

**9 May 2019****Agenda Item:9****REPORT OF CORPORATE DIRECTOR, PLACE****HIGHWAYS CAPITAL PROGRAMME 2019/20 ADDITIONAL SCHEMES****Purpose of the Report**

1. The purpose of this report is for Committee to request a variation to the capital programme for additional Highways capital maintenance programme (£5.5m) and integrated transport programme (£0.9m) to be delivered during 2019/20 (as well as the consultation/publicity associated with schemes) subject to the usual capital approval process. The proposed programmes are detailed in this report with individual schemes included in the attached appendices. The programmes are to be delivered as part of the Authority's additional £20m investment in highways during the period 2018/19 to 2021/22. Whilst it is hoped that the schemes detailed in this report and its appendices will be delivered during 2019/20, given the scale of the additional investment and the need to co-ordinate work programmes, the delivery of these programmes is likely to over-run into the 2020/21 financial year. The Highways programmes update Committee report in the Autumn will provide an opportunity to update members on progress of their delivery.

**Information**

2. The 2019/20 Highways capital programmes were approved at 7 March 2019 Communities & Place Committee, including the programmes to be delivered using £0.85m of additional County Council funding allocated to local road safety (£0.35m) and integrated transport (£0.5m) programmes. The 7 March 2019 Communities & Place Committee report also confirmed that a further report detailing the proposed schemes utilising the additional £20m County Capital allocated to highway programmes the period 2018/19 to 2021/22 (that were not included in the 7 March report) would be presented to the May Committee for consideration.
3. Having listened to local communities across the county, the County Council has also allocated £20m of additional funding during the period 2018/19 to 2021/22 to help deliver local highway priorities, primarily to help address the backlog of structural maintenance on residential unclassified roads and help address local journey time delay for motorists, along with other members' scheme priorities.
4. As part of the development of the 2019/20 programmes, at the end of 2018 all County Council members were asked for their integrated transport and maintenance scheme priorities and this resulted in over 500 scheme suggestions. This report updates Committee on the members' scheme suggestions that are proposed for inclusion in the 2019/20 programmes.

Many of these scheme suggestions have been included in the programmes, but it should be noted that feasibility work is still ongoing on several integrated transport scheme suggestions. Schemes that are still being investigated have, however, been included as reserves in the attached appendices to be delivered during 2019/20 should they be feasible, offer value for money and sufficient funding be available to do so.

5. This report (and its appendices) details:

- the additional 2019/20 highways maintenance programme utilising £5.5m of the £20m additional highways investment, bringing the total planned for 2019/20 to £27.791m
- the additional 2019/20 integrated transport schemes comprised of members priority scheme suggestions utilising an additional £0.9m of the £20m additional highways investment, bringing the total planned for 2019/20 to £7.571m.

### **Revised 2019/20 capital maintenance and integrated transport funding allocations**

6. The 2019/20 allocation for integrated transport and capital maintenance, based on the Department for Transport (DfT) allocation and additional funding for such schemes, as set out in the current Medium Term Financial Strategy is detailed below.

<b>Capital maintenance funding</b> <i>*Indicative allocations</i>	<b>£m</b>
Highway capital maintenance (DfT allocation)	£12.006
Additional County Council capital allocation for road maintenance	£10.500
Highway capital maintenance (DfT Incentive Fund allocation)*	£2.501
Highway maintenance (DfT Pothole Fund allocation)*	£1.000
Flood alleviation and drainage (County capital allocation)	£0.784
Street lighting renewal (County capital allocation)	£1.000
<b>Total funding available for capital maintenance improvements</b>	<b>£27.791</b>

<b>Integrated transport funding</b>	<b>£m</b>
Integrated transport block allocation	£5.416
Additional County Council capital allocation for road safety	£0.350
Additional County Council capital allocation to address congestion	£0.750
Additional County Council capital allocation to deliver members' scheme suggestions	£0.900
County Council allocation for enhanced rail services	£0.055
County Council allocation for the development of business cases for potential A614 and A617 major infrastructure schemes	£0.100
<b>Total funding available for integrated transport improvements</b>	<b>£7.571</b>

### **Additional funding for maintenance and integrated transport improvements**

7. In 2019/20 an additional £5.5m funding allocation has been made available for highway maintenance and will primarily be used to deliver improvements to residential unclassified roads (including those roads prioritised by the local members) reducing the impacts that deteriorated highway conditions have on local communities. The funding will be concentrated on the roads we know are going to deteriorate in the next few years, making the 'right repair at the right time' with the use of a range of repair techniques. £1m per annum of the additional capital maintenance allocation has been allocated to 'Alternative Road Repair Techniques'

including mechanised patching as described in the report approved by Communities & Place Committee at its meeting on 7 February 2019.

8. The detailed additional highway capital maintenance programme is set out in appendix 1 of this report. It should be noted that the nature of the capital schemes being largely residential and on unclassified roads, along with the significant programme already agreed means that there is likely to be programme over-run into 2020/21 financial year. An update report in the Autumn will provide an opportunity to update members on progress.
9. £3m of the additional County Council funding has been allocated to schemes that improve journey time delay; and £0.75m of this allocation has been made available during 2019/20 as described in the report approved by Communities & Place Committee at its meeting on 7 March 2019.
10. The detailed additional integrated transport programme is set out in appendix 2 of this report. There are, however, several members' priority integrated transport scheme suggestions still being investigated to determine if they are feasible. Schemes that are still being investigated have therefore been included as reserves in the attached appendices to be delivered during 2019/20 should they be feasible, offer value for money and sufficient funding be available to do so. Progress on their delivery will be included in the Highways programmes update report scheduled for Autumn 2019. Appendix 2 also gives details of the schemes that members requested at the end of 2018 that have already been delivered through existing programmes, as well as those schemes that are due to be funded and delivered from alternative sources.
11. It is estimated, however, that if Committee wish to deliver all of the feasible members' integrated transport scheme suggestions (i.e. all those schemes proposed for delivery and all of those still being investigated [should they all be feasible]) Committee would need to allocate a further £900,000 from the additional £20m County Council highways capital to enable their delivery.

### **Public Health General Reserves programme**

12. The 10 December 2018 meeting of the Adult Social Care and Public Health Committee approved a number of proposals to be funded from the Public Health Reserves Programme. These proposals included two successful bids to fund highways programmes that aim to increase physical activity and improve health and wellbeing – promotion of the County's Public Rights of Way network; and personal travel planning with residents and workplaces in Ashfield and Bassetlaw.
13. The £60,000 funding allocated to the promotion of the Public Rights of Way (PROW) network project and available in 2019/20 will provide promotional activity and publicity to encourage more people to use the local PROW. The project will involve working with partners, volunteers, PROW user groups (such as Nottinghamshire Local Access Forum, the Ramblers Association, Walking to Health Groups), and public health stakeholders (such as local GP Practices and the commissioned Obesity Prevention and Weight Management Services).
14. The personal travel planning will provide tailored travel advice to targeted residents and workplaces in Ashfield and Bassetlaw. The project will be similar to that currently being delivered in Mansfield and Newark funded by the DfT but will target areas that have a greater prevalence of inactivity and obesity/overweight. The majority (£165,000) of the public health

funding allocated to this project is available in 2020/21 when the personal travel planning will be delivered but £25,000 has been allocated in 2019/20 to enable preparatory work to be undertaken so that delivery of the travel planning can start from April 2020.

## **Further scheme/programme development, design and consultation**

15. In addition to being subject to approval of the variations to the capital programme through the usual approval processes (including being reported to the appropriate Committee), each of the schemes detailed in this report and the attached appendices is still subject to the necessary consultation, statutory undertakings and other issues arising from feasibility studies, detailed scheme investigation, and design. This will involve consultation and/or proactive information provision on the majority of schemes. For most individual schemes detailed within appendices 1 and 2 statutory or non-statutory consultation will be undertaken with affected households and businesses only (i.e. households or businesses along the route of a proposed scheme).
16. Formal consultation will be undertaken on all schemes that require statutory consultation. These include any schemes that require a formal Traffic Regulation Order and include the introduction of (or changes to) parking restrictions, environmental weight limits, changes to mandatory speed limits, and changes that ban traffic movements (e.g. the introduction of a one-way system). Whilst not legally required the County Council also undertakes formal consultation on bus clearways.
17. Non-statutory consultation, or information provision (i.e. informing people that works will take place) will also be undertaken with households and businesses immediately adjacent to schemes that fall wholly within the highway boundary such as maintenance schemes, new crossing facilities, or new footways and cycleways.
18. The project manager responsible for the delivery of the scheme will ensure that County Council members are also advised of any proposed consultation prior to it occurring; and will liaise with communications and marketing colleagues where appropriate.
19. Work is also ongoing to identify, secure and maximise external funding opportunities for transport improvements (such as developer contributions) and this report and the attached appendices include the schemes utilising external funding where it has already been secured (e.g. the Access Fund).

## **Other Options Considered**

20. Other options considered are set out within this report. Whilst the highway capital programmes are detailed within the appendices to this report, scheme development work is underway for future years' programmes as well as feasibility work on schemes which have been included as reserve schemes in the 2019/20 financial year's programme. Reserve schemes could potentially be delivered during the 2019/20 financial year should other schemes become undeliverable or if other funding sources become available enabling schemes to be brought forward for delivery.

## **Reason/s for Recommendation/s**

21. The capital programmes detailed within this report and its appendices have been developed to help ensure delivery of County Council priorities, national priorities and local transport goals and objectives. The packages of measures and the programmes detailed in the appendices have been developed to reflect a balance of member, public and stakeholder requests and priorities, evidence of need (including technical analysis), value for money (including the co-ordination of works) and delivery of the County Council's vision and transport objectives.

## **Statutory and Policy Implications**

22. This report has been compiled after consideration of implications in respect of crime and disorder, data protection and information governance finance, human resources, human rights, the NHS Constitution (public health services), the public sector equality duty, safeguarding of children and adults at risk, service users, smarter working, sustainability and the environment and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

## **Financial Implications**

23. The financial implications, including budget allocations, are set out within the report and are in line with allocations determined at the 28 February 2019 County Council meeting.

## **Public Sector Equality Duty implications**

24. All programmes detailed within this report comply with the Public Sector Equality Duty. An equality impact assessment was undertaken on the Nottinghamshire Local Transport Plan 2011/12-2025/26 in March 2011 to ensure that the strategy and its capital programmes to deliver it met the duty.

25. Equality impact assessment of individual significant and major transport schemes (schemes costing more than £250,000) and Bid programmes are also undertaken by project managers to ensure that they comply with the Public Sector Equality Duty, based on advice from the policy and equality officers. Such assessments include those undertaken on the Access Fund programme (undertaken in September 2016).

## **Implications for Sustainability and the Environment**

26. Surveys undertaken with the public and local businesses identified reducing traffic congestion as the highest transport priority for both of these groups. The County Council also has a statutory obligation to address air quality issues resulting from road traffic on its managed roads (there are currently two air quality management areas on County Council managed roads). The impacts on congestion, its knock on effects on air quality and its impacts on local communities have therefore been considered in the development of the programmes and measures contained within this report. The recycling of materials and aggregates is also considered when delivering highways schemes whenever possible.

## **RECOMMENDATION/S**

It is recommended that, subject to the provisions set out in paragraph 15, Committee:

- 1) approve the proposed additional highway capital maintenance programme for implementation as contained in this report and detailed in Appendix 1
- 2) approve the proposed additional integrated transport programme for implementation as contained in this report and detailed in Appendix 2
- 3) endorse the proposed public health general reserves highways projects as detailed in this report
- 4) approve the proposed consultation and information provision required to deliver each of the schemes and work programmes detailed in this report and its appendices.

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**Corporate Director, Place**

**For any enquiries about this report please contact:**

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### **Constitutional Comments (SJE – 29/03/2019)**

27. This decision falls within the Terms of Reference of the Communities & Place Committee to whom responsibility for the exercise of the Authority's functions relating to the provision of passenger transport services including bus / rail initiatives; relating to flood risk management and scrutiny; the planning, management and maintenance of highways (including traffic management and residents' parking schemes); and the development of integrated transport systems, has been delegated.

### **Financial Comments (GB 26/04/2019)**

28. The financial implications are set out in the report. The progress of the capital programme will be monitored throughout the year and any variations reported to the appropriate Committee.

### **Background Papers and Published Documents**

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

- Nottinghamshire Local Transport Plan Strategy 2011/12-2025/26
- Nottinghamshire Local Transport Plan Implementation Plan 2015/16-2017/18
- Nottinghamshire Local Transport Plan Evidence Base 2010
- Highways Capital & Revenue Programmes 2019/20 – 7 March 2019 Communities & Place Committee
- Alternative Road Repair Techniques – 7 February 2019 Communities & Place Committee report
- Use of Public Health General Reserves – 10 December 2018 meeting of the Adult Social Care and Public Health Committee report.

### **Electoral Division(s) and Member(s) Affected**

- All