

04 October 2017

Agenda Item: 7

REPORT OF THE CORPORATE DIRECTOR, ADULT SOCIAL CARE, HEALTH AND PUBLIC PROTECTION, NOTTINGHAMSHIRE COUNTY COUNCIL

SUSTAINABILITY AND TRANSFORMATION PARTNERSHIPS IN NOTTINGHAMSHIRE: UPDATE TO THE PLAN AND ACCOUNTABLE CARE SYSTEM MEMORANDUM OF UNDERSTANDING

Purpose of the Report

1. To update the Board on the Nottingham and Nottinghamshire STP Update published in July 2017
2. To advise the Board on the requirements of the Accountable Care System Memorandums of Understanding for Nottingham and Nottinghamshire, and South Yorkshire and Bassetlaw
3. To update the Board on progress to date

Information and Advice

Update to the STP

4. The Nottingham and Nottinghamshire STP was submitted to NHS England in October and published on 24 November 2016. This was a draft Plan, produced and supported by all partner organisations.
5. The Plan built on existing service improvement work and drew on information that we had gathered from conversations with local people as part of this. The draft Plan set new, ambitious goals to renew and strengthen our commitment to working together as a health and care system.
6. Since the publication of the draft Plan, we have sought further feedback and comments from citizens, patients, carers, service-users, staff and organisations, providing a number of ways for people to feed in their views over a three-month period.
7. Feedback on the Plan did not suggest we needed to change our overall priorities or strategic direction. However, concerns were raised about how ambitious the Plan is, how we will deliver it and how we will bring about the required culture change in the way we work together as individuals and organisations to provide joined up health and social care services. The feedback also highlighted aspects of care for individuals or groups of people that did not have enough focus, for example children and young people, those with mental health problems and carers.

8. The Update to the STP was published in July 2017 on www.stpnotts.org.uk . It restates our challenges and provides additional detail on how we intend to respond to these. The main areas covered in the Update are:

- Our approach to delivery
- Communication and engagement with local people and staff
- Provide more detail on themes people told us were important to them – mental health, children and young people and carers
- Update on accountable care systems
- Finance and governance
- What will be different in 2016/17 (Appendix 1)

Accountable Care System Memorandum of Understanding

9. In NHS England's *Next Steps*, Nottingham and Nottinghamshire with an early focus on Greater Nottingham, and South Yorkshire and Bassetlaw were identified as a potential sites for Accountable Care System (ACS) development. The *Next Steps* explains ACSs as:

ACSs will be an 'evolved' version of an STP that is working as a locally integrated health system. They are systems in which NHS organisations (both commissioners and providers), often in partnership with local authorities, choose to take on clear collective responsibility for resources and population health. They provide joined up, better coordinated care. In return they get far more control and freedom over the total operations of the health system in their area; and work closely with local government and other partners to keep people healthier for longer, and out of hospital. Specifically, ACSs are STPs - or groups of organisations within an STP sub-area - that can:

- *Agree an accountable performance contract with NHS England and NHS Improvement that can credibly commit to make faster improvements in the key deliverables set out in this Plan for 2017/18 and 2018/19.*
- *Together manage funding for their defined population, committing to shared performance goals and a financial system 'control total' across CCGs and providers. Thereby moving beyond 'click of the turnstile' tariff payments where appropriate, more assertively moderating demand growth, deploying their shared workforce and facilities, and effectively abolishing the annual transactional contractual purchaser/provider negotiations within their area.*
- *Create an effective collective decision making and governance structure, aligning the ongoing and continuing individual statutory accountabilities of their constituent bodies.*
- *Demonstrate how their provider organisations will operate on a horizontally integrated basis, whether virtually or through actual mergers, for example, having 'one hospital on several sites' through clinically networked service delivery.*
- *Demonstrate how they will simultaneously also operate as a vertically integrated care system, partnering with local GP practices formed into clinical hubs serving 30,000-50,000 populations. In every case this will also mean a new relationship with local community and mental health providers as well as health and mental health providers and social services.*
- *Deploy (or partner with third party experts to access) rigorous and validated population health management capabilities that improve prevention, enhance patient activation and supported self- management for long term conditions, manage*

avoidable demand, and reduce unwarranted variation in line with the RightCare programme.

- *Establish clear mechanisms by which residents within the ACS' defined local population will still be able to exercise patient choice over where they are treated for elective care, and increasingly using their personal health budgets where these are coming into operation. To support patient choice, payment is made to the third-party provider from the ACS' budget.*

10. In August 2017 our systems agreed a Memorandum of Understanding (MOU) for a shadow ACS with NHS England and NHS Improvement. The constituent organisations of our STP have been asked to note the requirements outlined in this MOU, and asked to give consideration to how they can align organisational priorities with these requirements.

Update Report on Greater Nottingham (South Nottinghamshire) Accountable Care System Development

Integrating Commissioning

11. One of the key components of an Accountable Care System (ACS) is a form of integrated commissioning. This does not mean a single commissioning organisation, although that could be considered as an option, but a co-ordinated and coherent approach to commissioning across health and care organisations.
12. As Board members may be aware, there has recently been a process to appoint a single Accountable Officer for the four Clinical Commissioning Groups (CCGs) in the Greater Nottingham area, which include NHS Nottingham North and East CCG, NHS Nottingham West CCG, NHS Nottingham City CCG and NHS Rushcliffe CCG (South Nottinghamshire). At the beginning of September, Sam Walters was confirmed as the Accountable Officer for the four Greater Nottingham CCGs. Transition arrangements for Sam to take on this role are currently being confirmed.
13. Discussions about how health and social care commissioning can be better integrated are also planned for the near future.

Integrating Provision

14. The development of an ACS is an opportunity to improve outcomes for local people by having a more joined up health and social care system to improve the health of local people and make the best use of available resources.
15. To assist with the transformation of the health and care system, the Government created 50 Vanguard sites across England. One of the vanguards is in Rushcliffe and as part of developing the model in the south of the county expertise was provided from international companies: Centene Corporation from the United States and Ribera Salud from Spain.
16. A piece of work was then completed looking at how transformation could be achieved and led to a proposal that was agreed by NHS England on how an ACS could be developed and national funding was awarded by NHS England to local NHS partners. This involves an extra £3.4m in this financial year for this purpose and has not been taken from local health and care budgets.

17. In order to consider how this might work, a number of conversations have taken place with other parts of the country which are bringing health and care service providers together in different ways. Discussions have taken place with areas such as Sunderland, Somerset and Taunton, Wolverhampton, South Warwickshire, Chesterfield, Northumbria and Cornwall. Across these areas there are a number of different models of integration provision being considered, ranging from full integration of primary, community and acute care, to any combination of the above.
18. Further work is due to take place between providers to consider what Greater Nottingham could learn from these models and how we can develop a more advanced model of integrated provision here.

Integrating the System Interim Support and Advice

19. A contract has recently been awarded to Capita and Centene UK, to provide interim support and advice to Greater Nottingham in the development of the Accountable Care System. A robust communications plan is in place across all partner organisations in Greater Nottingham to respond to these queries and ensure that there is clarity on the position.
20. NHS Nottingham North and East CCG awarded a contract on behalf of all of the Greater Nottingham partner organisations. The procurement took place through the NHS England Lead Provider Framework, of which Capita are a part. Capita are a sleeping partner for the project and in this instance the delivery of the services specified will be completed by Centene through a sub-contract with Capita.
21. To develop a more joined up system of health and social care will take time and expertise. That's why the NHS have used some of the national funding to procure Centene through a competitive process to buy in the support we need. Centene are now established in the UK and work directly with health and care. They have a track record of transforming health care systems internationally both in the USA and through partnerships in Europe.
22. Centene will provide expertise in bringing organisations together to better meet the needs of the population and the factors that enable this including best clinical practice, information, cost data and organisational redesign. Centene are not a provider of health and social care and accountability will remain with the local organisations. The funding for the contract has been made available following the confirmation of the Nottingham and Nottinghamshire STP (with an initial focus on Greater Nottingham) as a national ACS Accelerator site. The funding was provided by NHS England nationally and has not been taken from any budget for local services.
23. The contract will support and advise colleagues across the health and care system in order to co-design and produce the components that we know need to exist in any future ACS, as well as providing co-ordination and support to local colleagues as these are implemented. More details on the specific areas that are within scope of the contract can be made available on request.

Future Work

24. As well as designing and implementing the necessary components of an ACS through the current phase of work, it is also vital that we consider what we may need in the future in order to manage these components on an ongoing basis.
25. Early work on a potential next phase of ACS development has begun, in the form of the development of a business case to consider the options for partner organisations in managing these ACS components going forwards. Legal and procurement support has been secured in order to advise the system on a number of possible options to manage the ACS components in the future system. Terms of Reference for a Steering Group to oversee this next phase of work are also currently being drawn up.
26. The development of an ACS in Greater Nottingham is moving at pace. There is a significant amount of work to be undertaken in order to deliver this and each partner organisation is currently taking stock of the role that they are playing in this. Regular update reports will be provided to the Board and key decisions will be subject to approval by the constituent organisations.

Other Options Considered

27. The report is presented in order to keep the Board sighted on progress.
28. The content of the plan has been drafted to reflect the required standards and in line with the feedback that has been received from stakeholders.

Reason/s for Recommendation/s

29. To ensure the HWB has oversight of progress with the STP.

Statutory and Policy Implications

30. This report has been compiled after consideration of implications in respect of crime and disorder, finance, human resources, human rights, the NHS Constitution (Public Health only), the public sector equality duty, safeguarding of children and vulnerable adults, service users, sustainability and the environment and ways of working and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

Financial Implications

31. There are no financial implications contained within the content of this report.

Human Resources Implications

32. There are no Human Resources implications contained within the content of this report.

RECOMMENDATION/S

That the Board:

1. To review the contents of the update to the STP plan in the context of the Health and Wellbeing Strategy
2. To review the contents of the Accountable Care System Memorandums of Understanding in the context of the Health and Wellbeing Strategy
3. Acknowledge the update provided on the development of an Accountable Care System in Greater Nottingham

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Constitutional Comments (LMC 22/09/17))

33. The Health and Well Being Board is the appropriate body to consider the content of the report. If Committee resolves that any actions are required it must be satisfied that such actions are within the Committee's terms of reference.

Financial Comments (DG 22/09/17)

34. There are no financial implications arising directly from this report.

Background Papers and Published Documents

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

- Update to the STP

Electoral Division(s) and Member(s) Affected

All

See Chair's Report item:

22: Sustainability and transformation plans in London