Act (POCA) confiscation and forfeiture orders – To increase by 10% per annum

- 4.5.7 This target is exceeded as the increase is currently +14.7% compared to the same period in 2013-14. Year-to-date there have been 178 successful Confiscation and Forfeiture Orders, this is 29% more than in the previous year. Average value of an order has dropped this month to £5,047.53 but the total value year-to-date of £ £898,459.68 is 14.7% more than last year.

- 4.6 Red Rating (1 significantly worse than Target >5% difference)

Percentage reduction of people that have been repeat victims within the previous 12 months – Hate Crime

- 4.6.1 The number of repeat victims of Hate Crime remains broadly the same as the previous report (now +28.6%, but was +27.6%), with 14 more offences recorded year-to-date than last month. Both City and County saw

^c The fatal 4 offences refer to speeding, mobile phone use whilst driving, drink/drug driving and not wearing seatbelts.

^d Reason not recorded, suite full, suite refused, suite has no staff, male on suite, female on suite, too violent, detained for safety, and other.

increases of 7 repeat victims each. Section 4.11 of this report details the action to be taken to increase reporting of Hate crime and reduce repeat victimisation.

Effectiveness of Magistrates (MC) and Crown Courts (CC)

- 4.6.2 The percentage of effective trials in the Magistrates' Courts is lower than the 50% target i.e. only 39.7% are considered effective which is worse than the last report. Ineffective trials occur when a trial does not go ahead as planned for reasons which may be due to the prosecution, defence or administrative reasons within Her Majesty's Courts and Tribunal Service (HMCTS).^e

Actions to address underperformance in the Criminal Justice system were reported to the panel at its last meeting

A reduction in All Crime compared to 2013/14

- 4.6.3 The Force continues to show a decline in performance year-to-date (+6.21%) and is higher than reported in the previous Panel report (+5.4%).
- 4.6.4 Both Divisions are showing increases with the City up 5.95% and County 6.42%. All County Operational areas show a rise, County East continues to show the highest (+10.72%). In the City, City South is currently recording an increase of 15.22% compared with City Centre where there is a reduction of -1.48%. Month-to-date performance shows marked increases in January compared to January of last year, with 162 or 2.96% more crimes recorded - this however is an improvement on the month-to-date performance reported December 2014 compared to December 2013.

A reduction in Victim-Based Crimes compared to 2013/14

- 4.6.5 There continues to be increases recorded in both Victim-Based and Other Crime Against Society of +5.5% and +13.2% respectively. Theft from person has seen a reduction of -22.6%, Rape and Other Sexual Offences show rises of +76.1% and +64.8% respectively. Again performance is being predominantly driven by greater increases in the County (+5.6%) than the City (+5.3%).

Reducing Violence with Injury (VAP with Injury)

- 4.6.6 The Force was set a target to significantly reduce levels of Violence with Injury but currently it is +17.1% which is slightly better than previously reported (+17.7%).
- 4.6.7 Violence with injury makes up the second highest proportion of crime recorded by the Force^f (14.6%) and continues to show deterioration in performance. There is now in excess of 1,100 additional offences

^e This data is the same as previously reported due to the timing of quarterly reports.

^f Criminal Damage accounts for the largest proportion of crime in the Force (16.1%).

recorded year-to-date of the 7,982 offences recorded so far this financial year. As reported in the previous Panel report, VAP has increased nationally due to greater compliance with national recording standards following the HMIC inspections and many Forces are recording much higher VAP than Nottinghamshire.

Reducing Antisocial Behaviour (ASB)

4.6.8 The Commissioner has pledged to reduce antisocial behaviour (ASB) by 50% reduction by 2015/16 (compared to the 2011/12 baseline). This year so far, ASB has increased by 9.61% (+2,883) which is slightly higher than the previous Panel report when it was +9.2%.

4.6.9 The City Division continues to drive performance with a year-to-date increase of +18.43% (a continued improvement on the last two previous reports). However, performance in the County is continuing to decline (+2.62 compared to last month's +2.44%). As per last month only County East is showing a reduction of -1.01% which has lessened compared to last month's -2.2%.

Total number of days lost to sickness (Officers and Staff 3.7% [8.2 days])

4.6.10 The latest 12 month rolling sickness data for the Force has shown that officer sickness reduced to 4.69% in January 2015 from 4.82% in January 2014. This is still 0.99% above target. Police staff sickness has increased to 5.46% in January 2015 from 4.26% in January 2014.

4.6.11 Following the upgrade to the Force HR system, there is concern that the upgrade has affected the complex recording and reporting process of sickness absence. This issue is being investigated. Until this is resolved the Force recommends that the sickness information is used with caution.

4.7 The Commissioner's staff are represented at the key Divisional, Partnership and Force Local Policing Board meetings in order to obtain assurance that the Force and Partners are aware of the current performance threats, and are taking appropriate action to address the emerging challenges. Should there be any issues of concern these are relayed to the Commissioner who holds the Chief Constable to account on a weekly basis.

4.8 In addition, from time to time the Commissioner meets with both Assistant Chief Constables and Divisional Commanders to gain a deeper understanding of threats harm and risk to performance. For example, a meeting was held on Wednesday 18th February 2015 with Divisional Commanders to discuss current issues.

DECISIONS

4.9 The Commissioner has the sole legal authority to make a decision as the result of a discussion or based on information provided to him by the public, partner organisations, members of staff from the Nottinghamshire Office of the Police and Crime Commissioner (NOPCC) or Chief Constable.

Significant Public Interest Decisions

4.10 The Commissioner's web site provides details of all significant public interest decisions. Since the last Panel report a number of decisions have been approved in respect of:

- **Ref - 2015.002 Business Case for Body Worn Video (BWV):** Agreed business case so that the project can proceed with setting up the procurement framework and procurement of BWV solution.
- **Ref - 2015.001 Extension of Nottinghamshire Healthcare Contract:** To extend the original contract for a further 12 months from 1st April 2015 to 31st March 2016.
- **Ref - 2014/065 Replacement of Failing Old Cassette Deck Machines:** Capital funding of £100k approved to provide 25 networked digital recording machines in Voluntary Attendance (VA) Suites.
- **Ref - 2014/064 Installation and Maintenance of an Access Control System:** A contract to be awarded to Kings Security Systems Limited to a maximum capital value of £481,265.
- **Ref - 2014/063 Integrated Restorative Justice Service for Nottinghamshire:** Publication of the invitation to tender for the integrated restorative Justice for Nottinghamshire approved.
- **Ref - Ref - 2014/062 Target Hardening Scheme:** £50k fund in support of the County wide scheme (1st September 2014 to 31st August 2015) approved. Properties located in key hot spots in each district will receive target hardening (window alarms, door locks etc...) to prevent further burglaries.
- **Ref - 2014/060** Establishment of a Digital Investigation and Intelligence (Cyber) Unit integrated with FIB and re-located to FHQ: The relocation and establishment of a Digital Investigation and Intelligence (Cyber) Unit integrated with FIB and re-located to FHQ approved.
- **Ref - 2014/059 Arrow Centre – Solar Photovoltaic (PV) System:** Installation of a new 49.82 kWp solar PV system at the Arrow Centre approved.
- **Ref - 2014/058** Service Provision of 'The Voice' survey and Police Budget and Precept Participatory Groups for Nottinghamshire: The tender to two separate providers approved.

ACTIVITIES OF COMMISSIONER

4.11 The Commissioner and Deputy Commissioner continue to take steps to obtain assurances that the Chief Constable has not only identified the key threats to performance but more importantly that swift remedial and appropriate action is being taken to tackle the problems especially in the Priority Plus Areas in the County and High Impact Wards in the City.

4.12 Some recent activities and developments include:

Changing Lives

- In February 2015, the Commissioner attended 'The Changing Lives "Reach Out! Celebration" event 2015' to mark the achievements of nine young women aged 16-25 who have completed a course specially designed to help them plan how to change their lives. The Commissioner donated £20,000 to help fund the project, and attended the event to see first-hand the benefits that Changing Lives generates for local women, girls and our community.
- The charity provides structured learning, group work and person-centred support to reduce the risk of sexual exploitation, substance misuse and offending. Changing Lives also reaches out to people experiencing problems that include homelessness and addiction, and its Women's Services help vulnerable women and girls with a wide range of needs.

Female Genital Mutilation National FGM Survivors' Conference

- In February 2015 the Commissioner also attended the above event in Nottingham together with experts from a variety of backgrounds to better understand how to increase protection for survivors of Female Genital Mutilation. The event was hosted by the Nottingham based Mojatu Foundation to raise awareness of FGM, forge links with partners and generate ideas on how best to tackle the problem in the future.
- In recognition of this important work the Commissioner has provided the Mojatu Foundation with over £2,000 to support them to lead the conference and produce an action plan to tackle FGM.

Meeting with Special Constables

- In December 2014, the Commissioner met with a group of Special Constables to thank them for their support and hard work. Currently, the force is supported by 207 Specials who, between them, worked 1,349 hours of duty in the first 19 days of December. The Commissioner learned that most of them had committed themselves to shifts that took them out on patrol as part of the neighbourhood policing teams as an add-on to their various day jobs.
- Furthermore, the Commissioner was informed that Special Constables completed just less than 60,000 hours from 1 January to 19 December 2014. Among them are five colleagues who gave between 30 and 44 hours of their time in the first three weeks of this month. In broad terms, these hours equate to an additional 37 fulltime Police Officers at a cost of over £1 million.⁹
- The Commissioner recognises the huge value of Special Constables and Volunteers and has asked the Force to increase its number over the next few years.

⁹

With annual leave public holidays, training and sickness a police officer is available for 215 days per year, or over 1,600 hours (but much less patrolling due to other commitments). This equates to over 16,000 hours per year. Using an average police officer salary of £30k, this equates to 37 FTE officers and over £1 million. Since Special Constables spend most of their time on patrol these figures are likely to be much higher.

Christmas visit to the Bridewell (Police Custody)

- On Christmas day the Commissioner visited the Bridewell to say thank you to staff that were hard at work while most of us were celebrating Christmas Day. The Commissioner wanted staff to know that he appreciated that at Christmas people don't stop breaking the law or behaving irresponsibly and thanked staff for keeping us safe.

Bulwell's Shoplifting Prevention Work

- In December 2014, the Commissioner made a special visit to Bulwell Police Station to find out more about the innovative ways local officers are addressing shoplifting^h. Bulwell is facing increased challenges in shoplifting^h and the Commissioner is determined to make it harder for shoplifters to commit their crimes through increased security, stronger intelligence-gathering processes and greater collaboration between retailers.
- He has already committed £20,000 towards proactive work to increase detection rates and is supportive of a preventative approach to offending, addressing the problems underlying criminality.
- Police officers and Crime Reduction Partners in the Bulwell area are already having a significant impact on shoplifting.

Hate Crime in Nottinghamshire

- In December the Commissioner attended a Hate Crime event organised by the Safer Nottinghamshire Board's (SNB) Hate Crime Steering Group (HCSG). Speakers at the various workshops included a mixture of experts and practitioners, including SNBs Hate Crime Champion, Ruth Hyde and representatives from Nottingham Citizens. Topics to be covered include:
- Overcoming barriers to report hate crime
- The role of agencies, voluntary, community sector and frontline staff in reporting hate crime
- Preventing offending; identifying and understanding hate crime
- Improving governance and victim representation
- The conference looked at hate crime from a victim's perspective through the use of case studies from people from a variety of backgrounds, including Lesbian, Gay, Bi-sexual, Transgender (LGBT), Gypsy, faith and Black, Minority Ethnic (BME) groups.
- Since the event, a detailed Hate Crime Delivery Plan has been developed incorporating the key findings as well as best practice gained from national and local research.
- The Commissioner has agreed to fund a new Hate Crime Manager to oversee the effective implementation of the Hate Crime Delivery Plan and the City Council has agreed to provide funding for a dedicated Hate Crime Case Worker.

^h Un-validated data to 11th February 2015, indicates that Bulwell faces greater challenges in shoplifting (+25% year to date) than the City (+5.6%) and Force (+3.5%) overall.

Strategic Resources and Performance Meetings

- The Commissioner continues to hold the Chief Constable to account at the Strategic Resources and Performance meeting which is open to the public. The last meeting was held on 31 March 2015 at County Hall, West Bridgford.

Visits to Priority Plus and High Impact Areas

- The Commissioner and Deputy continue to visit key Priority Plus areas in the County and High Impact areas in the City. The purpose of the visits is to obtain assurance from Police, Partners and local Councillors that current community safety issues are fully understood and that appropriate action is being taken. Arrangements are being made for the Commissioner and new County Divisional Commander to visit a number of rural Parish councils.
- This contact with frontline practitioners helps the Commissioner to better understand any barriers and especially any concerns from local residents so that he can have regard to these when he considers his Policing and Crime Plan priorities.

Authorisation of mass cycling events on the highway

- On 28th April 2014 the Police and Crime Panel received a report entitled – policing pre-planned events – which sought to inform the panel of the current arrangements regarding policing pre-planned events.

Following the publication of this report a complaint was received and recorded by the Police and Crime Commissioner against Nottinghamshire Police. The complainant claimed the report did not adequately address the specific role the Chief of Police has in authorising mass cycling events on the highway under the Cycle Racing on Highways Regulations 1960.

The investigation of the complaint has identified that the report was designed and drafted to provide a generic overview of Nottinghamshire Police's approach to all pre-planned events and not a detailed exposition of the Force's response to cycling. However the investigation did identify that the force procedure for authorising some cycle events did need to change and the resolution of the complaint included the Force acknowledging and reporting to the Police and Crime Panel of the Force's responsibility relating to cycling events that fall within regulation seven of the Cycle Racing on Highways Regulations 1960 -Cycle Races not in accordance with standard conditions.

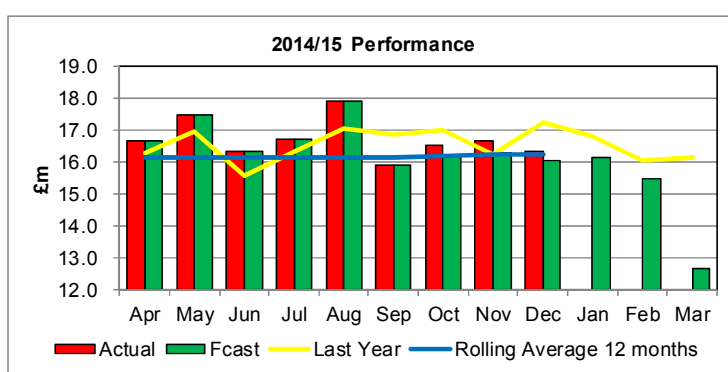
With immediate effect any event falling within the definition above will now be explicitly authorised in writing (rather than previously being acknowledged). The well-established safety advisory group (SAG) procedures and processes will be the forum to examine plans, raise concerns and discuss issues with organisers and those agencies with primacy for them prior to providing authorisation. Although the Cycle Racing on Highways Regulations further provides and allows the police to place restrictions on the authorised event such as entrant numbers, time of day and route and this remains a tactical option it is unlikely to be considered until the SAG procedures are exhausted.

This approach is consistent with the approach laid out in the policing pre-planned events paper already received by the Police and Crime Panel.

5. Financial Implications and Budget Provision

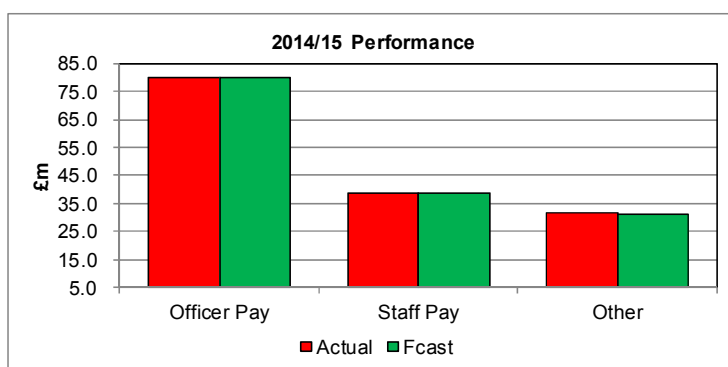
- 5.1 The financial information set out below is intended to provide the Panel with information so that they can review the steps the Commissioner is taking to fulfil his pledges and provide sufficient information to enable the Panel to fulfil its statutory role.
- 5.2 Information on the budget and efficiency programme will further assist the Panel to fulfil its statutory responsibility and enable the Commissioner to receive increased scrutiny in a critical area at a time of increased economic pressures.

- 5.3 **Appendix B** contains the Financial Performance Insight report for December 2014. It details performance in respect of: Financials, Capital Expenditure, Efficiencies, Overtime, Local Policing, Specialist Services, and Corporate Services.



Overview

- 5.4 The table (right) illustrates budgetary performance during this financial year to December 2014.



- 5.5 The full year forecast is £193.8m and year to date (Dec, 2014), the spend is £150.551m against a forecast of £149.502m i.e. an overspend of £1.049m.
- 5.6 Expenditure was £0.302m worse than Q2 forecast. This was largely due to medical retirements following the latest review and recharge back to Force for Community Neighbourhood Protection Service (CNPS) officers.
- 5.7 Police officer pay was £8.554m, which was £0.069m worse than forecast partly due to timing of the leavers (lower than forecasted); backdated charges for a medical retirement; and a number of officers that have continued to work past their 30 years, but were assumed to leave. Overtime was £0.467m, which was £0.027m worse than forecast.
- 5.8 Police staff pay was £4.110m, and £0.017m better than forecast with savings in City, Finance and HR, partly offset by agency costs. Overtime was £0.033m which was slightly better than forecasted.

- 5.9 The efficiency overlay for the 5% procurement saving was £0.117m and impacts numerous lines of expenditure, the main reason being that Communications and Computing were worse than forecast.
- 5.10 Other employee expenses were £0.160m better than forecast due to an accrual for the rebate of redundancies due to regionalisation. Miscellaneous expenses were £0.167m worse than forecast largely due to the recharge for Community Neighbourhood Protection Service officers (Externally Funded) where the City Council is now only funding 80% of their costs.
- 5.11 Collaboration contributions at £0.126m reflect the latest information from the region partly offset by collaboration income, which was not available at the time the forecast was prepared. Other expenses reflect the review of medical retirements; and community safety grant which has been offset in income.
- 5.12 Income was £0.093m better than forecast due to backed dated income for immigration detainees; prosecution costs recovered; Ministry of Justice grant for Victim support within the Commissioner's office; and recovery of insured losses partially offset by reduced collaboration income from procurement as a result of less ingoing costs.
- 5.13 **Appendix B** provides detailed further financial performance information.

6. Human Resources Implications

- 6.1 None - this is an information report.

7. Equality Implications

- 7.1 None – although it should be noted that high levels of crime occur predominately in areas of high social deprivation.

8. Risk Management

- 8.1 Risks to performance are identified in the main body of the report together with information on how risks are being mitigated.

9. Policy Implications and links to the Police and Crime Plan Priorities

- 9.1 This report provides Members with an update on performance in respect of the Police and Crime Plan.

10. Changes in Legislation or other Legal Considerations

- 10.1 None that directly relates to this report.

11. Details of outcome of consultation

11.1 The Deputy Chief Constable has been consulted on this report.

12. Appendices

A. Performance Tables – 7 Strategic Themes

B. Financial Performance & Insight Report – December 2014

13. Background Papers (relevant for Police and Crime Panel Only)

- Police and Crime Plan 2014-2018 (published)

For any enquiries about this report please contact:

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