

# Report to Health and Wellbeing Board

7<sup>th</sup> March 2012

Agenda Item:6

# REPORT OF THE DIRECTOR OF PUBLIC HEALTH PUBLIC HEALTH OUTCOMES FRAMEWORK 2013-2016

## **Purpose of the Report**

1. This report provides information on the proposed Public Health Outcomes Framework published by the Department of Health on the 23<sup>rd</sup> January 2012. The framework covers the Government's national and local vision for public health, proposed outcomes and proposes 66 specific indicators to monitor the population's health and wellbeing.

#### Information and Advice

#### **Background and context**

- 2. The Health and Wellbeing Board received a report at its September meeting providing information on the proposed NHS, Public Health and Social Care Outcome Frameworks. The report noted that the three frameworks were complementary and should be used to influence and frame the way in which the Health and Wellbeing strategy is developed and monitored.
- 3. The proposed Public Health Outcomes Framework (PHOF) is the latest framework to be released alongside a set of Government policy updates that set out more detail about the proposed new public health system both locally and across England. These follow the publication of *Healthy Lives, Healthy People: Update and the way forward* in July 2011.
- 4. The framework and proposed changes to the public health system are dependent upon Parliamentary approval of the Health and Social Care Bill.
- 5. As anticipated, the PHOF complements and is aligned to the current Adult Social Care and NHS Outcomes frameworks and has been shaped by responses to a national consultation exercise.

#### **Outcomes, Domains and Indicators**

- 6. The PHOF sets out two high-level outcomes that the Government wants to achieve across the public health system and beyond. These two outcomes are:
  - increased healthy life expectancy;

- reduced differences in life expectancy and healthy life expectancy between communities.
- 7. The nature of public health is such that improvements in these outcomes will take years, or even decades, to achieve. This is recognised within the PHOF and so the framework includes a set of supporting public health indicators that will be monitored at a local and national level on an annual basis. These indicators are grouped into four domains:
  - improving the wider determinants of health;
  - health improvement;
  - health protection and;
  - healthcare public health and preventing premature mortality.
- 8. The two outcomes, and associated domains and indicators reflect the desire to focus not only on life expectancy how long individuals in communities live but also on the quality of life at all stages of the life course. There is also a commitment to reducing health inequalities between people, communities and areas across society.
- 9. Achievement of the high-level outcomes will require the collective efforts of all parts of the public health system and across public services and wider society. The framework focuses on the respective roles of local government, the NHS and Public Health England in improving health and wellbeing outcomes.
- 10. The four domains incorporate 66 indicators for public health which will be monitored at local and national levels. The technical definitions for some indicators are not yet available; so work cannot commence on these until further detail is known. However, the Department of Health expects the definitions to be complete by the end of 2012. A summary of all the indicators is shown in **Appendix A**.
- 11. Figure 1 shows how the domains and indicators contribute to the high-level outcomes.

#### **Further Action: National Development**

- 12. The PHOF is a multi-year framework, with a built-in expectation that it should be refreshed each year. The Government expresses a commitment to maintain an aligned approach across the NHS, local authorities and Public Health England.
- 13. Some indicators (denoted as 'placeholders') require more work on the technical definition and/or systems for collection of data. These will be resolved during 2012/13.
- 14. To have full legal effect, the PHOF documentation will need to be re-published following Parliamentary approval of the Health and Social Care Bill.

#### **Further Action: Local Development**

- 15. Public Health will work with colleagues across Nottinghamshire County Council and the NHS to:
  - collate data for outcomes and indicators where the technical definition exists

- investigate possible proxy measures for 'placeholder' indicators, pending the full definitions
- identify indicator sets for which Nottinghamshire County and its communities are outliers or where indicators have worsened over time.

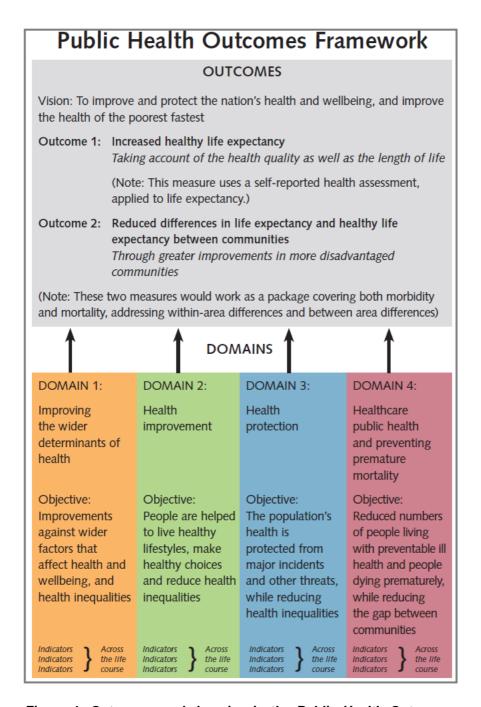


Figure 1: Outcomes and domains in the Public Health Outcomes Framework

16. Alongside this exercise, a review will take place of the Adult Social Care, NHS and Public Health Outcomes frameworks to create a common local framework which draws together complementary information from the three frameworks.

17. This local framework will be used with the Joint Strategic Needs Assessment to inform and monitor the Health and Wellbeing Strategy.

### **Statutory and Policy Implications**

18. This report has been en compiled after consideration of implications in respect of finance, equal opportunities, human resources, crime and disorder, human rights, the safeguarding of children, sustainability and the environment and those using the service and where such implications are material they are described below. Appropriate consultation has been undertaken and advice sought on these issues as required.

#### **RECOMMENDATION/S**

It is recommended that:

1) The Health and Wellbeing Board acknowledge the publication of the Public Health Outcomes Framework and endorses local actions to assess Nottinghamshire County and its communities against the indicators in the framework.

## CHRIS KENNY Director of Public Health

#### For any enquiries about this report please contact:

Cathy Quinn, Associate Director of Public Health

#### **Constitutional Comments (LMc 07/02/2012)**

19. The recommendations in the report are within the remit of the Health and Wellbeing Board.

#### Financial Comments (RWK 07/02/2012)

20. None.

#### **Background Papers**

Except for previously published documents, which will be available elsewhere, the documents listed here will be available for inspection in accordance with Section 100D of the Local Government Act 1972.

a. Healthy lives, healthy people: Improving outcomes and supporting transparency – a public health outcomes framework for england 2013-2016 – Department of Health 23<sup>rd</sup> January 2012.

Healthy lives, healthy people: Improving outcomes and supporting transparency:

Department of Health - Publications

Electoral Division(s) and Member(s) Affected: All

#### **OVERVIEW OF INDICATORS**

Domain 1: Improving the wider determinants of health

**Objective:** Improvements against wider factors that affect health and wellbeing and health

inequalities.

#### Indicators:

Children in poverty

- School readiness (Placeholder)
- Pupil absence
- First-time entrants to the youth justice system
- 16-18 year olds not in education, employment or training
- People with mental illness or disability in settled accommodation
- People in prison who have a mental illness or significant mental illness (Placeholder)
- Employment for those with a long-term health condition including those with a learning difficulty/disability or mental illness
- Sickness absence rate
- Killed or seriously injured casualties on England's roads
- Domestic abuse (Placeholder)
- Violent crime (including sexual violence) (Placeholder)
- Re-offending
- The percentage of the population affected by noise (Placeholder)
- Statutory homelessness
- Utilisation of green space for exercise/health reasons
- Fuel poverty
- Social contentedness (Placeholder)
- Older people's perception of community safety (Placeholder).

#### Domain 2: Health improvement

**Objective:** People are helped to live healthy lifestyles, make healthy choices and reduce

health inequalities

#### Indicators:

- Low birth weight of term babies
- Breastfeeding
- Smoking status at time of delivery
- Under 18 conceptions
- Child development at 2-2.5 years (Placeholder)
- Excess weight in 4-5 and 10-11 year olds
- Hospital admissions caused by unintentional and deliberate injuries in under 18s
- Emotional wellbeing of looked-after children (Placeholder)
- Smoking prevalence 15 year olds
- Hospital admissions as a result of self-harm

- Diet (Placeholder)
- Excess weight in adults
- Proportion of physically active and inactive adults
- Smoking prevalence adult (over 18s)
- Successful completion of drug treatment
- People entering prison with substance dependence issues who are previously not known to community treatment
- Recorded diabetes
- Alcohol-related admissions to hospital
- Cancer diagnosed at stage 1 and 2 (Placeholder)
- Cancer screening coverage
- Access to non-cancer screening programmes
- Take up of the NHS Health Check Programme by those eligible
- Self-reported wellbeing
- Falls and injuries in the over 65s.

#### Domain 3: Health protection

**Objective:** The population's health is protected from major incidents and other threats, while reducing health inequalities.

#### Indicators:

- Air pollution
- Chlamydia diagnoses (15-24 year olds)
- Population vaccination coverage
- People presenting with HIV at a late stage of infection
- Treatment completion for tuberculosis
- Public sector organisations with board-approved sustainable development management plan
- Comprehensive, agreed inter-agency plans for responding to public health incidents (Placeholder).

#### Domain 4: Healthcare public health and preventing premature mortality

**Objective:** Reduced numbers of people living with preventable ill health and people dying prematurely, while reducing the gap between communities.

#### Indicators:

- Infant mortality
- Tooth decay in children aged 5
- Mortality from causes considered preventable
- Mortality from all cardiovascular diseases (including heart disease and stroke)
- Mortality from cancer
- Mortality from liver disease
- Mortality from respiratory diseases
- Mortality from communicable diseases (Placeholder)
- Excess under 75 mortality in adults with serious mental illness (Placeholder)

- Suicide
- Emergency readmissions within 30 days of discharge from hospital (Placeholder)
- Preventable sight loss
- Health-related quality of life for older people (Placeholder)
- Hip fractures in over 65s
- Excess winter deaths
- Dementia and its impacts (Placeholder).

Note: Indicators denoted as 'placeholder' do not have a full technical specification.