

# Report to Children and Young People's Committee

18 January 2016

Agenda Item: 6

# REPORT OF THE ACTING SERVICE DIRECTOR, EDUCATION STANDARDS AND INCLUSION

## FINANCIAL SUPPORT FOR STUDENTS IN POST-16 EDUCATION

# **Purpose of the Report**

1. This report asks the Children and Young People's Committee to note the proposed policy for the 2016/17 financial year in respect of those post-16 students following courses in educational institutions other than schools and recommend it to Policy Committee for approval at its meeting on 10 February 2016.

#### Information and Advice

- 2. Legislation introduced in March 1999 identified three categories of post-16 students:
  - (i) school-based students
  - (ii) students following courses of further education in colleges funded primarily by the Further Education Funding Council (FEFC), now the Education Funding Agency (EFA)
  - (iii) students following non-designated courses (not attracting support under the national system of student financial support) in higher education.
- 3. The legislation requires that local authorities should determine annually their policies in respect of their discretionary powers to assist students who fall within the scope of these three categories.
- 4. The County Council's Formula Spending Share was reduced following the introduction of the legislation, with the element identified to support students in further and higher education institutions (categories 2ii and 2iii above) transferred via the then Learning and Skills Council to further and higher education institutions, which now have responsibility for providing discretionary learner support to their students.
- 5. Local authorities continued to have a responsibility for providing exceptional financial support to post-16 students in schools, via Learner Support Funds allocated through the then Young People's Learning Agency (YPLA). However this responsibility ceased with the withdrawal of Learner Support Funds with effect from the end of the 2010/11 academic year (see paragraph 10). The County Council continues to have responsibility for home to school/college transport for post-16 students.

- 6. Local authorities retain the power to make discretionary awards to post-16 students in schools and to students in further and higher education but the relevant regulations allow them to determine a policy under which no financial support would be offered to these students. Local authorities are not held to be fettering their discretionary powers as long as they make such an annual 'determination' before 31 March of the year preceding the financial year to which the determination applies.
- 7. Committee must therefore determine, before 31 March 2016 in respect of the financial year 2016/17, how to exercise the power granted by the regulations to make post-compulsory education awards. There are three options:
  - (a) to make no such awards in any circumstances and not make any provision for considering applications; or
  - (b) to make such awards generally and consider applications from all students; or
  - (c) to make such awards only in respect of certain groups or categories of students.
- 8. The transfer of the functions of the County Council's Student Finance Service to the national provider Student Finance England with effect from 31 March 2011 meant that there was no longer an obligation upon the County Council to consider requests for funding from higher education students following non-designated courses, or in other specific circumstances, such as transfers of course or repeat periods of study.
- 9. Colleges of further education and universities receive funding to provide financial support for students on full-time courses. It is therefore proposed that the County Council should determine not to make any awards in any circumstances to further education (FE) and higher education (HE) students, and not to make any provision for considering applications, other than for children and young people for whom the Council acts as corporate parent as described in paragraph 11 below.
- 10. The national scheme of Education Maintenance Allowances closed to all students studying in England at the end of the 2011/12 academic year. The annual allocation of Learner Support Funds allocated to the County Council by the YPLA to assist students in post-16 education in schools was withdrawn with effect from the end of the 2010/11 academic year. They have been replaced by the 16-19 Bursary Fund, administered by schools, colleges and training providers. There are also other sources of funding for post-16 students, such as the 16-18 Residential Bursary. It is therefore proposed that the County Council should determine not to make any awards in any circumstances to post-16 students in schools, and not to make any provision for considering applications.
- 11. The Council reserves the right, in its role as the corporate parent for those children and young people within its care, to make an award to such children and young people where there are exceptional circumstances. Such an award will only be made when approved by the Service Director with responsibility for Children's Social Care.

#### **Other Options Considered**

12. It is open to the County Council not to make a determination under the regulations. This would mean the Council would have to consider any applications for financial assistance on their individual merits or through a specific scheme of support. In either case additional budget provision would have to be made available to underpin such arrangements but this is not regarded as a funding priority for the Council at the present time.

#### Reason/s for Recommendation/s

13. As explained in the report, if it is to limit the use of its discretionary powers to offer support to students entering school sixth form, further education college courses or non-designated courses of higher education in the 2016/17 financial year, the County Council has to make an annual 'determination' by 31 March 2016 in accordance with the Local Education Authority (Post-Compulsory Education) Awards Regulations. In recent years the County Council has made such a determination each year, reflecting the fact that it no longer has any specific budget provision available for new cases that fall to be considered under these discretionary powers. A survey in 2011 of 14 local authorities around the country found that none of them made awards to these students and had not done so for many years.

# **Statutory and Policy Implications**

14. This report has been compiled after consideration of implications in respect of finance, the public sector equality duty, human resources, crime and disorder, human rights, the safeguarding of children, sustainability and the environment and those using the service and where such implications are material they are described below.

#### **Implications for Service Users**

15. The proposals set out in this report limit the extent to which the County Council is able to assist with the costs students incur in following post-16 education courses. The arrangements proposed do not, however, differ from those that currently apply and which have applied since 1999.

## **Financial Implications**

16. The draft budget for Children and Young People's Services for 2016/17 anticipates that a determination will be made as recommended in this report.

#### **RECOMMENDATION/S**

1) That Committee notes the proposals in this report and recommends that Policy Committee, at its meeting on 10 February 2016, determines that during the year 1 April 2016 – 31 March 2017 Regulation 3 (1) of the The Local Authority (Post-Compulsory Education Awards) Regulations 1999 shall not apply to Nottinghamshire County Council and that in consequence the County Council will have no powers to make post-compulsory education awards to post-16 students entering new courses in schools or in further or higher education in 2016/17 in any circumstances, other than for those children and young people for whom the Council acts as corporate parent.

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### **Constitutional Comments (SMG 17/12/15)**

17. The proposals set out in this report fall within the remit of this Committee.

# Financial Comments (SS 16/12/15)

18. The financial implications of the report are contained within paragraph 16 above.

## **Background Papers and Published Documents**

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

The Local Authority (Post-Compulsory Education Awards) Regulations 1999

#### Electoral Division(s) and Member(s) Affected

All.

C0744